

1 **310-032024**

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3 **RESOLUTION: 310-012024 Authorize Acceptance of an \$80,083 Grant from the Wisconsin Department**  
4 **of Health Services for Public Health & Harm Reduction Vending Machines and Items to be**  
5 **Distributed**

6  
7 **TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:**

8  
9 **WHEREAS**, the Winnebago County Public Health Department runs a substance-use harm reduction  
10 program with support from Vivent Health; and

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12 **WHEREAS**, increasing the availability of opioid antagonists commonly known as Narcan or Naloxone  
13 and materials which test for fentanyl and other substances will help reduce opioid overdose deaths; and

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15 **WHEREAS**, the Wisconsin Department of Health Services (WDHS) offered a statewide funding  
16 opportunity statewide for public health vending machines; and

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18 **WHEREAS**, WDHS has approved the Winnebago County's application for the installation of two vending  
19 machines on county owned property in Oshkosh and Neenah to distribute opioid antagonists commonly  
20 known as Narcan or Naloxone and materials which test for the presence of fentanyl and other  
21 substances.

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23 **NOW, THEREFORE, BE IT RESOLVED** by the Winnebago County Board of Supervisors that it  
24 acknowledges the necessity of a harm reduction program and authorizes approval to accept and spend  
25 \$80,083 from the Wisconsin Department of Health Services to implement the Public Health & Harm  
26 Reduction Vending Machine grant.

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28 **BE IT FURTHER RESOLVED** that access to harm reduction materials in the vending machine will be  
29 granted to individuals who have been provided access only after consultation with the county or  
30 community partner organizations.

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32 **BE IT FURTHER RESOLVED** that harm reduction materials available in the vending machines shall  
33 include opioid antagonists commonly known as Narcan or Naloxone, materials to test for the presence of  
34 fentanyl and other drugs, and Detera drug deactivation system product provided that education  
35 materials are included with every item dispensed from the vending machines and the material includes  
36 treatment and recovery information.

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38 **BE IT FURTHER RESOLVED** that hypodermic syringes, needles and other objects used or intended for  
39 use in parenterally injecting substances into the human body are prohibited from the inventories of the  
40 vending machines.

41  
42 **BE IT FURTHER RESOLVED** that other public health materials which aid in the overall health of our  
43 community such as CPR masks, hats, gloves, water, food, et cetera may be included in the vending  
44 machine with the approval of the county executive provided that the materials are not commonly known  
45 to be used to procure or use illicit drugs of any kind.

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Respectfully submitted by:  
BOARD OF HEALTH  
Committee Vote: 4-0  
Respectfully submitted by:  
Personnel & Finance Committee  
Committee Vote: 3-2

Fiscal Note: *Acceptance of this grant will increase revenue and expense in the Public Health Department budget each by \$80,083.*

Vote Required for Passage: **Two-Thirds of Membership**

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Approved by the Winnebago County Executive on \_\_\_\_\_.

\_\_\_\_\_  
Jonathan D. Doemel  
Winnebago County Executive

# County Board Report



DATE: March 19, 2024  
FROM: Doug Gieryn, Public Health Director  
AGENDA ITEM: 310-012024 Authorize Acceptance of an \$80,083 Grant from the Wisconsin Department of Health Services for Public Health & Harm Reduction Vending Machines and Items to be Distributed

## **General Description:**

The State Department of Health Services has awarded the health department grant funding to increase availability and accessibility of Narcan and Fentanyl Test Strips via vending machine access. Two vending machines would be funded with this grant.

## **Action Requested:**

Motion to approve the reconsidered motion.

## **Procedural Steps:**

The resolution was approved by the Board of Health 4-0 and Personnel & Finance Committee 3-2. The resolution failed at the January county board meeting because it failed to get the two-thirds vote required.

At the February county board meeting, a motion to reconsider was properly made under county board rule 12.7 and under longstanding guidance from the Wisconsin Attorney General.

## **Background:**

Last year, Public Health, in collaboration with Human Services and the District Attorney's office, applied to a funding opportunity to install vending machines with access to drug harm reduction items such as opioid antagonists (Narcan) and Fentanyl Test Strips in Oshkosh at CAB (outdoor on Otter Street in vestibule) and at Neenah Human Services building (outdoors). These vending machines are climate controlled and monitored with internet connection. The machines may require a user specific code to access through the health department harm reduction program and partner organizations.

This resolution has been redrafted from a previous resolution passed by the Board of Health and Personnel and Finance Committee in July. This resolution was redrafted to address concerns. The medical examiner is supported of the redrafted resolution.

Access to Narcan reduces overdose deaths, most of which are accidental and due to fentanyl addition to opioid and non-opioid substances. Fentanyl test strips can alert a substance user to the presence of fentanyl and modify use or avoid use to lessen the

likelihood of an overdose. This proposal has been reviewed by corporation counsel to address any concerns related to liability.

