



Winnebago County

The Wave of the Future

AMERICAN RESCUE PLAN ACT STRATEGY & OUTCOMES COMMISSION

WEDNESDAY, MARCH 6, 2024 @ 1:00 PM

ADMIN FOURTH FLOOR TRAINING SPACE

DAVID W. ALBRECHT ADMINISTRATION BUILDING

112 OTTER AVENUE OSHKOSH, WI

To view this meeting via Zoom, please use this link:

<https://us02web.zoom.us/j/89150652487?pwd=YVhUNDR3ZmQyNkxjRnpRVFV1YkttZz09>

Meeting ID: 891 5065 2487 Passcode: ARPA030624

Via telephone: (312) 626 6799

A Regular Business Meeting of the ARPA Strategy and Outcomes Commission will be held on Wednesday, March 6, 2024, at 1:00 PM in the Admin Fourth Floor Training Space of the David W. Albrecht Administration Building, 112 Otter Avenue Oshkosh, Wisconsin.

At this meeting, the following will be presented to the Commission for its consideration:

A. Call to Order

B. Public Comments

C. Approval of Minutes

1. February 15, 2024 Meeting Minutes

D. Business Items

1. Update: Amount of Resources Available in Each Spirit Fund Category
2. Discussion: Investment in Emergency Traffic Barriers
3. Investing Spirit Fund Dollars from the Government Identified Community Projects Category in Child Care

- Resolution: Approving \$500,000 from the Spirit Fund's Government Identified Community Projects Category to Expand the Childcare Space and Program Offerings at the Oshkosh YMCA

- Resolution 333-022024: Approving \$350,000 from the Spirit Fund's Government Identified Community Projects Category for Child Care Resource and Referral To Support Child Care Providers with Training and Mentoring and In Turn Provide Increased Available Child Care Openings in Winnebago County
- Presentation: Childcare Incubator Program

4. Resolution: Approving \$_____ from the Spirit Fund's Government Identified Community Projects Category for First 5 Fox Valley To Promote Cross-Sector Collaboration and Build an Efficient, Effective, and Equitable Family Support System (Request \$300,000)
5. Discussion/Possible Action: Request from the Spirit Fund's Government Identified Community Projects Category for Property Expansion or Programming at the YMCA of the Fox Cities
6. Presentation: Proposed Allocations of the County Government Projects
 - Resolution: Approval of \$300,000 in Spirit Funds for Comprehensive Space Needs Assessment and Facility Master Plan from the County Government Projects Category
 - Resolution: Allocation of \$3,900,000 in Spirit Funds from County Government Projects Category to Improve Outdoor Recreation in Winnebago County

E. Next Meeting Date

1. Set next meeting date, time, and location.

F. Adjourn

**This meeting is also being posted as a committee meeting for:

- Park View Health Center Committee
- Highway Committee
- Winnebago County Board of Supervisors

Upon request, provisions will be made for people with disabilities upon 24 hours prior notice to the Office of the County Clerk. Phone Number: 920-232-3430

WINNEBAGO COUNTY
ARPA Strategy and Outcomes
Commission Minutes

DATE: Thursday, February 15, 2024

TIME: 1:00 p.m.

PLACE: David W. Albrecht Administration Building
112 Otter Avenue
Oshkosh WI 54901
Susan T. Ertmer Conference Room 120

PRESENT: Co-Chair Tom Egan, County Board Chairman
Co-Chair Jon Doemel, County Executive
Morris Cox, Personnel and Finance Chair
Chuck Farrey, County Board Vice-chair
Tom Borchart, County Board Member
Andy Buck, County Board Member
Tom Belter, Public Member
Tim Galloway, Public Member
Paul Kaiser, Director of Finance (non-voting member)

ABSENT: Beth Oswald, Public Member

ALSO PRESENT: Cassie Smith-Gregor, Deputy County Clerk
Catherine Scherer, Corporation Counsel
Mary Anne Mueller, Corporation Counsel
Victoria Kinderman, Corporation Counsel
Adam BellCorelli
Sheriff John Matz
Lara Vendola, Sheriff's Office
Doug Gieryn, Public Health Director
Supervisor Shanah Zastera
Barb Tengesdal
Scott Sawinski, Jake's Network of Hope
Dan Kesselmayer, USI Fiber

via **ZOOM**
Supervisor Conley Hanson
Adam Breest, Parks Director
Alana Erickson, Public Health
Deb Martin
Deondria Ward
Beth Clay
Wendy Harris
Robert Keller
Ellen Skerke
Sandy Drexler
Beth G.
Alona Boots

1. Call to Order

Co-Chair Jon Doemel called the meeting to order at 1:00 p.m.

Co-Chair Jon Doemel reported that Beth Oswald is excused from today's meeting.

2. Public Comments

Dan Kesselmayer, owner of USI Fiber, spoke to the commission regarding their product. They deliver fiber to residents and businesses who want a high-speed reliable internet. He stated they have worked with the Village of Winneconne last year to connect 14 of their buildings around the village and is working with the City of Omro right now to connect 19 assets around their city. Mr. Kesselmayer spoke with the police chief in Omro, and he had asked him if there was a possibility of getting a fiber back into the Winnebago County network. Mr. Kesselmayer provided information to the commission in the event the commission wanted to utilize any Spirit Funds for fiber services from his organization. He thanked the commission for their time and consideration.

Scott Sawinski, Executive Director of Jake's Network of Hope, spoke today in support of his organization. They are a diaper bank and carry period and adult incontinence supplies. They provide these much-needed items to residents here in Winnebago county. Mr. Sawinski came today to see if there was any Spirit Funds available to help his organization help the residents of Winnebago County. The price of product is going up but the need is not going down. He thanked the commission for their time and consideration.

Barb Tengesdal, First 5 Fox Valley (F5FV), voiced her appreciation to the commission for considering Spirit Funds for their

project. Ms. Tengesdal briefly highlighted some of the services First 5 Fox Valley provides. She stated she was there to answer any questions that the commission may have. Ms. Tengesdal thanked the commission for their time.

Shanah Zastera, Winnebago County Board Supervisor and a resident of the Town of Nekimi informed the commission about resources available in Winnebago County. She passed a Senior Resource Directory, Health & Wellness Book around for the members to view. Ms. Zastera hoped the commission is looking at these projects closely so they aren't duplicating any services as they decide on funding. She spoke in support for agenda item #8, the Tri-County Dental Clinic. Ms. Zastera commented on her concern for the childcare providers.

County Board Supervisor Conley Hanson voiced his concerns regarding fiduciary responsibility to the county. Mr. Hanson

stated the original intent of the ARPA funds was to replace lost revenue to the county. He also commented on agenda item #8 and #9, those projects have partnerships with other counties and would like to know what those other counties are contributing towards these organizations.

Sandy Drexler, Executive Director for Tri-County Dental thanked the commission for considering their project request. She discussed the services they provide, how important the need for dental care is for the population that they serve, and what this project request all entailed. They are working hard to provide care to the people and to the kids who are in our community that qualify or need dental care. Ms. Drexler thanked the commission for their time and consideration.

3. Approval of January 31, 2024, meeting minutes.

Motion by Farrey, seconded by Cox, to approve the January 31, 2024, meeting minutes. CARRIED BY VOICE VOTE.

4. Update/Discussion: Status of Funding for Airboats Housed at Winneconne Poygan Fire Department, Oshkosh Fire Department and Neenah/Menasha Fire Departments

Sheriff John Matz updated the commission on the status of funding for the new airboats for the current ones that are housed at Winneconne Poygan Fire Department, Oshkosh Fire Department and the Neenah/Menasha Fire Department. The Sheriff's Office has put the Request for Purchase (RFP) in for the three boats and are waiting for a response. It is due March 8, and they will know then what the exact cost is. Sheriff Matz is hopeful that the House will pass the budget when they come back in session and then the Sheriff's Office will be able to move forward with the direct congressional funding for the three boats. Sheriff Matz stated they will be fine this year with the boats they currently have. He hopes that once the RFP comes back, it is almost the same time that they would receive the funding from Congress, if passed, and then they could order the boats. Sheriff Matz didn't know the exact Bill number, but it is the Direct Congressional Spending Bill.

County Executive Doemel reiterated that the Sheriff stated they are good for this year and that they have time to wait and see what happens. If the Direct Congressional Spending Bill is not passed, County Executive Doemel and Sheriff Matz would most likely discuss a backup plan. Since the Sheriff would be owning these boats, the funds would come out of that Administrative 50%, County Government Projects category/bucket.

5. Update/Discussion: Status of where Municipalities stand regarding the \$145,000 Spirit Funds distribution.

Finance Director Paul Kaiser gave an update on the status of the \$145,000 Spirit Funds distribution for all the municipalities. Mr. Kaiser stated all municipalities have received their \$145,000 except for the Town of Wolf River and Town of Vinland. The Town of Vinland received \$37,000 that they had put in for. They are also going to let him know what other road projects they are going to be doing.

Supervisor Farrey attended the Town of Vinland's Town Board meeting and explained to the commission their position regarding these Spirit Funds. The Town has approved an addition to the fire department to have more trucks. Mr. Farrey believes that is probably where the Town of Vinland would apply those funds. Supervisor Farrey mentioned there will still be a time commitment there so even if this commission decided to approve a project, the Town would still need to bid it out and go through that process. If there are some time constraints/deadlines, the Town would need to be aware of that. Mr. Farrey believes that the Town is looking at several months before a decision will be made.

Mr. Kaiser clarified the deadline for spending the money. He stated the Town could put in for an advance which was the whole purpose of this \$145,000 distribution of Spirit Funds to the municipalities. Then they could spend it on what they wanted to; but then the follow up was to make sure how it was spent within 5 years of receiving the funds.

Mr. Kaiser also confirmed that the Town of Nekimi has received their funds.

6. Update/Discussion: Review of interest earned on the Spirit Funds.

Finance Director Paul Kaiser put together a spreadsheet based on Supervisor Farrey's earlier request. Mr. Kaiser split the interest between the County Government Projects versus the Government Identified Community Projects. That interest is based on what funds have been spent versus what funds have not been spent so that is what was being shown on the handout he provided to the members prior to the meeting. There was not a lot of difference between the two. It is about a million dollars of interest for the Government Identified Community Projects and about \$993,000 for the County Government Projects. Those figures will change as more money starts coming out; as more things have been authorized through the ARPA Strategy and Outcomes Commission; and finally, as more monies are being approved by the board to spend from the ARPA Commission. As of right now, the county has actually spent 6.3 million out of the 33.3 million that was received. A lot of it has been approved but it hasn't been spent yet.

Tom Belter brought up the Land & Water Conservation Project that was previously approved for \$3,030,300 for a project which spreads out over a long timeline. Mr. Belter questioned and wondered, since that project was approved, that would be their money, so shouldn't that projects money be earning its own interests segregated from the big chunk of interest. That would turn out to be about \$150,000 a year.

Mr. Kaiser's opinion is interest rates are going down and they're going to continue to go down, probably drastically in the next year or two. It is going to be up to the commission and the board but Mr. Kaiser feels that the county needs to look at where their unassigned general fund is. He will know more after they are done with this year's audit. Mr. Kaiser would like to hold off on spending the interest until he knows where they are at with their unassigned general fund for our county health going forward.

7. Discussion/Action: Resolution – Approving \$75,000 from the Spirit Fund's Government Identified Community Projects Category to NEW Mental Health Connection to Implement Innovative Features in the Service Directory and Update Technology and Website Content (Request \$90,000)

Motion by Cox, seconded by Farrey, to adopt the request to Implement Innovative Features in the Service Directory and Update Technology and Website Content at an amount of \$75,000.

Vote on the resolution. CARRIED BY VOICE VOTE.

Supervisor Cox requested the remainder of the resolutions have a roll call vote.

8. Discussion/Action: Resolution – Approving \$403,625 from the Spirit Fund's Government Identified Community Projects Category for the Tri-County Dental Clinic, Inc. to Purchase Equipment to Provide Better Dental Care to Those People in Need (Request \$403,625)

Motion by Farrey, seconded by Cox, to adopt the request for the Tri-County Dental Clinic, Inc. to Purchase Equipment to Provide Better Dental Care to Those People in Need.

Vote on resolution: AYES: 8; NAYES: 0; ABSTAIN: 0; ABSENT: 1 – Oswald. PASSED.

9. Discussion/Action: Resolution – Approving \$350,000 from the Spirit Fund's Government Identified Community Projects Category for Child Care Resource and Referral to Support Child Care Providers with Training and Mentoring and In Turn Provide Increased Available Child Care Openings in Winnebago County (Request \$450,000)

Motion by Buck, seconded by Belter, to adopt the request for Child Care Resource and Referral to Support Child Care Providers with Training and Mentoring and In Turn Provide Increased Available Child Care Openings in Winnebago County.

Vote on resolution: AYES: 8; NAYES: 0; ABSTAIN: 0; ABSENT: 1 – Oswald. PASSED.

10. Discussion/Action: Resolution – Approving \$50,000 from the Spirit Fund's Government Identified Community Projects Category for Pillars, Inc. Ascend Program (Request \$50,000)

Motion by Farrey, seconded by Cox, to adopt the request for Pillars, Inc. Ascend Program.

Vote on resolution: AYES: 8; NAYES: 0; ABSTAIN: 0; ABSENT: 1 – Oswald. PASSED.

11. Discussion/Possible Action: Continue process prioritizing, selection, and determining funding amounts for projects for Spirit Funding with the remaining amount to allocate.

County Executive Doemel asked Adam BellCorelli what the remaining balance would be after this portion is presented and hopefully passed by the county board. Mr. BellCorelli stated today's resolutions total \$878,625. The figure that he had come up with for the remaining balance was \$2,269,118 for the Government Identified Community Projects Category.

County Executive Doemel stated he believed it was this commissions will to get the rest of this Government

Identified Community Projects Category wrapped up by the next meeting in March. Mr. Doemel mentioned the commission still needs to address both of the YMCA Spirit Fund requests, and the First 5 Fox Valley which was tabled until the March meeting.

Supervisor Farrey figured there's roughly about \$900,000 left plus the interest to allocate.

12. Discussion of a housing fund for the remaining Government Identified Community Projects Category 50%

o Veteran Housing

County Executive Doemel would like to see the commission try to find money to do a veteran housing piece in Winnebago County. Jeffery Bucholz, Veterans Service Director, doesn't have the capacity to run a veteran housing piece but there are organizations out there that will. If you look at Veteran Village up at Outagamie County, that is not run by the government, that is run by separate organizations. There are organizations in Winnebago County that would partner with the county to run a facility if the county could find a match for us to build it. Mr. Bucholz's list of veterans that need housing is always a long list. The Day-by-Day Shelter mentioned to the County Board that there were four veterans that were staying at the homeless shelter. Mr. Bucholtz's envision is to work with the state for a project that would do a transitional housing piece. They want to be able to partner with the state who is looking to build a new facility for veteran housing transitional housing in the state of Wisconsin. Mr. Doemel would like to see if there is money left over that the commission could commit a chunk to that. It would not necessarily be the counties building but it would be a partnership with either the state or with the service organization within Winnebago County. Mr. Doemel asked the commission members for their thoughts. Mr. Doemel would like something that he can go to the state and say they have a match, and they want to further these talks and figure this out and find a service organization.

o Housing Resource Exchange

County Executive Doemel stated they've been talking to government officials, private sector builders, contractors, housing authority and others. They've had a few meetings to figure out what the hold up is in Winnebago County. One of the things that he had heard is builders are frustrated because they don't really understand how to go about permitting. It's different in every city, municipality, and some places want to, some places don't. So, the question becomes can we create a housing exchange in Winnebago County through the GIS and Planning and Zoning Department. Can they have a resource out there for builders, for contractors, basically a one stop shot to let them know what permits they need, what are the setbacks, and what is the retention issues that they might fall into.

Supervisor Farrey stated that Winnebago County has one of the best GIS systems giving this information in the state so all that information is available. A contractor that wants to know something about permits, processes, or procedures could contact the county and get all those answers.

County Executive Doemel stated we keep getting all these people here, and there is no place to house them. The question becomes how do we help those that are trying to be in this industry and what is the resource they really need to really get them going. Mr. Doemel asked the commission if they could entertain whatever funds are left in this Government Identified Community Projects to go toward housing, a majority of it for a veteran project and maybe something else, whatever Lu Scheer wants to ask us for and would the commission consider that.

13. Discussion on developing a plan for the County Government Projects Category - Administrative 50%

County Executive Doemel stated they have been taking this slow and taking this slow for a reason. They have a lot of challenges ahead of them. The facility condition assessment showed them that the county built a lot of things at the same time. We're in a lot of buildings and there is a lot of choices to make. Everything needs to be maintained when there is that much square footage.

Mike Elder has been asked to prepare a master plan study space use for the next commission meeting. This will identify where are we; are we effectively using all the space we have; are we not effectively using all the space we have, and does it make sense where things are where they are.

Mr. Doemel would really like to buy time for Mike Elder, Paul Kaiser, Mike Collard and whoever the next Director of Administration is, to really come up with a long-term plan on how we can get over these bubbles. The roof and the boilers at both Parkview and the Sheriff's department need to be replaced at the same time. Those are both very big projects. We really need to figure out how to navigate this the best way to make sure that we're doing this in the most economical way. Mr. Doemel asked the commission to give them time to really develop a

lot of that. They are prepared to come forward with the Master Plan Study and the Outdoor Recreation Spirit request.

Supervisor Buck appreciates the sentiment of being patient and taking it slow and getting our ducks in a row. He stated the Parks Department Plan is done, if the commission would go and decide let's wait for 6 or 9 months, to pass that, that's just going to increase the cost to do that so his question is why wait for that. It's done. Let's bring it forward, let's vote it up or down and be done with it and get that moving forward so we can get those contractors in place and it's going to be cheaper at the end of the day. We know we want to do it so why are we going to wait for it.

14. Set next meeting date and time.

The next meeting will be Thursday, February 15, 2024, at 1:00 p.m. at the David W. Albrecht Administration Building in the Admin Fourth Floor Training Room.

15. Adjournment.

Motion made by Supervisor Cox, seconded by Belter, to adjourn at 3:08 p.m. MOTION CARRIES.

Submitted by:
Cassie Smith-Gregor
Winnebago County Deputy Clerk

Agenda Item Report



DATE: March 6, 2024
FROM: Office of the County Executive
RE: Update: Amount of Resources Available in Each Spirit Fund Category

General Description:

This item will be a presentation and discussion on the resources available in each category. County administration will discuss planning documents previously passed by the commission.

Action Requested:

No action is required as this is a discussion item.

Procedural Steps:

The commission will consider action items related to this presentation at this meeting and future meetings. This is a review of past actions.

Background:

Early in the ARPA Commission meetings, a planning document has been used to guide funding. In an item during this meeting, county administration will discuss plans for the county projects category.

The county board, through the enacting resolution of the Spirit Fund, directed this commission to submit projects in two categories. A third category requested by the commission was removed by the county board. Those categories were County Government Projects and Government Identified Community Projects. Each category had half of the Spirit Fund or \$16,695,000.

