

AMENDED
ADJOURNED SESSION
WINNEBAGO COUNTY BOARD OF SUPERVISORS MEETING
TUESDAY, JANUARY 16, 2024

A. CALL TO ORDER

Chairman Thomas Egan called the meeting of the Winnebago County Board of Supervisors to order at 6:03 P.M. from the Winnebago County Courthouse, 415 Jackson Street, Oshkosh, Wisconsin and virtually by ZOOM.

B. ROLL CALL

The following Supervisors were present: 34 – Dowling, Borchart, Eisen, Horan, Defferding, Ellenberger, Wise, Nussbaum, Stafford, Albrecht, Gabert, Binder, Swan, Robinson, Floam, Gordon, Ponzer, Belville, Ernst, Hinz, Zellmer, Schellenger, Buck, Powers, Hanson, Cox, Bureau, Farrey, Harrison, Zastera, Egan, Jeziorny, Nelson and Miller; Excused: 2 – Nichols and Gustafson.

C. PLEDGE OF ALLEGIANCE

The meeting was opened with the Pledge of Allegiance.

D. INVOCATION

Invocation by Supervisor Karen Powers

E. ADOPT AGENDA

Motion by Supervisor Albrecht, seconded by Supervisor Horan, to adopt the agenda for tonight's meeting.
CARRIED BY VOICE VOTE.

F. PUBLIC COMMENTS

The following people spoke in support of Resolution No. 311-012024: "Approving \$500,000 from the Spirit Fund's Government Identified Community Projects Category to Help the Boys and Girls Club of Oshkosh Expand the Youth-Focused Community Center":

- Tracy Ogden, CEO of the Boys and Girls Club of Oshkosh
- Jeff Trembly, Board President of the Boys and Girls Club of Oshkosh
- Mark Laske, Capital Campaign Chair, Boys and Girls Club

The following people spoke in support of Resolution No. 312-012024: "Approving \$500,000 from the Spirit Fund's Government Identified Community Projects Category to Help Greater Fox Cities Area Habitat for Humanity Build or Rehabilitate 10 Homes in Northern Winnebago County":

- Amy McGowan, Director of Development - Greater Fox Cities Area Habitat for Humanity
- Gina Glover, Greater Fox Cities Area Habitat for Humanity Board Member

The following people spoke in support of Resolution No. 314-012024: "Approving \$500,000 from the Spirit Fund's Government Identified Community Projects Category to Expand Solutions Recovery Housing":

- Trevor Fenrich, Executive Director for Solutions Recovery
- Tina Poulos, Solutions Recovery Sober Living Coordinator
- Dr. Ezra Lyon, ThedaCare Family Medical Physician

The following people spoke in support of Resolution No. 310-012024: "Authorize Acceptance of an \$80,083 Grant from the Wisconsin Department of Health Services for Public Health & Harm Reduction Vending Machines and Items to be Distributed":

- Leah Kitz, City of Oshkosh resident
- Cheryl Brehmer, Winnebago County Medical Examiner supports this with the stipulation that none of the intravenous materials are placed in the vending machines.
- Ashley Hesse, Town of Oshkosh resident
- Dr. Ezra Lyon, ThedaCare Family Medical Physician
- Deb Martin

Steve Seegers, spoke representing Patron Properties, located at 1730 Oakridge Road in Neenah. He stated the zoning change request was denied. Mr. Seegers is looking for direction on what he needs to do next, how he should proceed forward. He has evicted his tenant and losing income.

Deb Martin expressed appreciation seeing all the wonderful programs that the County Board will have to vote on at tonight's meeting from the ARPA Strategy and Outcomes Commission. She urged the supervisors to support them as she has been advocating for some time to use those Spirit Funds for good in our community and all these projects will do that.

Court Commissioner Michael Rust introduced himself to the public and the County Board. He is a candidate running for the Branch 1 Circuit Court Judge. Mr. Rust reminded everyone that there is a primary election coming up on Tuesday, February 20, 2024.

G. COMMUNICATIONS, PETITIONS, MEMORIALS, ACCOUNTS, COMMENDATIONS, ETC.

Julie Barthels, Winnebago County Clerk, presented the following communications:

1. There was a Notice of Claim from Progressive Insurance on behalf of Ashley N. Solvang for damage to her vehicle caused by a Winnebago County Snowplow. An email was received from the insurance company stating that this is an old claim and beyond the statute of limitations so they will not be re-opening the file at this time.
2. Commendations for Thomas Burns, Brian Kaye, Thomas Makurat, Sharon Schneckenberg, Rosanne Smerling, and Randy Woldt

H. REPORTS FROM COMMITTEES, COMMISSIONS & BOARDS

Vice-Chairman Farrey announced that there will be a Legislative Committee meeting on Monday, January 22, 2024, at the JP Coughlin Center at 8:30 am.

Supervisor Powers requested that the supervisors hold the keys to the drawers because the County Clerk's Office should not have to open and close them prior to and after the meetings.

Supervisor Defferding announced that the next Safe Streets Initiative meeting will take place on Friday, January 26, 2024, at 12:00 pm in Branch 3 at the Courthouse.

I. COUNTY EXECUTIVE'S REPORT

Executive Doemel reported on the following topics:

- Executive Doemel stated that snowstorm Bennett has come and gone. They have been tracking their efforts thus far and will be bringing a full report of their efforts to the next county board meeting. This will include what they have done up to this point and what they've done through the rest of it.
- Executive Doemel mentioned there was a memo included in their packet for the upcoming strategic planning sessions. Mr. Doemel asked the board members to complete a survey to help with the facilitation. A link has been provided on the memo and he will also send out an email with the survey link on it. The survey will take about 15 minutes. Please submit that survey by January 19, 2024, if possible. This will help them ahead of the strategic planning session. Chris Fabian, the Priority Based Budgeting Consultant and Strategic Plan Facilitator, will be on-site January 23 & 24 to provide a summary of the Strategic Plan survey and to facilitate a session to clarify survey input.
- Executive Doemel commented and asked for support on the following resolutions:
 - Resolution 310-012024; regarding the Public Health & Harm Reduction Vending Machines and Items to be Distributed. The purpose of these vending machines is to keep people alive. Mr. Doemel asked the Board to please take the time to make an objective decision on this. The only thing he is asking is for an opportunity in the access for the tools to keep people alive long enough to get to sobriety.
 - Resolution 311-012024; Approving Spirit Funds to Help the Boys and Girls Club of Oshkosh Expand the Youth-Focused Community Center
 - Resolution 312-012024; Approving Spirit Funds to Help Greater Fox Cities Area Habitat for Humanity Build or Rehabilitate 10 Homes in Northern Winnebago County
 - Resolution 313-012024; Approving Spirit Funds to Expand the Building of NOVA Counseling Services Facilities
 - Resolution 314-012024; Approving Spirit Funds to Expand Solutions Recovery Housing

J. COUNTY EXECUTIVE'S APPOINTMENTS

Executive Doemel asked for the board's approval of the following appointment:

- Winnefox Library System Board of Trustees
 - Mellisa Stafford, Neenah; this term will expire December 31, 2026
- Motion by Supervisor Ellenberger, seconded by Supervisor Nussbaum, to accept. CARRIED BY VOICE VOTE.

K. COUNTY BOARD CHAIRMAN'S REPORT

- Chairman Egan reported that Supervisors Nichols and Gustafson are excused from tonight's meeting.
- Chairman Egan expressed his condolences to Supervisor Nichols for the loss of her father.
- Chairman Egan explained to the County Board why he put all the agenda items on the consent agenda for tonight's meeting.

L. NEIGHBORHOOD INVESTMENT FUND UPDATES

- **Day by Day Shelter – Molly Yatso Butz, Executive Director; Karl Buelow, Operations Director and Denise Holz, Program Director**

Ms. Yatso Butz presented information on the Day-by-Day Shelter. As of May 15, 2023, the Day-by-Day Shelter became the State of Wisconsin's first ever purpose-built shelter putting a place for people who have nothing and give them a place to go in Winnebago County offering them temporary shelter, support services and an opportunity to improve their lives through everything that they offer at the shelter. The money they received was used to construct the new 50 bed 365-day shelter and that shelter is located at 420 Ceape Avenue in Oshkosh. Ms. Butz discussed information about the actual construction of the building.

The Day-by-Day Shelter collaboratively provides temporary shelter, individualized services, and opportunities for self-sufficiency to empower the most vulnerable adults in our community. They provide shelter programming also known as "Gateways to Goals" that include basic needs, housing, employment, health and wellness and education among others. The new shelter has addressed some previous challenges by increasing overnight capacity, increasing overnight services, have an operational kitchen and additional showers, bathrooms and a larger laundry room and proper security.

Ms. Yatso Butz, Mr. Buelow, and Ms. Holz then took questions from the board. A copy of this presentation is available in the County Clerk's Office.

- **Covey – Pam Schutz, Chief Executive Officer**

Pam Schutz, CEO for Covey presented information to the Board regarding this program. This program has been around for 70 years and was founded in 1954. It is an innovator of services and programs, unique respite services and is shaping the future. It was rebranded in 2017 and became Covey. At Covey, the participants, staff, and caregivers believe in creating possibilities, and believe in doing it together. Covey has a vision that the world embraces individuals with disabilities for who they are. Their mission is to create opportunities that foster personal growth. They do this through Community Based Programs: Covey Connect, Community Based Adult Day Services, iCanBike, Meaningful Meals, Respite Care, and soon – Adult Family Homes. Work has been done at 250 W. 9th Avenue in Oshkosh. They have a site at Woodhaven Lane #2 and #3 of a fully accessible home built by Fox Valley Technical College Construction Program. They have identified a location for a third house. A site plan has been completed and the target to begin construction will be in late spring/early summer.

Ms. Schutz then took questions from the board. A copy of this presentation is available in the County Clerk's Office.

M. CONSENT CALENDAR

Consent Calendar Items are those items which are Voted on by the Winnebago County Board of Supervisors in a Single Roll Call Vote. Staff Recommends Approval of all Items. Any Winnebago County Board of Supervisor may Request that an Item be Removed from the Consent Calendar for Discussion. Questions relating to items on the Consent Calendar do not require the item be removed from the Consent Calendar if a satisfactory answer is provided.

1. **Approval of Proceedings from December 19, 2023, Adjourned Session of the Winnebago County Board of Supervisors**

ZONING & ORDINANCES

4. **Report No. 002 – Kuznacki, ET AL, Town of Winneconne**
5. **Amendatory Ordinance No. 01/002/24 – Rezoning from R-1 and R-2 (Rural Residential and Suburban Low Density Residential) to R-2 (Suburban Low Density Residential) for tax parcel nos. 030-0053-05 and 030-0813 (Effective Date: 01/23/2024)**
6. **Amendatory Ordinance No. 01/03/24 – Michael Docta, Town of Nepeuskun – Rezoning from A-2 (FLPO) (General Agriculture District with the Farmland Preservation Overlay) to A-2 (General Agriculture District) and Winnebago County's future land use plan shows future land use as Agriculture and Undeveloped for tax parcel no. 014-0710-02 (Effective Date: 01/23/2024)**

RESOLUTIONS & ORDINANCES

7. Resolution No. 300-012024: Commendation for Thomas Burns

WHEREAS, Thomas Burns has been employed with the Sheriff for the past twenty-three years, and during that time has been a most conscientious and devoted County employee; and

WHEREAS, Thomas Burns has now retired from those duties, and it is appropriate for the Winnebago County Board of Supervisors to acknowledge his years of service.

NOW, THEREFORE, BE IT RESOLVED, by the Winnebago County Board of Supervisors, that sincere appreciation and commendation be, and it hereby is extended to Thomas Burns for the fine services he has rendered to Winnebago County.

BE IT FURTHER RESOLVED, that the County Clerk send a copy of this Resolution to Thomas Burns.

