

**JULIE BARTHELS**  
Winnebago County Clerk  
112 Otter Avenue, PO Box 2806  
Oshkosh, Wisconsin 54903-2806  
(920) 232-3430

**MEETING NOTICE OF ARPA STRATEGY AND OUTCOMES COMMISSION**

Thursday, March 9, 2023

1:00 P.M.

*Winnebago County Administrative Building  
112 Otter Avenue, Oshkosh WI  
Room 120*

**To view this meeting via Zoom, please use this link:**

<https://us06web.zoom.us/j/88202795431?pwd=Tkp0L2duSks2bjJMSnhDUy9xeFU5dz09>

**Meeting ID: 882 0279 5431**

**Passcode: 807499**

**Via telephone- dial (312) 626 6799**

**SUBJECT MATTER OF THE MEETING**

1. Public Comments
2. Approval of minutes of 2/24/2023 meeting
3. Discuss/Action on framework of outcomes to guide the spending of the county's ARPA State and Local Fiscal Recovery Funds grant.
4. Discuss/Action on utilizing the county's ARPA State and Local Fiscal Recovery Funds as an expenditure grant for general government services and Resolution 167-012023 Establishing a Spirit Fund, which was referred back to the commission.
5. Discuss/Action on projects previously recommended by the commission for County Internal Asks as presented by the County Executive
  - IT Administration Fiber Loop – *Debt Avoidance (Resolution 173-012023)*
  - Facilities Condition Assessment – *Sustainability Planning (Resolution 172-012023)*
  - Strategic Plan– *Sustainability Planning (Resolution 168-012023)*
  - Radios – *Debt Avoidance and Emergency Response (Resolution 169-012023)*
6. Discuss/Action on projects previously recommended by the commission for Government Identified Community Projects
  - Funds for Land and Water Conservation – *Water Quality & Sustainability and Quality of Life*
  - Funds for Municipalities and Towns – *Geographic Assortment of Fund Allocation*
  - Sunnyview Expo Center Emergency Resiliency and Response Upgrades – *Emergency Response (Resolution 170-012023)*
7. Discuss ideas to solicit projects within the Non-Governmental Proposed Community Projects
8. Next Meeting Dates:

**\*\*This meeting is also being posted as a committee meeting for:**

- Park View Health Center Committee
- Highway Committee
- Winnebago County Board of Supervisors

*Upon request, provisions will be made for people with disabilities upon 24 hours prior notice to the Office of the County Clerk. Phone Number: (920) 232-3430*

WINNEBAGO COUNTY  
ARPA Strategy and Outcomes Commission

Minutes

DATE: Friday, February 24, 2023

TIME: 1:30 p.m.

PLACE: Winnebago County Administrative Building  
112 Otter Ave, Oshkosh WI 54901  
Conference Room 120

PRESENT: Co-Chair Tom Egan, County Board Chairman  
Co-Chair Jon Doemel, County Executive  
Morris Cox, Personnel and Finance Chair  
Chuck Farrey, County Board Vice-chair  
Tom Borchart, County Board Member  
Tom Belter, Public Member  
Beth Oswald, Public Member  
Paul Kaiser, Director of Finance (non-voting member)

EXCUSED: Tim Galloway, Public Member  
Andy Buck, County Board Member

ALSO PRESENT: Ethan Hollenberger, County Executive Assistant  
Cassie Gregor, Deputy County Clerk  
Mary Anne Mueller, Corporation Counsel  
Andrew Kaspar, Corporation Counsel  
Doug Gieryn, Public Health  
Heidi Keating, Public Health  
Ashlee Rahmlow, Public Health  
Captain Lara Vendola  
Jim Edmondson  
Art Ratjen, Greater Oshkosh Economic Development  
Bob Schmeichel  
Paul Eisen (via Zoom)  
Steve Binder (via Zoom)  
Conley Hanson (via Zoom)  
Rachel Dowling (via Zoom)  
Jennifer Ruetten (via Zoom)  
Rebecca Nichols (via Zoom)  
Jim Schell (via Zoom)  
Ellen Skerke (via Zoom)  
Deb Martin (via Zoom)

Co-Chair Jon Doemel called the meeting to order at 1:30 p.m.

**1. Public Comments**

Bob Schmeichel, Town of Neenah Chairman and also Town Chairman for all units here in Winnebago County. These federal allocations are important not only to the townships but also the county. He requests that the commission have all the addendums brought up-to-date. The towns are very active community members of Winnebago County. It would please the Towns Association that you consider their responsibilities to the county as the county has responsibilities to the towns. If you have any questions for the towns, they are also available to help the county.

Supervisor Conley Hanson supports several projects that are being discussed that he is in favor of and some he still has concerns and questions about. He would like to see some of these projects moved forward.

Supervisor Rachel Dowling proposed spending the money on adding a sidewalk on Appleton Road in Menasha. She has received letters of support for this project from City of Menasha, Menasha Joint School District, UW Oshkosh Fox Cities and the East Central Wisconsin Regional Planning Commission.

Steve Binder requested that we use the ARPA funds wisely and make sure the county's needs and projects are met first before we consider giving money to other entities.

Deb Martin addressed the Commission and strongly supports getting some projects started and taking some action.

Kelly Olson, Support Services Director, along with Lisa, the Executive Director and Founder, and Tara, the Outreach Director, have come to talk and try to secure some funding for their non-profit organization, Damascus Roads Project. Kelly briefly discussed the population they serve and what their organization provides.

**2. Approval of 2/06/2023 meeting minutes.** Motion by Farrey to approve the 02/06/2023 meeting minutes, seconded by Boelter. MOTION CARRIES 8-0.

**3. Comments of the Co-Chairs.** Co-Chair Doemel informed everyone he had invited more staff to work with this commission in hopes of helping to facilitate and provide more direction for this commission to come up with a process and plan moving forward. Doemel does not believe we are behind schedule and does not want to rush the process. He would like the commission to look at all options before they decide what to do. He also stated that he appreciates all the concerns that are being shared from the citizens.

Co-Chair Egan agreed with both Doemel and Deb Martin (citizen) stating he believes we need to move forward and begin some of these projects.

**4. Review and questions on previous presentation on the acceptable uses of the State and Local Fiscal Recovery Funds (SLRF) provided by the ARPA and practices to account for Winnebago County's allocation. Questions and discussion from commission members.** No one had any questions for Finance Director Paul Kaiser on the presentation he presented to this commission at the February 6, 2023 meeting. He will be presenting this presentation to the County Board at their March 7, 2023 Special Orders Session.

**5. Facilitation and discussion to create a planning document which includes the priorities for spending of the county's ARPA State and Local Fiscal Recovery Funds grant.** Public Health Director Doug Gieryn, and his staff, Heidi Keating and Ashlee Rahmlow presented a presentation involving exercises from the members to help facilitate, organize, prioritize and identify specific goals to make the best use of this funding and how it can directly impact our county. A copy of this presentation and resources will be included in these minutes.

**6. Set next meeting date and time.** The next meeting date will be Thursday, March 9, 2023 at 1:00 p.m. at the County Administrative Building (CAB) in Room 120.

**7. Adjournment.** Motion made by Egan, seconded by Doemel to adjourn at 3:57 p.m. MOTION CARRIES.

Submitted by:  
Cassie Smith-Gregor  
Winnebago County Clerk's Office

1 **167-012023**

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**RESOLUTION: Creating a Spirit Fund, Transferring Surplus Funds from the General Fund and Park View Fund to the Spirit Fund, and Renaming the ARPA Strategy and Outcomes Commission the Spirit Fund Commission**

8 **TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:**

9 **WHEREAS**, Winnebago County has received funds totaling \$33,390,918 in State and Local Fiscal Recovery  
10 Funds under the American Rescue Plan Act of 2021 (ARPA); and

11 **WHEREAS**, by Resolution No. 277-022022 created a Winnebago County ARPA Strategy and Outcomes  
12 Commission, with the directive that "[a]ll ARPA spending and appropriation requests are to be submitted to the ARPA  
13 Strategy and Outcomes Commission for its recommendation prior to action by the full County Board"; and

14 **WHEREAS**, upon recommendation by the ARPA Strategy and Outcomes Commission, through Resolution  
15 No. 110-102022 the Winnebago County Board recognized State and Local Fiscal Recovery Funds in the amount of  
16 \$33,390,918 as replacement of public sector revenue for the County, and further identified expenses incurred and  
17 paid in the form of wages between March 4, 2021 and September 30, 2022 in general fund departments and at Park  
18 View Health Center as general government services which had been funded through the use of such replacement of  
19 public sector revenue; and

20 **WHEREAS**, the use ARPA funds as replacement of public sector revenue for such expenses has produced  
21 a surplus of \$18,177,450 in the general fund and \$15,213,468 in the Park View Health Center fund, totaling  
22 \$33,390,918, as of the end of 2022, above and beyond the fund balances due to other sources; and

23 **WHEREAS**, it is the desire and intention of the Board to set aside surplus funds in that amount, to be used  
24 for purposes specified herein; and

25 **WHEREAS**, the ARPA Strategy and Outcomes Commission should be renamed the Spirit Fund  
26 Commission, and tasked with making recommendations regarding use of the Spirit Fund;

27 **NOW, THEREFORE, BE IT RESOLVED** by the Winnebago County Board of Supervisors that a separate  
28 special revenue fund be established, to which shall be transferred \$33,390,918 in surplus funds, consisting of  
29 \$18,177,450 from the undesignated general fund and \$15,213,450 from the Park View Health Center fund, and that it is  
30 the intent of the Board that such funds be spent on projects which fall within any of the following categories:

31 (1) Responding to public health and negative economic impacts of the pandemic, including public health,  
32 assistance to households, assistance to small businesses, assistance to nonprofits, aid to impacted industries, and  
33 restoring or supporting public sector capacity;

34 (2) Providing premium pay for essential workers; and

35 (3) Making investments in broadband, water, or sewer infrastructure.

36 **BE IT FURTHER RESOLVED** that the ARPA Strategy and Outcomes Commission be renamed the Spirit  
37 Fund Commission, with no change to its makeup, and that all requests for spending and appropriation requests for  
38 uses of the Spirit Fund are to be submitted to the Spirit Fund Commission for its recommendation and submission to  
39 the full County Board.

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41 Fiscal Note: \$18,177,450 will be transferred from the undesignated general fund balance to the newly-created Spirit  
42 Fund, and \$15,213,468 will be transferred from the Park View Health Center Fund balance to the Spirit Fund.

Resolution Number: **167-012023**

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Respectfully submitted by:

**ARPA STRATEGY AND OUTCOMES COMMISSION**

Commission Vote: 8 - 0

Vote Required for Passage: Majority of Members Present

Approved by the Winnebago County Executive this \_\_\_\_ day of \_\_\_\_\_, 2022.

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Jonathan D. Doemel  
Winnebago County Executive

# Agenda Item Report



**Winnebago County**  
*The Wave of the Future*

DATE: 1/10/2023

FROM: Mike Collard, Director of Administration

RE: Resolution Establishing Spirit Fund and Transferring Funds

## **General Description:**

This resolution will create a new special revenue fund, to be known as the Spirit Fund, transfer surplus funds from the general fund and Park View Health Center Funds to the Spirit Fund, and rename the ARPA Strategy and Outcomes Commission as the Spirit Fund Commission

## **Action Requested:**

Approval of the attached resolution.

## **Procedural Steps:**

Committee of Jurisdiction: ARPA Strategy and Outcomes Commission

Action taken: Approved

Meeting date: 11/30/2022

Vote: 8-0

County Board

Action taken: \_\_\_\_\_

Meeting date: 1/17/2023

Vote: \_\_\_\_\_

## **Background:**

By Resolution 196-082021, the Board accepted the first tranche of \$16,695,459 in State and Local Fiscal Recovery Funds under the American Rescue Plan Act (ARPA). The second tranche was accepted through Resolution 109-102022, bringing the total to \$33,390,918. By Resolution 277-022022 the Board created the ARPA Strategy and Outcomes Commission, with a directive that "all ARPA spending and appropriation requests are to be submitted to the ARPA Strategy and Outcomes Commission for its recommendation prior to action by the full County Board."

