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Winnebago County Clerk
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NOTICE OF COMMISSION, BOARD OR COMMITTEE MEETING

NAME OF COMMISSION,
BOARD OR COMMITTEE:

JUDICIARY & PUBLIC SAFETY COMMITTEE
** (SEE BELOW) **

TIME OF MEETING:

6:00 pm

DATE OF MEETING:

Monday, December 4, 2023

PLACE OF MEETING:

Winnebago County Sheriff's Office
Richard Meyer Community Resource Room,
First Floor
4311 Jackson Street, Oshkosh

To join this Zoom Meeting via video, use this link:

<https://us02web.zoom.us/j/82517688403?pwd=cE5mUkJHcGp6RUgyS1RkOWxnMjUwUT09>

Meeting ID: 825 1768 8403 Passcode – JPS120423

To join this meeting by telephone (312) 626-6799 and enter the Meeting ID: 825 1768 8403

Passcode 045411173

SUBJECT MATTER OF THE MEETING

1. Call to order.
2. Consideration of Minutes of November 6, 2023, meeting.
3. Chair comments on meeting and agenda organization by Supervisor Stafford.
4. Public comments within jurisdiction of committee.
5. Communications shared by Committee Members.
6. Damascus Road Project, Inc. Presentation. (Presentation will be no more than 15 minutes with 10 minutes of questions. The objective of the presentation is to create awareness of Damascus Road Project and how the non-profit organization can assist the county in its public safety efforts.)
7. Update from the District Attorney's Office – District Attorney Eric Sparr
8. Discussion on the National Opioid Abatement Settlement Fund
9. Consideration/Vote: Resolution - Authorize the use of \$60,000 from the National Opioid Abatement Settlement Fund for the Sheriff's Office program contracting with Solutions Recovery, Inc. for an on-site liaison for the Sobriety Treatment Assisted Recovery (STAR) Program for the calendar year 2024 – Sheriff John Matz
10. Sheriff's Report
11. Next Meeting Date: Monday, January 8, 2023, at 6:00 pm
 - Deadline for agenda items due *Friday, December 22, 2023*. Please forward those requests to Chairman Bryan Stafford for approval. Thank you.

12. Adjourn

****This meeting is also being posted as a committee meeting for:**

- Ad-Hoc Task Force on the Per Diem Structure
- Winnebago County Board of Supervisors

Upon request, provisions will be made for people with disabilities upon 24 hours prior notice to the Office of the County Clerk.
Phone Number: (920) 232-3430

WINNEBAGO COUNTY BOARD OF SUPERVISORS
JUDICIARY & PUBLIC SAFETY COMMITTEE
In person & via Zoom/Telephone

DATE: NOVEMBER 6, 2023

TIME: 6:00 P.M.

PLACE: WINNEBAGO COUNTY SHERIFF'S OFFICE
RICHARD MEYER COMMUNITY RESOURCE ROOM
4311 JACKSON STREET, OSHKOSH

PRESENT: BRYAN STAFFORD
PAUL EISEN
BRIAN DEFFERDING
CONLEY HANSON
JACOB FLOAM

ALSO PRESENT: JOHN MATZ – SHERIFF'S
LARA VENDOLA-MESSER – SHERIFF'S
CHERYL BREHMER – MEDICAL EXAMINER
MCKENZIE REPINSKI – MEDICAL EXAMINER
TOM EGAN – COUNTY SUPERVISOR
MARY ANNE MUELLER – CORPORATION COUNSEL
JIM WISE – COUNTY SUPERVISOR
MIKE ELDER – FACILITIES
JON DOEMEL – COUNTY EXECUTIVE
LARRY LAUTENSCHLAGER – CITIZEN
KAY HORAN – COUNTY SUPERVISOR
SHANAH ZASTERA – COUNTY SUPERVISOR
VICTORIA KINDERMAN - CORPORATION COUNSEL
BILL TOPEL – HUMAN SERVICES
ERIC HEYWOOD - COURT COMMISSIONER
MEGAN EDWARDS – SOLUTIONS RECOVERY
ERIC SPARR – DISTRICT ATTORNEY
BETH G. – CITIZEN
ASHLEE RAHMLOW – CITIZEN
AMBER ROZEK – SHERIFF'S
JOHN JORGENSEN – BRANCH 5
KOBY SCHELLENGER – COUNTY SUPERVISOR
DOUG GIERYN – HEALTH DEPARTMENT