Under the County Government Projects Category, there have been six commission and county board approved resolutions totaling \$3,784,600: Digital Rooms, Facilities Condition Assessment, Strategic Planning, Radios, Boat Launch Pay Stations, Jail Workstation Renovations. The agenda has two resolutions totaling \$4,200,000. Assuming all the resolutions pass \$8,710,400 remains available to allocate.

Under the Government Identified Community Projects Categories, the commission has recommended twenty-one resolutions to the county board with seventeen passing the county board, one pending, one referred back to the commission, and two failing the county board. Assuming the pending board resolution passes, \$14,433,925 has been allocated. Items on the agenda total \$1,650,000. Assuming all of the resolutions pass the county board, \$611,075 would remain in the Government Identified Community Projects.

Total interest accrued to date is \$2,250,000. At a future meeting, the commission could recommend how to allocate that amount.

Policy Discussion:

As it relates to the Government Identified Community Projects, all projects which were received during the survey period last summer will have been disposed of following this meeting.

When the commission initially passed the planning document in May of 2023, \$1,000,000 was included for Veteran Housing. Additionally, the commission was planning to allocate funds to housing initiatives. During this agenda item, the commission should discuss and provide direction on how the remain dollars should be allocated.

Additionally, under this agenda item, it would be appropriate to provide guidance on proposals the commission would like to see as it relates to the \$2,250,000 in interest.

Attachments:

1. Update on Allocations

Winnebago County Spirit Fund Allocations Planning Document

Prior to County Board approval, projects may be added or take-off by the ARPA Strategy and Outcomes Commission

Last updated: County Government Projects
2/27/2024

<i>Initial Allocation of 50%</i>	<i>\$16,695,000</i>	<i>Amount Allocated by ARPA Commission</i>	<i>\$3,784,600</i>	<i>\$12,910,400</i>	<i>Approved by Board</i>	<i>\$3,784,600</i>	<i>Amount Spent</i>	<i>\$ 2,606,373</i>
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Project Name	Project Number	Description	Planned Allocation	Board Approved Allocation	Amount Spent	Remaining
Digital Rooms	232-052023	6006 <i>Audio and visual upgrades to meetings rooms to allow for better virtual meeting space.</i>	\$ 150,000	\$ 150,000	\$	\$ 150,000
Facilities	172-012023	6003 <i>Review the conditions of the over 100 county owned facilities to outline our</i>	\$ 300,000	\$ 300,000	\$ 275,000	\$ 25,000
Strategic Planning	168-012023	6000 <i>Outline roals, goals, and responsibility of County Government. Purchase a priority based budgeting tool which will help us measure outcomes and</i>	\$ 175,000	\$ 175,000	\$ 105,000	\$ 70,000
Radios	169-012023	6001 <i>Replacement of Motorola Radios for numerous county departments</i>	\$ 2,725,000	\$ 2,725,000	\$ 2,208,842	\$ 516,158
Outdoor	174-012023	6007 <i>Projects for the parks department to improve trails, parks, and Sunnyview -</i>	\$ 120,000	\$ 120,000	\$ 13,736	\$ 106,264
Sheriff DS	284-112023	6008 <i>Remove existing stations from Direct Supervision One and Direct Supervision</i>	\$ 314,600	\$ 314,600	\$ 3,795	\$ 310,805
Unallocated		<i>Not allocated based on board action in March</i>	\$ 12,910,400			\$

Government Identified Projects

Initial Allocation of 50% **\$16,695,000** *Amount Allocated by ARPA Commission* **\$15,201,382** **\$1,493,618** *Amount Approved by Board* **\$ 14,366,425.00** *Amount Spent* **\$ 3,464,194**

Project Name	Resolution	Project Number	Description	Planned Allocation	Board Approved Allocation	Amount Spent	Amount Remaining
Land & Water Conservation	202-032023	6005	<i>Efforts to improve soil and water health in the county</i>	\$ 3,030,300	\$ 3,030,300	\$ 6,449	\$ 3,023,851
Expo Center Resiliency	170-012023	6002	<i>Projecs to improve Sunnyview's ability to be used in an an emergency response</i>	\$ 925,000	\$ 925,000	\$ 97,745	\$ 827,255
Fire Chief Association	281-112023	6010	<i>Radios for area fire departments.</i>	\$ 2,100,000	\$ 2,100,000		\$ 2,100,000
Christine Anne Center	282-112023	6011	<i>Christine Anne Center</i>	\$ 500,000	\$ 500,000	\$ 500,000	\$ -
St. Vincent De Paul, Neenah	283-112023	6012	<i>St. Vincent de Paul, Neenah</i>	\$ 500,000	\$ 500,000		\$ 500,000
Funding to Local	203-032023	6004	<i>Funding to ensure a Spirit Fund project in every corner of the county</i>	\$ 3,045,000	\$ 3,045,000	\$ 2,610,000	\$ 435,000
Omro Community	275-102023	6009	<i>Omro Area Community Center</i>	\$ 250,000	\$ 250,000	\$ 250,000	\$ -
Boys & Girls Club Oshkosh	311-012024		<i>B&G Club Oshkosh Community Center Expansion</i>	\$ 500,000	\$ 500,000		
Greater Fox Valley Habitat Solutions	312-012024		<i>Greater Fox Cities Area Habitat for humanity to help build or rehab 10 homes</i>	\$ 500,000	\$ 500,000		
Recovery	314-012024		<i>Solutions Recovery ADA entrance and remodel</i>	\$ 500,000	\$ 500,000		\$ 500,000

Project Name	Resolution	Project Number	Description	Planned Allocation	Board Approved Allocation	Amount Spent	Amount Remaining
NOVA Counseling	313-012024		<i>NOVA Counseling Services Facility to Expand Building</i>	\$ 500,000	\$ 500,000		
Water & Sewer Lines City of	330-022024		<i>Update Water & Sewer Lines Under the Fox River in the City of Omro</i>	\$ 343,000	\$ 343,000		
NEW Mental Health	331-022024		<i>NEW Mental Health Connection to Implement Innovative Features in Service Directory & Update Technology</i>	\$ 75,000	\$ 7,500		
Tri-County Community	332-022024		<i>Tri-County Community Dental Clinic, Inc.</i>	\$ 403,625	\$ 403,625		
Pillars	334-022024		<i>Pillars, Inc</i>	\$ 50,000	\$ 50,000		
Neenah Menasha Fire	337-022024		<i>Build an Emergency Service Training Facility for the Neenah/Menasha Fire Department</i>	\$ 500,000	\$ 500,000		
Village of Winneconne	338-02024		<i>Park Upgrades</i>	\$ 324,500	\$ 324,500		
Child Care Resource and	333-022024		<i>Child Care Resource and Referral to Support Child Care Providers with Training and Mentoring</i>	\$ 350,000	Sent Back to ARPA		
City of Menasha	335-022024		<i>Purchase Mobile Traffic Barriers for the City of Menasha</i>	\$ 184,957	Failed County		
City of Neenah Traffic	336-022024		<i>Purchase Mobile Traffic Barriers for the City of Neenah</i>	\$ 300,000	Failed County		
Fund South Leg	314-032024		<i>Fund South Leg of a 2-Lane Roundabout at the Intersection of Leonard Point Road and State Hwy 21</i>	\$ 387,500	387,500		

Estimated Total Spirit Fund Interest \$2,250,000

Agenda Item Report



DATE: March 6, 2024
FROM: Office of the County Executive
RE: Discussion: Investment in Emergency Traffic Barriers

General Description:

Discussion for the commission after two failed resolutions granting resources for the purchase of traffic barriers.

Action Requested:

No action is needed as this is a discussion item. Staff will prepare an item for the next meeting as necessary based on commission discussion.

Procedural Steps:

The commission will need to request an action item for a future agenda if so desired.

Background:

During the Government Identified Community Projects survey last summer, the cities of Neenah and Menasha submitted projects for traffic barriers. These barriers are temporary and easily deployed for special events when the closing of streets or protection of event attendees is necessary.

The commission recommended \$184,957 for the city of Menasha and \$300,000 for the city of Neenah. Both resolutions failed the county board due to not receiving the state statute required two-thirds vote.

Negative points made by the county board included (1) this expense was not in the spirit of the ARPA legislation, (2) the cities should use their own funds and budget for these projects which could include revenue from events during deployment, (3) large vehicles including plow trucks could be used for the same purpose. Whether these arguments are valid is up to the commission.

Some board supervisors suggested that the county own and lend traffic barriers for use. Occasionally, the county does own assets that are housed with other local governments and partner organizations.

Policy Discussion:

Typically, under board and parliamentary rules, an item which fails cannot be brought back in the same term. The exception being a motion to reconsider at the same or next succeeding business meeting (board rule 12.7). Under long-standing Attorney General guidance, a motion to reconsider complies with the open meetings law. A motion to

reconsider would have to be made by a county board supervisor who voted on the prevailing side.

Additionally, the commission in the next county board term could bring the grants back to the next county board to be elected in April.

Another option is that the commission could request a future agenda item which explores the county owning and deploying the traffic barriers.

The purpose of this item is for the commission to discuss how you would like to proceed with the failed resolutions.

Attachments:

None

Agenda Item Report



DATE: March 6, 2024
FROM: Office of the County Executive
RE: Resolution: Approving \$500,000 from the Spirit Fund's Government Identified Community Projects Category to Expand the Childcare Space and Program Offerings at the Oshkosh YMCA

General Description:

After a request from the Oshkosh YMCA for more time to review, this item is back before the commission for approval.

Action Requested:

Motion to recommend the county board pass a resolution to grant \$500,000 to the Oshkosh YMCA for child care facilities expansion.

Procedural Steps:

Committee of Jurisdiction:	ARPA Strategy & Outcomes	Meeting Date:	March 6, 2024
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Action taken:	_____	Vote:	_____
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County Board:	_____	Meeting Date:	_____
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Background:

The Oshkosh YMCA submitted an on-time application during the survey period. Later, the YMCA wanted to review a different project in Omro. After review, their original project in the city of Oshkosh is more financially feasible.

The original completed application is included in the packet for the commission's review. As is the resolution.

Policy Discussion:

The Oshkosh YMCA reports that 40-50 children will be served under the project. Those children come from the Oshkosh area, and including Omro and Winneconne.

The commission needs to make a motion to advance the resolution to county board.

The commission has recognized Government Identified Community Projects that support or enhance county services:

1. Oshkosh YMCA increases the number of available placements in a safe, fun, educational childcare setting that allows children in the Oshkosh community to grow up healthier and more connected to one another. The YMCA childcare programs complement work being done in the Winnebago County Health Department, Human Services, and Parks Department.
2. Oshkosh YMCA childcare programs are an essential piece of the economic puzzle in Winnebago County. These spirit funds requested help to ensure more families have the childcare they need to remain in Winnebago County and demonstrate broad support for this important program expansion.

Attachments:

1. Oshkosh Community YMCA Winnebago County Spirit Fund Opportunities Application and Attachments
2. DRAFT RESOLUTION - Oshkosh YMCA

Application Document

Oshkosh Community YMCA

Spirit Fund Opportunities Application Attachments

Spirit Fund Opportunities Application

Demographics/Basic Information

Name of Organization:

Oshkosh Community Young Men's Christian Association, Inc. (doing business as Oshkosh Community YMCA)

Organization Website and Social Media:

Website: <http://www.oshkoshymca.org/>

Facebook: <https://www.facebook.com/oshkoshymca/>

Instagram: <https://www.instagram.com/oshkoshymca/>

Twitter: <https://twitter.com/oshkoshymca>

LinkedIn: <https://www.linkedin.com/company/oshkosh-community-ymca/mycompany/?viewAsMember=true>

YouTube: <https://www.youtube.com/channel/UC7zK9p7lIn9POTjPTHpa1zg>

Mailing Address: 324 Washington Avenue, Oshkosh WI 54901

Application Point of Contact:

Patti Weissling

pattiweissling@oshkoshymca.org

(920) 236-3380; direct line (920) 230-8952

CEO/Executive Director of Organization:

Jeff Schneider

jeffschneider@oshkoshymca.org

(920) 236-3380

Finance Director/Controller/CFO (if applicable):

Judy Rehm

judyrehm@oshkoshymca.org

(920) 236-3380

About the Organization: (history, mission, what do you do, who do you serve, etc):

The Oshkosh Community YMCA (the Y) is a nonprofit organization whose mission is to put Christian principles into practice through programs that build healthy spirit, mind, and body for all. Guided by our core values of caring, honesty, respect, and responsibility, the Y is dedicated to giving people of all ages, backgrounds, and walks of life the opportunity to reach their full potential. We believe that everyone – no matter who they are or where they're from – deserves the opportunity to become healthier,

more confident, connected, and secure. Everything the Y does is in service of ensuring people and communities thrive.

The Y's areas of impact are Youth Development – empowering young people to reach their full potential, Healthy Living – improving individual and community well-being, and Social Responsibility – giving back and inspiring action in our communities.

When George Williams founded the first YMCA in Industrial Revolution-era London, he sought to create a supportive community to help young men like himself address pressing social challenges. The idea found a home in the United States seven years later at the Old South Church in Boston. The last 170+ years have seen the Y's mission grow exponentially, and today the Y engages more than 10,000 communities across the U.S.

The Oshkosh Y has been a part of the Oshkosh community for nearly 70 years. Through good times and tough times, the Y has continued to provide services to all who need it. The Y is bigger than a building and more than a gym. Today, we remain committed to meeting the basic needs of our community by empowering youth, individuals, families, and seniors through membership and programs that support financial self-sufficiency, build social connections, and improve health and well-being. As the largest charity in the Oshkosh community, those with need have come to rely on these services. A strong community can only be achieved when we invest in our kids, our health, and our neighbors.

The Y welcomes people of all ages and walks of life, which is why our programs, services, and initiatives are so wide ranging. We nurture the potential of children through Youth Development, improve our community, state, and nation's health and well-being by promoting Healthy Living, and foster a sense of Social Responsibility by providing opportunities to give back and support neighbors.

Though we serve all of Winnebago County, our service area, as described by Y-USA and prepared by Business Analyst for ArcGIS Pro, has a population of 82,004 with 33,119 households; 7,381 are households with disabilities. Our Diversity Index is 26.8. Sixty-two percent of the youth in our community service area are served by the Oshkosh Y, and 1 in 4 people of all ages are Y members. This number does not include those individuals that are just program participants. In the last five years, the Y has received more than 3.5 million visits!

Number of paid staff: 409 full-time and part-time

Describe the organization's ability to receive an award and comply with audit requirements:

CliftonLarsonAllen LLP conducts an audit and review for the Oshkosh Y annually.

Project Information

Name of the project: Oshkosh Community YMCA 20th Avenue Childcare Expansion

Location of the project: 3303 W. 20th Avenue, Oshkosh WI 54904

Estimated total cost of the project: \$3,832,438

Requested award from the Spirit Funding: \$500,000

How will the project improve the quality of life in the county for years to come?

In Winnebago County we know families need childcare services and there are not enough resources to meet those needs. There are currently over 545 children 0-2 years of age and more than 365 children 2 years and older on waitlists in Winnebago County (CCR&R Current Issues & Challenges Provider Survey, January 2023). Our Downtown and 20th Avenue facilities are at capacity with extensive waiting lists into the hundreds, particularly our 20th Avenue location.

According to the Wisconsin Economic Development Institute, Wisconsin businesses and employers perceive that a lack of affordable childcare in the state is negatively impacting the state economy and their businesses. An Oshkosh employer responded to a Facebook survey the Y conducted in May 2023 by saying, "I am an employer and we have had individuals that have struggled to come back after leave due to the huge childcare need that is out there. Some have extended their leave, others have had to piece together a plan, and others have had to end their employment." The Bipartisan Policy Center estimates the long-term economic impact of Wisconsin's childcare crisis between \$4.2 to \$6.4 billion!

As one of the largest providers of childcare services in our community, the Y is known for its quality care. We currently operate two licensed, full-time centers within our YMCA facilities, one at 3303 W. 20th Avenue and the other at 324 Washington Avenue. We provide care and services to 201 children, ages 6 weeks through 6 years. In addition, each center has a 4K classroom in collaboration with the Oshkosh Area School District. On July 1, 2023, the Y will assume operation of the former University of Wisconsin – Oshkosh Children's Learning and Care Center located at 608 Algoma Boulevard on the UWO Campus. It will be known as Oshkosh YMCA Childcare at UWO and will have a capacity of 138.

In 2022, we began planning for expansion of our 20th Avenue Childcare in response to our community's critical need for childcare. We are scheduled to begin a feasibility study in fall 2023, with hopes of launching a capital campaign in early 2024. Our plan is

to add additional classrooms and increase our center enrollment by 40-50 kids, depending upon age.

Businesses will benefit because parents will be able to go to work knowing their children are receiving quality, nurturing care. Studies show children who receive quality childcare enter school with better math, language, and social skills. Access to these programs helps parents maintain employment, improve productivity, and miss fewer workdays thus supporting them in their efforts toward financial self-sufficiency. For those with financial need, the Y participates in the Wisconsin Shares childcare subsidy program. We also make our **FOR ALL** Financial Assistance Program funding available to families where Wisconsin Shares may not fully satisfy their needs or if the family has a need and did not qualify for Wisconsin Shares. **FOR ALL** Financial Assistance is our mission program ensuring that everyone, regardless of their financial circumstances, can belong to our Y, participate in programs, and improve their lives. We are investing in the future by investing in our youth. In addition, our economy will benefit from successful businesses being able to recruit and retain staff and accomplish their goals.

How many individuals does the project anticipate serving annually?

Overall: Current capacity enrollment at the Oshkosh Y 20th Avenue Childcare Facility is 122 kids (Downtown facility – 79 kids and effective July 1, 2023, Oshkosh YMCA Childcare at UW – 138 kids), depending upon ages. With expansion of 20th Avenue Childcare, the Y would be able to serve an additional 40-50 children for a total of 162-172 at this site (or 379-389 combined at all three facilities).

Within Winnebago County: Almost 100% of the kids and families we serve are located within Winnebago County. Therefore, the number of children we anticipate serving annually is the same as listed above in the previous question or an additional 40-50 children.

What areas of the county will the project serve?

School District, zip code, or municipalities within Winnebago County: The entire county of Winnebago will be served; however, we anticipate the majority of children and families coming from the 54901, 54902, and 54904 zip code areas.

What is the process for tracking individuals served?

Children and families served are tracked continuously based on enrollment at each of the Y's childcare facilities. Procure is used to track each individual child daily to ensure the utmost safety and security. Our enrollment capacity is set by the Department of Children and Families. We also maintain records in compliance with State of Wisconsin licensing, which audits our records randomly at least twice a year.

Will this project increase your operational budget? If so, what is the organization's plan to sustain and maintain the project?

The Oshkosh Community YMCA 20th Avenue Childcare Expansion will increase the Y's operational budget. There will be both revenue and expense associated with the childcare facility making the project self-sustaining.

Please attach the proposed scope of work and project timeline.

Project Funding

Please list funding sources (amount and funders) currently received or pledged as well as anticipated other sources of funding specific to the project.

The Y has received an estate gift of \$100,000.00 to be used towards the 20th Avenue Childcare Facility expansion. Other sources of funding specific to the project would come from donations and pledges in response to a capital campaign. Depending upon the success of the campaign, any Spirit Fund dollars received, and the cost of the project, the Y may need to consider a loan to finance the remainder.