Regulations promulgated by the U.S. Department of the Treasury provide several categories of expenditures for which this ARPA funding may be used. One of these is to use the funds to replace public sector revenue lost as a result of the pandemic. The Treasury regulations further provide that a county or municipality may elect to treat a minimum of \$10,000,000 as replacement of lost revenue, or may use a formula, provided in the regulations, to determine a greater amount of lost revenue. For Winnebago County, this formula leads to the result that we may treat the entire allotment of \$33,390,918 as replacement of lost revenue.

Once ARPA funds have been identified as replacement of lost revenue, the regulations allow the funds to be spent on almost any general governmental service provided after March 3, 2021, with only a few exceptions.

By Resolution 110-102022, the Board recognized the allotment of \$33,390,318 as replacement of lost public sector revenue for Winnebago County, and also identified expenses in various departments as the general government services paid for through the use of ARPA funds.

This infusion of ARPA money identified as having paid for general governmental services has created increases in our fund balances as of the end of 2022.

**Policy Discussion:**

Treating the entire ARPA funding as replacement of lost revenue and identifying expenses incurred in providing general government services is sufficient to meet the requirements of the State and Local Fiscal Recovery Funds regulations, and will end our reporting obligation to the U.S. Treasury Department regarding use of ARPA funds. The \$33,390,318 is now essentially just the County's money, currently in our fund balances.

We could simply end here, and the Board could use the excess fund balances created by this money when and how it sees fit. However, the ARPA Strategy and Outcomes Commission believes that in order to provide transparency and accountability regarding the impact of these funds, we should move the \$33,390,918 back out of the fund balances and again into a separate fund, where we can track the eventual uses of these fund balances.

Since these funds are no longer subject to ARPA regulations, our auditors advise that we should avoid using the name "ARPA" to refer to these funds. The name suggested for the separate fund is the "Spirit Fund," which reflects the Commission's desire to use the funds in the spirit of ARPA.

Accordingly, the resolution provides that the \$33,390,918 will be spend for purposes that fall within one or more of these categories:

- (1) Responding to public health and negative economic impacts of the pandemic, including public health, assistance to households, assistance to small businesses, assistance to nonprofits, aid to impacted industries, and restoring or supporting public sector capacity;
- (2) Providing premium pay for essential workers; and
- (3) Making investments in broadband, water, or sewer infrastructure.

These are the categories for which ARPA state and local fiscal recovery funds may be spent, other than as replacement of lost revenue.

**Attachments:**

U.S. Department of the Treasury, Overview of Final Rule, Replacing Lost Public Sector Revenue.



## Replacing Lost Public Sector Revenue

The Coronavirus State and Local Fiscal Recovery Funds provide needed fiscal relief for recipients that have experienced revenue loss due to the onset of the COVID-19 public health emergency. Specifically, SLFRF funding may be used to pay for “government services” in an amount equal to the revenue loss experienced by the recipient due to the COVID-19 public health emergency.

Government services generally include any service traditionally provided by a government, including construction of roads and other infrastructure, provision of public safety and other services, and health and educational services. Funds spent under government services are subject to streamlined reporting and compliance requirements.

In order to use funds under government services, recipients should first determine revenue loss. They may, then, spend up to that amount on general government services.

### DETERMINING REVENUE LOSS

Recipients have two options for how to determine their amount of revenue loss. Recipients must choose one of the two options and cannot switch between these approaches after an election is made.

**1. Recipients may elect a “standard allowance” of \$10 million to spend on government services through the period of performance.**

Under this option, which is newly offered in the final rule Treasury presumes that up to \$10 million in revenue has been lost due to the public health emergency and recipients are permitted to use that amount (not to exceed the award amount) to fund “government services.” The standard allowance provides an estimate of revenue loss that is based on an extensive analysis of average revenue loss across states and localities, and offers a simple, convenient way to determine revenue loss, particularly for SLFRF’s smallest recipients.

All recipients may elect to use this standard allowance instead of calculating lost revenue using the formula below, including those with total allocations of \$10 million or less. Electing the standard allowance does not increase or decrease a recipient’s total allocation.

**2. Recipients may calculate their actual revenue loss according to the formula articulated in the final rule.**

Under this option, recipients calculate revenue loss at four distinct points in time, either at the end of each calendar year (e.g., December 31 for years 2020, 2021, 2022, and 2023) or the end of each fiscal year of the recipient. Under the flexibility provided in the final rule, recipients can choose whether to use calendar or fiscal year dates but must be consistent throughout the period of performance. Treasury has also provided several adjustments to the definition of general revenue in the final rule.

To calculate revenue loss at each of these dates, recipients must follow a four-step process:





- a. Calculate revenues collected in the most recent full fiscal year prior to the public health emergency (i.e., last full fiscal year before January 27, 2020), called the *base year revenue*.
- b. Estimate *counterfactual revenue*, which is equal to the following formula, where *n* is the number of months elapsed since the end of the base year to the calculation date:

$$\text{base year revenue} \times (1 + \text{growth adjustment})^{\frac{n}{12}}$$

The *growth adjustment* is the greater of either a standard growth rate—5.2 percent—or the recipient’s average annual revenue growth in the last full three fiscal years prior to the COVID-19 public health emergency.

- c. Identify *actual revenue*, which equals revenues collected over the twelve months immediately preceding the calculation date.

Under the final rule, recipients must adjust actual revenue totals for the effect of tax cuts and tax increases that are adopted after the date of adoption of the final rule (January 6, 2022). Specifically, the estimated fiscal impact of tax cuts and tax increases adopted after January 6, 2022, must be added or subtracted to the calculation of actual revenue for purposes of calculation dates that occur on or after April 1, 2022.

Recipients may subtract from their calculation of actual revenue the effect of tax increases enacted prior to the adoption of the final rule. Note that recipients that elect to remove the effect of tax increases enacted before the adoption of the final rule must also remove the effect of tax decreases enacted before the adoption of the final rule, such that they are accurately removing the effect of tax policy changes on revenue.

- d. Revenue loss for the calculation date is equal to *counterfactual revenue* minus *actual revenue* (adjusted for tax changes) for the twelve-month period. If actual revenue exceeds counterfactual revenue, the loss is set to zero for that twelve-month period. Revenue loss for the period of performance is the sum of the revenue loss on for each calculation date.

The supplementary information in the final rule provides an example of this calculation, which recipients may find helpful, in the Revenue Loss section.



## SPENDING ON GOVERNMENT SERVICES

Recipients can use SLFRF funds on government services up to the revenue loss amount, whether that be the standard allowance amount or the amount calculated using the above approach. **Government services generally include *any service traditionally provided by a government***, unless Treasury has stated otherwise. Here are some common examples, although this list is not exhaustive:

- ✓ Construction of schools and hospitals
- ✓ Road building and maintenance, and other infrastructure
- ✓ Health services
- ✓ General government administration, staff, and administrative facilities
- ✓ Environmental remediation
- ✓ Provision of police, fire, and other public safety services (including purchase of fire trucks and police vehicles)

Government services is the most flexible eligible use category under the SLFRF program, and funds are subject to streamlined reporting and compliance requirements. Recipients should be mindful that certain restrictions, which are detailed further in the Restrictions on Use section and apply to all uses of funds, apply to government services as well.

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3 **RESOLUTION: Authorizing a Capital Improvements Project to Install a**  
4 **Redundant Fiber Loop, to Be Funded by a Transfer of \$542,600 from the Spirit Fund**  
5 **and \$212,400 in Outside Funding**

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7 **TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:**

8 **WHEREAS**, a second fiber path between the County Administration Building and the Sheriff's Office would  
9 create a redundant fiber loop, allowing critical network traffic to be rerouted in the event of a cut, hardware changes,  
10 or necessary repairs; and

11 **WHEREAS**, the proposed route would also provide increased connectivity between City of Oshkosh fire  
12 stations, which provides an opportunity for cost sharing; and

13 **WHEREAS**, the \$542,600 in County funding for a capital improvements project to provide a redundant fiber  
14 loop is an appropriate use of dollars from the Spirit Fund.

15 **NOW, THEREFORE, BE IT RESOLVED** by the Winnebago County Board of Supervisors that it authorizes a  
16 capital improvements project to install a redundant fiber loop for the sum of \$755,000, to be funded with \$542,600 from  
17 the Spirit Fund and \$212,000 in outside funding.

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19 *Fiscal Note: The Spirit Fund will be reduced by \$542,600.*

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21 Respectfully submitted by:

22 **ARPA STRATEGY AND OUTCOMES COMMISSION**

23 Thomas Borchart, District 3

24 Andy Buck, District 24

25 Morris Cox, District 27

26 Tom Egan, District 33

27 Chuck Farrey, District 30

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29 Commission Vote: 9 - 0

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31 Vote Required for Passage: **Two Thirds of Membership**

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33 Approved by the Winnebago County Executive this \_\_\_\_ day of \_\_\_\_\_, 2023.

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35 \_\_\_\_\_  
36 Jonathan D. Doemel  
37 Winnebago County Executive

1 172-012023

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3 **RESOLUTION: Authorizing a transfer of \$300,000 from the Spirit Fund to the**  
4 **General Fund for the Purpose of Funding Budgeted Expenses in the Facilities**  
5 **Department for a Building Condition Assessment Study**

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7 **TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:**

8 **WHEREAS**, an amendment to the 2023 Executive Budget, which increased the professional services budget  
9 in the Facilities and Property Management Department for purposes of conducting a County-wide building condition  
10 assessment study, was passed by the Winnebago County Board of Supervisors and included in the 2023 Adopted  
11 Budget; and

12 **WHEREAS**, the \$300,000 appropriation for a Building Condition Assessment study is an appropriate use of  
13 dollars from the Spirit Fund, and the Undesignated General Fund balance, which was the original source of funding  
14 for this appropriation, should be replaced with dollars from the Spirit Fund.

15 **NOW, THEREFORE, BE IT RESOLVED** by the Winnebago County Board of Supervisors that it authorizes a  
16 transfer of \$300,000 from the Spirit Fund to the General Fund for the purpose of funding already-budgeted expenses in  
17 the Facilities and Property Management Department for a Building Condition Assessment study.

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19 *Fiscal Note: This resolution will not amend the County budget. \$300,000 will be transferred from the Spirit*  
20 *Fund to the general fund.*

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Respectfully submitted by:

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**ARPA STRATEGY AND OUTCOMES COMMISSION**

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Thomas Borchart, District 3

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Andy Buck, District 24

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Morris Cox, District 27

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Tom Egan, District 33

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Chuck Farrey, District 30

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Commission Vote: 8 - 1

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30 Vote Required for Passage: **Majority of Members Present**

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32 Approved by the Winnebago County Executive this \_\_\_\_ day of \_\_\_\_\_, 2023.

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\_\_\_\_\_  
Jonathan D. Doemel  
Winnebago County Executive

1 168-012023

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**RESOLUTION: Authorizing a transfer of \$175,000 from the Spirit Fund to the General Fund for the Purpose of Funding Budgeted Expenses in the County Executive's Office for Assistance With Strategic Planning and Priority-based Budgeting**

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**TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:**

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**WHEREAS**, by Resolution 143-112022, adopted by the Winnebago County Board of Supervisors on November 15, 2022, the Board transferred \$175,000 from the Undesignated General Fund Balance to the Other Contracted Services account in the County Executive's Office for use in obtaining assistance with strategic planning and priority-based budgeting; and

13

**WHEREAS**, in that same resolution the Board recognized that "funds allocated for these purposes from the undesignated general fund may be later replaced by resources made available through designated uses of ARPA funds"; and

16

**WHEREAS**, the Board has now created a fund known as the Spirit Fund, using resources made available through use of ARPA funds designated as replacement of lost revenue and used for general government services through Resolution No. 110-102022; and

19

**WHEREAS**, the \$175,000 appropriation for strategic planning and priority-based budgeting is an appropriate use of dollars from the Spirit Fund, and the Undesignated General Fund Balance, which was the original source of funding for this appropriation, should be replaced with dollars from the Spirit Fund.