1. Call to order.

Chairman Stafford called the meeting to order at 6:00pm and it was verified that the meeting was properly noticed.

2. Consideration of Minutes of October 2, 2023, meeting.

A motion to approve the minutes of the October 2, 2023, meeting was made by Supervisor Floam, seconded by Supervisor Defferding. Carried 5-0.

3. **Chair comments on meeting and agenda organization by Supervisor Stafford.**

None

4. **Public comments within jurisdiction of committee.**

Citizen Larry Lautenschlager spoke about Item #15 regarding the Health and Human Services Board. He suggested having 5 supervisors, a nurse or doctor and a consumer with one person at large.

Supervisor Egan spoke about Item #14 regarding the Committee Restructure. He stated there needs to be transparency with the reorganization. He is not in favor of the restructuring and wants the committee to realize with the way it is currently being presented, not all county board members will be able to serve on a committee. Supervisor Floam indicated that is being discussed during that agenda item tonight and there will be a change made in regard to his concern.

Supervisor Zastera spoke in support of Supervisor Egan's statements regarding Item #14 and wants to make sure there is transparency and to ensure all districts are represented equally.

5. **Communications shared by Committee Members.**

Supervisor Eisen discussed a public notice that was in the Oshkosh Northwestern regarding the generator bid for the Sunnyview Expo Center.

Supervisor Defferding spoke about an upcoming meeting regarding mental health of those individuals who are incarcerated.

Chairman Stafford discussed Rule 0.0 and 0.2 and would like to make a recommendation on moving forward with the effort of those rules pertaining to the vision and strategic mission goals for policy decisions.

6. **Update from the District Attorney's Office – District Attorney Eric Sparr**

District Attorney Sparr spoke about the upcoming cases for jury trial. He spoke about his recent officer training experience and stated his office spent the morning with new deputies and those same individuals were then able to sit through a jury trial that afternoon. District Attorney Sparr then spoke about the most recent sentencings and the increase in cases coming over to Winnebago County from other counties. He touched on the recent Drug Conference (Opioid Conference) that was held recently were 4 people from the DA's office attended as well as members from other area law enforcement agencies and the topics they discussed during the conference.

7. **Overdose Update from Medical Examiner's Office – Cheryl Brehmer**

Medical Examiner Brehmer stated there are 41 confirmed overdoses and 8 pending toxicology results. There have been 277 non-fatal overdoses reported by the hospitals throughout Winnebago County. The trend differences are Meth is decreasing but Cocaine is increasing. Last year there were more Meth cases, but Cocaine is coming back mixed with Fentanyl. Xylazine is showing up more on toxicology results. Xylazine is a synthetic drug and is more lethal than fentanyl. Narcan will not be effective in bringing someone back when Zylazine is used as it is that much more potent than fentanyl. Medical Examiner Brehmer stated she recently spoke with At Risk Youth and found that most have started using by the age of 10 so the age individuals start using is a lot younger than expected.

Supervisor Floam asked about the pathologist information she had provided to him and asked if she could give a brief review of what she discussed with him. She stated there are currently only

500 pathologists in the United States and it's projected that there should be at least 1,000 pathologists in the United States. The degrees pathologists must have and the equipment and space they need in order to perform the duties is very expensive and most cannot afford to create the space needed for the pathologist to perform their job duties.