Would Spirit Fund dollars be utilized as a match for other grants/awards/funding opportunities? If applying for other funds what is the timeline for a decision?

No, Spirit Fund dollars would not be utilized as a match. To date, the Y has not applied for other funding for the project.

Does the organization conduct a third-party audit? (Attach the most current audit report)

Yes, CliftonLarsonAllen LLP performs a third-party audit for the Y annually.

Is the project dependent on receiving the full amount requested?

No, however, receiving the full amount requested would be helpful since the Y will be opening an offsite childcare facility at the UWO campus on July 1, 2023. This decision was not planned or budgeted, but in response to the unexpected closure of the UWO Children's Learning and Care Center. Our decision to respond and help our community in need has left us facing several unbudgeted expenses.

Does the proposed program involve collaboration with other organizations? (This is defined as organizations that have an established MOU or at a minimum, a strong, 2-way working relationship that together address problems and deliver outcomes that are not easily or effectively achieved by working alone.)

No

Government Funding

Does the organization regularly receive other government funding (local, state, or federal)? (list government and the amount)

Yes, the Y receives Child and Adult Care Food Program (CACFP) funding through the USDA (federal funding). The amount of funding received varies based on the number of eligible children enrolled.

What percent of this project will be funded by government funds (local, county, state & federal)?

The Y does not anticipate any project funding from government funds unless we receive some sort of grant.

Has the organization received ARPA funds from any municipality, state, or federal government?

Yes

Please list all funding received from Winnebago County in the last 5 years.

	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>
Older Adult Health & Wellness Services	\$10,000	\$10,000	\$10,000	\$10,000	\$10,000
CLTS	\$25,209				

Applicant Agrees:

By submitting this application, the applicant agrees to the following

- The individual submitting the application is authorized to apply for the funds on behalf of the organization
- The project will be completed by December 31, 2026
- The funds may not be spent on operational needs or as a pilot program
- The organization may be required to conduct a third-party audit of the funds
- The organization may be requested to attend a funding interview
- The individual and key leaders of the organization have read the Spirit Fund Framework Document and Funding Opportunities Information located on the county's website

Attachment Checklist:

- o Application Document
- o Project Budget
- o Most Current Audit Report
- o Proposed Scope of Work
- o Timeline for the Project
- o Organization's 2023 Operating Budget

Project Budget

Oshkosh Community YMCA

Spirit Fund Opportunities Application Attachments

YMCA- Child Care Addition and Renovation

Description		Amount (Average)
Option 1		\$ 3,832,438
Priority #1		
Daycare Renovation and Addition		
	Renovation - Corridor Remodel - Light Renovation	\$40,071
	Renovation - Staff Resource Room - Heavy Renovation	\$82,590
	Renovation - Finishes Remodel - Medium Renovation	\$287,514
	Renovation - Kitchen Layout - Heavy Renovation	\$176,970
	New Firewall	\$170,471
	New Construction	\$2,163,298
	Structural Reinforcement / Roof Tie In	\$34,308
	Earthwork and Site Utilities	\$93,393
	Site Improvements - Paving, Landscaping, etc.	\$121,471
	Playground Equipment	\$381,197
<input type="checkbox"/>	Kitchen Equipment- Existing	\$0
<input type="checkbox"/>	Technology - By Owner	\$0
<input type="checkbox"/>	Furnishings, Fixtures and Equipment (FFE)	\$275,000
<input type="checkbox"/>	Asbestos Abatement	\$6,156
Daycare Addition and Renovation Subtotal		\$3,832,438
Total		\$3,832,438

Most Current Audit Report

Oshkosh Community YMCA

Spirit Fund Opportunities Application Attachments

**OSHKOSH COMMUNITY Y.M.C.A.
FINANCIAL STATEMENTS
YEAR ENDED DECEMBER 31, 2022**



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**OSHKOSH COMMUNITY Y.M.C.A.
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YEAR ENDED DECEMBER 31, 2022**

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INDEPENDENT AUDITORS' REPORT

Board of Directors
Oshkosh Community Y.M.C.A.
Oshkosh, Wisconsin

Report on the Audit of the Financial Statements

Opinion

We have audited the accompanying financial statements of Oshkosh Community Y.M.C.A., which comprise the statement of financial position as of December 31, 2022, and the related statements of activities and cash flows for the year then ended, and the related notes to the financial statements.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of Oshkosh Community Y.M.C.A. as of December 31, 2022, and the changes in its net assets and its cash flows for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinion

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS). Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of Oshkosh Community Y.M.C.A. and to meet our other ethical responsibilities in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about Oshkosh Community Y.M.C.A.'s ability to continue as a going concern for one year after the date the financial statements are available to be issued.

Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of Oshkosh Community Y.M.C.A.'s internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about Oshkosh Community Y.M.C.A.'s ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.

Report on Summarized Comparative Information

We have previously audited Oshkosh Community Y.M.C.A.'s 2021 financial statements, and we expressed an unmodified audit opinion on those audited financial statements in our report dated March 9, 2022. In our opinion, the summarized comparative information presented herein as of and for the year ended December 31, 2022, is consistent, in all material respects, with the audited financial statements from which it has been derived.

Board of Directors
Oshkosh Community Y.M.C.A.

Supplementary Information

Our audit was conducted for the purpose of forming an opinion on the financial statements as a whole. The operating and endowment fund columns within the statements of financial position, activities, and cash flows are presented for purposes of additional analysis and are not a required part of the financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with GAAS. In our opinion, the information is fairly stated, in all material respects, in relation to the financial statements as a whole.



CliftonLarsonAllen LLP

Oshkosh, Wisconsin
April 10, 2023

**OSHKOSH COMMUNITY Y.M.C.A.
STATEMENT OF FINANCIAL POSITION
DECEMBER 31, 2022**

	2022				2021
	Without Donor Restrictions		With Donor Restrictions	Total	(For Comparative Purposes Only)
	Operating Fund	Endowment Fund			Total
ASSETS					
CURRENT ASSETS					
Cash and Cash Equivalents	\$ 2,019,173	\$ -	\$ 17,299	\$ 2,036,472	\$ 5,306,819
Certificates of Deposit	1,200,000	-	-	1,200,000	-
Accounts Receivable, Net of Allowance of \$36,005	144,260	-	-	144,260	233,856
Inventory	6,532	-	-	6,532	5,618
Prepaid Expenses	10,535	-	-	10,535	10,535
Pledges Receivable, Net	171,000	-	12,049	183,049	194,223
Total Current Assets	<u>3,551,500</u>	<u>-</u>	<u>29,348</u>	<u>3,580,848</u>	<u>5,751,051</u>
INVESTMENTS	-	147,961	622,097	770,058	982,190
PROPERTY AND EQUIPMENT, NET	24,601,215	-	-	24,601,215	24,730,150
LONG-TERM CERTIFICATES OF DEPOSIT	1,000,000	-	-	1,000,000	-
LONG-TERM PLEDGES RECEIVABLE, NET	141,389	-	-	141,389	285,849
INTEREST IN ASSETS HELD BY COMMUNITY FOUNDATION	-	2,192,990	-	2,192,990	2,628,009
Total Assets	<u>\$ 29,294,104</u>	<u>\$ 2,340,951</u>	<u>\$ 651,445</u>	<u>\$ 32,286,500</u>	<u>\$ 34,377,249</u>
LIABILITIES AND NET ASSETS					
CURRENT LIABILITIES					
Accounts Payable	\$ 245,721	\$ -	\$ -	\$ 245,721	\$ 174,643
Current Portion of Long-Term Debt	45,163	-	-	45,163	203,784
Other Current Liabilities	320,586	-	-	320,586	300,436
Agency Trust Accounts	31,254	-	-	31,254	31,509
Deferred Revenue	224,918	-	-	224,918	183,979
Total Current Liabilities	<u>867,642</u>	<u>-</u>	<u>-</u>	<u>867,642</u>	<u>894,351</u>
LONG-TERM DEBT, LESS CURRENT PORTION AND UNAMORTIZED FINANCE FEES	4,219,036	-	-	4,219,036	4,885,054
Total Liabilities	5,086,678	-	-	5,086,678	5,779,405
NET ASSETS					
Without Donor Restrictions:					
General Operating	24,207,426	-	-	24,207,426	24,958,470
Endowment	-	2,340,951	-	2,340,951	2,860,538
Total Net Assets Without Donor Restrictions	<u>24,207,426</u>	<u>2,340,951</u>	<u>-</u>	<u>26,548,377</u>	<u>27,819,008</u>
With Donor Restrictions	-	-	651,445	651,445	778,836
Total Net Assets	<u>24,207,426</u>	<u>2,340,951</u>	<u>651,445</u>	<u>27,199,822</u>	<u>28,597,844</u>
Total Liabilities and Net Assets	<u>\$ 29,294,104</u>	<u>\$ 2,340,951</u>	<u>\$ 651,445</u>	<u>\$ 32,286,500</u>	<u>\$ 34,377,249</u>

See accompanying Notes to Financial Statements.

**OSHKOSH COMMUNITY Y.M.C.A.
STATEMENT OF ACTIVITIES
YEAR ENDED DECEMBER 31, 2022**

	2022				2021
	Without Donor Restrictions		With Donor	Total	(For
	Operating Fund	Endowment Fund	Restrictions		Comparative Purposes Only)
					Total
REVENUES, GAINS, AND OTHER SUPPORT					
Contributions of Financial Assets	\$ 906,640	\$ 1,000	\$ 12,049	\$ 919,689	\$ 2,691,891
Capital Campaign Contributions	14,410	-	-	14,410	45,297
United Way	22,500	-	-	22,500	16,250
Grants	988,491	-	-	988,491	713,358
Memberships	3,300,837	-	-	3,300,837	2,596,341
Program Service Fees and Rentals	4,030,999	-	-	4,030,999	3,578,665
Merchandise Sales	42,818	-	-	42,818	38,109
Miscellaneous	14,240	-	-	14,240	15,175
Net Assets Released from Restrictions:					
Satisfaction of Restrictions	163,836	(151,960)	(11,876)	-	-
Total Revenues, Gains, and Other Support	9,484,771	(150,960)	173	9,333,984	9,695,086
EXPENSES					
Salaries and Wages	4,498,724	-	-	4,498,724	3,991,680
Employee Benefits and Payroll Tax	1,026,486	-	-	1,026,486	993,844
Contracted Services	1,209,625	-	-	1,209,625	1,000,850
Supplies	671,205	-	-	671,205	552,903
Occupancy	1,150,921	-	-	1,150,921	929,347
National Dues Support	122,241	-	-	122,241	111,772
Miscellaneous	218,353	-	-	218,353	98,520
Bad Debt	61,007	-	-	61,007	35,873
Interest	164,127	-	-	164,127	213,531
Depreciation	1,022,773	-	-	1,022,773	1,051,474
License and Permits	16,748	-	-	16,748	17,178
Marketing and Promotion	91,420	-	-	91,420	89,678
Total Expenses	10,253,630	-	-	10,253,630	9,086,650
Total Revenues, Gains, and Other Support in Excess (Deficient) of Expenses	(768,859)	(150,960)	173	(919,646)	608,436
OTHER CHANGES IN NET ASSETS					
Interest	17,815	-	-	17,815	8,123
Investment Income	-	296	9,382	9,678	6,645
Net Realized and Unrealized Gain (Loss) on Investments	-	(40,400)	(136,946)	(177,346)	106,556
Change in Interest in Assets Held by Community Foundation	-	(436,019)	-	(436,019)	307,497
Distributions from Community Foundation	-	107,496	-	107,496	98,063
Total Other Changes in Net Assets	17,815	(368,627)	(127,564)	(478,376)	526,884
CHANGE IN NET ASSETS	(751,044)	(519,587)	(127,391)	(1,398,022)	1,135,320
Net Assets - Beginning of Year	24,958,470	2,860,538	778,836	28,597,844	27,462,524
NET ASSETS - END OF YEAR	\$ 24,207,426	\$ 2,340,951	\$ 651,445	\$ 27,199,822	\$ 28,597,844

See accompanying Notes to Financial Statements.

**OSHKOSH COMMUNITY Y.M.C.A.
STATEMENT OF CASH FLOWS
YEAR ENDED DECEMBER 31, 2022**

	2022				2021
	Without Donor Restrictions		With Donor Restrictions	Total	(For Comparative Purposes Only)
	Operating Fund	Endowment Fund			Total
CASH FLOWS FROM OPERATING ACTIVITIES					
Change in Net Assets	\$ (751,044)	\$ (519,587)	\$ (127,391)	\$ (1,398,022)	\$ 1,135,320
Adjustments to Reconcile Consolidated Net Loss to Net Cash Provided (Used) by Operating Activities:					
Depreciation	1,022,773	-	-	1,022,773	1,051,474
Net Realized and Unrealized Loss (Gain) on Investments	-	40,400	136,946	177,346	(106,556)
Change in Interest in Assets Held by Community Foundation	-	436,019	-	436,019	(307,497)
Allowance for Doubtful Accounts	7,121	-	-	7,121	12,109
Effects of Changes in Operating Assets and Liabilities:					
Accounts Receivable	82,475	-	-	82,475	113,986
Inventory	(914)	-	-	(914)	810
Prepaid Expenses	-	-	-	-	(883)
Pledges Receivable	155,778	-	(144)	155,634	545,282
Accounts Payable	37,031	-	-	37,031	(29,821)
Agency Trust Accounts	(255)	-	-	(255)	6,548
Deferred Revenue	40,939	-	-	40,939	(39,516)
Other Current Liabilities	20,150	-	-	20,150	27,002
Net Cash Provided (Used) by Operating Activities	614,054	(43,168)	9,411	580,297	2,408,258
CASH FLOWS FROM INVESTING ACTIVITIES					
Purchase of Property and Equipment	(859,791)	-	-	(859,791)	(164,938)
Purchase of Certificates of Deposit	(2,200,000)	-	-	(2,200,000)	-
Cash Paid for Interest in Assets Held by Community Foundation	-	(1,000)	-	(1,000)	(1,580)
Purchase of Investments	-	(125,224)	(189,100)	(314,324)	(849,944)
Proceeds from Sale of Investments	-	169,392	179,718	349,110	886,611
Net Cash Provided (Used) by Investing Activities	(3,059,791)	43,168	(9,382)	(3,026,005)	(129,851)
CASH FLOWS FROM FINANCING ACTIVITIES					
Proceeds from Long-Term Debt	2,000,000	-	-	2,000,000	-
Principal Payments on Long-Term Debt	(2,824,639)	-	-	(2,824,639)	(559,134)
Net Cash Used by Financing Activities	(824,639)	-	-	(824,639)	(559,134)
NET INCREASE (DECREASE) IN CASH	(3,270,376)	-	29	(3,270,347)	1,719,273
Cash and Cash Equivalents - Beginning of Year	5,289,549	-	17,270	5,306,819	3,587,546
CASH AND CASH EQUIVALENTS - END OF YEAR	<u>\$ 2,019,173</u>	<u>\$ -</u>	<u>\$ 17,299</u>	<u>\$ 2,036,472</u>	<u>\$ 5,306,819</u>

See accompanying Notes to Financial Statements.

**OSHKOSH COMMUNITY Y.M.C.A.
NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2022**

NOTE 1 PRINCIPAL ACTIVITY

Oshkosh Community Y.M.C.A. (the Organization) was incorporated in 1954 in the state of Wisconsin. The Organization is a nonprofit human care organization whose purpose is to enhance lives by providing quality programs and facilities which help develop and maintain Christian values and ideals. The Organization's primary sources of revenue are from memberships and program service fees and rentals.

NOTE 2 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

Net Assets

Net assets, revenues, gains, and losses are classified based on the existence or absence of donor or grantor-imposed restrictions. Accordingly, net assets and changes therein are classified and reported as follows:

Net Assets Without Donor Restrictions – Net assets available for use in general operation and not subject to donor (or certain grantor) restrictions.

Net Assets With Donor Restrictions – Net assets subject to donor- (or certain grantor-) imposed restrictions. Some donor-imposed restrictions are temporary in nature, such as those that will be met by the passage of time or other events specified by the donor. Other donor-imposed restrictions are perpetual in nature, where the donor stipulates that resources be maintained in perpetuity. Gifts of long-lived assets and gifts of cash restricted for the acquisition of long-lived assets are recognized as restricted revenue when received and released from restrictions when the assets are placed in service. Donor-imposed restrictions are released when a restriction expires, that is, when the stipulated time has elapsed, when the stipulated purpose for which the resource was restricted has been fulfilled, or both.

Fund Accounting

To ensure observance of limitations and restrictions placed on the use of resources available to the Organization, the accounts of the Organization are maintained in accordance with the principles of fund accounting. This is the procedure by which resources for various purposes are classified for accounting and reporting purposes into funds established according to their nature and purposes.

**OSHKOSH COMMUNITY Y.M.C.A.
NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2022**

NOTE 2 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Fund Accounting (Continued)

The self-balancing funds, included as part of net assets without donor restrictions, are as follows:

Operating Fund – represents the portion of expendable funds that is available for support of the current operations.

Endowment Fund – represents board-designated funds and earnings that are not income generated or subject to restrictions of principal.

Description of Services

As stated above, the Organization operates with the purpose to enhance lives by providing quality activities and facilities which help develop and maintain Christian values and ideals. Within this definition, the Organization provides the following activities and services to its members:

Youth	Ice Facility
Membership	Soccer
Fitness and Wellness	Swim Team
Aquatic	Climbing Wall
Child Care and After School	Concession and Pro Shop
Camp	Special Events
Tennis Center	

Cash and Cash Equivalents

The Organization defines cash and cash equivalents as highly liquid, short-term investments with a maturity at the date of acquisition of three months or less.

Accounts Receivable

Accounts receivable are carried at the original invoice amount, less an estimate made for doubtful receivables based on a review of all outstanding amounts. Management determines the allowance for doubtful accounts by identifying troubled accounts and by using historical experience applied to an aging of accounts. Accounts receivable are written off when deemed uncollectible. Recoveries of accounts receivable previously written off are recorded when received.

Accounts receivable are considered past due if any portion of the receivable balance is outstanding for more than 60 days. Interest is not charged on past due accounts receivable.

Pledges Receivable

Unconditional promises to give made to the Organization are recorded in the year the pledge is made. Amounts that are expected to be collected within one year are recorded at their net realizable value. Amounts that are expected to be collected after one year have been discounted using various factors applicable to the donor and Organization in the year in which the contribution was made. An allowance for uncollectible pledges receivable is determined based on experience.

**OSHKOSH COMMUNITY Y.M.C.A.
NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2022**

NOTE 2 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Inventory

Inventory is valued at the lower of cost or net realizable value, with cost determined on the first-in, first-out method.