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**NOW, THEREFORE, BE IT RESOLVED** by the Winnebago County Board of Supervisors that it authorizes a transfer of \$175,000 from the Spirit Fund to the General Fund for the purpose of funding already-budgeted expenses in the County Executive's Office for assistance with strategic planning and priority-based budgeting.

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*Fiscal Note: This resolution will not amend the County budget. \$175,000 will be transferred from the Spirit Fund to the general fund.*

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Respectfully submitted by:

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**ARPA STRATEGY AND OUTCOMES COMMISSION**

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Thomas Borchart, District 3

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Andy Buck, District 24

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Morris Cox, District 27

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Tom Egan, District 33

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Chuck Farrey, District 30

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Commission Vote: 9 - 0

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Vote Required for Passage: **Majority of Members Present**

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Approved by the Winnebago County Executive this \_\_\_\_ day of \_\_\_\_\_, 2023.

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\_\_\_\_\_  
Jonathan D. Doemel  
Winnebago County Executive

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**RESOLUTION: Authorizing a Capital Improvements Project for Purchase of Digital Subscriber Units (Radios) for County Departments, to Be Funded by a Transfer of \$2,560,000 from the Spirit Fund**

**TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:**

**WHEREAS**, digital subscriber units, commonly known as radios, were originally purchased for all public safety entities within Winnebago County beginning in 2011, as part of an eleven million dollar countywide upgrade including infrastructure; and

**WHEREAS**, the purchased radios had an expected life of 7 to 10 years, and have been out of warranty since 2015; and

**WHEREAS**, approximately 420 radios used by the Sheriff's Office as well as the Highway, Facilities, Public Health, Emergency Management, District Attorney, and Medical Examiner departments must be replaced to ensure mission-critical services can be provided; and

**WHEREAS**, the \$2,560,000 in County funding for a capital improvements project to purchase digital subscriber units (radios) for County departments is an appropriate use of dollars from the Spirit Fund.

**NOW, THEREFORE, BE IT RESOLVED** by the Winnebago County Board of Supervisors that it authorizes a capital improvements project for purchase of digital subscriber units for County departments, to be funded with \$2,560,000 from the Spirit Fund.

*Fiscal Note: The Spirit Fund will be reduced by \$2,560,000.*

Respectfully submitted by:  
**ARPA STRATEGY AND OUTCOMES COMMISSION**

- Thomas Borchart, District 3
- Andy Buck, District 24
- Tom Egan, District 33
- Chuck Farrey, District 30

Commission Vote: 9 - 0

Vote Required for Passage: **Two Thirds of Membership**

Approved by the Winnebago County Executive this \_\_\_\_ day of \_\_\_\_\_, 2023.

\_\_\_\_\_  
Jonathan D. Doemel  
Winnebago County Executive

# Agenda Item Report



**Winnebago County**  
*The Wave of the Future*

DATE: February 28, 2023  
FROM: Sheriff John Matz  
RE: Subscriber Unit replacement project

## **General Description:**

Replace existing end of life subscriber units (radios) and associated components for all county departments

## **Action Requested:**

Motion to approve resolution and budget transfer for \$2,725,000.00

## **Procedural Steps:**

(Show each level of committee and board approval needed, with meeting dates.)

Committee of Jurisdiction: Judiciary_____	Meeting date: 03/06/23
Action taken: _____	Vote: _____
Other Committee: Personnel and Finance_____	Meeting date: 04/06/23
Action taken: _____	Vote: _____
County Board	Meeting date: 04/18/23

## **Background:**

Winnebago County owns the multi-million-dollar radio infrastructure which ensures that mission critical communications and interoperability occurs. Approximately 1,500 radios in Winnebago County (to include all police and fire) use this system. A major county-wide project began in 2010, involving multiple stakeholders, a massive feasibility study, and external RFP bids. After careful consideration, a Motorola Astro P25 radio system was selected. Infrastructure was solidified and the entire system was purchased for \$10.5 million. The system was designed as a long-term solution and provides a vehicle for the average 1.7 million radio transmissions that occur annually in Winnebago County.

Along with this massive investment, Winnebago County entered a joint cost savings measure with Outagamie County wherein the radio and recording system infrastructure core is jointly owned and shared with Outagamie County; an agreement that extends through December 31, 2031. Likewise, 2023 is Year 4 of a 10-year maintenance agreement for the Motorola Astro 25 P25 system.

As part of this upgrade, Winnebago County purchased all the subscriber unit radios in 2012-2013. The radios have a 7-year to 10-year life span and must be replaced before they fail. To avoid duplication of efforts, avoid multiple purchases and maintenance contracts, and eliminate unnecessary redundancy in the processes, the Sheriff's Office will coordinate the replacement of all radios for all County Departments, as agreed upon by all affected Department Heads.

The purchase will be for the following:

- Winnebago County Sheriff's Office – 205 portables; 40 mobiles; 14 BUCS/DVRS
- Winnebago County Highway Department – 28 portables; 69 mobiles
- Winnebago County Facilities Department – 40 portables
- Winnebago County Emergency Management – 9
- Winnebago County Public Health -10
- Winnebago County DA's Office -3
- Winnebago County Medical Examiner's Office - 4
  - Approx. 422 total (final numbers may change slightly)

Additionally, included in this purchase is miscellaneous associated equipment and software, programming, and installation.

The total for this project is \$2,477,050.00. The Administration Department advised us to add 10% as a contingency, bringing the grand total to **\$2,725,000.00**.

**Policy Discussion:**

The American Rescue Plan created the \$350 billion Coronavirus Fiscal Recovery Fund (CFRF) and is intended in part to provide flexible funding to support COVID-19 response efforts by replacing lost public sector revenue and by strengthening support for vital public services. Sections 602(c)(1)(C) and 603(c)(1)(C) of the Act provide recipients with broad latitude to use the Fiscal Recovery Funds for the provision of government services. The Final Rule issued by the US Department of the Treasury 31 CFR Part 35 states that category of *government services* includes (in part) the provision of police, fire, and other public safety services.

Justifiably, these broad criteria allow for the use of ARPA funds to replace crucial mission critical radios.

This project was removed from the 2023 CIP plan by the Administration Department as it clearly falls within the parameters of ARPA funding.

This APRA funding mechanism is preferred in lieu of bonding/borrowing for the project.

This project was originally recommended for approval by the ARPA Commission and was slated to be voted on by the County Board on 01/27/23. However, it was one of several resolutions that was essentially tabled as the originating funding resolution failed.

In consultation with the Administration Department, this project can move forward requesting the ARPA funding sources, while the APRA Commission is taking a reset for other projects. As such, it was presented in a similar fashion as a CIP project to the full County Board on 02/28/23 (see Attachment 2).

**Attachments:**

Attachment 1-Resolution

Attachment 2-Presentation to County Board on 02/28/23





# Winnebago County All Departments Subscriber Unit Radio Replacement

2023 CIP - ARPA



# Public Safety Communications System

- ▶ In simplest terms, this is the radio system used by all public safety entities in Winnebago County – all police and fire agencies, and then some
- ▶ Ensures mission critical communications & interoperability occurs
  - ▶ WC Sheriff (all Divisions), WC Highway, WC Facilities, WC Public Health, WC Emergency Management, DA's Office all use the system.
- ▶ Approx. 400 subscribers belong to County Departments today
  - ▶ Approx. 1,550 total subscribers belong to public safety radios in Winnebago County
  - ▶ Many local police and fire have begun to replace theirs already
- ▶ Average 1.7 million radio transmissions annually



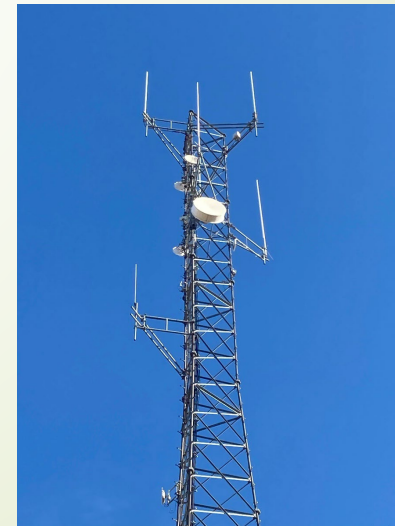
# Communications System History

- Major county-wide project began in 2010
  - Stakeholders involved, feasibility study, RFP's
  - A Motorola radio system was selected
- Federally mandated narrow banding of all radio systems was required by 2013.
- From 2011-2012, Winnebago County:
  - Invested \$5 million for radio infrastructure (800 MHz and P25 compliant Motorola Astro 25)
  - Invested an additional \$5.5 million on 1,500 subscriber unit radios for ALL public safety entities in the county. Those subscriber units are nearing end of life now.



# Communications System History

- Components have a shelf life
  - The first focus was on the infrastructure upgrades
- 2021 CIP Project replaced 4 microwave links \$330,000
  - Other legacy components have been gradually replaced



# Communications System History

- ▶ Narrow banding mandate – entered into a joint cost savings measure with Outagamie County -- the radio and recording system infrastructure is jointly owned and shared with Outagamie County – signed agreement through **December 31, 2031**
- ▶ 2023 is Year 4 of a 10-year maintenance agreement for the Motorola Astro 25 (with 11-year-old equipment)
  - ▶ \$5.1 million in maintenance over 10 years
  - ▶ Able to replace/repair/upgrade/update as needed
  - ▶ Major software upgrade occurred over one month in September/October 2022 as part of this maintenance agreement

# Today – End of Life (7-10 years =2022)

- Subscriber Units are at end of life – Winnebago County Departments must replace:
  - 80 Mobiles (radios permanently mounted in vehicles)
  - 325 Portables (hand-held radios)
  - 12 Consolettes (back up systems and DVRS boosters)



**NOW –  
MUST  
PURCHASE**

COUNTY DEPT	TYPE	QUANTITY		UNIT COST	TOTAL COST
DIST ATTORNEY	APX4000	3		\$3,696.00	\$11,088.00
EMER MGMT	APX8000	6		\$7,572.00	\$45,432.00
EMER MGMT	APX6500	1		\$5,061.00	\$5,061.00
EMER MGMT	APX8500	2		\$10,000.00	\$10,000.00
FACILITIES	APX4000	40		\$3,696.00	\$147,840.00
HIGHWAY	APX4000	28	Portables	\$3,696.00	\$103,488.00
HIGHWAY	APX4500	69	Mobile/Vehicles	\$3,647.00	\$251,643.00
PUBLIC HEALTH	APX4000	10		\$3,696.00	\$36,960.00
MED EXAMINER	APX4000	4		\$3,696.00	\$14,784.00
SHERIFF	APX4000	32	Clerk/Res/HS	\$3,696.00	\$118,272.00
SHERIFF	APX6000	75	Corrections	\$5,414.00	\$406,050.00
SHERIFF	APX6500	39	Squads	\$5,061.00	\$197,379.00
SHERIFF	APX8000	98	Admin/Pat/Det	\$8,219.00	\$805,462.00
SHERIFF	APX8500	2	Bearcat/DVRS	\$13,375.00	\$26,750.00
SHERIFF	APX6500	1	DVRS	\$13,375.00	\$13,375.00
SHERIFF	APX800 Con	12	BUCS / Jail Cns	\$11,533.00	\$138,396.00

**\*\*\*All Items NASPO Contract Pricing (as of April 2022)**

**\$2,339,980.00**



# Additional Costs

- ▶ Programming – approx. \$85.00/unit (Vendor direct quote)
  - ▶ Total \$35,870
- ▶ Installing Mobiles – approx. \$500.00/vehicle (Vendor direct quote – flat rate vs hourly – saves us money)
  - ▶ Total \$56,000
- ▶ Accessories – Earpieces - \$50 each
  - ▶ \$14,880
- ▶ Bank chargers – 8 @ \$1,050 each = \$8,400
- ▶ Reporting software \$22,000
- ▶ Other current accessories will still fit (leather or nylon holders; extra batteries)
  - ▶ This plan does NOT involve replacing radio holders. The 10-year-old ones can easily be replaced piecemeal by the departments.