Submitted by: PERSONNEL & FINANCE COMMITTEE

8. Resolution No. 301-012024: Commendation for Brian Kaye

WHEREAS, Brian Kaye has been employed with the Sheriff for the past twenty-four years, and during that time has been a most conscientious and devoted County employee; and

WHEREAS, Brian Kaye has now retired from those duties, and it is appropriate for the Winnebago County Board of Supervisors to acknowledge his years of service.

NOW, THEREFORE, BE IT RESOLVED, by the Winnebago County Board of Supervisors, that sincere appreciation and commendation be, and it hereby is extended to Brian Kaye for the fine services he has rendered to Winnebago County.

BE IT FURTHER RESOLVED, that the County Clerk send a copy of this Resolution to Brian Kaye.

Submitted by: PERSONNEL & FINANCE COMMITTEE

9. Resolution No. 302-012024: Commendation for Thomas Makurat

WHEREAS, Thomas Makurat has been employed with the Sheriff for the past thirty years, and during that time has been a most conscientious and devoted County employee; and

WHEREAS, Thomas Makurat has now retired from those duties, and it is appropriate for the Winnebago County Board of Supervisors to acknowledge his years of service.

NOW, THEREFORE, BE IT RESOLVED, by the Winnebago County Board of Supervisors, that sincere appreciation and commendation be, and it hereby is extended to Thomas Makurat for the fine services he has rendered to Winnebago County.

BE IT FURTHER RESOLVED, that the County Clerk send a copy of this Resolution to Thomas Makurat.

Submitted by: PERSONNEL & FINANCE COMMITTEE

10. Resolution No. 303-012024: Commendation for Sharon Schneckenberg

WHEREAS, Sharon Schneckenberg has been employed with Human Services for the past twenty-six years, and during that time has been a most conscientious and devoted County employee; and

WHEREAS, Sharon Schneckenberg has now retired from those duties, and it is appropriate for the Winnebago County Board of Supervisors to acknowledge her years of service.

NOW, THEREFORE, BE IT RESOLVED, by the Winnebago County Board of Supervisors, that sincere appreciation and commendation be, and it hereby is extended to Sharon Schneckenberg for the fine services she has rendered to Winnebago County.

BE IT FURTHER RESOLVED, that the County Clerk send a copy of this Resolution to Sharon Schneckenberg.

Submitted by: PERSONNEL & FINANCE COMMITTEE

11. Resolution No. 304-012024: Commendation for Rosanne Smerling

WHEREAS, Rosanne Smerling has been employed with Human Services for the past twenty-nine years, and during that time has been a most conscientious and devoted County employee; and

WHEREAS, Rosanne Smerling has now retired from those duties, and it is appropriate for the Winnebago County Board of Supervisors to acknowledge her years of service.

NOW, THEREFORE, BE IT RESOLVED, by the Winnebago County Board of Supervisors, that sincere appreciation and commendation be, and it hereby is extended to Rosanne Smerling for the fine services she has rendered to Winnebago County.

BE IT FURTHER RESOLVED, that the County Clerk send a copy of this Resolution to Rosanne Smerling.

Submitted by: PERSONNEL & FINANCE COMMITTEE

12. Resolution No. 305-012024: Commendation for Randy Woldt

WHEREAS, Randy Woldt has been employed with the Sheriff, for the past thirty-two years, and during that time has been a most conscientious and devoted County employee; and

WHEREAS, Randy Woldt has now retired from those duties, and it is appropriate for the Winnebago County Board of Supervisors to acknowledge his years of service.

NOW, THEREFORE, BE IT RESOLVED, by the Winnebago County Board of Supervisors, that sincere appreciation and commendation be, and it hereby is extended to Randy Woldt for the fine services he has rendered to Winnebago County.

BE IT FURTHER RESOLVED, that the County Clerk send a copy of this Resolution to Randy Woldt.

Submitted by: PERSONNEL & FINANCE COMMITTEE

14. Resolution No. 307-012024: Disallow Claim of Ronald Recla

WHEREAS, your Personnel and Finance Committee has had the claim of Ronald Recla referred to it for review; and

WHEREAS, your Committee has investigated the claim and recommends it be disallowed by Winnebago County.

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that the claim of Ronald Recla, filed with the County Clerk on December 15, 2023, is hereby disallowed since there is no basis for liability on the part of Winnebago County.

Submitted by: PERSONNEL & FINANCE COMMITTEE

16. Resolution No. 309-012024: Approve the FY 2023 Budget Amendment to add \$1,409,050 in Capital Asset Depreciation Expense

WHEREAS, the current depreciation of the active assets for the Airport cost was projected to be \$1,344,162.90 based on the fixed asset software for the 2023 budget; and

WHEREAS, the Finance Department added four items (between capital projects and capital outlay) that were budgeted to the yearly cost. This increased the yearly budget amount by \$98,340; and

WHEREAS, the Bureau of Aeronautics has not closed out 5 capital projects and the Finance Department has not added the projects to the yearly budget. At the end of 2022, these assets were valued at \$27,447,989.55. Based on their depreciation life, this added \$1.5M to their annual depreciation cost; and

WHEREAS, based on the hangar project, tower window panel replacement, plow truck and Taxiway A not being completed and capitalized coupled with two more assets that were not fully depreciated and 60% disposed of as of October, the final amount needed by a budget amendment is \$1,409,050.

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that it approves the FY 2023 Budget Amendment to add \$1,409,050 in capital asset depreciation expense.

Submitted by: AVIATION COMMITTEE

PERSONNEL & FINANCE COMMITTEE

Motion by Supervisor Ellenberger and seconded by Supervisor Jeziorny, to adopt the consent calendar excluding:

Supervisor Hinz requested that these items be pulled from the Consent Calendar.

2. Report No. 001 – Steve Seegers, Patron Properties, LLC, Town of Neenah

3. Amendatory Ordinance No. 01/001/24 – Rezoning from A-2 (General Agriculture) to I-1 (Light Industrial) for tax parcel no. 010-0298-07

Supervisor Hanson requested that these items be pulled from the Consent Calendar.