Property and Equipment

Land, land improvements, buildings, equipment and furnishings, and vehicles are stated at cost, if purchased, or fair value at date of gift, if donated. The Organization's capitalization policy is to capitalize property and equipment with costs greater than \$500. Depreciation is provided using the straight-line method over the following estimated useful lives:

Buildings	40 to 50 Years
Building Improvements	5 to 40 Years
Land Improvements	10 to 20 Years
Equipment and Furnishings	3 to 30 Years
Vehicles	5 Years

Impairment of Long-Lived Assets

The Organization reviews long-lived assets for impairment whenever events or changes in circumstances indicate the carrying amount of an asset may not be recoverable. Recoverability of assets to be held and used is measured by a comparison of the carrying amount of an asset to future undiscounted net cash flows expected to be generated by the asset. If such assets are considered to be impaired, the impairment to be recognized is measured by the amount by which the carrying amount of the assets exceeds the fair value of the assets. Assets to be disposed of are reported at the lower of carrying amount or the fair value less cost to sell.

Investments

Investments are presented in the accompanying financial statements at fair value using methodologies described in Note 7 - Investments and Fair Value Measurements. Realized gains and losses on the sale of investments are reported in income based upon the method of specific identification.

Investment income is reported in the accompanying statement of activities as revenue with or without donor restrictions based upon donor-imposed restrictions or governing law.

Agency Trust Accounts

Agency trust accounts consist of cash funds held for various agency transactions. These accounts are reflected as liabilities in the accompanying statement of financial position.

Deferred Membership Revenue

Revenue from membership dues is recognized on a pro rata basis over the period to which the membership relates.

Deferred Program Revenue

Revenue from programs is recognized when the programs are held.

**OSHKOSH COMMUNITY Y.M.C.A.
NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2022**

NOTE 2 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Revenue Recognition

Contributions are recognized when cash, securities or other assets, an unconditional promise to give, or notification of a beneficial interest is received. Conditional promises to give are not recognized until the conditions on which they depend have been substantially met.

Contributions restricted by donors are reported as increases in net assets without donor restrictions if the restrictions expire (that is, when a stipulated time restriction ends or purpose restriction is accomplished) in the reporting period in which the revenue is recognized. All other donor-restricted contributions are reported as increases in net assets with donor restrictions, depending on the nature of the restrictions. When a restriction expires, net assets with donor restrictions are reclassified to net assets without donor restrictions and reported in the statement of activities as net assets released from restrictions.

Program service fees and rentals are recognized as revenue when the programs are held. Accounts receivable for service fees and rentals total \$144,260 and \$233,856 at December 31, 2022 and 2021, respectively. Unearned program service fees and rentals, which total \$120,667 and \$80,795 at December 31, 2022 and 2021, respectively, are reflected as deferred revenue on the statement of financial position. Revenue recognized from program service fees and rentals over time during the year ended December 31, 2022, totaled \$4,030,999.

Memberships are renewed monthly, quarterly, semi-annually, or annual and include multiple distinct performance obligations, including access to the Organization's facilities and discounts on program fees during the membership period.

Unearned membership revenue, which totaled \$104,251 and \$103,184 at December 31, 2022 and 2021, respectively, is reflected as deferred membership revenue on the statement of financial position. Revenue recognized from monthly, quarterly, semi-annual, and annual membership dues is recognized over time and totaled \$3,300,837 during the year ended December 31, 2022.

Measure of Operations

The board of directors designates only a portion of the Organization's cumulative investment return for support of current operations. The remainder is retained to support operations and capital expenditures of future years and to offset potential market declines.

Interfund Transfers

In order to provide for budgeting and expenditure support between funds, interfund transfers are recorded in the fund providing the support and the fund receiving the support. Transfers among funds are reflected as increases and decreases of the various fund balances.

**OSHKOSH COMMUNITY Y.M.C.A.
NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2022**

NOTE 2 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Taxes Collected and Remitted

The Organization presents taxes collected and remitted to governmental authorities on the net basis, excluding such amounts from revenue.

Tax-Exempt Status

The Organization is tax-exempt under Internal Revenue Code Section 501(c)(3). The tax-exempt status is based upon the stated purpose of the operations and supporting evidence presented to the Internal Revenue Service with the application for tax-exempt status. Such status is subject to re-evaluation should there be changes in operation, character, or purpose of the Organization.

Reclassifications

Certain prior year amounts have been reclassified to conform to the current year's presentation. The reclassifications had no impact on previously reported changes in net assets.

Subsequent Events

The Organization has evaluated subsequent events through April 10, 2023, the date the financial statements were available to be issued.

NOTE 3 PRIOR YEAR SUMMARIZED INFORMATION

The accompanying financial statements include certain prior year summarized comparative information in total but not by net asset class. Such information does not include sufficient detail to constitute a presentation in conformity with accounting principles generally accepted in the United States of America. Accordingly, such information should be read in conjunction with the Organization's financial statements for the year ended December 31, 2021, from which the summarized information was derived.

NOTE 4 CERTIFICATES OF DEPOSIT

Certificates of deposit totaling \$2,200,000 are included in the accompanying statement of financial position. The certificates bear interest at 4% and have maturities extending to into 2024, with penalties for early withdrawal. Any penalties for early withdrawal would not have a material effect on the financial statements.

**OSHKOSH COMMUNITY Y.M.C.A.
NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2022**

NOTE 5 LIQUIDITY AND AVAILABILITY

The Organization regularly monitors liquidity required to meet its operating needs, liabilities, and other obligations as they become due. Financial assets available for general expenditure, that is, without donor or other restrictions limiting their use, within one year of the statement of financial position date, comprise the following at December 31, 2022:

Cash and Cash Equivalents	\$ 2,036,472
Certificates of Deposit	1,200,000
Accounts Receivable	144,260
Pledges Receivable	183,049
Investments	770,058
Interest in Assets Held by Community Foundation	2,192,990
Endowment Spending-Rate Distributions and Appropriations	44,409
Total	<u>6,571,238</u>
Less: Agency Trust Accounts	(31,254)
Less: Net Assets Designated for Endowment Fund	(2,340,951)
Less: Donor Restricted Net Assets	<u>(651,445)</u>
Total Financial Assets Available for General Expenditure	<u><u>\$ 3,547,588</u></u>

The Organization also has \$250,000 available on a line of credit, which could be drawn upon in the event of an anticipated liquidity need.

Our endowment funds consist of donor-restricted and board-designated endowments set up to provide partnership memberships and camp fees for needy children or for general operations. Income from donor-restricted endowments is restricted for specific purposes, with the exception of the amounts available for general use. Donor-restricted endowment funds are not available for general expenditure.

The Organization's board-designated endowment investments of \$147,961 are subject to an annual spending rate of 5% as described in Note 10. Although management does not intend to spend from the board-designated endowment investments (other than amounts appropriated for general expenditure as part of our board's annual budget approval and appropriation), these amounts could be made available if necessary.

**OSHKOSH COMMUNITY Y.M.C.A.
NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2022**

NOTE 6 PROPERTY AND EQUIPMENT

Property and equipment consisted of the following at December 31, 2022:

Oshkosh Y.M.C.A. (Downtown):	
Land	\$ 682,333
Land Improvements	221,825
Vehicles	21,774
Buildings	16,718,296
Building Improvements	114,404
Equipment and Furnishings	1,111,407
Oshkosh Y.M.C.A. (West Side):	
Land	364,840
Land Improvements	53,334
Buildings	14,274,531
Building Improvements	1,460,989
Equipment and Furnishings	1,834,464
Y.M.C.A. Tennis Center:	
Land	53,200
Buildings	927,279
Equipment and Furnishings	50,168
Total at Cost	<u>37,888,844</u>
Less: Accumulated Depreciation	<u>13,287,629</u>
Net Property and Equipment	<u>\$ 24,601,215</u>

Total depreciation expense for the year ended December 31, 2022 was \$1,022,773.

NOTE 7 INVESTMENTS AND FAIR VALUE MEASUREMENTS

In determining fair value, the Organization uses various valuation approaches within the fair value measurement framework of accounting standards. Fair value measurements are determined based on the assumptions that market participants would use in pricing an asset or liability.

Accounting standards establish a hierarchy for inputs used in measuring fair value that maximizes the use of observable inputs and minimizes the use of unobservable inputs by requiring that the most observable inputs be used when available. The standards define levels within the hierarchy based on the reliability of inputs as follows:

Level 1 – Inputs to the valuation methodology are unadjusted quoted prices for identical assets or liabilities in active markets.

Level 2 – Inputs to the valuation methodology based on quoted prices for similar assets or liabilities or identical assets or liabilities in inactive markets, such as dealer or broker markets.

**OSHKOSH COMMUNITY Y.M.C.A.
NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2022**

NOTE 7 INVESTMENTS AND FAIR VALUE MEASUREMENTS (CONTINUED)

Level 3 – Inputs to the valuation methodology are derived from valuation techniques in which one or more significant inputs or significant value drivers are unobservable such as pricing models, discounted cash flow models, and similar techniques not based on market, exchange, dealer, or broker-traded transactions, or are supported by little or no market activity.

Following is a description of the valuation methodologies used for assets measured at fair value. There have been no changes in the methodologies used at December 31, 2022.

Mutual Funds: Mutual funds are valued at the last sales price before year-end. There are no restrictions on the redemption of these funds.

Interest in Assets Held by Community Foundation: Interest in assets held by Community Foundation represents amounts held at the Oshkosh Area Community Foundation (Foundation). The Foundation invests the assets held in the fund. The income can be distributed. The principal may be distributed if approved in writing by two-thirds of the members of the Organization’s governing body and a majority of the board of governors of the Foundation. If distributed, the principal is to be used according to the purposes set forth in the agreement. The agreement governing the assets includes a variance power allowing the Foundation to modify the restrictions on distributions from the fund. The Organization has used the fair value of its pro rata share of the investment pool held by the Foundation to determine the fair value of its interest. The unobservable inputs to the valuation are the underlying assets at the Foundation; therefore, these investments are classified as Level 3 assets within the fair value hierarchy.

The following table sets forth by level, within the fair value hierarchy, the Organization’s assets at fair value as of December 31, 2022:

	Level 1	Level 2	Level 3	Total
Investments in Mutual Funds, Presented at Fair Value	\$ 750,981	\$ -	\$ -	\$ 750,981
Cash Equivalents				19,077
Total Investments				\$ 770,058
Interest in Assets Held by Community Foundation	\$ -	\$ -	\$ 2,192,990	\$ 2,192,990

**OSHKOSH COMMUNITY Y.M.C.A.
NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2022**

NOTE 8 PLEDGES RECEIVABLE

Included in pledges receivable at December 31, 2022 were the following unconditional pledges:

Strong Kids Pledges	\$	12,049
Capital Campaign Pledges		321,000
Total Pledges Receivable		333,049
Less: Unamortized Discount		(8,611)
Net Pledges Receivable		324,438
Less: Current Portion		(183,049)
Net Long-Term Pledges Receivable	\$	141,389
Amounts Due in:		
Less than One Year	\$	183,049
One to Five Years		141,389
Total Pledges Receivable	\$	324,438

Pledges receivable with due dates extending beyond one year are discounted at a rate of 3.0%.

NOTE 9 RESTRICTIONS ON ASSETS

Net assets with donor restrictions are restricted for the following purposes as of December 31, 2022:

Subject to Expenditure for Specified Purpose:		
Endowment Expenditures	\$	373,836
Other		17,299
Subject to the Passage of Time:		
Pledges Receivable that are not Restricted by Donors, but which are Unavailable for Expenditures Until Due		12,049
Endowments Subject to Spending Policy and Appropriation:		
Donor-Restricted Endowment Funds		248,261
Total Net Assets with Donor Restrictions	\$	651,445

Net assets were released from donor restrictions by incurring expenses satisfying the restricted purpose or occurrence of the passage of time or other events specified by the donors as follows for the year ended December 31, 2022:

Expiration of Time Restrictions	\$	11,876
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OSHKOSH COMMUNITY Y.M.C.A.
NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2022

NOTE 10 ENDOWMENT

The Organization's endowment consists of individual funds established for a variety of purposes. As required by accounting principles generally accepted in the United States of America, net assets associated with endowment funds, including funds designated by the board of directors to function as endowments, are classified and reported based on the existence or absence of donor-imposed restrictions.

Interpretation of Relevant Law

The board of directors has interpreted the Uniform Prudent Management of Institutional Funds Act (UPMIFA) as requiring the preservation of the fair value of the original gift as of the gift date of the donor-restricted endowment funds, unless there are explicit donor stipulations to the contrary. At December 31, 2022, there were no such donor stipulations. As a result of this interpretation, the Organization retains in perpetuity (a) the original value of initial and subsequent gift amounts (including promises to give net of discount and allowance for doubtful accounts) donated to the endowment and (b) any accumulations to the endowment made in accordance with the direction of the applicable donor gift instrument at the time the accumulation is added.

Donor-restricted amounts not retained in perpetuity are subject to appropriation for expenditure by the Organization in a manner consistent with the standard of prudence prescribed by UPMIFA. The Organization considers the following factors in making a determination to appropriate or accumulate donor-restricted endowment funds:

1. The duration and preservation of the fund;
2. The purpose of the Organization and the donor-restricted endowment fund;
3. General economic conditions;
4. The possible effect of inflation and deflation;
5. The expected total return from income and the appreciation of investments;
6. Other resources of the Organization; and
7. The investment policies of the Organization.

Fund with Deficiencies

From time-to-time, the fair value of assets associated with endowment funds may fall below the level that the donor requires the Organization to retain as a fund of perpetual duration. These deficiencies result from unfavorable market fluctuations and from continued appropriation for certain programs that was deemed prudent by the board of directors. There were no such deficiencies as of December 31, 2022.

**OSHKOSH COMMUNITY Y.M.C.A.
NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2022**

NOTE 10 ENDOWMENT (CONTINUED)

Return Objectives and Risk Parameters

The Organization has adopted investment and spending policies for endowment assets that attempt to provide a predictable stream of funding to programs supported by its endowment while seeking to protect principal values in terms of current dollars and, over the longer term, to increase principal values enough to offset the impact of inflation. Endowment assets include those assets of donor-restricted funds that the Organization must hold in perpetuity or for donor-specified periods, as well as board-designated funds. Under an investment policy, as approved by the board of directors, the endowment assets are invested in a manner that is intended to produce benchmark return based on a blend of the S&P 500 Index, Barclays Intermediate Government/Bond Index, and 91-day U.S. Treasury Bills, where the returns are weighted 60%, 30%, and 10%, respectively. Bond purchases will be restricted to issues rated A or better by Moody's or Standard & Poor's. Investments in mutual funds are permitted if the quality criteria and management style of the mutual funds substantially adhere to the investment policy. The Organization expects its endowment funds, over time, to provide an average rate of return of approximately 5% plus inflation.

The review of investment performance shall not occur less than annually. Actual returns in any given year will likely vary from this amount.

Strategies Employed for Achieving Objectives

To satisfy its long-term rate-of-return objectives, the Organization relies on a total return strategy in which investment returns are achieved through both capital appreciation (realized and unrealized) and current yield (interest and dividends). The Organization targets a diversified asset allocation that places a greater emphasis on equity-based investments to achieve its long-term return objectives within prudent risk constraints. Equity exposure should be within the range of 50% to 70% of the total portfolio market value. Fixed income securities should range from 30% to 50% of the total portfolio market value and cash reserves should be from 0% to 10% of the total portfolio market value. No common stock or bond shall be purchased if the proposed action results in the purchased security accounting for more than 5% of the market value of the entire investment portfolio. In addition, one to two years of anticipated distributions should be covered by money market funds or other highly-liquid investments.

Spending Policy

The Organization has a spending policy of appropriating up to 5% for distribution each year determined by using the total portfolio market value on a three-year rolling average with the ending date being December 31 of the prior year. Spending from underwater endowment funds is permitted depending on the degree to which the funds are underwater, unless otherwise precluded by donor intent or relevant laws and regulations.

**OSHKOSH COMMUNITY Y.M.C.A.
NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2022**

NOTE 10 ENDOWMENT (CONTINUED)

Spending Policy (Continued)

Endowment net assets by type of fund consisted of the following at December 31, 2022:

	<u>Without Donor Restrictions</u>	<u>With Donor Restrictions</u>	<u>Total</u>
Donor Restricted:			
Original Donor-Restricted Gift Amount and Amounts Required to be Maintained in Perpetuity by Donor	\$ -	\$ 248,261	\$ 248,261
Accumulated Investment Gains	-	373,836	373,836
Board Designated	147,961	-	147,961
Total Funds	<u>\$ 147,961</u>	<u>\$ 622,097</u>	<u>\$ 770,058</u>

Changes in endowment net assets were as follows for the year ended December 31, 2022:

	<u>Without Donor Restrictions</u>	<u>With Donor Restrictions</u>	<u>Total</u>
Endowment Net Assets, Beginning of Year	\$ 232,529	\$ 749,661	\$ 982,190
Investment Returns:			
Investment Income	296	9,382	9,678
Net Appreciation (Realized and Unrealized)	(40,400)	(136,946)	(177,346)
Total Investment Returns	(40,104)	(127,564)	(167,668)
Appropriation of Endowment Assets for Expenditure	(44,464)	-	(44,464)
Endowment Net Assets, End of Year	<u>\$ 147,961</u>	<u>\$ 622,097</u>	<u>\$ 770,058</u>

NOTE 11 LINE OF CREDIT

The Organization has a \$250,000 line of credit with Bank First National that requires monthly interest payments at the prime rate (7.50% at December 31, 2022) with a final payment of unpaid principal and interest due August 30, 2023. There was no balance outstanding on this line of credit at December 31, 2022.

**OSHKOSH COMMUNITY Y.M.C.A.
NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2022**

NOTE 12 LONG-TERM DEBT

Long-term debt consisted of the following at December 31, 2022:

<u>Description</u>	<u>Amount</u>
2.75% note, due in monthly installments of \$8,975 including interest beginning December 6, 2023 to December 6, 2051, secured by all tangible and intangible personal property	\$ 2,000,000
City of Oshkosh, Wisconsin Revenue Bond Series 2017B issued April 1, 2017, assigned to Bank First National, and subsequently amended on November 1, 2019, bearing interest at 3.83% with interest payable monthly and monthly principal payments continuing until April 2042. The bonds are secured by substantially all of the Organization's assets.	<u>2,324,305</u>
Total Debt	4,324,305
Less: Unamortized Loan Fees	<u>60,106</u>
Total Long-Term Debt, Net Unamortized Loan Fees	4,264,199
Less: Current Portion	<u>45,163</u>
Total Long-Term Debt, Less Current Portion and Unamortized Loan Fees	<u>\$ 4,219,036</u>

The scheduled future maturities of principal on the long-term debt are as follows:

<u>Year Ending December 31,</u>	<u>Amount</u>
2023	\$ 45,163
2024	95,709
2025	99,144
2026	102,451
2027	105,871
Thereafter	<u>3,875,967</u>
Total	<u>\$ 4,324,305</u>

**OSHKOSH COMMUNITY Y.M.C.A.
NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2022**

NOTE 12 LONG-TERM DEBT (CONTINUED)

On December 6, 2021, the Organization executed the standard loan documents required for securing a loan (the EIDL Loan) from the United States Small Business Administration (the SBA) under its Economic Injury Disaster Loan assistance program in light of the impact of the COVID-19 pandemic on Organization's operations. The principal amount of the EIDL Loan, which was not funded until April 19, 2022, is \$2,000,000, with proceeds to be used for working capital purposes. Interest on the EIDL Loan accrues at the rate of 2.75% per annum and installment payments, including principal and interest, are due monthly beginning 24 months from the date of the EIDL Loan in the amount of \$8,975. The balance of principal and interest is payable thirty years from the date of the promissory note. In connection with the EIDL Loan, the Organization executed the EIDL Loan documents, which include the SBA Secured Disaster Loan Note, dated December 6, 2021, the Loan Authorization and Agreement, dated December 6, 2021, and the Security Agreement, dated December 6, 2021, each between the SBA and the Organization.