# Plan

- Purchase the (approx.) 422 radios for ALL county Departments
- Current CIP books 2021-2025 and 2022-2026 both list \$700,000 for each year 2023-2024-2025 to spread out bonding
  - \$2.1 million --- Based upon 2020/2021 pricing
  - Now \$2.47+ million – based on 2022 pricing – plus 10% contingency
- “Trade in” old ones – erase/wipe them and pay us for the parts ~~ approx. \$65,000



Grand Total

\*\*\*If purchased as one in 2023

\$2,477,050.00

+ 10% = **\$2,725,000.00**

\*\* Materials total has increased \$350,000+ since Fall 2021 CIP planning



# Alternatives Considered

- Motorola selected as the vendor in 2011
- Significant infrastructure investments into Astro P25 System; the features are crucial, and known to us
  - Construction and Durability
  - Battery Life
  - Range, Frequency, and Audio Quality
  - Mobile Installation and Wiring
  - Vendor relationship
  - Maintenance Contracts - congruence

# Alternatives Considered

- Replace radios with Motorola's new APX NEXT Smart Radio
  - Base price is higher (approx. \$1,000 each)
  - Must include monthly service fee (\$75 a month), per device, for the *life of the device* (10 years) ~ **\$9,000**
- Use non-Motorola products
  - Separate vendors, different radio programming procedures, and additional ongoing maintenance agreements
  - Would need to replace ALL accessories
  - Limited and unsuccessful track records
  - Loss of proprietary features

# CIP Plan --- or ARPA???

- ▶ Alternative plan – split amongst 2 years (2023 – 2024)
  - ▶ 2023 – Sheriff's Office only (262 radios ~ \$1.8 million)
  - ▶ 2024 – All other County Departments (159 radios = \$690,000 + **13%? Increase again ??? ~ \$780,000**)
- ▶ Would need 2 separate maintenance agreements to account for 2 sets of radios (separate pricing?)
- ▶ Would need a second schedule of mobile installs by the vendor (price increase?)



Questions??

Capt. Lara Vendola-Messer

[lvendola@winnebagocountywi.gov](mailto:lvendola@winnebagocountywi.gov)

920-236-7337





# Winnebago County

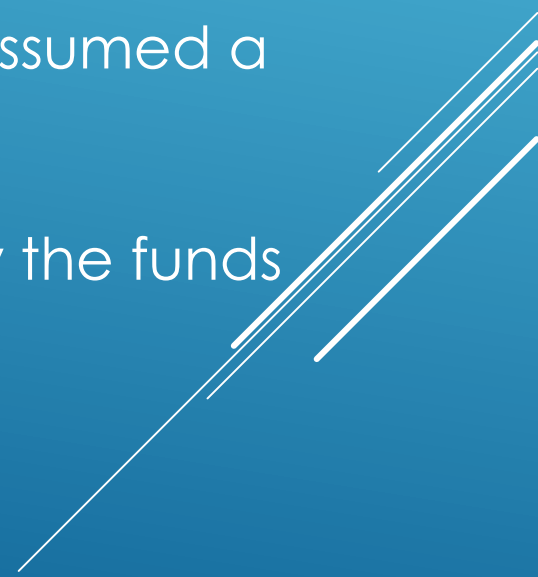
*Land & Water Conservation Department*

## ARPA FUND PROPOSAL FOR WATER QUALITY IMPROVEMENT PROJECTS

*Presented by: Chad Casper, Director,  
Winnebago County LWCD*



# Proposal for the allocation of ARPA Funds in the Land & Water Conservation Department (LWCD)

- Proposed amount of funds requested by the Land Conservation Committee (LCC) and the LWCD = \$3,030,300
  - Long-term project – 10 - 15 years.
  - Estimated conservation practice numbers assumed a 90% cost-share rate.
  - The LCC would set policy and approve how the funds are allocated in the LWCD.
- 



Winnebago County

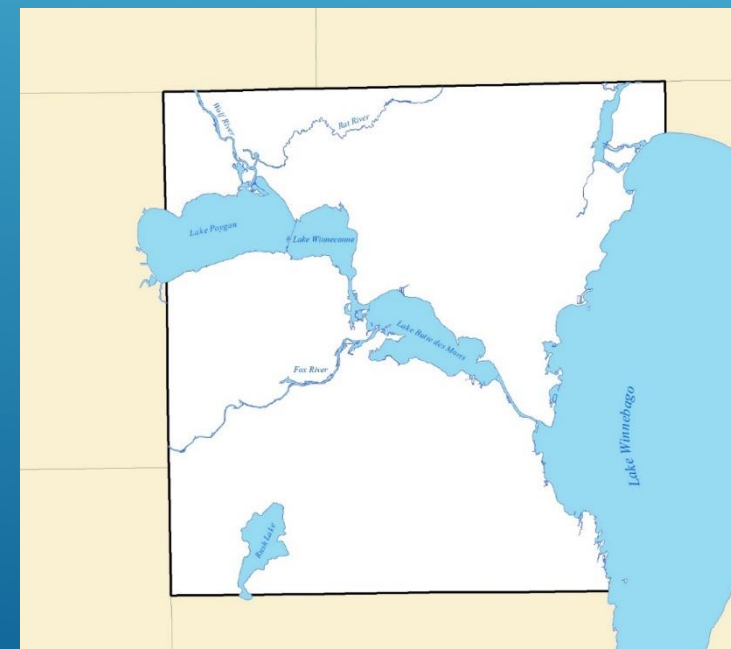
*Land & Water Conservation Department*

## Land & Water Conservation Department Mission:

*The Winnebago County LWCD is dedicated to provide competent, professional services in the planning, design, and implementation of programs and projects that protect, restore, and sustain the natural resources of Winnebago County.*

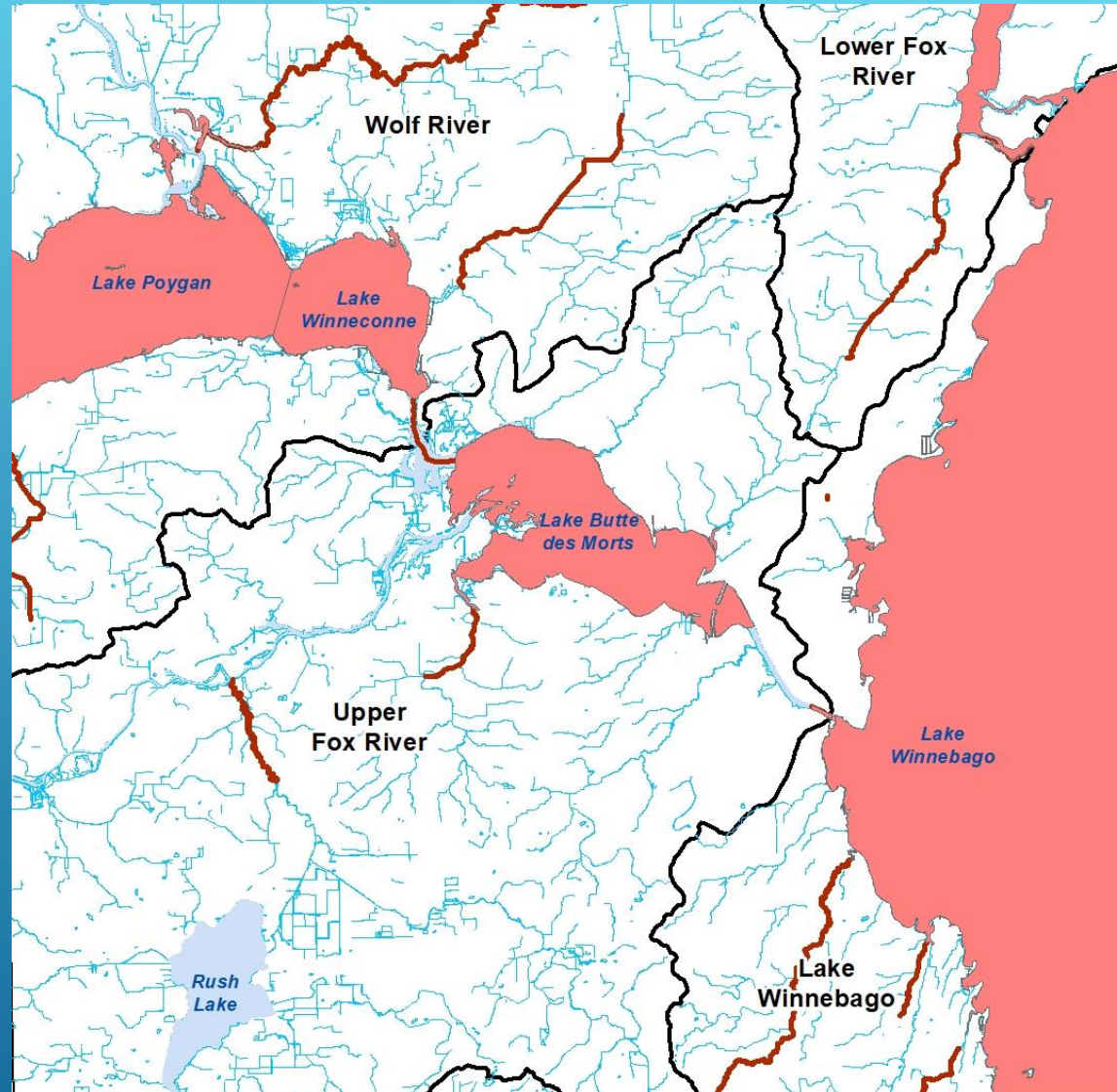


- Winnebago County covers approximately 579 square miles with 25% being water and 75% being land area.
- This is the largest area of inland surface water (10%) of any county in Wisconsin.
- Winnebago County has approximately 151,000 acres of agriculture lands
- Receives heavy recreational use for fishing, boating, swimming, hunting and trapping.
- Lake Winnebago provides drinking water to over 200,000 people.
- All of Winnebago County is located in the Fox-Wolf Basin.




# 303 (D) IMPAIRED WATERS

- Total Phosphorus
- Suspended Solids
- Excessive algae growth



Agriculture  
Urban land uses  
Point-sources  
Internal loading  
Artificially high water levels

BEST MANAGEMENT PRACTICES THAT WILL  
HELP IMPROVE WATER QUALITY IN  
WINNEBAGO COUNTY WITH THE  
ALLOCATION OF FUNDS...