### **Policy Discussion:**

Several changes were made from the original resolution:

- 1) Prohibition of syringes and needles: While state statute does not include these items as drug paraphernalia, the resolution prohibits these items from the machines.
- 2) Access to the machines: The code to machines will be provided with consultations with the county or community partners. Ideally, those using the machines are referred to treatment and assessed for resources.
- 3) Education Materials: All items in the vending machine are required to include information on how to access treatment and other sobriety resources.
- 4) Other Public Health Items: A need may arise for water, gloves, hats, CPR masks, or other items to be included. The resolution expressly prohibits any items that are commonly used as drug paraphernalia, regardless of whether the law exempts the item or not.

In counties where the vending machines were not owned and operated by the county government, machines made their way to public places including libraries, colleges, tech colleges, and other locations. Should the board accept this grant, the vending machines will have the prohibition of items used to administer illegal drugs. Such a protection would not be included if the vending machines are operated by other organizations. In short, with approving the resolution, the board has the controlling power over what is included in the machines.

Winnebago County has experienced clients looking for opioid antagonists after hours, during weekends, and on holidays. These vending machines will provide that option if the person is willing to be known to the county departments. Unlike a soda vending machine, access will be limited to those with a code. A code is provided after a referral to the vending machines and can expire after a period of time.

Winnebago County continues to invest in treatment. Successful programs such as the jail's STAR program, the DHS/DA collaboration Connect program, safe streets initiative, and other substance use referrals make a difference in the community. These vending machines are a tool in the box to help fight the opioid crisis.

### **Committee Discussion and Recommendation:**

Following the motion to reconsider, an amendment was requested to be drafted by Supervisor George Bureau which would limit the items in the vending machines to include only opioid antagonists. Should the amendment pass, the county board would have to approve any other items added to the vending machine through board resolution. The proposed amendment has been included in the packet and will require a motion and a second to bring to the floor.

### **Attachments:**

1. Potential Amendment



1 310-012024

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3 **RESOLUTION:** Authorize Acceptance of an \$80,083 Grant from the Wisconsin Department of Health  
4 Services for Public Health & Harm Reduction Vending Machines and Items to be  
5 Distributed  
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**TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:**

8 **WHEREAS**, the Winnebago County Public Health Department runs a substance use harm reduction  
9 program with support from Vivent Health; and

10 **WHEREAS**, increasing the availability of opioid antagonists commonly known as Narcan or Naloxone and  
11 materials which test for fentanyl and other substances will help reduce opioid overdose deaths; and

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13 statewide for public health vending machines; and

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15 machines on county owned property in Oshkosh and Neenah to distribute opioid antagonists commonly known as  
16 Narcan or Naloxone and materials which test for the presence of fentanyl and other substances.

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18 **NOW, THEREFORE, BE IT RESOLVED** by the Winnebago County Board of Supervisors that it  
19 acknowledges the necessity of a harm reduction program and authorizes approval to accept and spend \$80,083 from  
20 the Wisconsin Department of Health Services to implement the Public Health & Harm Reduction Vending Machine  
21 grant.

22 **BE IT FURTHER RESOLVED** that access to harm reduction materials in the vending machine will be  
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24 organizations.

25 **BE IT FURTHER RESOLVED** that harm reduction materials available in the vending machines shall include  
26 only opioid antagonists commonly known as Narcan or Naloxone, materials to test for the presence of fentanyl and  
27 other drugs, and Deterra drug deactivation system product provided that education materials are included with every  
28 item dispensed from the vending machines and the material includes treatment and recovery information.

29 **BE IT FURTHER RESOLVED** that hypodermic syringes, needles and other objects used or intended for use  
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31 **BE IT FURTHER RESOLVED** that other public health materials which aid in the overall health of our  
32 community such as CPR masks, hats, gloves, water, food, et cetera may be included in the vending machine with the  
33 approval of the county executive provided that the materials are not commonly known to be used to procure or use  
34 illicit drugs of any kind.

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36 *Fiscal Note: Acceptance of this grant will increase revenue and expense in the Public Health Department budget*  
37 *each by \$80,083.*

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39 Respectfully submitted by:

40 **BOARD OF HEALTH**

41 Committee Vote: **4-0**

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Respectfully submitted by:

**PERSONNEL & FINANCE COMMITTEE**

Committee Vote: **3-2**

Vote Required for Passage: **Two-Thirds of Membership**

Approved by the Winnebago County Executive this \_\_\_\_ day of \_\_\_\_\_, 2024.

\_\_\_\_\_  
Jonathan D. Doemel  
Winnebago County Executive

AMENDMENT (MOTION REQUIRED)