NOTE 13 OTHER CURRENT LIABILITIES

Other current liabilities consisted of the following at December 31, 2022:

Accrued Wages	\$ 135,954
Withheld and Accrued Payroll Tax	90,111
Accrued Sales Tax	1,385
Other Accrued Liabilities	93,136
Total Other Current Liabilities	<u>\$ 320,586</u>

NOTE 14 RETIREMENT BENEFITS

The Organization contributes to the Y.M.C.A. Retirement Fund for the benefit of all eligible employees. The retirement fund is a nonprofit, tax-exempt defined contribution pension plan serving only Y.M.C.A.'s. Employees contribute 2% of their annual salaries, while the employer contributes 10% of annual salaries. Employees are always vested in their contributions, interest, and dividends. Employer contributions are fully vested immediately. During 2022, employer contributions to the plan amounted to \$241,033.

NOTE 15 FUNCTIONAL CLASSIFICATION OF EXPENSES

The financial statements report certain categories of expenses that are attributed to more than one program or supporting function. Therefore, expenses require allocation on a reasonable basis that is consistently applied. The expenses that are allocated include occupancy and depreciation, which are allocated on a square footage basis, while the remaining natural expense categories are allocated on the basis of estimates of time and effort.

**OSHKOSH COMMUNITY Y.M.C.A.
NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2022**

NOTE 15 FUNCTIONAL CLASSIFICATION OF EXPENSES (CONTINUED)

Expenses by function for the year ended December 31, 2022 are as follows:

	Program Activities	Management and General	Fundraising	Total
Salaries and Wages	\$ 4,042,823	\$ 263,694	\$ 192,207	\$ 4,498,724
Employee Benefits and Payroll Tax	896,956	82,399	47,131	1,026,486
Contracted Services	1,110,313	99,312	-	1,209,625
Supplies	644,918	26,287	-	671,205
Occupancy	890,973	259,948	-	1,150,921
National Dues Support	87,046	35,195	-	122,241
Miscellaneous	83,423	134,930	-	218,353
Bad Debt	-	61,007	-	61,007
Interest	144,720	19,407	-	164,127
Depreciation	900,231	122,542	-	1,022,773
License and Permits	16,748	-	-	16,748
Marketing and Promotion	1,267	69,619	20,534	91,420
Total Expenses by Function	<u>\$ 8,819,418</u>	<u>\$ 1,174,340</u>	<u>\$ 259,872</u>	<u>\$ 10,253,630</u>

NOTE 16 CASH FLOW DISCLOSURES

Cash paid for interest during the year ended December 31, 2022 totaled \$138,291.

Additions to property and equipment included in accounts payable totaled \$34,047 at December 31, 2022.

NOTE 17 CONCENTRATIONS

Generally accepted accounting principles require disclosure of information about certain significant estimates and current vulnerabilities due to certain concentrations. These matters included the following:

The Organization maintains cash balances in several commercial banks. Deposits are insured by the Federal Deposit Insurance Corporation up to \$250,000. As of December 31, 2022, the Organization had balances in excess of federally insured limits; however, management believes the risk of loss is low based on the quality of the entities holding these balances.

Government grants accounted for approximately 11% of the Organization's total revenues, gains, and other support for the year ended December 31, 2022

**OSHKOSH COMMUNITY Y.M.C.A.
NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2022**

NOTE 18 RELATED PARTIES

The Organization paid \$117,315 in affiliation membership dues to the National Y.M.C.A. for the year ended December 31, 2022.

The Organization received contributions and membership revenues totaling \$34,738 from board members or their affiliates for the year ended December 31, 2022.



CLA (CliftonLarsonAllen LLP) is a network member of CLA Global. See CLAglobal.com/disclaimer. Investment advisory services are offered through CliftonLarsonAllen Wealth Advisors, LLC, an SEC-registered investment advisor.

Proposed Scope of Work & Timeline for the Project

Oshkosh Community YMCA
Spirit Fund Opportunities Application Attachments

Oshkosh Community YMCA Proposed Scope of Work and Project Timeline

Project Name: Oshkosh Community YMCA 20th Avenue Childcare Expansion

Project Summary: The Oshkosh Community YMCA is planning to expand our 20th Avenue Childcare facility to include additional classroom space to increase enrollment by approximately 40-50 children.

A specific timeline has not been developed or adopted as we are in the planning stages at this time. We are working with the architects who designed capital projects for us in the past and have been reviewing their recommendations.

In addition, we have met with the contractors who led our Downtown expansion/renovation project and the 2022 upgrades to our 20th Avenue facility to obtain an estimate of the cost involved with our proposed childcare expansion project.

Once we have a tentative plan and estimated costs involved, we will make a decision whether to do just the childcare expansion project or combine it with a much larger renovation and update to our entire 20th Avenue YMCA. Either way, our childcare expansion will be our number one priority. A full scope of work and timeline will be available at that time.

Based on the preliminary timelines discussed with our architects and contractors, we anticipate breaking ground in early 2025 with project completion prior to the Wisconsin Spirit Fund Project deadline of December 2026.

2023 Operating Budget

Oshkosh Community YMCA

Spirit Fund Opportunities Application Attachments

Oshkosh Community YMCA
 ORGANIZATION SUMMARY
 For the Twelve Months Ending Sunday, December 31, 2023

	Total
REVENUES	
PARTNERSHIP	\$438,129
GENERAL CONTRIBUTIONS	52,850
PARENTS GROUP	2,850
UNITED WAY	20,000
GRANTS	760,132
GOVERNMENT FOOD REIMBURSEMENT	54,887
ADULT MEMBERSHIP	517,587
YOUTH MEMBERSHIP	110,117
SINGLE FAMILY MEMBERSHIP	324,559
FAMILY MEMBERSHIP	1,684,322
YOUNG ADULT MEMBERSHIP	400,252
SILVER SNEAKERS MEMBERSHIP	365,352
DAILY MEMBERSHIP FEE	88,394
JOINER FEE	34,907
MEMBERSHIP REFUNDS	(2,780)
DASHER BOARDS	8,121
PROGRAM-PARTICIPATION FEES	3,399,813
PROGRAM-LESSONS	271,494
PROGRAM-RENTALS	220,362
PROGRAM-OPEN	84,204
PROGRAM-LEAGUE	136,507
PROGRAM-CAMP	179,880
PROGRAM-SWIM MEET FEES	92,245
PROGRAM-PUNCH CARDS	180
PROGRAM-PERSONAL TRAINING	100,440
MERCHANDISE SALES-CONCESSIONS	24,258
MERCHANDISE SALES-CLOTHING	1,981
MERCHANDISE SALES-EQUIPMENT	12,700
INTEREST REVENUE	92,004
MISCELLANEOUS	4,767
TOTAL REVENUE	9,480,514

EXPENSES	
ADMINISTRATIVE SALARIES	1,507,356
ASSISTANT DEPARTMENT DIRECTOR	396,519
REGULAR HOURLY WAGES	2,473,631
OVERTIME WAGES	600
LIFEGUARD WAGES	307,490
BUILDING SUPERVISOR WAGES	49,147
KITCHEN WAGES	42,042
CLERICAL WAGES	176,704
MEDICAL AND DENTAL INSURANCE	466,131
RETIREMENT CONTRIBUTIONS	252,888
EMPLOYEE WELLNESS	3,000
FICA PAYMENTS	369,432
UNEMPLOYMENT INSURANCE	9,250
WORKERS COMPENSATION INSURANCE	60,552
PROFESSIONAL SERVICES	48,260
CONTRACT SERVICES	1,081,832
BUSSING CONTRACT	38,700
SOFTWARE FEES	110,424
OFFICE SUPPLIES	15,434
MAINTENANCE SUPPLIES	112,223
PROGRAM SUPPLIES	251,465
KITCHEN SUPPLIES	4,200
WORKFORCE DEVELOPMENT SUPPLIES	7,720
FOOD AND BEVERAGES	131,602

	Total
LAUNDRY	23,320
SWIM MEET EXPENSE	55,347
HVAC FILTERS	8,373
FIELD TRIPS	13,200
TELEPHONE	10,800
POSTAGE	12,100
LICENSES AND PERMITS	12,674
BUILDING INSURANCE	12,000
PROPERTY TAX	17,700
SCHOOL RENT	2,310
ELECTRIC	466,059
GAS	169,545
WATER/SEWAGE	124,077
BUILDING MAINTENANCE/REPAIR	184,879
EQUIPMENT PURCHASES (EXPENDABLE)	20,064
EQUIPMENT MAINTENANCE	38,538
ADVERTISING/MEDIA	87,700
PROMOTIONAL MATERIALS/PUBLICATIONS	2,575
HERITAGE CLUB PROMOTION	2,500
STRONG KIDS MARKETING	28,898
FOOD AND BEVERAGES	3,295
TRAVEL	8,965
STAFF RECRUITMENT	1,200
CONFERENCES AND MEETINGS	49,465
NATIONAL DUES	120,612
DUES/INDIVIDUALS	6,200
MERCHANDISE FOR RESALE-FOOD	5,170
MERCHANDISE FOR RESALE-EQUIPMENT	8,365
MERCHANDISE FOR RESALE-CLOTHING	1,703
BANK SERVICE CHARGES	104,556
BAD DEBT EXPENSE	1,350
GENERAL LIABILITY	85,752
OFFICERS AND DIRECTORS	15,980
MISCELLANEOUS	40,119
TOTAL OPERATIONS EXPENSE	9,661,993
SURPLUS (DEFICIT) OPERATIONS	(181,479)
MORTGAGE INTEREST-DT BOND	93,927
FINANCING/OTHER REVENUE/EXPENSE	93,927
SURPLUS (DEFICIT) AFTER FINANCING	(275,406)
DEPRECIATION	1,027,332
SURPLUS (DEFICIT)	(1,302,738)

1 - 2023

2
3 **RESOLUTION: Approving \$500,000 from the Spirit Fund's Government Identified**
4 **Community Projects Category to Expand the Childcare Space and Program**
5 **Offerings at the Oshkosh YMCA**

6
7 **TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:**

8 **WHEREAS**, childcare is essential for growing economic development and worker stability; and

9 **WHEREAS**, when the community was at risk of losing available childcare spaces, the Oshkosh Community
10 YMCA (hereinafter "YMCA") stepped up to meet that need; and

11 **WHEREAS**, the YMCA has 3 full-time Childcare centers, located at the 20th Ave YMCA, Downtown YMCA,
12 and its newest addition, located on the UWO campus; and

13 **WHEREAS**, YMCA's program expansion provides a safe and healthy option for families in need of childcare
14 and with few alternatives; and

15 **WHEREAS**, with a total cost of \$3,832,438, and the YMCA requesting \$500,000 from the ARPA Commission
16 for this undertaking, this project increases childcare capacity by adding 40-50 slots.

17 **NOW, THEREFORE, BE IT RESOLVED** by the Winnebago County Board of Supervisors that \$500,000 from
18 the Spirit Fund's Government Identified Community Project category be approved to expand childcare space and
19 program offerings at the YMCA. This funding is contingent on the YMCA remaining committed to its mission to
20 strengthen the lives of individuals, families, and the community.

21 **BE IT FURTHER RESOLVED** by the Winnebago County Board of Supervisors that upon completion, the
22 YMCA will submit supporting documentation to the Winnebago County Finance Director outlining the expenditures.
23 The documentation will be submitted within 6 months of the completion of the project but not to exceed 5 years from
24 date of disbursement.

25 **BE IT FURTHER RESOLVED** by the Winnebago County Board of Supervisors that the YMCA shall be
26 responsible for reimbursement to Winnebago County for any disbursed funds which are determined by Winnebago
27 County to have been misused or misappropriated. Any reimbursement of funds which is required by Winnebago
28 County shall be due within 45 days after giving written notice to recipient of such misuse or misappropriation.

29 *Fiscal Note: \$500,000 will be authorized for use from the Spirit Fund.*

30 Respectfully submitted by:

31 **ARPA STRATEGY AND OUTCOMES COMMISSION**

32 Commission Vote: **7-0, 2 absent**

33
34 Vote Required for Passage: **Two-Thirds of Membership**

35
36 Approved by the Winnebago County Executive this ____ day of _____, 2023.

37
38 _____
39 Jonathan D. Doemel
40 Winnebago County Executive

Agenda Item Report



DATE: March 6, 2024
FROM: Office of the County Executive
RE: Resolution 333-022024: Approving \$350,000 from the Spirit Fund's Government Identified Community Projects Category for Child Care Resource and Referral To Support Child Care Providers with Training and Mentoring and In Turn Provide Increased Available Child Care Openings in Winnebago County

General Description:

This item has been referred back to the commission by the county board.

Action Requested:

Staff is asking the commission to discuss the concerns from the county board and determine the best course of action.

Procedural Steps:

Committee of Jurisdiction:	ARPA Commission	Meeting Date:	1/31/2024
Action taken:	Recommend Passage at \$350,000	Vote:	8-0
County Board:	_____	Meeting Date:	_____

Background:

Child Care Resource and Referral receives \$37,200.00 total from all 5 Counties to provide certification services and receives limited funds as a base contract from DCF. CCR&R is a community-based non-profit agency offering services to parents, child care providers, employers, and the community that improve the quality and accessibility of early childhood education and care.

The county board referred this back to the commission largely due to the perceived lack of concrete outcomes or deliverables articulated in the resolution. There were also concerns regarding the nature of the expense as program-related rather than one-time improvements.

Policy Discussion:

This request could be considered program/operational and not one-time capital funds. The ARPA Strategy and Outcomes Commission has previously stated projects should be one-time funds. The commission should discuss whether this is a programming or a one-time capital funds based on the document passed in May of 2023, which is included in your packet.

The commission could also add specific expected outcomes to the resolution, which could also relieve concerns articulated by county board members.

The commission has recognized Government Identified Community Projects that support or enhance county services:

- 1) Child Care Resource and Referral supports child care providers with training and mentoring and enhance services provided by Public Health and Human Services, as well as county-wide economic development.
- 2) \$350,000 Spirit Fund Grant would provide Winnebago County residents with access to quality childcare providers with the resources they need to continue providing services or expand services.

Attachments:

1. CCR Application

Name of Organization leading the project/looking for funding: Child Care Resource and Referral

Assigned Application Number: 13

Organization: Child Care Resource and Referral

CEO/Executive Director/Organization Leader: Candy Hall

Name of person completing survey: Candy Hall

Email: candyh@ccrrfoxvalley.org

Phone: 9203768598

Type of organization requesting funding: Non-profit organization

Organization's mission statement (if applicable): CCR&R is a community-based non-profit agency offering services to parents, child care providers, employers, and the community that improve the quality and accessibility of early childhood education and care.

Does the organization conduct a third-party financial audit? Yes

Describe the general scope of the project for which funding would be requested: It supports child care providers with training and mentoring to assist with staff retention and recruiting family child care providers that could provide more child care slots in Winnebago County. This would be exceptionally helpful in the areas considered a child care desert.

Who will lead the project (Internal, City, Winnebago County, State of WI...)? Winnebago County Public Health

Where is the primary location of the project? Winnebago County

How many total individuals would this project serve each year? 92 child care providers

What areas (cities/regions/school districts) of Winnebago County will the project serve? all of Winnebago County

Please describe the lasting impact of this project on the community: The lasting impact would be to increase the number of quality child care slots in the County. This allows families to work and trust that their child is cared for safely. Families that have care for their children can provide for their family and contribute to the community, and children that are in safe care are better performers in school and as adults.

In what stage is the project? Ready to implement

What is the estimated completion date? Dec-26

Estimated cost of the entire project: \$915,000

Requested amount (range) from Winnebago County Spirit Fund: \$450,000

Other than Spirit funds, how will the project be funded: unrestricted funds and in kind

Name of Organization leading the project/looking for funding: Child Care Resource and Referral

Assigned Application Number: 13

Is completion of the project dependent on receiving the full amount requested? Yes

Has the organization received any type of government (local, state, or federal) funding in the past 2 years? if so, please list Our agency receives \$37,200.00 total from all 5 Counties to provide certification services. We also receive limited funds as a base contract from DCF.

What portion of the project will be or is anticipated to be funded by local, state or federal government funding? A small percentage will be funded by certification contracts.

List any ARPA funding received from other cities, counties or municipalities: Calumet County
\$689,782.50

Waupaca County \$1,202,700.00

Who will be responsible for any ongoing maintenance of the project? Child Care Resource and Referral

Will this increase the organizations operating expenses, if so, please explain how that will be maintained? Child Care Resource and Referral will continue to support the programs that benefit from the ARPA dollars by maintaining our continuous search for grant funding and continuing the relationships built with the agency to support child care in Winnebago County.

Name of Organization leading the project/looking for funding: Child Care Resource and Referral

Assigned Application Number: 13

Project Information as Sorted by Citizen Panel as of 9/5/2023

R/Y/G and original Application number: 13

Request from: Child Care Resource and Referral

Type of project: Childcare

General Scope of Project: To support child care providers with training and mentoring to assist with staff retention and recruiting family child care providers (to aid in opening additional child care slots)

Project Lead: Winnebago County Public Health

Primary location: Winnebago County

of individuals served by project: 92 child care providers

Areas served: all of Winnebago County

Lasting impact: The lasting impact would be to increase the number of quality child care slots in the County. This allows families to work and trust that their child is cared for safely. Families that have care for their children can provide for their family and contribute to the community, and children that are in safe care are better performers in school and as adults.

Completion Date: Dec-26

Project Stage: Ready to implement

Project Cost: \$915,000

Requested Amount: 450,000

Other Funding: unrestricted funds and in kind

Is full Amt Required: Yes

Other Govt. Funding: Our agency receives \$37,200.00 total from all 5 Counties to provide certification services. We also receive limited funds as a base contract from DCF.

Portion funded by local, state or federal government funding:

A small percentage will be funded by certification contracts.

Other ARPA Funds: Calumet County \$689,782.50

Waupaca County \$1,202,700.00

Name of Organization leading the project/looking for funding: Child Care Resource and Referral

Assigned Application Number: 13

Ongoing Maint: Child Care Resource and Referral

Increase to Operational budget: Child Care Resource and Referral will continue to support the programs that benefit from the ARPA dollars by maintaining our continuous search for grant funding and continuing the relationships built with the agency to support child care in Winnebago Coun

Legacy: N/A

One-time funding: request for operations? ongoing expenses.

Geographic service area: Winn. Co.

Other funding: unrestricted funds and in kind

Notes: \$450,000: funding for training, suplimenting wages

GOVT: Debt Avoidance: N/A

Sustainability focused: N/A

ER Response: N/A

Water Quality: N/A

Quality of Life: N/A

Funding to assist private investor: N/A

Agenda Item Report



DATE: March 6, 2024
FROM: Office of the County Executive
RE: Presentation: Childcare Incubator Program

General Description:

This is a presentation by ADVOCAP on a child care capital project. Staff is looking for commission feedback on whether the county should be involved.