# Create a Harvestable Buffer Program

- Strip of vegetation along marginal cropland adjacent to streams and ditches
- Payment per acre for a 10-15 year contract
- Can be harvested 2-3 times between May – September for livestock feed
- Harvesting removes accumulated nutrients and other contaminants resulting in improved water quality
- Reduces soil and nutrient loss from crop fields and reduces runoff from getting into the waterbodies
- Land stays in production for the farmer



# Soil Health Program

- Payment per acre for implementation of no-till and cover crops
- Learning curve for farmers transitioning from traditional farming
- New equipment or equipment modifications come at a cost
- Increases water infiltration & improves water quality by protecting the soil from runoff
- Sequesters more carbon
- Improves wildlife & pollinator habitat
- Improves microbial activity & organic matter
- Better profits and often better yields



# Wetland Development and Restoration



- Reduces soil erosion
- Reduces flooding
- Filters pollutants before entering our lakes and streams
- Excellent wildlife habitat
- Recreational opportunities





# Waterway Systems

- Reduces soil erosion
- Reduces sedimentation and other pollutants from entering our lakes and streams
- Improves drainage



# Barnyard Runoff Control Systems

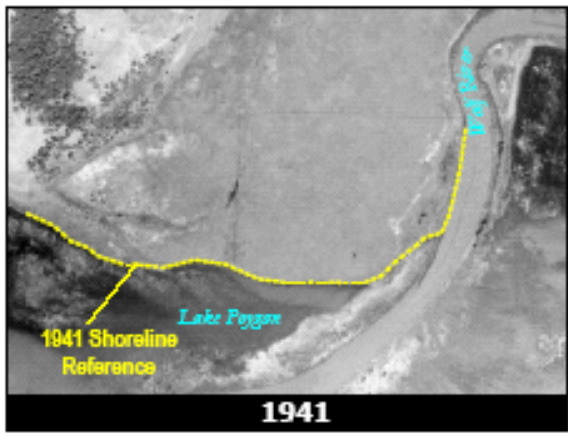
- Improves water quality by controlling pollutants
- Prevent fish kills
- Improves livestock health



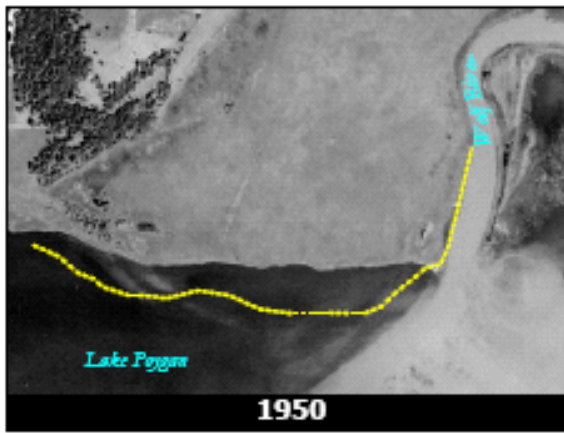
# Manure Storage Closures

- Removes pollutants from potentially infiltrating to groundwater
- Seals the manure storage to prevent an pollutant concerns

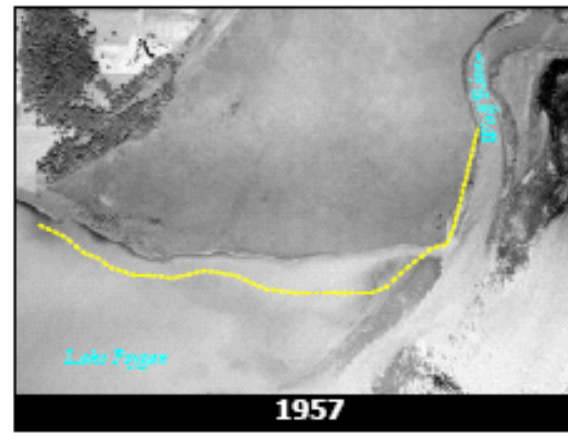




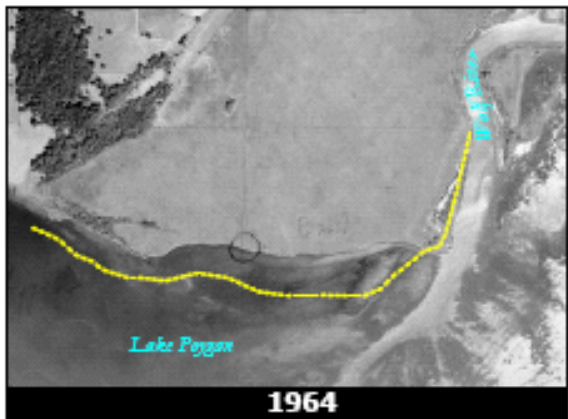
1941



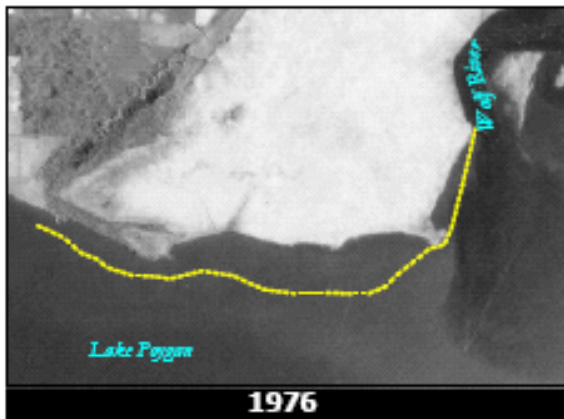
1950



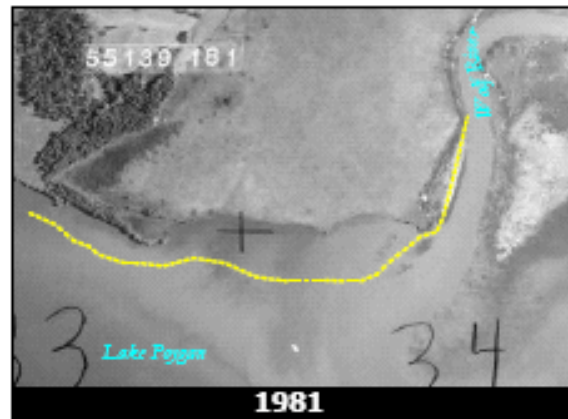
1957



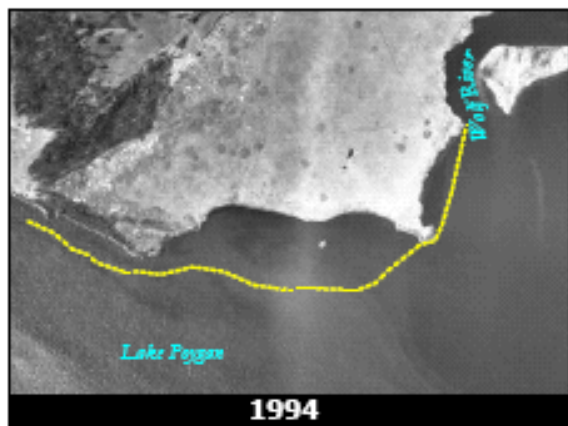
1964



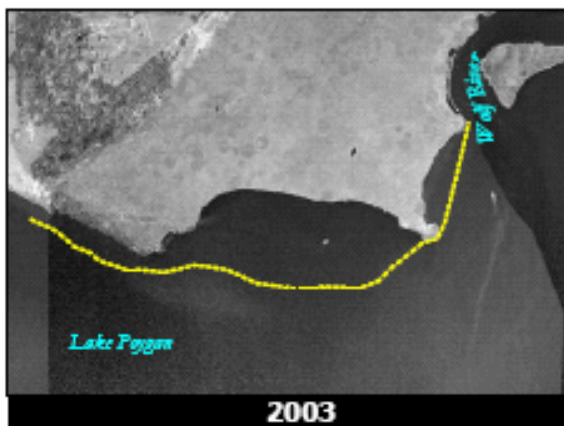
1976



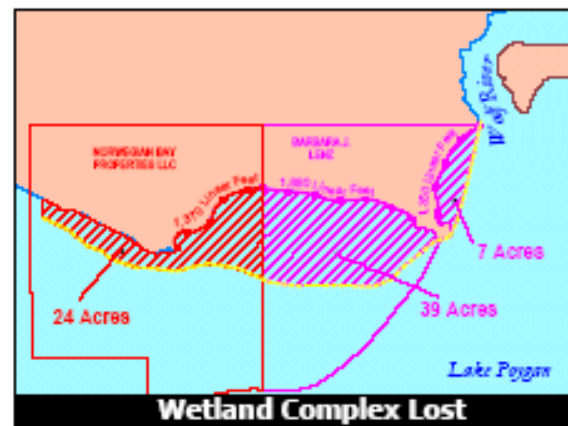
1981



1994

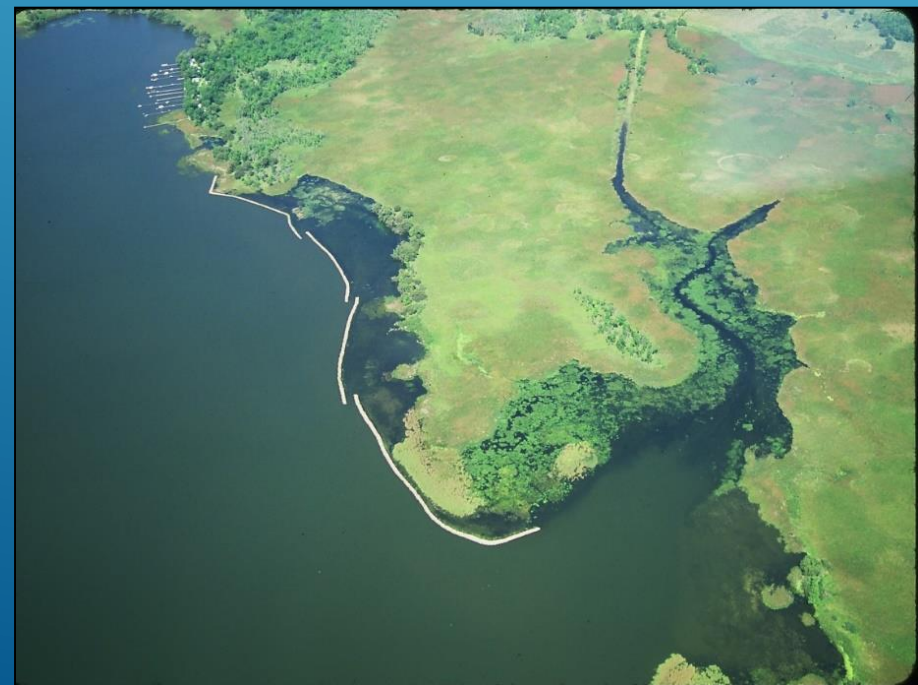


2003



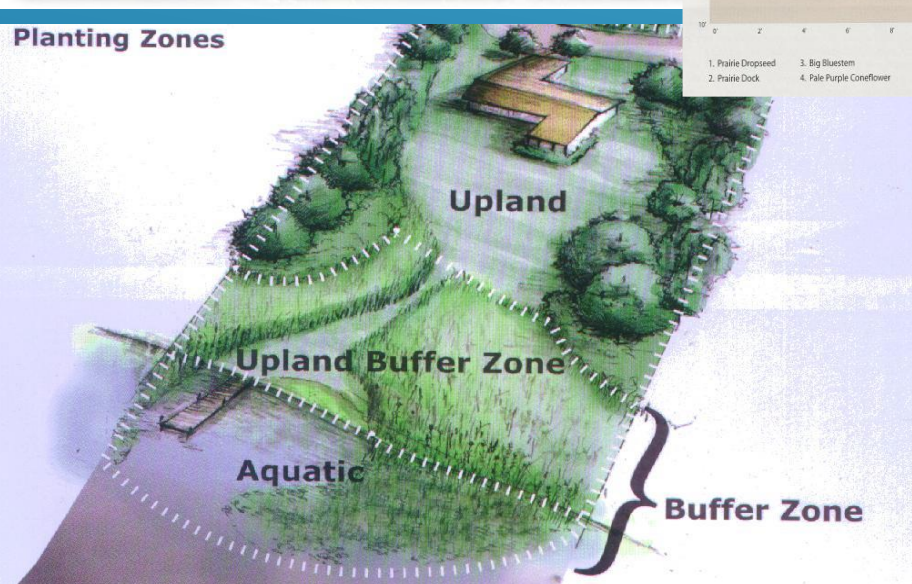
# Off-Shore Breakwaters

- Prevents shoreline erosion and wetland losses from wind, wave and ice damage.
- Creates new lake adjacent wetlands
- Improves water quality and filters runoff
- Critical habitat for fish & wildlife