15. Ordinance No. 308-012024: Amend Winnebago County General Code Chapter 19.27 "Recreation Trail Regulations" to Include Language that Grants Permission to the Parks Director or County Executive to Allow ATVs on Portions of the WIOUWASH Trail with Advanced Permission and Notice

17. Resolution No. 310-012024: Authorize Acceptance of an \$80,083 Grant from the Wisconsin Department of Health Services for Public Health & Harm Reduction Vending Machines and Items to be Distributed

CONSENT CALENDAR (cont.)

18. Resolution No. 311-012024: Approving \$500,000 from the Spirit Fund's Government Identified Community Projects Category to Help The Boys and Girls Club of Oshkosh Expand the Youth-Focused Community Center
19. Resolution No. 312-012024: Approving \$500,000 from the Spirit Fund's Government Identified Community Projects Category to Help Greater Fox Cities Area Habitat for Humanity Build or Rehabilitate 10 Homes in Northern Winnebago County
20. Resolution No. 313-012024: Approving \$500,000 from the Spirit Fund's Government Identified Community Projects Category to Expand the Building of NOVA Counseling Services Facilities
21. Resolution No. 314-012024: Approving \$500,000 from the Spirit Fund's Government Identified Community Projects Category to Expand Solutions Recovery Housing

Supervisor Swan requested that this item be pulled from the Consent Calendar.

22. Resolution No. 315-012024: Approval of Capital Improvement Projects for 2024, to Be Funded with Transfers from the Unassigned General Fund Balance Which Will Either Reduce the Unassigned General Fund Balance or Will Be Later Reimbursed by a Subsequent Bond Issue

Supervisor Eisen requested that this item be pulled from the Consent Calendar.

13. Resolution No. 306-012024: Honoring former Winnebago County Supervisor Patrick "Pat" O'Brien in Memoriam

Vote on Consent Calendar: CARRIED BY VOICE VOTE.

ZONING & ORDINANCES

2. Report No. 001 – Steve Seegers, Patron Properties, LLC, Town of Neenah

This item was pulled from the Consent Calendar by Supervisor Hinz.

Motion by Supervisor Hinz, seconded by Supervisor Gabert, to accept Report No. 001 with the correction made to the vote to reflect 4-0 on the report.

Motion by Supervisor Defferding, seconded by Supervisor Horan, to refer this back to the Planning & Zoning Committee.

After further discussion, Supervisor Horan rescinded her second. Supervisor Defferding rescinded his motion.

Back to the original motion to accept. CARRIED BY VOICE VOTE.

3. Amendatory Ordinance No. 01/001/24 – Rezoning from A-2 (General Agriculture) to I-1 (Light Industrial) for tax parcel no. 010-0298-07

This item was pulled from the Consent Calendar by Supervisor Hinz.

Motion by Supervisor Hinz, seconded by Supervisor Zastera, to accept. FAILED BY VOICE VOTE.

RESOLUTIONS & ORDINANCES

13. Resolution No. 306-012024: Honoring former Winnebago County Supervisor Patrick "Pat" O'Brien in Memoriam

WHEREAS, Pat O'Brien was a Winnebago County Board Supervisor from 1982 – 2001, 2002-2008, ~~1988 – 2008~~, and then a County Board Advisor from 2008 - 2023, most recently serving as the chairman of the Solid Waste Management Board, serving his community for the past thirty-five years, and during that time was a most conscientious and devoted County servant; and

WHEREAS, Pat O'Brien passed away on November 30, 2023.

NOW, THEREFORE, BE IT RESOLVED, by the Winnebago County Board of Supervisors, that sincere recognition and commendation be and is hereby extended in memory of Pat O'Brien for his years of dedicated public service to Winnebago County.

Submitted by: PERSONNEL & FINANCE COMMITTEE

This item was pulled from the Consent Calendar by Supervisor Eisen.
Motion by Supervisor Cox, seconded by Supervisor Jeziorny, to adopt.
Motion by Supervisor Eisen, seconded by Supervisor Wise, to amend the resolution; on line 7, strike 1988-2008 and insert 1982-2002.
Vote on amendment. CARRIED BY VOICE VOTE.
Vote on resolution as amended. CARRIED BY VOICE VOTE.

15. Ordinance No. 308-012024: Amend Winnebago County General Code Chapter 19.27 "Recreation Trail Regulations" to Include Language that Grants Permission to the Parks Director ~~or County Executive~~ to Allow ATVs on Portions of the WIOUWASH Trail with Advanced Permission and Notice

WHEREAS, the Parks and Recreation Committee has reviewed and recommends approval of the following amendments to the Winnebago County General Code Chapter 19.27 Recreation Trail Regulations as attached; and

WHEREAS, the amendments add language to allow the Parks Director ~~or County Executive~~ to expand usage on a County owned recreational trail, specifically to allow ATVs on portions of the WIOUWASH Trail; and

WHEREAS, the Winnebago County Parks Department has received requests from the Town of Oshkosh to allow ATVs on the WIOUWASH Trail for the sole purpose of accessing Lake Butte des Morts in early and late winter to ice fish; and

WHEREAS, the Parks Director will determine when the weather conditions are appropriate to allow ATVs on the WIOUWASH Trail from West Wind Road to the first bridge crossing. The Public will be notified of the opening and closing dates each year; and

WHEREAS, the Parks Department will not allow ATVs on the remainder of the WIOUWASH Trail north of the bridge.

NOW, THEREFORE, THE WINNEBAGO COUNTY BOARD OF SUPERVISORS DOES ORDAIN AS FOLLOWS:

That Chapter 19.27 Recreation Trail Regulations of the General Code of Winnebago County be revised as listed in Exhibit A.

BE IT FURTHER ORDAINED by the Winnebago County Board of Supervisors that said amendment to the General Code of Winnebago County shall become effective on the date following the date of publication.

Submitted by: PARKS & RECREATION COMMITTEE

This item was pulled from the Consent Calendar by Supervisor Hanson.

Motion by Supervisor Powers, seconded by Supervisor Dowling, to adopt.