Action Requested:

Staff is asking for the commission to provide feedback on the presentation. The commission could request a funding of the project at another meeting or to refer it to a department for further review.

Procedural Steps:

The commission is reviewing this because the county board referred child care back to committee. Members of the county board seemed more interested in private sector or capital funds to help solve the problem. This project might fit that need.

Background:

Months after the survey for project ideas closed, ADVOCAP came to county administration looking to partner on this project. The intent is for the private sector, ADVOCAP - a quasi governmental agency, and others to partner on the project.

A survey response was not submitted because the project was not an idea at that time. Previously, ADVOCAP had not been offered Spirit Funds as an option because of the deadline; however, when the county board referred a child care grant back to this commission, it became clear the board would like the commission to pursue other child care options and propose the best project available.

ADVOCAP will present the project for consideration.

Potential options county could take:

- Provide Spirit Fund resources
- Explore if county land could be provided for the project
- Provide other financial resources (most likely general fund balance)
- Provide technical assistance on grant writing

Policy Discussion:

Previously, the commission has considered projects which did not submit a survey application within the deadline.

This project became an idea last fall. It was put on the agenda because the county board referred back a different child care application.

The commission should provide feedback and discussion on the project.

Questions to consider:

1. Is this project a fit for the county to be involved in?
2. Is this project an alternative to solve the child care crisis?
3. Should the commission explore funding this even if the project idea began after the survey deadline?

Attachments:

1. ADVOCAP Provided Summary
2. Project Budget
3. Childcare Incubator FIRST FLOOR PLAN



ADVOCAP is seeking funds to construct a childcare business incubator. ADVOCAP's Childcare Incubator Program is a new and innovative way to address our childcare crisis and increase the number of individuals in the workforce. The program is designed for low-income individuals to start their own childcare business in ADVOCAP's incubator facility. Participants will have their own space within the incubator. The incubator is not a childcare center, it is a shared facility with separate incubators running their business independently from one another. The facility will offer a flexible space to allow each childcare to accommodate the various age ranges of the children they are caring for. This flexibility also allows for new childcare providers to move in when a business owner expands and moves out.

Through our Business Development Department, ADVOCAP will provide technical assistance so business owners can obtain the proper training and licensing necessary to run a successful childcare. ADVOCAP will also assist in developing successful business and marketing plans. We will ensure that each business has proper insurance coverage and proper start up equipment as they begin their journey of self-employment.

The new businesses created will contribute to economic growth and community development. The Program will create additional childcare options supporting working parents, promoting early childhood development, and contributing to the local economy. The Childcare Incubator has the flexibility to provide third shift childcare opening opportunities for further workforce development.

With the development of the Childcare Incubator facility, we will provide opportunities for businesses to grow and expand, developing childcare opportunities for decades to come. This model can be replicated and expanded in other communities. The childcare crisis is a community problem, it will take a community to help fix it.



City of Oshkosh
ARPA Grant Application
Childcare Incubator Project
Budget

Building Cost	
\$250 per square feet x 1,200 x 4 units	1,200,000
Land	100,000
Parking lot/side walks	150,000
Playground Cost with Fence	100,000
Running utilities	50,000
Landscaping	100,000
Solar panels	150,000
Appliances	30,000
Equipment	20,000
Over-runs	<u>100,000</u>
Total Estimated Project Costs	<u><u>2,000,000</u></u>

NUMBER OF UNITS:	4
S.F. PER UNIT:	1200 S.F.
TOTAL BUILDING S.F.:	4,800 S.F.




EXCEL
Always a Better Plan
100 Camelot Drive
Fond du Lac, WI 54935
920-926-9800
excelengineer.com

**TABLE DCF 251.055
MAXIMUM GROUP SIZE AND
MINIMUM NUMBER OF CHILD
CARE WORKERS IN
GROUP CHILD CARE CENTER**

AGE OF CHILDREN	MINIMUM NUMBER OF CHILD CARE WORKERS TO CHILDREN	MAXIMUM NUMBER OF CHILDREN IN A GROUP
BIRTH - 2 YRS.	1:4	8
2 YRS. - 2 1/2 YRS.	1:6	12
2 1/2 YRS. - 3 YRS.	1:8	16
3 YRS. - 4 YRS.	1:10	20
4 YRS. TO 5 YRS.	1:13	26
5 YRS. TO 6 YRS.	1:17	34
6 YRS. AND OVER	1:18	36

PROJECT INFO



Helping People Help Themselves

PROPOSED CONCEPT FOR:
ADVOCAP
CHILDCARE • INCUBATORS

PRELIMINARY DATES

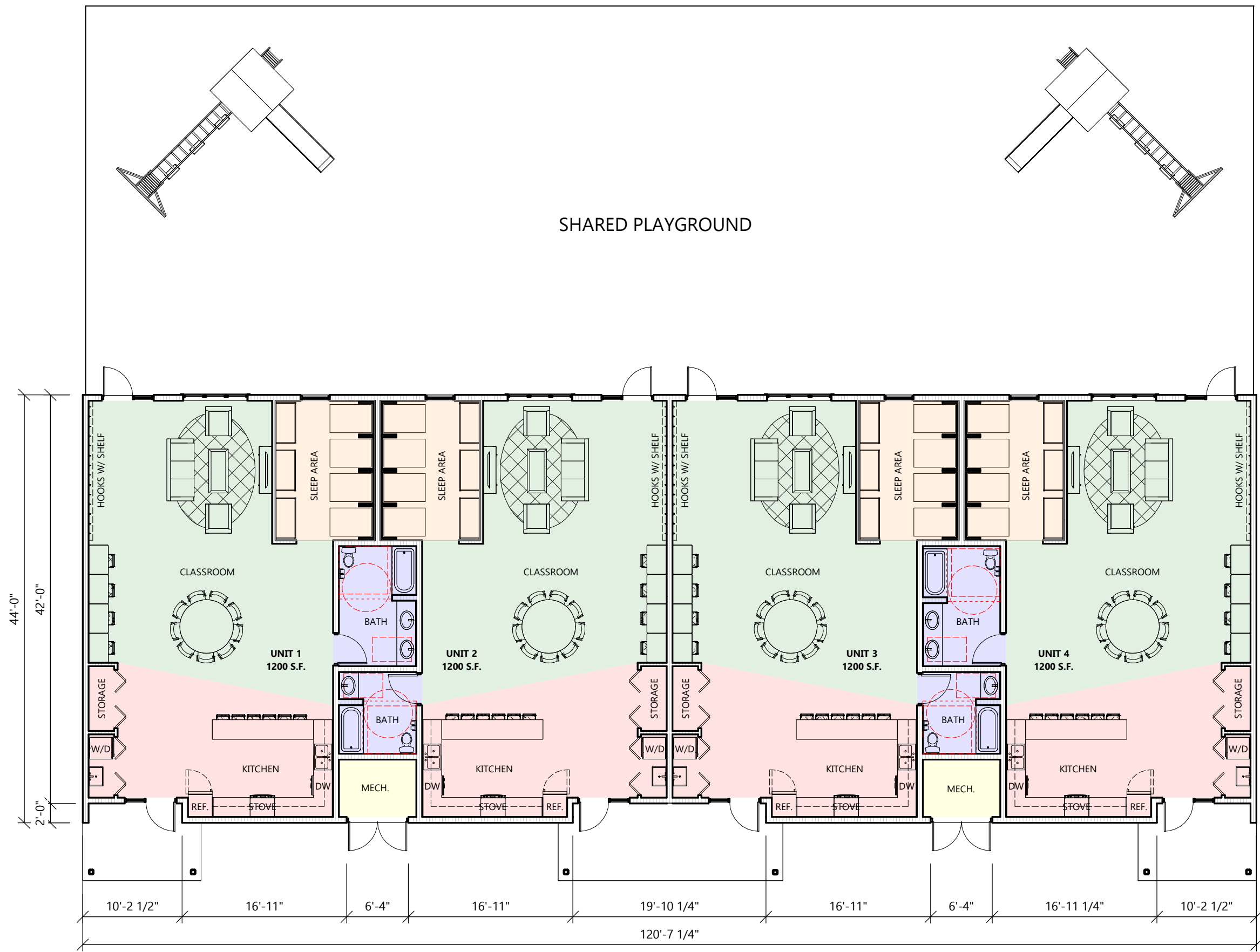
FEB. 12, 2024

JOB NUMBER

240032000

SHEET NUMBER

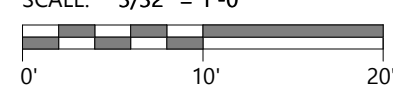
A1.1



FIRST FLOOR PLAN

NORTH

SCALE: 3/32" = 1'-0"



ARCHITECTURAL FIRST FLOOR PLAN

NOT FOR CONSTRUCTION

Agenda Item Report



DATE: March 6, 2024
FROM: Office of the County Executive
RE: Resolution: Approving \$_____ from the Spirit Fund's Government Identified Community Projects Category for First 5 Fox Valley To Promote Cross-Sector Collaboration and Build an Efficient, Effective, and Equitable Family Support System (Request \$300,000)

General Description:

This resolution would provide a grant to First 5 Fox Valley. The organization's request is \$300,000.

Action Requested:

To advance, a motion to recommend the county board approve this resolution would be in order.

Procedural Steps:

Committee of Jurisdiction:	ARPA Strategy and Meeting Outcomes	Meeting Date:	March 6, 2024
Action taken:	_____	Vote:	_____
County Board:	_____	Meeting Date:	_____

Background:

This item was tabled and delayed due to concerns presented by Human Services Director Bill Topel. Director Topel has since reviewed the application, meeting met with multiple county departments and family service agencies in the county and supports the grant.

First 5 Fox Valley (FSFV) is an organization that is leveraging collective impact work and strategic partnerships to build a solid foundation for children in their first five years. The Help Me Grow (HMG) community partnership model used by First 5 Fox Valley, promotes protective factors among families and their young children as a primary prevention strategy. Outreach will take place across health care, early care and education, schools, and social service agencies linking resources to support families. This navigator position will work locally within Winnebago County, focused on less served areas and use the ASQ developmental screening tools.

Since 2021 the significant increase in children who were referred to the HMG program

and underwent appropriate developmental screenings. The mean number of children screened per county increased from 3.2 to 66.8 over the course of the project period. This grant will provide the means to engage more deeply and authentically with Winnebago County organizations that work with families who have children ages 0-5 and who don't often access traditional community resources or child developmental screenings. As FSFV continues to expand free developmental screening opportunities, it is hopeful that Protective Factors will be strengthened, and resiliency built to buffer adverse conditions they might face. Our hope is to find children where they are and strengthen our commitment to equitable access to services for all families free and open to all.

Policy Discussion:

A question remains whether this is programming dollars or one-time funds. The commission previously discussed support for the project because it would be one-time funds and other resources would be available down the road.

This request could be considered operational/program spending. It also exceeds the 50% match request from the ARPA Commission. Included with this item is the funding opportunities guidance passed by the commission.

The commission has recognized Government Identified Community Projects that support or enhance county services:

- 1) First 5 Fox Valley will contract a fulltime- or several PT Family Resource Navigator positions enhance services provided by Public Health, Human Services, Sheriff's Office, and others.
- 2) \$300,000 Spirit Fund Grant would provide Winnebago County residents with access to nationally recognized evidence-based model of Help Me Grow within Winnebago County.

Attachments:

1. First 5 Fox Valley Inc application
2. RESOLUTION - First 5 Fox Valley
3. Spirit Fund Project Funding Opportunities

Name of Organization leading the project/looking for funding: First 5 Fox Valley, Inc

Assigned Application Number: 29

Organization: First 5 Fox Valley, Inc

CEO/Executive Director/Organization Leader: Barb Tengesdal

Name of person completing survey: Barb Tengesdal

Email: Director@firstfivefoxvalley.org

Phone: 9204225437

Type of organization requesting funding: Non-profit organization

Organization's mission statement (if applicable): Cultivate a community that empowers and supports every family to build a solid foundation for children in their first five years.

Defining the Mission statement: First 5 Fox Valley (F5FV) is an organization that is leveraging collective impact work and strategic partnerships to cultivate communities that empowers every family to build a solid foundation for children in their first five years.

Does the organization conduct a third-party financial audit? Yes

Describe the general scope of the project for which funding would be requested: This grant application will promote cross-sector collaboration and build an efficient, effective, and equitable family support system, using the nationally recognized evidence-based model of Help Me Grow within Winnebago County. First 5 Fox Valley will contract a fulltime- or several PT Family Resource Navigator positions that will benefit families by listening to them, linking them to services, support them through transitions over time, and deepening connections with partner agencies. The innovative approach of the Help Me Grow community partnership model used by First 5 Fox Valley, will mitigate the impact of adversity and promote protective factors among families and their young children as a primary prevention strategy. Outreach and in-service training on best practices and early intervention will take place across health care, early care and education, schools, and social service agencies linking resources to support families with a "warm handoff" provided by the HMG Family Resource Navigator position. This navigator position will work within Winnebago County- focused on less served towns, villages and populations and use of the ASQ developmental screening tools.

Who will lead the project (Internal, City, Winnebago County, State of WI...)? Winnebago County Public Health Department

Name of Organization leading the project/looking for funding: First 5 Fox Valley, Inc

Assigned Application Number: 29

Where is the primary location of the project? Navigators are embedded within current partnering agencies. Conversations are currently underway with Family Services- Parenting Connection, UW-Oshkosh Head Start, Boys and Girls Club new hub for shared services, and others

How many total individuals would this project serve each year? currently 1366 children and 1263 families. We will expand that number by 10% each of the 3 years of funding.

What areas (cities/regions/school districts) of Winnebago County will the project serve?

Winnebago County: Bute Des Morts, Eureka, Larsen, Menasha, Neenah, Omro, Oshkosh, Pickett, Waukau, Winnebago, Winneconne, zipcodes and school districts within county jurisdiction.

Please describe the lasting impact of this project on the community: This grant will provide the means to engage more deeply and authentically with communities, developing relationships with local organizations that work with families who have children ages 0-5 and who don't often access traditional community resources or child developmental screenings. As F5FV continues to expand free developmental screening opportunities, it is hopeful that Protective Factors will be strengthened and resiliency built to buffer adverse conditions they might face. Our hope to find children where they are and strengthen our commitment to equitable access to services for all families free and open to all.

In what stage is the project? In the process of implementing

What is the estimated completion date? December 30th 2026

Estimated cost of the entire project: 450000

Requested amount (range) from Winnebago County Spirit Fund: 300000

Other than Spirit funds, how will the project be funded: Matching grant funds from the AHW Community Impact Grant and the Medical College of Wisconsin Maternal and Child Health Equity Grant, the unspent funds of the Oshkosh Area Community foundation Developmental Screening project grant.

Is completion of the project dependent on receiving the full amount requested? No

Has the organization received any type of government (local, state, or federal) funding in the past 2 years? if so, please list Yes. Private, public and community foundation funds have been awarded to First 5 Fox Valley for various projects.

- 2023 ThedaCare Community Health Grant \$55,000
- 2023-2024 Child Abuse and Neglect Prevention Board- Connecting Resources & Child Car

Name of Organization leading the project/looking for funding: First 5 Fox Valley, Inc

Assigned Application Number: 29

What portion of the project will be or is anticipated to be funded by local, state or federal government funding? the navigator position identified specifically to work within Winnebago County communities, school districts and child care programs.

List any ARPA funding received from other cities, counties or municipalities: Outagamie County ARPA grant 2021

AHW- Maternal and Child Health Equity Grant- federal pass through to Wi Department of Health to be distributed by the Alliance for Healthier Wisconsin foundation.

Who will be responsible for any ongoing maintenance of the project? First 5 Fox Valley, Inc

Will this increase the organizations operating expenses, if so, please explain how that will be maintained? No. The sustainability of the navigator positions are created with partners embedding the positions within their own budgets after 3 years of start up support- such as this grant opportunity.

Name of Organization leading the project/looking for funding: First 5 Fox Valley, Inc

Assigned Application Number: 29

Project Information as Sorted by Citizen Panel as of 9/5/2023

R/Y/G and original Application number: 29

Request from: First 5 Fox Valley, Inc

Type of project: Programming

General Scope of Project: contract a fulltime- or several PT Family Resource Navigator positions

Project Lead: Winnebago County Public Health Department

Primary location: Navigators are embedded within current partnering agencies. Conversations are currently underway with Family Services- Parenting Connection, UW-Oshkosh Head Start, Boys and Girls Club new hub for shared services, and others

of individuals served by project: currently 1366 children and 1263 families. We will expand that number by 10% each of the 3 years of funding.

Areas served: Winnebago County: Bute Des Morts, Eureka, Larsen, Menasha, Neenah, Omro, Oshkosh, Pickett, Waukau, Winnebago, Winneconne, zipcodes and school districts within county jurisdiction.

Lasting impact: This grant will provide the means to engage more deeply and authentically with communities, developing relationships with local organizations that work with families who have children ages 0-5 and who don't often access traditional community resources or child developmental screenings. As F5FV continues to expand free developmental screening opportunities, it is hopeful that Protective Factors will be strengthened and resiliency built to buffer adverse conditions they might face. Our hope to find children where they are and strengthen our commitment to equitable access to services for all families free and open to all.

Completion Date: December 30th 2026

Project Stage: In process of implementing

Project Cost: \$450,000

Requested Amount: 300,000

Other Funding: Matching grant funds from the AHW Community Impact Grant and the Medical College of Wisconsin Maternal and Child Health Equity Grant, the unspent funds of the Oshkosh Area Community foundation Developmental Screening project grant.

Is full Amt Required: No

Other Govt. Funding: Yes. Private, public and community foundation funds have been awarded to First 5 Fox Valley for various projects.

Name of Organization leading the project/looking for funding: First 5 Fox Valley, Inc

Assigned Application Number: 29

- 2023 ThedaCare Community Health Grant \$55,000
- 2023-2024 Child Abuse and Neglect Prevention Board- Connecting Resources & Child Care \$110,461. Navigators to support work with child care programs.
- 2022-2023 AHW Community-Led Population and Community Health Study \$200,000-
- 2022 Outagamie County ARPA Non-profit Community Grants \$50,000
- 2021-2022 CHAT Funding \$58,000
- 2021 WI Department of Children and Families PDG- Community Innovation \$100,000
- 2020-2024 Basic Needs Giving Partnership Fox Cities- Welcome Baby Grant \$500,000 over 5 years
- 2020-2023 Oshkosh Area Community Foundation- Oshkosh Developmental Screening Grant \$256,200 over 3 years.

Portion funded by local, state or federal government funding:

the navigator position identified specifically to work within Winnebago County communities, school districts and child care programs.

Other ARPA Funds:

Outagamie County ARPA grant 2021

AHW- Maternal and Child Health Equity Grant- federal pass through to Wi Department of Health to be distributed by the Alliance for Healthier Wisconsin foundation.

Ongoing Maint:

First 5 Fox Valley, Inc

Increase to Operational budget:

No. The sustainability of the navigator positions are created with partners embedding the positions within their own budgets after 3 years of start up support- such as this grant opportunity.