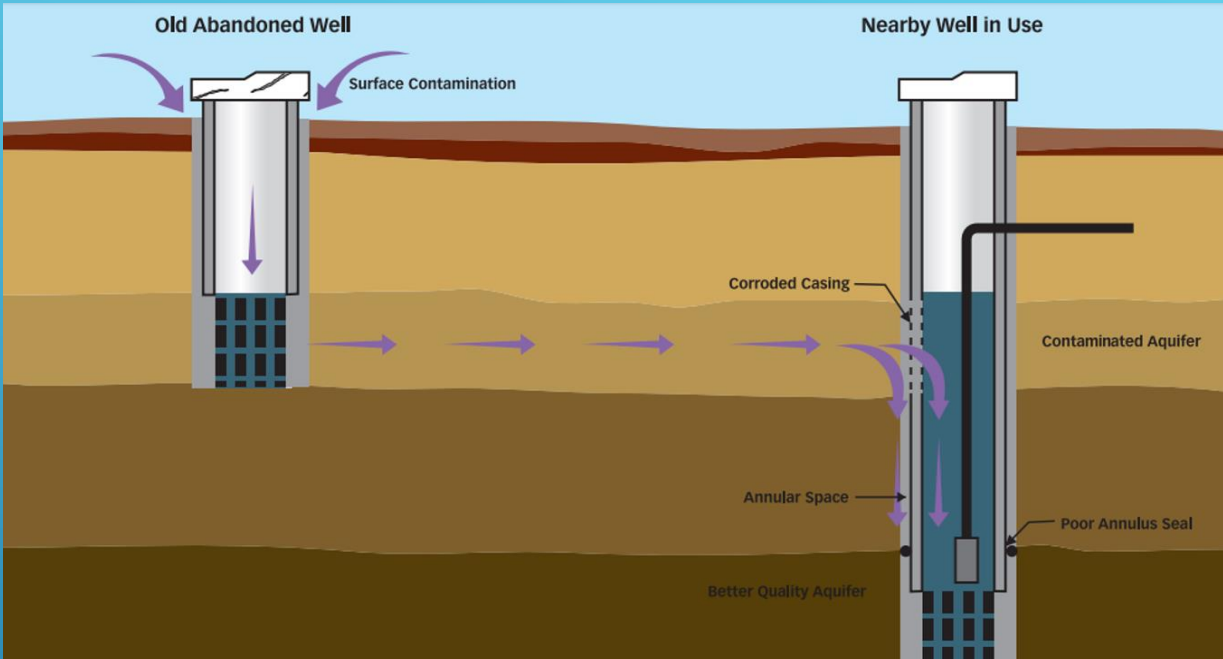


# Shoreline Habitat Restoration

- Reduces shoreline/streambank erosion
- Filters fertilizers and pesticides from reaching our lakes and streams
- Better infiltration of rain water
- Great for pollinators and creates a seasonal array of colors



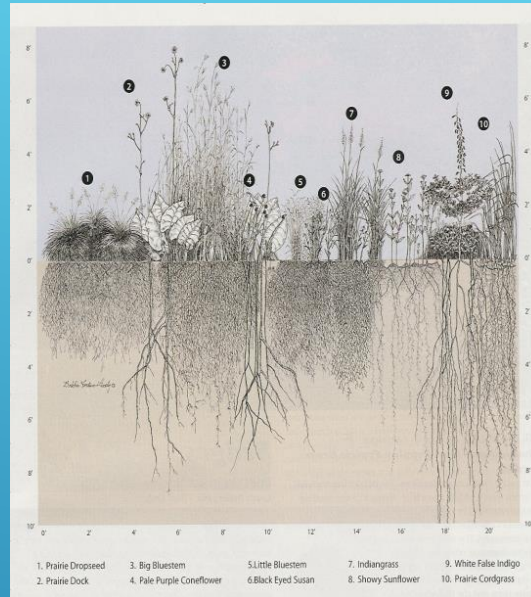
# Well Abandonments



- Old wells left unused are at risk of contaminants entering into them and groundwater
- Contaminants will migrate to other wells drawing water from that aquifer



# Rain Gardens



- Improves water quality
- Provides flood storage by creating better infiltration of rain water
- Typical rain gardens can collect over 1,500 gallons of water in only a 1" rainfall
- Great for pollinators and creates a seasonal array of colors





# MANAGEMENT PLANS

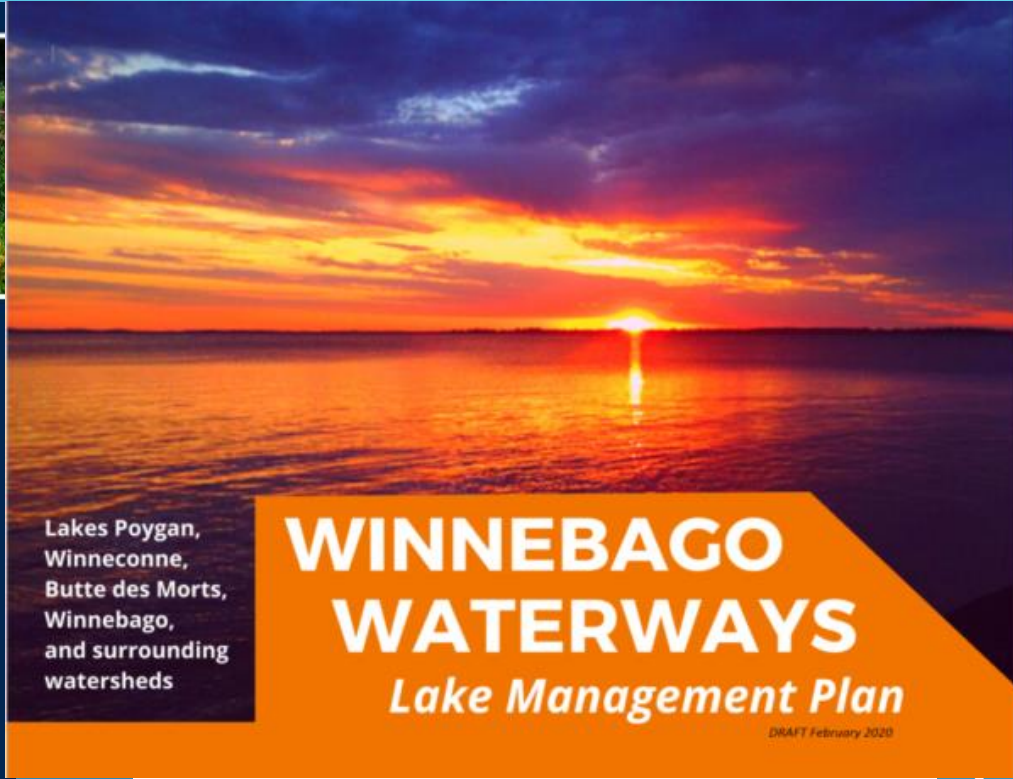


Land and Water Conservation Department  
625 E County Road Y, Suite 100  
Oshkosh, WI 54901



WINNEBAGO COUNTY  
2021—2030

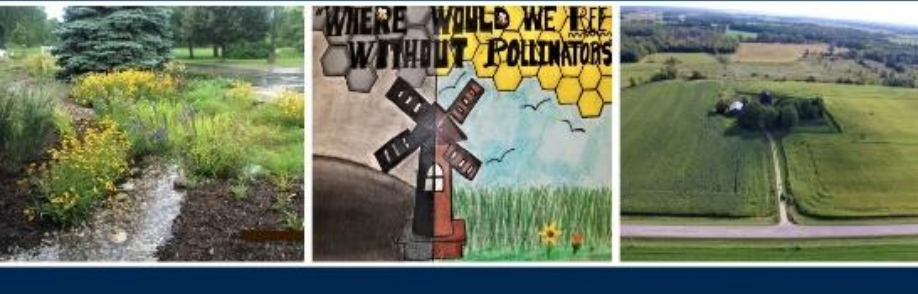
LAND & WATER RESOURCE  
MANAGEMENT PLAN



Lakes Poygan,  
Winneconne,  
Butte des Morts,  
Winnebago,  
and surrounding  
watersheds