Motion by Supervisor Farrey, seconded by Supervisor Nussbaum, to amend the Ordinance. Remove "or County Executive" in the title of the Ordinance and on Line 11 in the Ordinance verbiage.

Vote on amendment. CARRIED BY VOICE VOTE. (Abstain: Eisen)

Motion by Supervisor Farrey, seconded by Supervisor Buck, to amend the language in the Exhibit A attachment and strike "or County Executive" in (1)(b) and (4)(b).

Vote on amendment. CARRIED BY VOICE VOTE.

Vote on Ordinance as amended. CARRIED BY VOICE VOTE. (Nay: Eisen)

17. Resolution No. 310-012024: Authorize Acceptance of an \$80,083 Grant from the Wisconsin Department of Health Services for Public Health & Harm Reduction Vending Machines and Items to be Distributed

WHEREAS, the Winnebago County Public Health Department runs a substance use harm reduction program with support from Vivent Health; and

WHEREAS, increasing the availability of opioid antagonists commonly known as Narcan or Naloxone and materials which test for fentanyl and other substances will help reduce opioid overdose deaths; and

WHEREAS, the Wisconsin Department of Health Services (WDHS) offered a statewide funding opportunity statewide for public health vending machines; and

WHEREAS, WDHS has approved the Winnebago County's application for the installation of two vending machines on county owned property in Oshkosh and Neenah to distribute opioid antagonists commonly known as Narcan or Naloxone and materials which test for the presence of fentanyl and other substances.

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that it acknowledges the necessity of a harm reduction program and authorizes approval to accept and spend \$80,083 from the Wisconsin Department of Health Services to implement the Public Health & Harm Reduction Vending Machine grant.

BE IT FURTHER RESOLVED that access to harm reduction materials in the vending machine will be granted to individuals who have been provided access only after consultation with the county or community partner organizations.

BE IT FURTHER RESOLVED that harm reduction materials available in the vending machines shall include opioid antagonists commonly known as Narcan or Naloxone, materials to test for the presence of

fentanyl and other drugs, and Deterra drug deactivation system product provided that education materials are included with every item dispensed from the vending machines and the material includes treatment and recovery information.

BE IT FURTHER RESOLVED that hypodermic syringes, needles and other objects used or intended for use in parenterally injecting substances into the human body are prohibited from the inventories of the vending machines.

BE IT FURTHER RESOLVED that other public health materials which aid in the overall health of our community such as CPR masks, hats, gloves, water, food, et cetera may be included in the vending machine with the approval of the county executive provided that the materials are not commonly known to be used to procure or use illicit drugs of any kind.

Submitted by: BOARD OF HEALTH
PERSONNEL & FINANCE COMMITTEE

This item was pulled from the Consent Calendar by Supervisor Hanson.

Motion by Supervisor Harrison, seconded by Supervisor Horan, to adopt.

Motion by Supervisor Bureau, seconded by Supervisor Hanson, to make an amendment, striking lines 31-34.

Vote on amendment. AYES: 17; NAYES: 17 – Borchart, Eisen, Horan, Wise, Binder, Ponzer, Belville, Ernst, Hinz, Zellmer, Schellenger, Buck, Powers, Cox, Farrey, Harrison, and Nelson; ABSTAIN: 0; ABSENT: 2 – Nichols and Gustafson. MOTION FAILED.

Motion by Supervisor Zastera, seconded by Supervisor Floam, to make an amendment. On line 31, strike "the overall health of" and replace with "harm reduction in"; and on line 32, strike "hats, gloves, water, food, et cetera" It should state: "BE IT FURTHER RESOLVED that other public health materials which aid in ~~the overall health of~~ **harm reduction in** our community such as CPR masks, ~~hats, gloves, water, food, et cetera~~ may be included in the vending machine with the approval of the county executive provided that the materials are not commonly known to be used to procure or use illicit drugs of any kind."

Motion by Supervisor Horan, seconded by Supervisor Dowling, to call the question on the amendment.

Vote on call the question: CARRIED BY VOICE VOTE.

Vote on amendment. FAILED BY VOICE VOTE.

Back to the original resolution.

Motion by Supervisor Ernst, seconded by Supervisor Robinson, to call the question.

Vote on call the question: AYES: 22; NAYES: 12 – Dowling, Ellenberger, Nussbaum, Stafford, Albrecht, Swan, Floam, Schellenger, Hanson, Bureau, Zastera, and Miller; ABSTAIN: 0; ABSENT: 2 – Nichols and Gustafson. MOTION FAILED.

After further discussion, Motion by Supervisor Harrison, seconded by Supervisor Zellmer, to call the question. CARRIED BY VOICE VOTE.

Vote on original resolution. AYES: 22; NAYES: 11 – Dowling, Eisen, Ellenberger, Nussbaum, Albrecht, Gabert, Swan, Hanson, Bureau, Zastera, and Miller; ABSTAIN: 1 – Stafford; ABSENT: 2 – Nichols and Gustafson. MOTION FAILED. (Required 2/3 of Membership to Pass)

18. Resolution No. 311-012024: Approving \$500,000 from the Spirit Fund's Government Identified Community Projects Category to Help The Boys and Girls Club of Oshkosh Expand the Youth-Focused Community Center

WHEREAS, The Boys & Girls Club of Oshkosh (hereinafter "The Club") serves youth ages 6 to 18 Monday through Friday after school and during the summer; and

WHEREAS, The Club provides a safe environment, excellent facilities, caring adults and engaging programs in three key areas: healthy lifestyles, good character and citizenship, and academic success; and

WHEREAS, The Club offers quality programs for children, addressing today's most pressing youth issues and assisting in teaching young people the skills needed to succeed in life; and

WHEREAS, programs fall under the following categories: Education & Career Development, Arts, Health & Life Skills, Character and Leadership, Sports, Fitness & Recreation; and

WHEREAS, expanding the Community Center with a youth-focused design will provide Winnebago County with a centralized services center for all residents.