Legacy:

N/A

One-time funding:

to take over

Operational, says for 3 years, intent for other programs

Geographic service area:

Winn. Co.

Other funding:

Matching grant funds from the AHW Community Impact Grant and the Medical College of Wisconsin Maternal and Child Health Equity Grant, the unspent funds of the Oshkosh Area Community foundation Developmental Screening project grant.

Notes:

the operational costs of staff person.

Unsure of lasting impact if other programs don't pick up

GOVT: Debt Avoidance:

Quazi-Govt? Winn.Co Health Dept.

Name of Organization leading the project/looking for funding: First 5 Fox Valley, Inc

Assigned Application Number: 29

Sustainability focused:	N/A
ER Response:	N/A
Water Quality:	N/A
Quality of Life:	N/A
Funding to assist private investor:	N/A

1 - 2024

2
3 **RESOLUTION: Approving \$_____ from the Spirit Fund's Government**
4 **Identified Community Projects Category for First 5 Fox Valley To Promote Cross-**
5 **Sector Collaboration and Build an Efficient, Effective, and Equitable Family Support**
6 **System**

7
8 **TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:**

9 **WHEREAS**, First 5 Fox Valley is an organization that is leveraging collective impact work and strategic
10 partnerships to cultivate communities that empower every family to build a solid foundation for children in their first
11 five years; and

12 **WHEREAS**, the innovative approach of the Help Me Grow community partnership model used by First 5 Fox
13 Valley will mitigate the impact of adversity and promote protective factors among families and their young children as
14 a primary prevention strategy; and

15 **WHEREAS**, the funds requested will allow First 5 Fox Valley to contract a full-time or several part time
16 Family Resource Navigator positions, and;

17 **WHEREAS**, outreach and in-service training on best practices and early intervention will take place across
18 health care, early care, and education, schools, and social service agencies linking resources to support families with
19 a "warm handoff" provided by a Help Me Grow Family Resource Navigator position; and

20 **WHEREAS**, the Navigator Position will work within Winnebago County- focused on less served towns,
21 villages and populations and use of the ASQ developmental screening tools; and

22 **WHEREAS**, these funds will provide the means to engage more deeply and authentically with communities,
23 developing relationships with local organizations that work with families who have children ages 0-5 and who don't
24 often access traditional community resources or child developmental screenings.

25 **NOW, THEREFORE, BE IT RESOLVED** by the Winnebago County Board of Supervisors that \$_____
26 from the Spirit Fund's Government Identified Community Project category be approved for First 5 Fox Valley to promote
27 cross-sector collaboration and build an efficient, effective, and equitable family support system.

28 **BE IT FURTHER RESOLVED** by the Winnebago County Board of Supervisors that upon completion of the
29 project, First 5 Fox Valley will submit supporting documentation to the Winnebago County Finance Director outlining
30 the expenditures. The documentation will be submitted within 6 months of the completion of the project but not to
31 exceed 5 years from date of disbursement.

32 **BE IT FURTHER RESOLVED** by the Winnebago County Board of Supervisors that First 5 Fox Valley shall be
33 responsible for reimbursement to Winnebago County for any disbursed funds which are determined by Winnebago
34 County to have been misused or misappropriated. Any reimbursement of funds which is required by Winnebago
35 County shall be due within 45 days after giving written notice to recipient of such misuse or misappropriation.

36 *Fiscal Note: \$_____ will be authorized for use from the Spirit Fund.*

37
38 Respectfully submitted by:

39 **ARPA STRATEGY AND OUTCOMES COMMISSION**

40 Commission Vote:

Resolution Number:

41 Vote Required for Passage: **Two-Thirds of Membership**

42 Approved by the Winnebago County Executive this ____ day of _____, 2024.

43

44

45

46

47

48

Jonathan D. Doemel
Winnebago County Executive

DRAFT

Spirit Fund Project Funding Opportunities

Background: In March of 2023, the Winnebago County Board applied surplus dollars to a special revenue fund titled the Spirit Fund to invest in legacy projects for the county government and certain identified community projects. The fund totals just over \$33 million and is split roughly in half for county government projects and identified community projects. Spending proposals are sent to the county board after deliberation of the ARPA Strategy and Outcomes Commission. The commission is putting out this funding opportunities request.

This document was approved at the commission's May 3, 2023, meeting.

Minimum and Maximum Awards: For planning purposes, a minimum award is \$50,000 with a maximum award of \$500,000. The commission upon review may choose to increase the maximum awards. Proposals seeking more than \$500,000 should include a section on why more funding is needed.

Match Dollars: Matching funds are required. No award may exceed 50% of the total project cost. Other government funds are eligible for match. All government funds should not exceed 75% of the total project unless the proposal is for a government project. Private and foundation matching dollars are preferred.

One-time funds: The commission is seeking ideas to fund legacy, one-time funds. At this time, pilot programs which require on-going or future costs will not be considered. Requests for operational dollars will also not be considered.

Framework of Spirit Fund Spending: All proposals should clearly articulate how the project complies with as many outcomes identified in the commission approved Framework of Spirit Fund Spending document.

Broad Categories and Funding Available: At this time, it is unknown how much total funding is available. The amounts included in the Spirit Fund planning document are below and are a best guess of allocation. In addition to the framework document, proposals should fit into three broad categories.

Health and Human Services - \$2,500,000

Economic Development and Housing Initiatives - \$6,120,624

Veterans Transitional Housing - \$1,000,000

Project Completion: It is expected that all projects which receive awards are completed by December of 2026.

Other County Funding: All proposals must identify any county funding, including pass through grants, received in the past ten years, and requested in 2023 and 2024 from all departments.

Other Funding Opportunities: Proposals which identify other funding or grant opportunities are encouraged even if the organization submitting is not requesting the funds. Ideas for using Spirit Fund dollars as a required match in other grant and funding opportunities are especially encouraged.

Single-Audit: All organizations receiving money may be required to submit a single-audit or other audit documents. Previous years' audits may be requested prior to awarding of Spirit Funds.

Length of Application: All proposals are limited to a word count of 2000.

Attachments: There is no limit to attachments; however, attachments may not be scored.

Submission and questions: All proposals and questions should be submitted to spirit@winnebagocountywi.gov by July 15, 2023. Question answers will be posted to the Winnebago County website.

Review and Scoring: All proposals will be reviewed and scored by a citizen member of the ARPA Strategy and Outcomes Commission in July with staff support from the Office of the County Executive. The citizen member will be determined by a majority vote of the commission. With consent of the commission co-chairs, the citizen member may choose up-to three additional citizen reviewers. Each reviewer will represent one of the following areas: Oshkosh, Neenah/Menasha, and the rural areas. No additional reviewer may have a conflict of interest with any of the applications.

The commission appointed Beth Oswald as the citizen member to lead scoring.

Ideas for County Government Projects: This announcement of funding opportunities is intended for community projects. Ideas for County Government Projects could be submitted using the same email address and 2000-word limit.

Advertising of this document: This document will be posted on the front page of the county website, released with a press release to the media, emailed to all current partners of the county, emailed to all local governments in the county, and emailed to the Oshkosh Area Community Foundation, United Ways covering the county & chambers of commerce covering the county to encourage those entities to email to potential applications.

Agenda Item Report



DATE: March 6, 2024
FROM: Office of the County Executive
RE: Discussion/Possible Action: Request from the Spirit Fund's Government Identified Community Projects Category for Property Expansion or Programming at the YMCA of the Fox Cities

General Description:

Discussion of the YMCA of Fox Cities redevelopment project in Neenah.

Action Requested:

This is a discussion with possible action item. The commission could vote to advance this item to another meeting.

Procedural Steps:

The commission is discussing this project and providing feedback to staff for a future item or direction on how to proceed.

Background:

Prior to the deadline of the project survey, the YMCA of Fox Cities met with staff to discuss a facilities and capital needs assessment. At the time of the survey's completion, the YMCA knew that a significant investment would be needed in the Neenah-Menasha branch facility, which is across from the Winnebago County Neenah Human Services building.

The YMCA is looking for community partners to determine how to best redevelop and improve Neenah-Menasha facility.

The survey has been included in the packet. Representatives for the YMCA have been invited to the meeting.

Policy Discussion:

This project is a bit of an unknown as to what it will be; however, it is a great opportunity for the county to be involved as a partner and neighbor.

The request by staff is for the commission to provide feedback on whether you believe exploring a partnership and reserving \$500,000 in Spirit Funds is appropriate. It might be a few months before a concrete plan is in place; nonetheless, the commission can recommend allocating funds to ensure a dialogue continues.

Attachments:

1. YMCA Fox Cities Survey Submission

Name of Organization leading the project/looking for funding: YMCA of the Fox Cities
Assigned Application Number: 56

Organization: YMCA of the Fox Cities

CEO/Executive Director/Organization Leader: Bret Salscheider

Name of person completing survey: Bret Salscheider

Email: bsalscheider@ymcafoxcities.org

Phone: 9209547605

Type of organization requesting funding: Non-profit organization

Organization's mission statement (if applicable): To put Christian principles into practice by promoting youth, adult and family activities that build a healthy spirit, mind and body for all.

Does the organization conduct a third-party financial audit? Yes - CLA

Describe the general scope of the project for which funding would be requested: The YMCA of the Fox Cities is embarking on an ambitious capital development project aimed at modernizing its Neenah-Menasha branch facility. The primary goal is to enhance services and better cater to the needs of residents in the northern part of Winnebago County. This transformative endeavor will address various critical community issues, with a particular focus on health inequities faced by marginalized populations, workforce development, childcare, and housing.

Project Objectives:

Health Equity: The project seeks to bridge the gap in health disparities among marginalized populations by offering comprehensive health services and programs, catering to individuals from infancy to senior citizens.

Collaborative Partnerships: The YMCA aims to collaborate with like-minded partners to foster a united approach towards addressing community health and well-being. By joining forces, they can create a robust support system.

Diverse Program Accessibility: The redeveloped space will expand program offerings, ensuring accessibility to individuals and families from diverse backgrounds. This will foster an inclusive environment that welcomes everyone.

Local Childcare Capacity: The project will significantly boost the local childcare capacity, providing reliable and affordable options for families in the region.

Name of Organization leading the project/looking for funding: YMCA of the Fox Cities
Assigned Application Number: 56

Additionally, the mixed-use redevelopment project presents a unique opportunity to address affordable housing challenges. It includes the possibility of incorporating temporary transitional housing for veterans, further fulfilling an essential societal need.

The YMCA of the Fox Cities is committed to making a positive impact on the community through this transformation, catering to the comprehensive needs of its residents and creating a brighter future for all.

Who will lead the project (Internal, City, Winnebago County, State of WI...)? YMCA of the Fox Cities

Where is the primary location of the project? Neenah, WI / 110 North Water Street

How many total individuals would this project serve each year? 15,000

What areas (cities/regions/school districts) of Winnebago County will the project serve? Neenah & Menasha School Districts; City of Neenah, City of Menasha, Village of Fox Crossing, Town of Vinland, Town of Clayton, Town of Winchester

Please describe the lasting impact of this project on the community: Enhanced initiatives and offerings are being introduced for residents residing in the northern area of Winnebago County. These endeavors aim to reduce instances of chronic disease, enhance social bonds, promote better mental well-being, and provide accessible, top-notch, cost-effective childcare services. Furthermore, there is a commitment to furnish stable housing options, both permanent and transitional, to veterans and underserved communities.

In what stage is the project? Research phase

What is the estimated completion date? 2025/2026

Estimated cost of the entire project: \$30,000,000

Requested amount (range) from Winnebago County Spirit Fund: \$500,000

Other than Spirit funds, how will the project be funded: Private/Public Donations, Grants (State/Federal aka WEDC), Tax Credits (Housing, New Market) Real Estate Land Proceeds

Is completion of the project dependent on receiving the full amount requested? Yes

Has the organization received any type of government (local, state, or federal) funding in the past 2 years? if so, please list Childcare Counts - ARPA

Beyond the Classroom – ARPA

Name of Organization leading the project/looking for funding: YMCA of the Fox Cities
Assigned Application Number: 56

What portion of the project will be or is anticipated to be funded by local, state or federal government funding? 4 - 10%

List any ARPA funding received from other cities, counties or municipalities: Outagamie County - \$50,000 for afterschool programming, youth enrichment programming and childcare assistance

Who will be responsible for any ongoing maintenance of the project? YMCA of the Fox Cities

Will this increase the organizations operating expenses, if so, please explain how that will be maintained? No. This redevelopment would renovate and modernize its existing plant. It will lead to more efficient use of space, occupancy expenses and staffing costs.

Additionally, with other like minded partners, the opportunity for cost sharing is part of the long term sustainability strategy.

Name of Organization leading the project/looking for funding: YMCA of the Fox Cities
Assigned Application Number: 56

Project Information as Sorted by Citizen Panel as of 9/5/2023

R/Y/G and original Application number: 56

Request from: YMCA of the Fox Cities

Type of project: Property Expansion or Programming?

General Scope of Project: Renovation to expand programming/ADA compliance updates

Project Lead: YMCA of the Fox Cities

Primary location: Neenah, WI / 110 North Water Street

of individuals served by project: 15,000

Areas served: Neenah & Menasha School Districts; City of Neenah, City of Menasha, Village of Fox Crossing, Town of Vinland, Town of Clayton, Town of Winchester

Lasting impact: Enhanced initiatives and offerings are being introduced for residents residing in the northern area of Winnebago County. These endeavors aim to reduce instances of chronic disease, enhance social bonds, promote better mental well-being, and provide accessible, top-notch, cost-effective childcare services. Furthermore, there is a commitment to furnish stable housing options, both permanent and transitional, to veterans and underserved communities.

Completion Date: 2025/2026

Project Stage: Research phase

Project Cost: \$30,000,000

Requested Amount: 500,000

Other Funding: Private/Public Donations, Grants (State/Federal aka WEDC), Tax Credits (Housing, New Market) Real Estate Land Proceeds

Is full Amt Required: Yes

Other Govt. Funding: Childcare Counts - ARPA
Beyond the Classroom – ARPA

Portion funded by local, state or federal government funding:
4 - 10%

Name of Organization leading the project/looking for funding: YMCA of the Fox Cities
Assigned Application Number: 56

Other ARPA Funds: Outagamie County - \$50,000 for afterschool programming, youth enrichment programming and childcare assistance

Ongoing Maint: YMCA of the Fox Cities

Increase to Operational budget: No. This redevelopment would renovate and modernize its existing plant. It will lead to more efficient use of space, occupancy expenses and staffing costs.

Additionally, with other like minded partners, the opportunity for cost sharing is part of the

Legacy: yes

One-time funding: yes

Geographic service area: Neenah-Menasha Area

Other funding: Private/Public Donations, Grants (State/Federal aka WEDC), Tax Credits (Housing, New Market) Real Estate Land Proceeds

Notes: is the amount requested for a building/project or programatic

GOVT: Debt Avoidance: N/A

Sustainability focused: N/A

ER Response: N/A

Water Quality: N/A

Quality of Life: N/A

Funding to assist private investor: N/A

Agenda Item Report



DATE: March 6, 2024
FROM: Mike Elder, Facilities Director
RE: Resolution: Approval of \$300,000 in Spirit Funds for Comprehensive Space Needs Assessment and Facility Master Plan from the County Government Projects Category

General Description:

In 2023, the County completed a comprehensive facility assessment. The result was a list of outstanding maintenance and capital improvement. It also provided a summary of the life expectancy and viability of the County's buildings. An industry best practice is to create a master plan with that information.

Action Requested:

Motion to recommend the resolution be approved by the county board of supervisors.

Procedural Steps:

Committee of Jurisdiction:	ARPA Strategy and Meeting Outcomes	Meeting Date:	March 6, 2024
Action taken:	_____	Vote:	_____
County Board:	_____	Meeting Date:	_____

Background:

In 2023, the County undertook a project to identify the outstanding maintenance and capital improvement needs of all the County buildings. The result was a listing of repairs and their associated opinions of probable costs. Additionally, the study identified where the buildings are in their useful life. Several buildings have reached the end of their useful life. Several more are approaching the end of their useful lives. Concurrently, the County has grown, missions, staffing and workplace needs have changed. Winnebago County has grown and changed. The way services are provided has evolved.

The buildings that the County uses, for the most part, were designed and built at least 20 years ago. During that time, inefficiencies and challenges associated with the buildings have been identified. A space needs study would evaluate what each department needs in way of space to conduct their operations. Inefficiencies will be identified, and possible solutions would be developed. Projected space needs will be identified and refined.

The Facility Condition Assessment provided the health of the buildings. The space needs study will provide the space needed to provide services. Using these two sources of data, a strategic plan for can be developed to meet current and future needs. The strategic plan would assist with the determining the priority of repairs and capital improvements to the buildings. Another benefit of the strategic plan will be an opportunity to look at how services are provided and open up opportunities for departments to continue the process of increasing efficiencies in providing services.

The Facility Condition Assessment has identified millions of dollars (approximately \$99,000,000 in today's dollars) in necessary maintenance and capital repairs for the current buildings being used by the County. Knowing which buildings are still suitable for County operations will aid in ensuring limited funding is used to the best advantage.

Another goal is to have the County in facilities that allow the services to be effectively and efficiently provided. Facilities providing services to the public should be located where the users can easily access them. Not all users are located in the urbanized areas of the County. Ideally, the facilities should be located near public transit and major transportation corridors.

Policy Discussion:

Over time, other departments have developed (or are in the process of developing) master plans. The Wittman Regional Airport, Sunnyview Expo Center, County Community Park, Solid Waste Management Sites, and others all have isolated master plans. When these plans are created, a county-wide approach is not considered.

In addition to these facility master plans, departments develop planning documents. For example, parks has the Comprehensive Outdoor Recreation Plan (CORP), Planning & Zoning creates the smart growth or Comprehensive Plan, Land & Water created the Land and Water Resource Management Plan, and other departments have other plans.

Facilities has not created a master plan for space and use in decades. This causes wasted resources.