8. Consideration/Vote: Ordinance - Amend Winnebago County General Code Section 5.04 (2)(a) pertaining to Cremation Permit Fees – Medical Examiner's Office – Cheryl Brehmer

Medical Examiner Brehmer spoke about the cremation permit fees and is asking to increase the fee another \$10. Cremation permit fees would then be \$170 and continue to be in line with surrounding counties permit fees.

A motion to amend Winnebago County General Code Section 5.04 (2)(a) pertaining to Cremation Permit Fees was made by Supervisor Defferding, seconded by Supervisor Eisen. Carried 5-0.

9. Update on Building Projects (including but not limited to 980 Housing, Boat House, and Morgue) – Mike Elder, Facilities and Property Management Director and/or County Executive Jon Doemel

Facilities Director Elder spoke about the generator bid for SunnyView Expo Center. They are going through the vetting process as the winning bidder is a vendor the county has not worked with before. They want to make sure the vendor has everything they need before starting the project to help eliminate multiple change orders.

Facilities Director Elder spoke about the boat house. He stated in June the contractor started their work and it was realized in July it was not being built the way it was supposed to be per the plans. Therefore, the project was delayed. After several meetings with the contractor, the project was resumed, and the boat house should now be completed by the end of November.

Facilities Director Elder discussed the 980-housing unit project. They are waiting for the trusses to be delivered but they are still expecting the project to be done by the end of December. One of the individuals living in the trailer has moved out so if another offender is released before construction is complete, another offender can stay in the trailer until the building is finished.

Facilities Director Elder then discussed the Evidence Garage/Morgue building. He stated it is out for bid. The bids are due back on November 16th. They will then look at the funding and award the contractor. Ground breaking will happen shortly thereafter.

10. Discuss removal of existing officer's stations from direct supervision pods one and two and create one officer area in the existing program rooms. – Sheriff John Matz

Sheriff Matz discussed the function of the direct supervision pods and how to complete a remodel to accommodate the Solutions Recovery addiction programs. Each pod currently has their own officer station, and each pod is manned with 1 deputy. By removing a wall in the programs area between DS1 and DS2, it would create a deputy station to oversee both pods and allow more space for a recovery area for those fighting addiction.

11. Consideration/Vote: Resolution - Authorize the use of \$52,500 from the National Opioid Abatement Settlement Fund for the Sheriff's Office program contracting with Solutions Recovery, Inc. for an on-site liaison for the Sobriety Treatment Assisted Recovery (STAR) Program – Sheriff John Matz

Sheriff Matz discussed the National Opioid Abatement Settlement Fund for the STAR program to contract with Solutions Recovery, Inc. for an on-site liaison. The \$52,500 started this year with permission from the County Executive to use with the Opioid Abatement funds.

A motion for approval to authorize the use of \$52,500 from the National Opioid Abatement Settlement Fund for the Sheriff's Office program contracting with Solutions Recovery, Inc. for an on-site liaison for the Sobriety Treatment Assisted Recovery (STAR) Program was made by Chairman Stafford, seconded by Supervisor Defferding. Carried 5-0.

Megan Edwards of Solutions Recovery spoke about the success and services that have been provided to the jail. 399 individuals have been served and they have had over 1,000 in-person contact visits with inmates. When inmates participate in the program, their jail phone calls to the recovery hotline are free during their recovery time. Solutions Recovery oversees the Vivitrol program and fields all the referrals that come in from the inmates through questions they are asked upon booking. Upon release, Solutions Recovery provides follow up services every 3, 6 and 9 months to ensure individuals are still on the program. Solutions Recovery is currently looking at data collection and finding better ways to track the success of the program.