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that \$500,000 from the Spirit Fund's Government Identified Community Project category be approved to help The Boys & Girls Club of Oshkosh expand the youth-focused community center. Funding is contingent on The Club remaining committed to its mission to strengthen the lives of individuals, families, and the community.

BE IT FURTHER RESOLVED by the Winnebago County Board of Supervisors that upon completion, The Boys & Girls Club of Oshkosh will submit supporting documentation to the Winnebago County Finance Director outlining the expenditures. The documentation will be submitted within 6 months of the completion of the project but not to exceed 5 years from date of disbursement.

BE IT FURTHER RESOLVED by the Winnebago County Board of Supervisors that the Boys and Girls Club shall be responsible for reimbursement to Winnebago County for any disbursed funds which are

determined by Winnebago County to have been misused or misappropriated. Any reimbursement of funds which is required by Winnebago County shall be due within 45 days after giving written notice to recipient of such misuse or misappropriation.

Submitted by: ARPA STRATEGY & OUTCOMES COMMISSION

This item was pulled from the Consent Calendar by Supervisor Hanson.

Motion by Supervisor Farrey, seconded by Supervisor Horan, to adopt.

Motion by Supervisor Horan, seconded by Supervisor Zellmer, to make an amendment, adding an additional amount of \$250,000, increasing the amount on the resolution from \$500,000 to \$750,000.

Vote on amendment. AYES: 6 – Horan, Binder, Gordon, Zellmer, Cox and Harrison; NAYES: 26; ABSTAIN: 2 – Stafford and Jeziorny; ABSENT: 2 – Nichols and Gustafson. MOTION FAILED.

Back to original resolution.

Motion by Supervisor Zellmer, seconded by Supervisor Buck, to call the question.

Vote on call the question: CARRIED BY VOICE VOTE.

Vote on original resolution. AYES: 29; NAYES: 5 – Dowling, Defferding, Hanson, Bureau, and Zastera; ABSTAIN: 0; ABSENT: 2 – Nichols and Gustafson. MOTION PASSED.

19. Resolution No. 312-012024: Approving \$500,000 from the Spirit Fund's Government Identified Community Projects Category to Help Greater Fox Cities Area Habitat for Humanity Build or Rehabilitate 10 Homes in Northern Winnebago County

WHEREAS, Habitat for Humanity International was originally founded in 1976 by farmers in Americus, Georgia, providing partnership housing focused on people in need of adequate shelter; and

WHEREAS, Greater Fox Cities Area Habitat for Humanity (hereinafter "Habitat") started serving families in Winnebago County through new home construction in 1993. Since then, services have expanded to include home repairs, Rock the Block events, Almost Home guidance and the Appleton Habitat ReStore; and

WHEREAS, families work in partnership with Habitat to build their home and later purchase their home at a no-interest loan permanently set at 25 – 30% of their household income at closing; and

WHEREAS, Fox Cities Habitat has built 141 homes, and repaired 292 homes, including the lead-abatement work in 35 homes in Winnebago County; and

WHEREAS, the Home Buyer Program directly improves and increases the housing stock in Winnebago County and encourages economic development; and

WHEREAS, increased demand and rising costs have contributed to record increases in home prices in the Fox Valley. In May 2023, Winnebago County home prices were up 18.4% (compared to 2022), selling for a median price of \$261K; and

WHEREAS, Habitat is one of the only options for families that would never qualify for a traditional loan to build sustainable wealth and equity through homeownership.

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that \$500,000 from the Spirit Fund's Government Identified Community Project category be approved to help Greater Fox Cities Area Habitat for Humanity build or rehabilitate 10 homes. Funding is contingent on Habitat remaining committed to its mission to strengthen the lives of individuals, families, and the community.

BE IT FURTHER RESOLVED by the Winnebago County Board of Supervisors that upon completion, Greater Fox Cities Area Habitat for Humanity will submit supporting documentation to the Winnebago County Finance Director outlining the expenditures. The documentation will be submitted within 6 months of the completion of the project but not to exceed 5 years from date of disbursement.

BE IT FURTHER RESOLVED by the Winnebago County Board of Supervisors that Greater Fox Cities Habitat for Humanity shall be responsible for reimbursement to Winnebago County for any disbursed funds which are determined by Winnebago County to have been misused or misappropriated. Any reimbursement of funds which is required by Winnebago County shall be due within 45 days after giving written notice to recipient of such misuse or misappropriation.

Submitted by: ARPA STRATEGY & OUTCOMES COMMISSION

This item was pulled from the Consent Calendar by Supervisor Hanson.

Motion by Supervisor Farrey, seconded by Supervisor Ellenberger, to adopt.

Vote on resolution. AYES: 29; NAYES: 5 – Dowling, Defferding, Gabert, Hanson, and Zastera; ABSTAIN: 0; ABSENT: 2 – Nichols and Gustafson. MOTION PASSED.

20. Resolution No. 313-012024: Approving \$500,000 from the Spirit Fund's Government Identified Community Projects Category to Expand the Building of NOVA Counseling Services Facilities

WHEREAS, Nova Counseling Services (hereinafter "Nova") is a State of Wisconsin-licensed provider of medically monitored residential treatment for people suffering from substance use disorders; and

WHEREAS, treatment at Nova is for individuals who have lost control of their lives and need a safe, structured environment in which to learn about their disease. Nova provides therapy to change the behaviors that accompany substance use; and

WHEREAS, for over four decades, Nova has been grounded in the 12 Steps of Alcoholics Anonymous® philosophy and believes it is the surest way to recover from the disease. Education about the illness, knowledge of the 12 Steps, and caring feedback are the cornerstones for change; and

WHEREAS, Nova provides treatment in a variety of ways, including a 28-day residential program, 90-day transitional program (Terra Program), Family Program and outpatient aftercare; and

WHEREAS, an expansion of Nova's existing facilities will better serve people suffering from substance use disorder, including the STAR Program.

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that \$500,000 from the Spirit Fund's Government Identified Community Project category be approved to expand the facilities of Nova Counseling Services. This funding is contingent on Nova remaining committed to its mission to strengthen the lives of individuals, families, and the community.