Specific simple outcomes of this project would be:

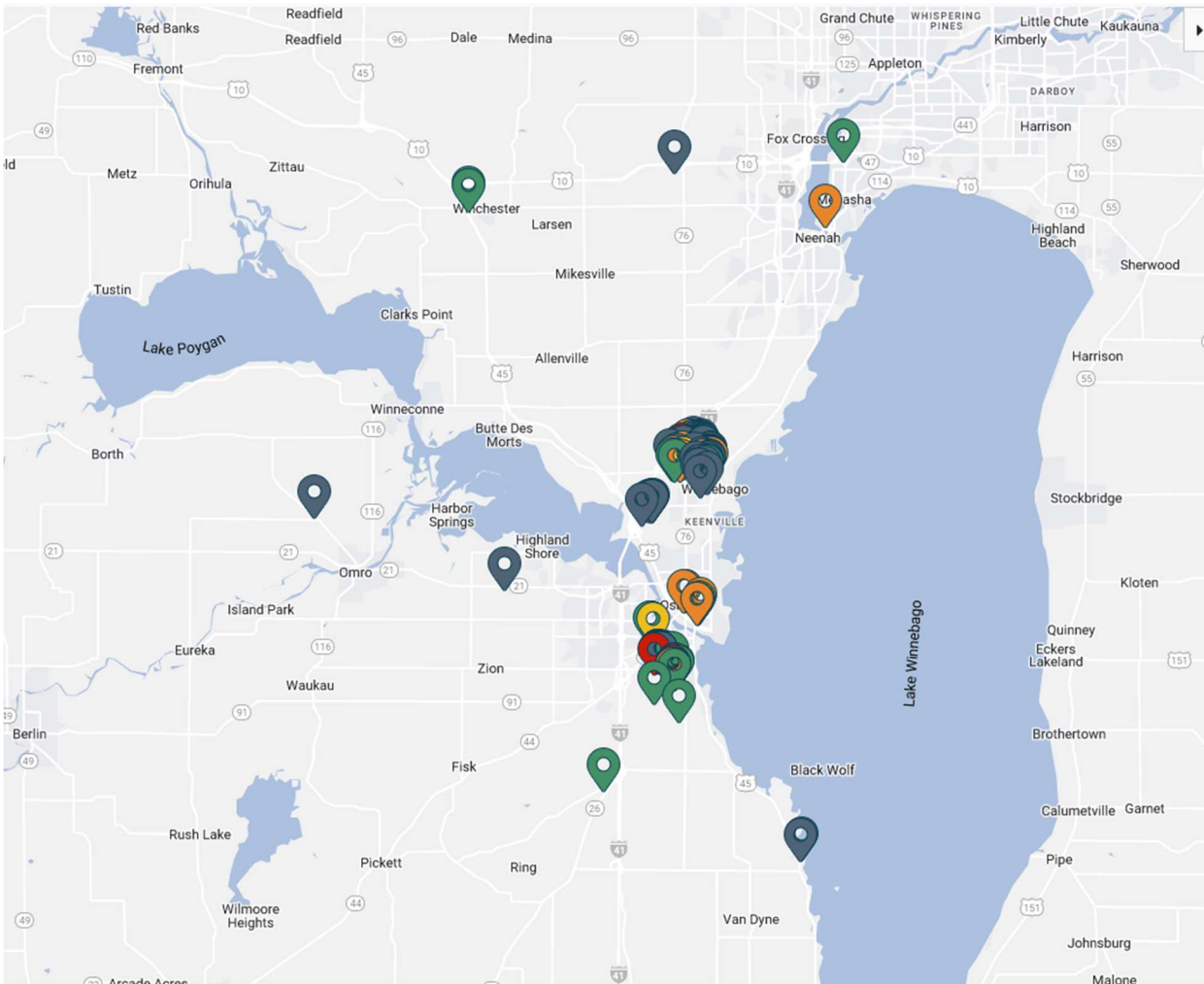
- Space standards for remodeling and rebuilds
- Service/consitituent access and flow including building wayfinding
- Efficiencies of county resources including equipment and people
- Planning the next 10-15 years of county space needs and projects

Staff is requesting the commission recommend the county board approve a \$300,000 budget to complete this master planning. This was determined by working with other counties and reviewing the costs of smaller master plans in the county.

Attachments:

1. Facilities Condition Rating
2. DRAFT RESOLUTION - Spirit Fund - Space Needs Assessment 2024

Figure 1 – County Building Locations



This map shows the location of the County's buildings. The majority of the buildings are located in downtown Oshkosh, north of Oshkosh in the Coughlin Center, County Park, and Jail area and finally in the downtown Neenah area.

Figure 2 - Building Condition Rating

Building	Rating		Color Key
Sunnyview Garage	0.32	 >.30	Buildings with a rating of .30 or greater will require significant funding to extend their useful life, as a result they have been identified as a candidate for replacement
Hangar #7 Valley Aviation	0.32		
Wittman Fire Station #9	0.31		
Workshop Storage Building	0.27	 .20-.29	Buildings in this rating are approaching the replacement criteria. Before major expenses are undertaken the buildings viability needs to be looked at
Orrin King Building	0.25		
Material Transfer Station	0.23		
Community Park Bath House	0.23		
Expo Site BMX Clubhouse	0.2		
Hangar #13 Basler East	0.19		
Parks Workshop/Office	0.19		
Human Services Center - Neenah	0.18		
Highway Dept Garage/Office	0.18		
Human Services Center - Oshkosh	0.16		
Hangar J	0.16	 .1-.19	Buildings in this rating are in their midlife. Repairs and modernization should be performed provided the building still meets operational requirements
State Street Building	0.15		
Evidence Garage	0.14		
Hangar #12 Basler West	0.14		
County Administration Building	0.12		
Courthouse	0.11		
Second Chance Building	0.1		
Sunnyview Landfill Facility	0.09		
Law Enforcement Center (Main Building)	0.07		
Wittman Maintenance #6	0.07		
Facilities Bldg #1 (Includes Office)	0.06		
DNR Hangar	0.04		
County Storage - 600 Butler	0.04		
Salt Shed - Oshkosh	0.04		
Facilities Bldg #2	0.03		
Expo Site Barn E	0.03		
Expo Site Food Court	0.03		
Park View Health Center	0.03		
Winchester Garage/Office	0.03	 .00-.01	Buildings in this rating are the newest County buildings and are the most likely to be meeting current operational needs.
Air Traffic Control Tower	0.02		
Exposition Center	0.02		
Hangar #1	0.02		
Coughlin Center Main Building	0.02		
Expo Site Barn A+	0.02		
Expo Site Barn B	0.01		
Hangar #16 North T C	0.01		
Exec I Hangar G I-10	0.01		
Parks Implement Shed	0.01		
Salt Shed - Winchester	0.01		
Cold Storage Building	0.01		
Facilities Bldg #3	0	 0	
Facilities Bldg #4 (Cold Storage)	0		
Grandstand Covered Arena	0		

Expo Site Barn A	0
Expo Site Barn C	0
Expo Site Barn D	0
Hangar #17 North Td	0
Airport Administration Building	0
Hangar #10 North T A	0
Hangar #11 North T B	0
Exec Hangar I H I-10	0
Wittman Pole Storage	0
Crisis Center (CBRF)	0
Salt Shed - Menasha	0
Park View Therapy And Storage	0
Salt Shed - Hwy 26	0

1 - 2024

2
3 **RESOLUTION: Approving \$300,000 in Spirit Funds for Comprehensive Space**
4 **Needs Assessment and Facility Master Plan from the County Government Projects**
5 **Category**

6
7 **TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:**

8 **WHEREAS**, a list of outstanding maintenance and capital improvement projects was identified in the 2023
9 County Comprehensive Facility Condition Assessment; and

10 **WHEREAS**, industry best practice is to create a master plan to address facilities identified as nearing end of
11 life expectancy and viability; and

12 **WHEREAS**, as Winnebago County has grown workplace needs related to staffing and mission have grown
13 as well; and

14 **WHEREAS**, the Facility Condition Assessment identified the health of County buildings, and nearly
15 \$99,000,000 in necessary maintenance and capital repairs; and

16 **WHEREAS**, a Space Needs Assessment will help identify which buildings are suitable for continued County
17 operations; and

18 **WHEREAS**, in the past, departments developed their own master plans without a consideration of a county-
19 wide approach to space needs and functionality; and

20 **WHEREAS**, in an effort to reduce wasted energy and resources or duplication of efforts creating a
21 Comprehensive, county-wide Space Needs Assessment is able to identify greater opportunities for flexibility; and

22 **WHEREAS**, as part of the Comprehensive, county-wide Space Needs Assessment wayfinding signage
23 inside buildings can be made consistent throughout the county; and

24 **WHEREAS**, the Comprehensive, county-wide Space Needs Assessment will allow the county to plan for the
25 equipment and people needed for the next 10-15 years; and

26 **NOW, THEREFORE, BE IT RESOLVED** by the Winnebago County Board of Supervisors that \$300,000 be
27 allocated from the Winnebago County Spirit Fund Government Projects Category to complete a Comprehensive,
28 county-wide Space Needs Assessment and facility Master Plan.

29
30 Respectfully submitted by:

31 **ARPA STRATEGY AND OUTCOMES COMMISSION**

32
33 Vote Required for Passage:

34 Approved by the Winnebago County Executive this ____ day of _____, 2024.

35
36
37 _____
38 Jonathan D. Doemel
39 Winnebago County Executive
40

Agenda Item Report



DATE: March 6, 2024
FROM: Adam Breest, Parks Director
RE: Resolution: Allocation of \$3,900,000 in Spirit Funds from County Government Projects Category to Improve Outdoor Recreation in Winnebago County

General Description:

The Winnebago County Parks Department has worked with the County Executive to put together a Comprehensive Spirit Fund Request that will increase resiliency and provide more opportunities for the users of the Winnebago County Parks System.

Action Requested:

Motion to recommend to the county board of supervisors a \$3,900,000 allocation to improve outdoor recreation in Winnebago County.

Procedural Steps:

Committee of Jurisdiction:	Parks & Rec (presentation) ARPA Commission	Meeting Date:	02/13/2024 03/06/2024
Action taken:	_____	Vote:	_____
County Board:	_____	Meeting Date:	_____

Background:

Every five years, the Winnebago County Parks Department updates our five-year Comprehensive Outdoor Recreation Plan. This plan looks at all the capital needs for the next five years and beyond throughout the entire park system. The plan asks for public involvement in many ways including surveys, in-person public meetings, user group meetings, committee meetings, and staff input. The plan is generally required to apply for certain grants.

In 2023, we hired a consultant to help lead us through this process and update our Comprehensive Outdoor Recreation Plan. Unique to this update, we also included an updated Master Plan for the Winnebago County Community Park. Public feedback was an important part of these plan updates. I have included the public input milestones and tasks below.

- August 1 – Public Informational Meeting #1
- August through September – Comprehensive Outdoor Recreation Plan Public Survey Available to the Public – 548 Responses

- August 29 – Consultants, Park Staff, and the Parks Committee had a full-day planning meeting and walkthrough of the Community Park
- September 18 – User Group Meeting for Community Park – Soccer Clubs, Rugby Clubs, Pickleball Users, Disc Golf Users, Dog Park Friends Group, Trail Groups, and the Oshkosh Recreation Department were all invited.
- September 28 – User Group Meeting for Winnebago County Recreational Trails
- September 28 – User Group Meeting for Winnebago County Boat Landings
- October – Community Park Master Plan Survey Available to the Public – 290 Responses
- December 5 – Final Public Input Meeting Scheduled

The final Community Park Master Plan and Comprehensive Outdoor Recreation Plan passed the Parks Committee in February and will be sent to the Winnebago County Board in March for final approval.

The projects included in our spirit fund request are priority projects from previous Capital Improvement Plans or user/public-identified projects.

When staff put together the requests for the Comprehensive Spirit Fund request, we focused on two goals and three measurable objectives for each goal.

- **GOAL #1 – Long Term Maintenance**
 1. *Create resiliency* by addressing the cost of future maintenance.
 2. *Address current maintenance* issues throughout our park system that require one-time costs.
 3. *Reduce long-term maintenance* to save staff time and personnel time with future maintenance tasks.
- **GOAL #2 – Provide More Opportunities for Residents and Users of the Park System**
 1. Provide *open space* for the residents of Winnebago County to enjoy the natural environment, take part in physical activity, and access the water system.
 2. Provide *water access* to as many residents in Winnebago County as possible.
 3. Provide *more capacity* for the user groups utilizing the Winnebago County Park System.

The Comprehensive Spirit Fund Request includes capital investments and improvements for six park properties, four towns/cities, and multiple user groups. The list of projects is included below. Engineering costs have already been funded for the Waukau Dam and engineering costs will not be needed for the self-service kayak rental stations.

PROJECT GOAL – ACCOMPLISHMENTS

	Waukau	WIOUWASH	Kayak	Shelter/Playground	Rugby	Soccer	Additional Soccer	Pickleball
Create Resiliency	X	X	X	X	X	X	X	X
Address Maint	X	X		X	X	X	X	
Reduce Long Term Maint	X	X	X	X	X	X	X	
Open Space	X	X	X	X	X	X	X	
Water Access	X	X	X					
More Capacity	X	X	X	X	X	X	X	X

Comprehensive Spirit Fund Request		
Waukau Dam	Park improvements and	
Nature Preserve	enhancements	\$751,815
WIOUWASH Trail	Pave the trail from UW-O to	
Paving	Lake Butte des Morts Drive	\$500,000
	Install three self-service	
Boat Landing Self-	kayak rental stations at	
Service Kayak	Eureka, Asylum and	
Rental Stations	Grundman	\$40,000
Winnebago	Replace playground #3 and	
County	construct new	
Community Park	shelter/concession stand	\$1,000,000
Winnebago	Build third and fourth rugby	
County	fields and remove south	
Community Park	softball field	\$250,000
Winnebago		
County	Repair, till, grade, and seed	
Community Park	four existing soccer fields	\$360,000
Winnebago	Add additional soccer field	
County	with irrigation in soccer	
Community Park	complex	\$250,000
	Add eight pickleball courts	
Winnebago	north of the existing	
County	basketball and tennis	
Community Park	courts.	\$400,000
	WIOUWASH TRAIL and	
Engineering Costs	Community Park	\$276,000
TOTAL		
REQUEST		\$3,827,815

The Spirit Fund Requirements match our goals and objectives. I have provided justification below for the Spirit Fund requirements within the grant application.

- **Legacy** – Many of the projects we included are larger capital projects that will last for multiple generations. Most of our projects are within land that Winnebago County has owned since the 1960s or earlier. The projects affect many users throughout the County and the County will continue to maintain our properties for many more generations.
- **One-time-funds** – Most of our projects are large capital, one-time investments. When we add additional soccer and rugby fields, they will be there for

generations to come. The WIOUWASH Trail system will be used by all in the County and even by tourism.

- **Geographic Assortment of Funds** – We are requesting projects in the Town of Rushford, Town of Vinland, Town of Oshkosh, and City of Oshkosh. Our goal was to spread out our funding as much as possible while still addressing the needs of the community.
- **Enhancing Funding Opportunities** – The Waukau Dam has received a grant from the WI DNR. The Spirit Funds will allow this project to move forward. The Grundman Boat Landing has a new ADA Kayak Launch due to a large grant. The kayak rental station will enhance the use of this new launch that was provided by two large grants. Multiple clubs have expressed interest in funding for more improvements if the Spirit Funds are approved. As an example, the Rugby Club would like to fundraise for bleachers, lights, and more amenities to enhance the brand-new fields that we would be constructing.

The Winnebago County Parks System is an important asset that the residents of Winnebago County value. They show this through the use of the facilities. The WIOUWASH Trail averages 10,000-20,000 users on the trail every year. The Winnebago County Boat Landings that have car counters average 15,000 to 25,000 cars per year. We are turning away users at the soccer complex within the Winnebago County Community Park because the fields are full, or the fields need additional maintenance and need to be closed. The surveys indicated that many residents want to see the playgrounds at Community Park improved. Residents say they do not come to our playgrounds because they are not safe or do not have as many amenities. We only have two pickleball courts that are shared by both tennis and pickleball users. The rugby club has a waitlist for its tournaments that bring in teams from all over Wisconsin and even surrounding states.

The Winnebago County Parks Department is also going to include Capital Improvement Plan requests for the parking lots at Community Park and to remodel the three other park shelters. This is truly a comprehensive plan that is going to change the outlook of the parks for the Winnebago County community for years to come.

Policy Discussion:

Our parks systems has needs beyond these dollar amounts. As such, as a way to grow and expand the fund, we are seeking an allocation similar to Land & Water Conservation.

Using the costs of the projects above, we came up with a \$3.9 million allocation. The resolution would not put shovels in the ground on the projects unless the Parks & Recreation Committee releases the funds after additional funding opportunities have been exhausted.

For example, the Waukau Dam project has received nearly 50% funding (an additional \$751,000) from a state stewardship grant. That project will be released by the committee.

The federal government recently released the RAISE Grant Funding Opportunity, which in previous years has funded bike and pedestrian paths. By using these funds as a match, the county can get more project and improvements.

By having the allocation approved, the county can guarantee in other grant applications that we have matching funds available. Other funding opportunities are available through the federal Inflation Reduction Act, Bipartisan Infrastructure Law, and through the state. Having this approved allocation available over the next two fiscal years will allow quick and immediate application.

Staff encourages the commission to pass the allocation so that we have the authority to apply for grants and other funding options and to get more for our dollars.

Attachments:

1. PARKS RESOLUTION - Parks Spirit Fund Allocation

1
2
3 **RESOLUTION: Allocating \$3,900,000 from the Spirit Fund's County Government**
4 **Project to Create Resiliency, Reduce Long-Term Maintenance, Provide Additional**
5 **Open Space and Water Access, and Increase Capacity and Recreational**
6 **Opportunities within the Winnebago County Park System.**

7
8 **TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:**

9 **WHEREAS**, the Winnebago County Parks System owns and operates almost 1000 acres of park land all
10 across Winnebago County; and

11 **WHEREAS**, the residents of Winnebago County utilize the Winnebago County Parks System as a way to
12 access our natural water resource, nature preserves, regional trail systems, and the Winnebago County Community
13 Park; and

14 **WHEREAS**, the Parks Department's goal is improve long term maintenance of the park system and provide
15 more opportunities for residents and users of our park system; and

16 **WHEREAS**, the Parks Department proposes to make substantial improvements to over 100 acres of park
17 land and over 3 miles of recreational trail; and

18 **WHEREAS**, these improvements will create resiliency, address current maintenance issues, reduce long
19 term maintenance, expand open space, create greater access to the water, and provide more capacity to the park
20 system; and

21 **WHEREAS**, the improvements are proposed to span the county to provide equal opportunities to all county
22 residents.

23 **NOW, THEREFORE, BE IT RESOLVED** by the Winnebago County Board of Supervisors that \$3,900,000 from
24 the Spirit Fund's County Government Project be allocated to the Parks Department to implement the Winnebago County
25 Comprehensive Outdoor Recreation Plan (CORP) to include, but not limited to, potential projects such as the Waukau
26 Dam Repair and Improvement Project, add self-service kayak rental stations to three boat landings, improvements of the
27 WIOUWASH Trail, cosmetic and other improvements to parks facilities, and expand/repair soccer, softball, rugby, and
28 pickleball facilities at the Winnebago County Community Park.

29 **BE IT FURTHER RESOLVED** that county and parks administration are authorized to apply for state, federal,
30 private, and other funds to increase the capital authorized in this allocation.

31 **BE IT FURTHER RESOLVED** that all funds shall be released upon the recommendation of the Parks Director to
32 and approval by the Parks and Recreation Committee.

33 **BE IT FURTHER RESOLVED** that the county board shall receive an annual report from the Parks Director on
34 the status of all funds allocated under this resolution.

35
36 *Fiscal Note: \$3,827,815 will be authorized for use from the Spirit Fund.*

37 Respectfully submitted by:

38 **ARPA STRATEGY AND OUTCOMES COMMISSION**

39 Commission Vote:

40
41 Vote Required for Passage: **Two-Thirds of Membership**

Resolution Number:

42

43 Approved by the Winnebago County Executive this ____ day of _____, 2024.

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45

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Jonathan D. Doemel
Winnebago County Executive