12. **Sheriff's Report**

Sheriff Matz discussed:

- The restructuring that happened earlier this year with the Patrol Division and Detective Division by creating a Field Services Division. The then Captain of Detectives now oversees the Field Services Division, and a Captain of Support Services was created to oversee the retention and hiring of the Sheriff's Office. It's the same number of positions but a change in the function of the Patrol and Detective Divisions.
- He discussed the Fox Crossing Tax Levi conversation that came up at the budget meeting regarding the section of HY 41 responsibility by the Fox Crossing Police Department.

13. **Consideration/Vote: Resolution – Amend Winnebago County General Code Section 1.12 (7) to increase and expand citizen member compensation on Committees, Commissions, Boards, and other Entities as well as Board of Canvass Citizen Member Compensation – Supervisor Paul Eisen**

This item was pulled from the agenda.

14. **Consideration/Vote: Resolution – Amends Sections 23.0, 23.1, 24.0 and Creates Sections 23.2 and 26.0 of the Rules of the Winnebago County Board of Supervisors to Create Seven Standing Committees and Two Major Boards, and Make the Legislative Committee a Special Committee**

A motion to amend lines 25 to "This committee consists of **6** County Board of Supervisors" instead of 5, line 48 to "This Board consists of **five** Winnebago County Board Supervisors and **four** citizen members" instead of six and three, line 52 to add "receives or has received services from the Human Services departments or a family member of the same, **additionally an at large member shall be named.**", line 73 to "The committee consists of **six** Winnebago County Board of Supervisors. Pursuant to Wis Stat. 83.015(1)(c)" instead of five, line 199 to "The Health and Human Services Board includes **five** Winnebago County Board of Supervisors and **four** citizen" instead of six and three and line 273 to "the Chair of the Winnebago County Solid Waste Management Board **and a chairman of the Health and Human Services Board**, as well as the County Board Chairperson, or" was made by Supervisor Floam, seconded by Chairman Stafford.

A motion to approve the amendments to lines 25, 48, 52, 73, 199, 273 was made by Supervisor Floam, seconded by Chairman Stafford. Carried 4-0. Supervisor Eisen abstained from the vote.

Supervisor Eisen handed out a Minority Report JPS/Ad Hoc Committee he composed regarding his opinion of the committee restructuring and reviewed it with the committee. He would like the agenda item to be postponed until April of 2024 to allow the new board to decide what to do with the committee restructuring. Chairman Stafford stated the recommendation should be to put it out there now before the new board comes on and then they can decide what to do with the recommendation at that time.

Supervisor Wise stated there should be a start date added to the resolution. He agrees with where this is headed but would like a start date added.

A motion to amend line 279 to read "**BE IT FUTHER RESOLVED by the Winnebago County Board of Supervisors that said amendments to the Winnebago County Committee and Board Structure may become effective, pending adoption at the organizational meeting on April 23, 2024.**" was made by Supervisor Floam, seconded by Chairman Stafford. Carried 5-0.

A motion to approve the Resolution of Sections 23.0, 23.1, 24.0 and Create Sections 23.2 and 26.0 of the Rules of the Winnebago County Board of Supervisors to Create Seven Standing Committees and Two Major Boards and Make the Legislative Committee a Special Committee with all the amendments, was made by Supervisor Floam, seconded by Chairman Stafford. Carried 5-0.

15. Consideration/Vote: Ordinance – Amend Winnebago County General Code Section 11.01 (County Human Services Board) and Repeal Winnebago County General Code Section 11.06 (County Board of Health) to Create the Winnebago County Health and Human Services Board

Supervisor Floam made a motion was made to discuss amending the Ordinance for Winnebago County General Code Section 11.01 (County Human Services Board) and Repeal Winnebago County General Code Section 11.06 (County Board of Health) to Create the Winnebago County Health and Human Services Board, seconded by Chairman Stafford.

A motion to amend lines 33 to read "including **five** Winnebago County Board Supervisors and **four** citizen members appointed by the Winnebago County" instead of the words six and three, line 37 to add "received services from the Human Services departments or a family member of the same, **additionally an at large member shall be named.**", line 86 to read and add "Winnebago County General Code **may** become effective **pending adoption at the organizational meeting**, on April 23, 2024." instead of using the word shall was made by Supervisor Floam, seconded by Supervisor Hanson. Carried 5-0.