BE IT FURTHER RESOLVED by the Winnebago County Board of Supervisors that upon completion, Nova Counseling Services will submit supporting documentation to the Winnebago County Finance Director outlining the expenditures. The documentation will be submitted within 6 months of the completion of the project but not to exceed 5 years from date of disbursement.

BE IT FURTHER RESOLVED by the Winnebago County Board of Supervisors that Nova Counseling Services shall be responsible for reimbursement to Winnebago County for any disbursed funds which are determined by Winnebago County to have been misused or misappropriated. Any reimbursement of funds which is required by Winnebago County shall be due within 45 days after giving written notice to recipient of such misuse or misappropriation.

Submitted by: ARPA STRATEGY & OUTCOMES COMMISSION

This item was pulled from the Consent Calendar by Supervisor Hanson.

Motion by Supervisor Farrey, seconded by Supervisor Gordon, to adopt.

Motion by Supervisor Nussbaum, seconded by Supervisor Gabert, to refer this back to the ARPA Strategy and Outcomes Commission. CARRIED BY VOICE VOTE.

21. Resolution No. 314-012024: Approving \$500,000 from the Spirit Fund's Government Identified Community Projects Category to Expand Solutions Recovery Housing

WHEREAS, Solutions Recovery started serving the local recovery community as a 12-step fellowship club and meeting venue; and

WHEREAS, 2013 marked the beginning of Solutions' shift from a recovery club to a recovery community organization with an art fair featuring the works of people in recovery; and

WHEREAS, in 2015 Solutions opened its first sober living home; and

WHEREAS, the sober living program has grown; and

WHEREAS, in 2017 Solutions first Program Coordinator was hired and a more structured approach to sober living, together with a curriculum, was offered; and

WHEREAS, Solutions Recovery has grown to offer more than 30 sober living beds for men and women in Winnebago County.

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that \$500,000 from the Spirit Fund's Government Identified Community Project category be approved to expand Solutions Recovery Housing, and contingent on Solutions Recovery remaining committed to its mission to strengthen the lives of individuals, families, and the community.

BE IT FURTHER RESOLVED by the Winnebago County Board of Supervisors that upon completion of the expansion, Solutions Recovery Housing will submit supporting documentation to the Winnebago County Finance Director outlining the expenditures. The documentation will be submitted within 6 months of the completion of the project but not to exceed 5 years from date of disbursement.

BE IT FURTHER RESOLVED by the Winnebago County Board of Supervisors that Solutions Recovery shall be responsible for reimbursement to Winnebago County for any disbursed funds which are determined by Winnebago County to have been misused or misappropriated. Any reimbursement of funds which is required by Winnebago County shall be due within 45 days after giving written notice to recipient of such misuse or misappropriation.

Submitted by: ARPA STRATEGY & OUTCOMES COMMISSION

This item was pulled from the Consent Calendar by Supervisor Hanson.

Motion by Supervisor Farrey, seconded by Supervisor Ellenberger, to adopt.

Vote on resolution. CARRIED BY VOICE VOTE.

22. **Resolution No. 315-012024:** **Approval of Capital Improvement Projects for 2024, to Be Funded with Transfers from the Unassigned General Fund Balance Which Will Either Reduce the Unassigned General Fund Balance or Will Be Later Reimbursed by a Subsequent Bond Issue**
(Specific Projects 1-23 are listed in the Resolution)

WHEREAS, the County annually engages in a capital improvement planning process, and prepares a Capital Improvements Plan which projects capital needs over a five-year period as well as listing projects anticipated for the current year; and

WHEREAS, the Capital Improvements Plan for 2024 through 2028 calls for 23 specific Capital Improvement Projects to be funded in whole or in part in 2024, and which are recommended by staff for approval at this time; and

WHEREAS, department heads have made presentations at previous meetings of the County Board providing information about each of these 2024 projects including information about the need for each project and the associated costs expected; and

WHEREAS, the total amount of County funding that will be needed for these 2024 projects is within the range of capital spending approved by the Board in previous years, and is a reasonable and prudent amount which will avoid sharp fluctuations or increases to the debt service levy; and

WHEREAS, it is desirable to approve the 2024 projects promptly in order to avoid any delay or potential cost increases; and

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that it hereby authorizes capital improvement projects in the amounts and for the purposes listed below, for a total of ~~\$8,210,605~~ ~~10,060,605~~ in 2024 County funding and total expenditures of ~~\$9,193,595~~ ~~\$11,043,595~~ including outside funding sources:

- (1) ~~Design costs for replacement of fire station at the airport, with 2024 County funding of \$450,000;~~
- (2) ~~Replacement of a large fire truck at the airport, with 2024 County funding of \$1,400,000;~~
- (3) J.P. Coughlin Center boiler replacement, with 2024 County funding of \$203,000;
- (4) Courthouse fall protection measures, with 2024 County funding of \$30,000;
- (5) Courthouse fourth floor ceiling repairs, with 2024 County funding of \$106,000;
- (6) Neenah Human Services Building boiler replacement, with 2024 County funding of \$203,000;
- (7) Neenah Human Services Building roof replacement, with 2024 County funding of \$440,000;
- (8) David W. Albrecht Administration Building masonry repair, with 2024 County funding of \$355,000;
- (9) David W. Albrecht Administration Building and Second Chance building roof replacement, with 2024 County funding of \$712,000;
- (10) Sheriff Evidence Storage and Morgue building, with 2024 County funding of \$782,000;
- (11) CTH P (Midway Road to STH 47), with 2024 County funding of \$600,000;
- (12) CTH II (CTH CB to Clayton Ave), with 2024 County funding of \$27,276, and additional outside funding of \$107,724, for total 2024 funding of \$135,000;
- (13) CTH S (Ryf Road to STH 116), with 2024 County funding of \$1,179,420 and additional outside funding of \$393,662, for total 2024 funding of \$1,573,082;
- (14) CTH MM (CTH II – New Pavement and Box Culvert), with 2024 County funding of \$1,255,155 and additional outside funding of \$444,104, for total 2024 funding of \$1,699,259;
- (15) CTH concrete repair, various roads, with 2024 County funding of \$300,000;
- (16) CTH HH (CTH AH to west county line), with 2024 County funding of \$450,000;
- (17) Expo West Drainage/Parking Lot Improvements and Repair, with 2024 County funding of \$443,254;
- (18) Sunnyview Exposition Center Room Dividers, with 2024 County funding of \$150,000;
- (19) Parks Paving Project, with 2024 County funding of \$487,000;
- (20) Shelters 1, 2, and 4 Repairs and ADA Updates, with 2024 County funding of \$250,000;
- (21) Sunnyview Exposition Center Seal Expo Floor, with 2024 County funding of \$200,000;
- (22) UWO-Fox Cities Boiler System Replacement 1800 Wing, with 2024 County funding of \$12,500 and additional outside funding of \$12,500, for total 2024 funding of \$25,000; and
- (23) UWO-Fox Cities ~~Roof Top AHU Replacement for Art\Music Wing~~, with 2024 County funding of \$25,000 and additional outside funding of \$25,000, for total 2024 funding of \$50,000.