**WINNEBAGO  
WATERWAYS**  
*Lake Management Plan*

DRAFT February 2020



# SHORELINE INVENTORY

## Shoreline Inventory Web Map

2014 Shoreline Inventory Map

**Erosion Line**

Shoreline Erosion Rating

- Low - Slight
- Moderate
- High - Severe

**Shoreline Practice**

LocalGovernment.GISADMIN.Shoreli

- Seawall
- RipRap
- Other
- Culvert

**Vegetative Buffer**

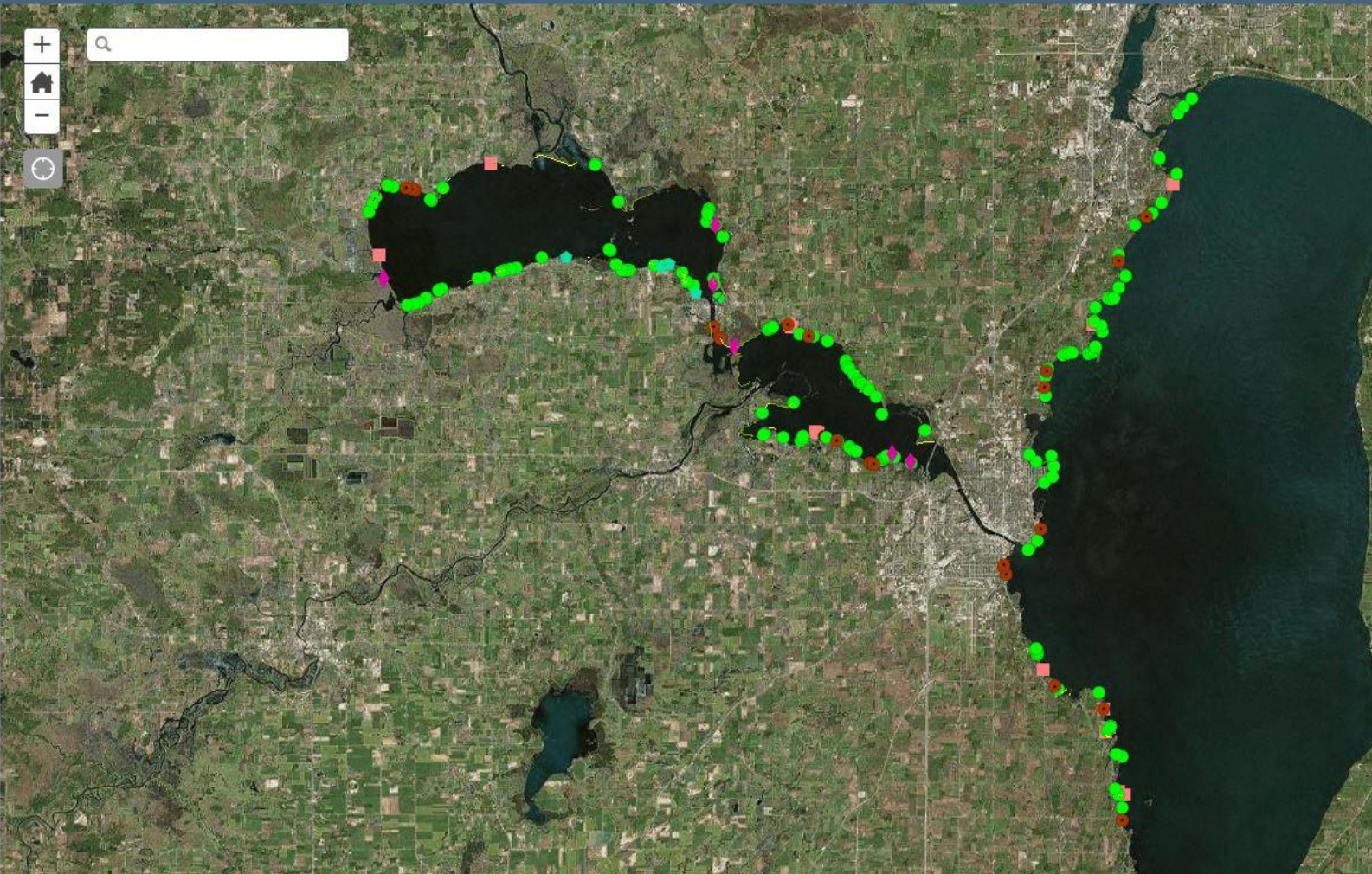
LocalGovernment.GISADMIN.Vegeta

- 

**Shoreline Erosion Point**

LocalGovernment.GISADMIN.Shoreli

- Bank
- Disturbed\_Barren
- Gully





# “HEALTHY LAND, HEALTHY WATER” NINE-KEY ELEMENT WATERSHED PLAN



**HEALTHY LAND**

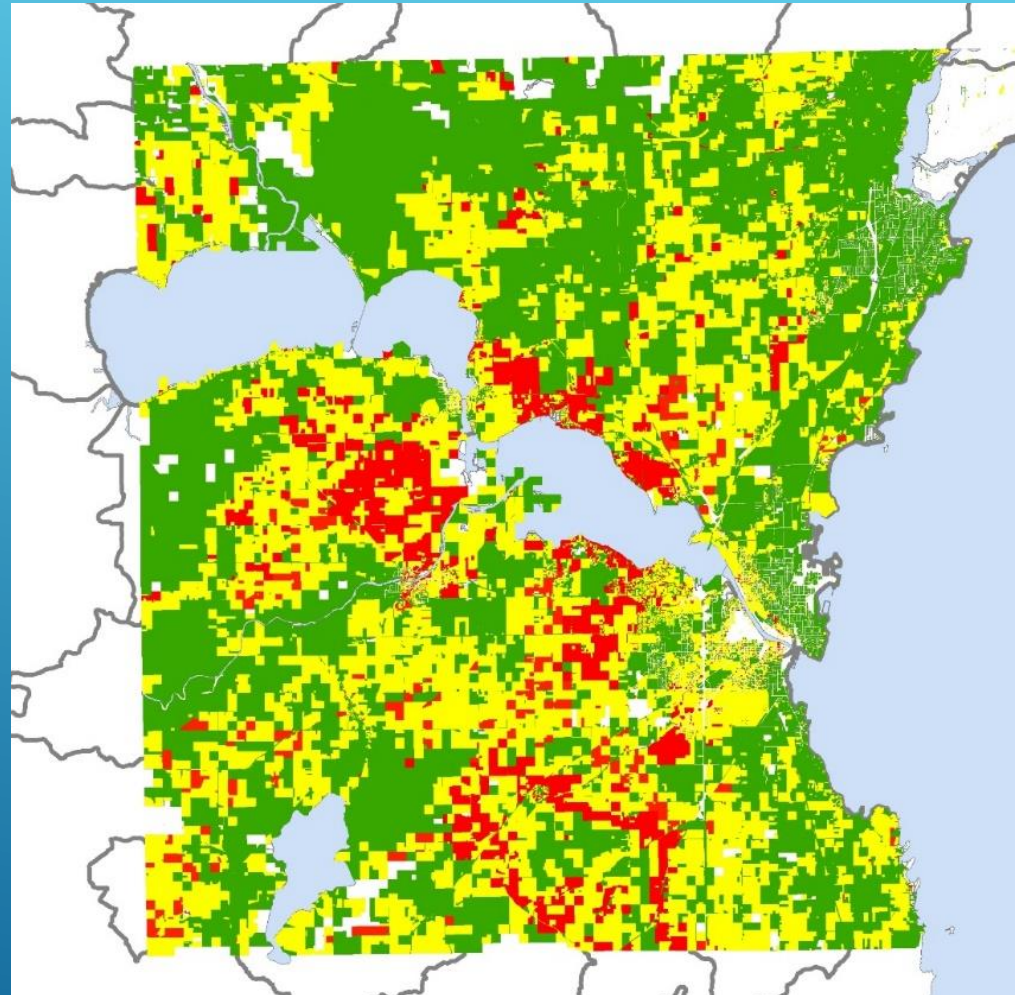


**HEALTHY WATER**


A Strategic Watershed Plan for the Winnebago Waterways

# EROSION VULNERABILITY ASSESSMENT FOR AGRICULTURAL LANDS (EVAAL)

- ▶ A GIS-based tool created by WI-DNR for assisting watershed managers to prioritize areas that may be vulnerable to erosion.
- ▶ The tool is run on HUC-12 watersheds to generate a map of high risk lands.
- ▶ Landowner's are then contacted to provide information on potential conservation practices to implement.



# LWCD conservation projects take time....

- Secure funds (limited funding & higher costs)
  - Outreach & Education
  - Landowner/Farmer Commitment
  - Survey & design
  - Secure permits
  - Requests for Proposals from local contractors
  - Construction (weather can cause delays)
  - Monitoring
- 

# CONCLUSION

- ▶ Use of the ARPA funds would be a long-term project (10-15 years) working towards the goals set in existing management plans.
- ▶ The allocation of funds to the LWCD would be used on legacy projects with the primary focus being to improve water quality in Winnebago County.
- ▶ Future generations would benefit from these investments made in the County if a portion of funds were allocated to the LWCD.



# Winnebago County

---

*Land & Water Conservation Department*

Thank You!



2  
3 **RESOLUTION: Authorizing a transfer of \$853,000 from the Spirit Fund to the**  
4 **General Fund for the Purpose of Funding Budgeted Expenses in the Facilities**  
5 **Department for Purchase and Installation of an Emergency Generator at the Sunny**  
6 **View Expo Center**

7  
8 **TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:**

9 **WHEREAS**, an amendment to the 2023 Executive Budget, which increased the capital outlay budget in the  
10 Facilities and Property Management Department for purposes of purchasing and installing an emergency generator  
11 at the Sunny View Expo Center, was passed by the Winnebago County Board of Supervisors and included in the  
12 2023 Adopted Budget; and

13 **WHEREAS**, the \$853,000 appropriation for purchase and installation of an emergency generator is an  
14 appropriate use of dollars from the Spirit Fund, and the Undesignated General Fund balance, which was the original  
15 source of funding for this appropriation, should be replaced with dollars from the Spirit Fund;

16 **NOW, THEREFORE, BE IT RESOLVED** by the Winnebago County Board of Supervisors that it authorizes a  
17 transfer of \$853,000 from the Spirit Fund to the General Fund for the purpose of funding the purchase and installation of  
18 an emergency generator at the Sunny View Expo Center.

19  
20 *Fiscal Note: This resolution will not amend the County budget. \$853,000 will be transferred from the Spirit*  
21 *Fund to the general fund.*

22 Respectfully submitted by:

23 **ARPA STRATEGY AND OUTCOMES COMMISSION**

24 Andy Buck, District 24

25 Thomas Borchart, District 3

26 Tom Egan, District 33

27 Chuck Farrey, District 30

28  
29 Commission Vote: 7 - 2

30  
31 Vote Required for Passage: **Majority of Members Present**

32  
33 Approved by the Winnebago County Executive this \_\_\_\_ day of \_\_\_\_\_, 2023.

34  
35 \_\_\_\_\_  
36 Jonathan D. Doemel  
37 Winnebago County Executive  
38



## Resources, data, and information about Winnebago County

Resource	Information about	Link
United Way 2-1-1 Counts	<ul style="list-style-type: none"> <li>• Current year call requests</li> </ul>	<a href="https://wi.211counts.org/">https://wi.211counts.org/</a>
Advocap 2022 Community Needs Assessment for Winnebago, Fond du lac, & Green Lake Counties	<ul style="list-style-type: none"> <li>• Housing in Our Community</li> <li>• Employment &amp; Income</li> <li>• Childcare</li> <li>• Health &amp; Nutrition</li> </ul>	<a href="https://drive.google.com/file/d/12G3TBJpp07GZyg-UBQ4-EzjcDhCxTdku/view">https://drive.google.com/file/d/12G3TBJpp07GZyg-UBQ4-EzjcDhCxTdku/view</a>
County Health Rankings 2022 Winnebago County	<ul style="list-style-type: none"> <li>• Health outcomes</li> <li>• Quality of life</li> <li>• Health Factors</li> <li>• Clinical Care</li> <li>• Social &amp; Economic Factors</li> </ul>	<a href="https://www.countyhealthrankings.org/explore-health-rankings/wisconsin/winnebago?year=2022">https://www.countyhealthrankings.org/explore-health-rankings/wisconsin/winnebago?year=2022</a>
Environmental Health Profile 2021 Winnebago County	<ul style="list-style-type: none"> <li>• Alcohol outlet density</li> <li>• Private water quality</li> <li>• Home hazards (childhood lead poisoning, radon)</li> <li>• Climate change (extreme heat, extreme precipitation)</li> </ul>	<a href="https://dhs.wisconsin.gov/publications/p0/p00719-winnebago.pdf">https://dhs.wisconsin.gov/publications/p0/p00719-winnebago.pdf</a>
State of the Child 2020 Winnebago County	<ul style="list-style-type: none"> <li>• Children 0-5 and families</li> <li>• Impact of poverty on children</li> <li>• Early care and education</li> </ul>	<a href="https://drive.google.com/file/d/17IYFHaX6tY_I-CHjf0z5IJ5FOSWhyhg/view">https://drive.google.com/file/d/17IYFHaX6tY_I-CHjf0z5IJ5FOSWhyhg/view</a>
United Way Fox Cities ALICE (Asset Limited Income Constrained Employed) <a href="http://www.foxcitieslifestudy.org/">http://www.foxcitieslifestudy.org/</a>	<ul style="list-style-type: none"> <li>• Households that earn more than Federal Poverty Level but less than the basic cost of living in the county</li> </ul>	<a href="https://www.unitedwayfoxcities.org/resources/alice/">https://www.unitedwayfoxcities.org/resources/alice/</a> <a href="https://www.unitedwayfoxcities.org/media/346324/winnebago_county_alice2020_.pdf">https://www.unitedwayfoxcities.org/media/346324/winnebago_county_alice2020_.pdf</a>
COVID-19's Impact on Women in Northeast Wisconsin Study	<ul style="list-style-type: none"> <li>• Employment &amp; income</li> <li>• Ability to pay rent/mortgage</li> <li>• Childcare responsibilities</li> <li>• Children and schooling</li> <li>• Mental health</li> <li>• Hostility &amp; violence</li> </ul>	<a href="https://www.womensfundfvr.org/research-articles/">https://www.womensfundfvr.org/research-articles/</a>
Data USA Winnebago County: Visualization tool pulling data from different sources	<ul style="list-style-type: none"> <li>• Workforce</li> <li>• Economy</li> <li>• Demographics</li> </ul>	<a href="https://datausa.io/profile/geo/winnebago-county-wi?alcoholDrugsTobaccoOptions=indicator_10&amp;genderOccupations=sex1&amp;healthBehaviorsOptions=alcoholDrugsTobaccoOption&amp;lengthOfLife=indicator_3&amp;measureOccupations=wage&amp;race-income-income_geo=incomeRace2&amp;sexAgeRacePoverty=ageSexOption&amp;accessCareOptions=indicator_2">https://datausa.io/profile/geo/winnebago-county-wi?alcoholDrugsTobaccoOptions=indicator_10&amp;genderOccupations=sex1&amp;healthBehaviorsOptions=alcoholDrugsTobaccoOption&amp;lengthOfLife=indicator_3&amp;measureOccupations=wage&amp;race-income-income_geo=incomeRace2&amp;sexAgeRacePoverty=ageSexOption&amp;accessCareOptions=indicator_2</a>
Fox Cities Life Study	<ul style="list-style-type: none"> <li>• Basic Needs</li> </ul>	