A motion to approve the Ordinance regarding the Winnebago County General Code Section 11.01 (County Human Services Board) and Repeal Winnebago County General Code Section 11.06 (County Board of Health) to Create the Winnebago County Health and Human Services Board with all the amendments made by Chairman Stafford, seconded by Supervisor Floam. Carried 5-0.

16. Next Meeting Date: Monday, December 4, 2023, at 6:00 pm

- Deadline for agenda items due **Friday, November 17, 2023**. Please forward those requests to Chairman Bryan Stafford for approval. Thank you.

17. Adjourn

A motion to adjourn was made at 8:55pm by Supervisor Floam, seconded by Supervisor Defferding. Carried 5-0.

Respectfully Submitted:

Kimberly Delcore
Winnebago County Sheriff's Office

1 - 2023

2

3 **RESOLUTION:** Authorize the use of \$60,000 from the National Opioid Abatement Settlement
4 Fund for the Sheriff's Office program contracting with Solutions Recovery, Inc.
5 for an on-site liaison for the Sobriety Treatment Assisted Recovery (STAR)
6 Program for the calendar year 2024.

7

8 **TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:**

9 **WHEREAS,** Winnebago County has seen an increase in substance use disorders adversely affecting lives; and

10 **WHEREAS,** Winnebago County's Medication-Assisted Treatment (MAT) program has been a success; and

11 **WHEREAS,** the Sobriety Treatment Assisted Recovery (STAR) program was created to enhance the MAT
12 program; and

13 **WHEREAS,** the Sobriety Treatment Assisted Recovery (STAR) program has been successful in 2023; and

14 **WHEREAS,** funding will allow for an on-site liaison provided by Solutions Recovery, Inc. to continue for
15 calendar year 2024; and

16 **WHEREAS,** the program will coordinate the Solutions Peer Response Team members within the jail; and

17 **WHEREAS,** the program will also assist individuals receiving medical treatment to obtain continued care and
18 more treatment options post incarceration; and

19 **WHEREAS,** the program will help participants on a successful path to recovery after their release into the
20 community; and

21

22 **NOW, THEREFORE, BE IT RESOLVED** by the Winnebago County Board of Supervisors that it hereby
23 authorizes the use of \$60,000 from the National Opioid Abatement Settlement Fund to continue the Sheriff's Office
24 program contracting with Solutions Recovery, Inc. for 2024.

25

26 **FISCAL IMPACT:** The fiscal impact is authorizing the use of \$60,000 from the National Opioid Abatement
27 Settlement Fund for an on-site liaison for STAR.

28

29 Respectfully submitted by:

30 **JUDICIARY AND PUBLIC SAFETY COMMITTEE**

31 Committee Vote: _____

32 Respectfully submitted by:

33 **PERSONNEL AND FINANCE COMMITTEE**

34 Committee Vote: _____

35 Vote Required for Passage: **Two-Thirds of Membership**

36

37 Approved by the Winnebago County Executive this _____ day of _____, 2023.

38

39

40 _____
Jonathan D. Doemel
41 Winnebago County Executive

Agenda Item Report



Winnebago County
The Wave of the Future

DATE: November 13, 2023

FROM: Sheriff John Matz

RE: Solutions Recovery, Inc contract funded by National Opioid Abatement Settlement Fund

General Description:

Authorize the use of \$60,000 from the National Opioid Abatement Settlement Fund for the Sheriff's Office program contracting with Solutions Recovery, Inc. to provide a Solutions Peer Response Team administrative position for the Sobriety Treatment Assisted Recovery (STAR) program. This will cover the costs of the contract for all of **2024**. To better comply with settlement parameters, separate budget years necessitate separate resolutions.