BE IT FURTHER RESOLVED by the Winnebago County Board of Supervisors that each of these projects will receive a transfer from the unassigned general fund balance in the amount of the County funding stated above, and project funding will either reduce the unassigned general fund balance or will be later reimbursed by a subsequent bond issue.

Fiscal Note: The total expenditures of ~~\$9,193,595~~ ~~\$11,043,595~~ authorized by this resolution will be funded with \$982,990 in outside funding and County funding of ~~\$8,210,605~~ ~~\$10,060,605~~, which will come from transfers from the unassigned general fund balance and will either reduce the unassigned general fund or will be later reimbursed by a subsequent bond issue, or a combination of these two funding sources.

Submitted by: PERSONNEL & FINANCE COMMITTEE

This item was pulled from the Consent Calendar by Supervisor Swan.

Motion by Supervisor Cox, seconded by Supervisor Ellenberger, to adopt.

Motion by Supervisor Swan, seconded by Supervisor Hanson, to make an amendment to the resolution.

Remove line 25 and line 26 for renegotiation and later reconsideration of fair cost participation agreement with the City of Oshkosh based on the percentage usage rate of the fire station and the fire truck and then bring it back in a separate resolution.

Supervisor Swan amended his motion for when the Board is ready to vote, these two amendments would be split and voted on separately.

Vote on amendment, to strike line 25 on the resolution for renegotiation and later reconsideration of fair cost participation agreement with the City of Oshkosh based on the percentage usage rate of the fire station.

AYES: 14 – Borchart, Stafford, Albrecht, Swan, Robinson, Gordon, Ernst, Buck, Powers, Hanson, Farrey, Zastera, Egan, and Nelson; NAYES: 20; ABSTAIN: 0; ABSENT: 2 – Nichols and Gustafson. MOTION FAILED.

Supervisor Swan withdrew his motion for the amendment striking line 26 based on Supervisor Schellenger's analysis regarding the fire truck.

Motion by Supervisor Farrey, seconded by Supervisor Binder, to make an amendment, to remove line 25 and 26 and refer it back to the Aviation Committee. The Aviation Committee can discuss all the comments that were brought up and come back with a recommendation that Supervisor Farrey suggested it to be to the Spirit Fund for covering the cost of what the committee recommends.

Supervisor Farrey clarified his amendment. His intent for line 25 is that the Aviation Committee continue negotiations with the City of Oshkosh. Before the committee requests the funding, they need to know where they are with the City. Line 26, concerning the truck, the Aviation Committee needs to evaluate the truck whether they really need a new truck or are there other options. That is Supervisor Farrey's request for referring it back to the Aviation Committee. Once the committee reaches those conclusions, then Supervisor Farrey would request that the Aviation Committee requests those recommendations to be funded by the Spirit Fund.

Mary Anne Mueller, Corporation Counsel, refreshed everyone that back in 2022 when there was the creation of the ARPA Strategy and Outcomes Commission, it specifically said all ARPA spending and appropriation requests are to be submitted to the ARPA Strategy and Outcomes Commission for its recommendation prior to action by the full County Board.

Motion by Supervisor Stafford, seconded by Supervisor Zellmer, to call the question.

Vote on call the question: CARRIED BY VOICE VOTE.

Vote on amendment to refer lines 25 and 26 back to the Aviation Committee and Aviation Committee bringing their recommendations to the ARPA & Strategy Outcomes Commission for funding from Spirit Funds. AYES: 25; NAYES: 9 – Eisen, Ellenberger, Nussbaum, Gabert, Robinson, Schellenger, Hanson, Harrison, and Jeziorny; ABSTAIN: 0; ABSENT: 2 – Nichols and Gustafson. MOTION PASSED.

Vote on resolution as amended.

On line 52 of the resolution, item number (23), the following verbiage was removed "Boiler System Replacement 1800 Wing" and replaced with "Roof Top AHU Replacement for Art/Music Wing". There was a typo on the resolution and an amendment was made to correct that error. The resolution was approved as amended by the Personnel & Finance Committee held immediately prior to the County Board meeting. Since that motion to amend was made and passed at the Personnel & Finance Committee that is what the board will be voting on.

AYES: 31; NAYES: 2 – Defferding, and Ponzer; ABSTAIN: 1 - Dowling; ABSENT: 2 – Nichols and Gustafson. MOTION PASSED.

N. ADJOURN

Motion by Supervisor Albrecht, seconded by Supervisor Dowling, to adjourn until the Board's next meeting on Tuesday, February 27, 2024, at 6:00 p.m. The meeting was adjourned at 11:16 p.m.

Submitted by:

Cassie J. Smith-Gregor

Winnebago County Deputy Clerk

State of Wisconsin)

County of Winnebago) ss

I, Cassie J. Smith-Gregor do hereby certify that the foregoing is a true and correct copy of the Journal of the Winnebago County Board of Supervisors for their regular meeting held January 16, 2024.

Cassie J. Smith-Gregor

Winnebago County Deputy Clerk