	<ul style="list-style-type: none"> <li>• Education &amp; Learning</li> <li>• Safety</li> </ul>	
Community Need: Housing		
Homeless Continuum Report, Winnebago Land Housing Coalition	<ul style="list-style-type: none"> <li>• Summary information of homelessness and housing insecurity</li> <li>• Current community resources</li> <li>• Identified gaps and opportunities</li> </ul>	<a href="http://www.ohawcha.org/wp-content/uploads/2021/07/Homeless-Continuum-Report-2021-7-8-2021-1103am.pdf">http://www.ohawcha.org/wp-content/uploads/2021/07/Homeless-Continuum-Report-2021-7-8-2021-1103am.pdf</a>
A Place in Oshkosh A Housing Needs Assessment & Strategy Plan	<ul style="list-style-type: none"> <li>• Comprehensive explanation of housing status</li> <li>• Community input &amp; surveys</li> </ul>	<a href="https://rdgusa.com/sites/oshkosh/wp-content/uploads/sites/49/2022/03/2022_03-Oshkosh-Housing-Needs-Assessment-low-res.pdf">https://rdgusa.com/sites/oshkosh/wp-content/uploads/sites/49/2022/03/2022_03-Oshkosh-Housing-Needs-Assessment-low-res.pdf</a>
Summary of Fox Cities and Greater Outagamie Co Regional Housing Strategy	<ul style="list-style-type: none"> <li>• Housing Needs</li> </ul>	<a href="https://www.outagamie.org/home/showpublisheddocument/92981/638048150419930000">https://www.outagamie.org/home/showpublisheddocument/92981/638048150419930000</a> <a href="https://www.outagamie.org/home/showpublisheddocument/89815/637903702165130000">https://www.outagamie.org/home/showpublisheddocument/89815/637903702165130000</a>
Community Need: Child Care		
First 5 Fox Valley	<ul style="list-style-type: none"> <li>• Child Care provider shortage</li> <li>• Programs and coordinating systems for families with children 0-5</li> </ul>	<a href="https://firstfivefoxvalley.org/our-work/advocacy-partners/">https://firstfivefoxvalley.org/our-work/advocacy-partners/</a>

Data USA Winnebago County: Visualization tool pulling data from different sources

[https://datausa.io/profile/geo/winnebago-county-wi?alcoholDrugsTobaccoOptions=indicator\\_10&genderOccupations=sex1&healthBehaviorsOptions=alcoholDrugsTobaccoOption&lengthOfLife=indicator\\_3&measureOccupations=wage&race-income-income\\_geo=incomeRace2&sexAgeRacePoverty=ageSexOption&accessCareOptions=indicator\\_2](https://datausa.io/profile/geo/winnebago-county-wi?alcoholDrugsTobaccoOptions=indicator_10&genderOccupations=sex1&healthBehaviorsOptions=alcoholDrugsTobaccoOption&lengthOfLife=indicator_3&measureOccupations=wage&race-income-income_geo=incomeRace2&sexAgeRacePoverty=ageSexOption&accessCareOptions=indicator_2)





# ARPA Strategies and Outcomes Commission Presentation

**Doug Gieryn**

Public Health Director, Health Officer

**Heidi Keating**

Public Health Planner

**Ashlee Rahmlow**

Community Health & Prevention Division Supervisor



## Goals for today

- Identify high level funding goals
- Further define what the funding categories are
- Establish base criteria for each category
- As time permits, share a tool to map out funding proposals
- Evaluate how the meeting went



## **Consider how work is being communicated outside the Commission**

1. Use plain language whenever possible
  - a. “Acro-knock”
2. Consider what input is needed and when...



## Input considerations

1. Who are your stakeholders? - county board, county staff, community leaders, citizens, others?
2. Consider your timeline for when input is appropriate - it may take time in planning, collecting and reviewing input
3. Are there data sources to review or questions to answer about community needs?
4. Is it worth reviewing what others have done?



## **Consider goals - what impact do you want to make?**

- 1. How do you want this money to impact Winnebago County?**
  - a. Is anyone better off as a result of this funding?**
  - b. Is anything improved as a result of this funding?**
- 2. Strategize to make best use of funding**
  - a. Start with the end goal in mind and build out a plan**
  - b. Identify opportunities to collaborate**
  - c. Consider other available funding streams**





## Prompts for goals

Finish these sentences:

We want children who are...

We want families that are...

We want to live in a county / community that is...



# Goals of Commission Members

Distribution throughout County- all towns and municipalities

People that need it

Shelter/ Housing

Lives and wellbeing of community as function of county government

Health & Human Services

Land & Water Conservation

Legacy- long term

Townships

People to have a standard of living- families to be stable and able to thrive- basic needs are met

Connected community with efficient access to services

Gift back to the tax payers

Financial Stability, mental health, early education

Efficiency and Consolidation

Buy- in

One time purchase



## Defining fund use framework/categories

1. Define the categories - solicit language
2. Define the criteria for eligible expenses to each category - solicit language
3. Next steps?



## Category 1- County Internal Ask

25%

County Executive team identified and led County projects to be proposed to the Commission



## Category 2- Community Projects through County Functions

50%

Government prioritized community projects

Intended to be a partnership between county departments and community

Projects administered by county departments

Sub- recipient

Stakeholders: Service oriented county departments



## Category 3- Community External Ask

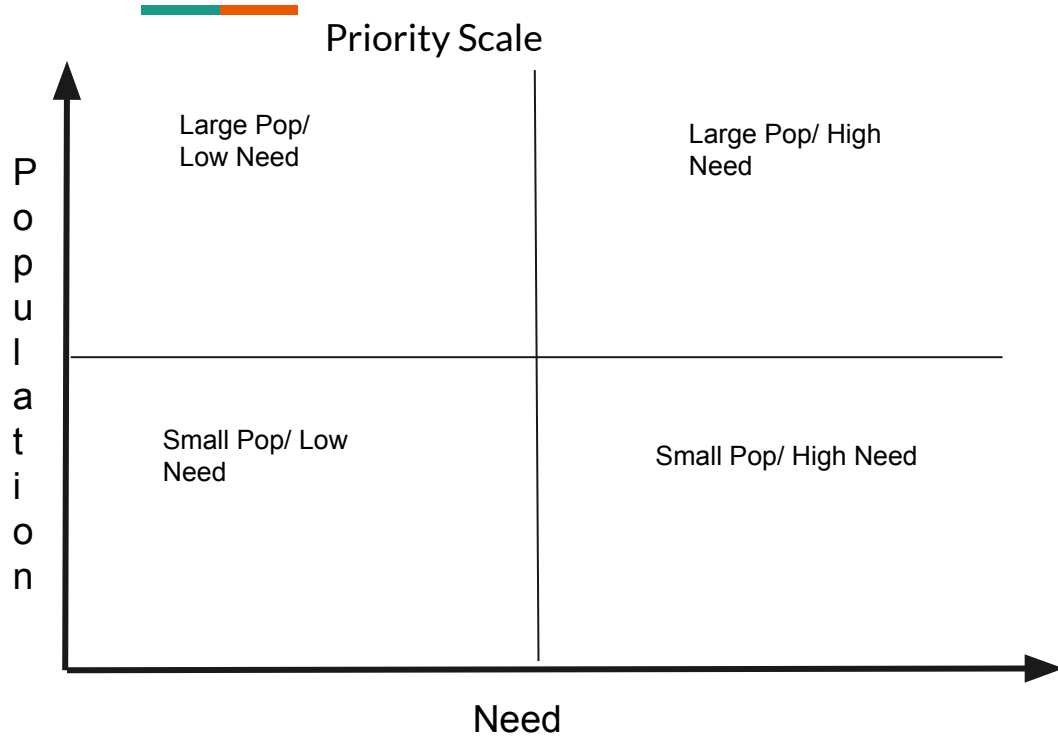
25%

Community proposed Projects (non-governmental)

Capital

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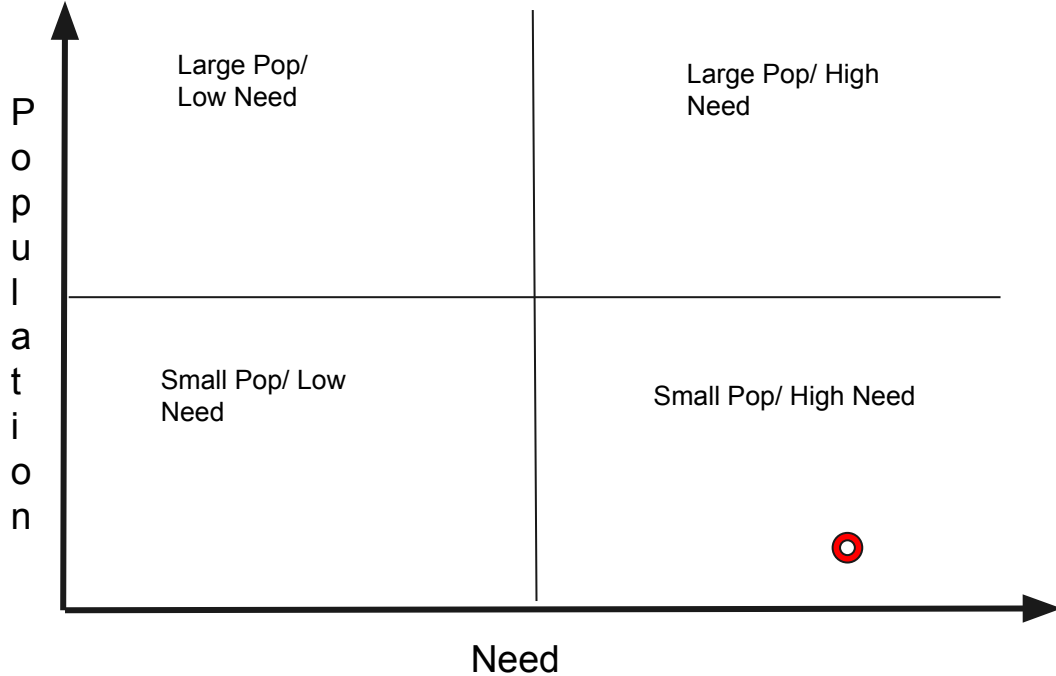
# Tools & Resources



1. Does it fit within criteria established by Commission?
2. Is there evidence to support the need or impact?
3. Are there opportunities to collaborate or grow?
4. Are there other funding opportunities available?
5. Does decision reflect most significant need and greatest community priority?
6. Is there County Board/ Community Support?



## Shelter Care Example



1. Does it fit within criteria established by Commission? **Yes**
2. Is there evidence to support the need or impact? **Yes**
3. What opportunities exist to collaborate or grow?
4. Are there other funding opportunities available?
5. Does decision reflect most significant need and greatest community priority? **Yes**
6. Is there County Board/ Community Support? **Yes**



## Resources, data, and information about Winnebago County



## Some available resources

### [WCA ARPA Guidance](#)

US Department of Treasury: Coronavirus State and Local Fiscal Recovery Funds

<https://home.treasury.gov/policy-issues/coronavirus/assistance-for-state-local-and-tribal-governments/state-and-local-fiscal-recovery-funds>

League of Wisconsin Municipalities: The American Rescue Plan Act: Pitfalls and Best Practices.

<https://www.lwm-info.org/DocumentCenter/View/5275/FRI-B-845---945-AM---1st-of-ARPA--Best-Practices-Lessons-Learned>

Results for America; Economic Mobility Catalog <https://catalog.results4america.org/>

Principles to Guide COVID-19 Response & Recovery

<https://nacto.org/publication/streets-for-pandemic-response-recovery/introduction/principles-to-guide-covid-19-response-recovery/>



## Evaluation

What worked well today for you?

Is there anything that did not work well for you?

What may need to change for the next meeting?