Action Requested:

Motion to approve resolution to authorize the use of \$60,000 from the National Opioid Abatement Settlement Fund to the program contracted between the Sheriff's Office and Solutions Recovery, Inc. to provide a Solutions Peer Response Team administrative position for the Sobriety Treatment Assisted Recovery (STAR) program.

Procedural Steps:

(Show each level of committee and board approval needed, with meeting dates.)

Committee of Jurisdiction: Judiciary _____	Meeting date: 12/04/23
Action taken: _____	Vote: _____
Other Committee: Personnel and Finance _____	Meeting date: 12/07/23
Action taken: _____	Vote: _____
County Board	Meeting date: 12/19/23

Background:

In 2022, the Winnebago County Sheriff's Office implemented a Medication Assisted Treatment (MAT) Program to offer naltrexone (Vivitrol), an FDA-approved medication to treat substance use disorders (SUD) to eligible individuals housed within the Winnebago County Jail, which provided treatment for SUD to individuals immediately prior to their release from custody. The program has evolved and has been a collaborative effort and involves a partnership among the Health Services Unit of the Winnebago County Jail, Winnebago County Jail Corrections Deputies, Winnebago County Department of Human Services, and Solutions Recovery Center.

The response to MAT was overwhelming and quickly had immense growth. After several months of MAT, jail staff recognized the missing piece to being successful in recovery was the human piece, and it was agreed that the recovery community would be the best partner for this piece. Coming from data reviewed and recommendations from the Winnebago County Overdose Fatality Review (OFR) team, the program was also created based on community stakeholder conversations, and the need to meet people where they're at. The Solutions Peer Response Team (SPRT) was started as an innovative program targeted at

quicker responses to immediate substance use concerns within Winnebago County. The SPRT is a peer-driven program made up of staff who all have lived experience and are trained recovery coaches.

Within the jail, the Sobriety Treatment Assisted Recovery (STAR) program was born in the summer of 2023, and connects peers support recovery coaches with people where they are – our jail population. Peers are available 24/7 to respond to any substance use related need within our population at no cost.

Policy Discussion:

The growth was so rapid, and the program so very successful, that an on-site liaison for the Recovery Coaches working directly with the inmates was needed, and an agreement with Solutions Recovery, Inc. was reached in the Spring of 2023, with the following parameters:

A. PROVIDER OBLIGATIONS

1. *Solutions Recovery, Inc. will administer and oversee the Vivitrol MAT program in the jail. This is a one-year position that may be renewed yearly to maintain the MAT Program continuously through April 30th, 2024. The Provider agrees to the following:*
 - a. *Provider will maintain and oversee the program and provide direct supervision of the Recovery Coaches.*
 - b. *Provider will determine the eligibility for inmates to receive a Vivitrol injection and make the referral to the Winnebago County Jail Health Services Unit.*
 - c. *Provider will work with Winnebago County Human Services staff to coordinate county resident post release treatment.*
 - d. *Provider will make referrals to the county of residence for those inmates living outside of Winnebago County.*
 - e. *Provider or designee will participate in grant reporting as required and a minimum of quarterly meetings with the Corrections Administration.*
 - i. *Provider will report aggregate data to include: shots administered, served, and billing for Recovery Coach time with inmates.*

B. MUTUAL OBLIGATION(S)

1. *The Provider and Purchaser will agree to communicate updates as needed. Both parties will agree to a future meeting schedule.*
2. *Provider and Purchaser agree to meet quarterly, or as needed, to review program progress and responsibility updates.*

It's noteworthy that this agreement was reached in April 2023 with the original parameters of a one-year trial period. It is astoundingly clear that not only will this program continue beyond the one-year trial period, but expansion to increase capacity within the STAR program is already being planned. If the contract is not extended beyond April 2024, the funding need will cease.

Attachments:

Attachment 1-Resolution