

**OPEN SESSION MINUTES
WINNEBAGO COUNTY BOARD OF SUPERVISORS
SOLID WASTE MANAGEMENT BOARD**

DATE: November 4, 2015

TIME: 9:00 a.m.

LOCATION: Sunnyview Landfill
100 W. County Road Y
Oshkosh, WI

PRESENT: Pat O'Brien, Chairman
Ken Robl, Vice Chairman
Paul Eisen, Secretary
David Albrecht
Mike Easker (9:02 a.m. - 10:26 a.m.)
Gerry Konrad
Susan Locke
Doug Nelson

EXCUSED: Jerry Finch

ALSO PRESENT: John Rabe, Director of Solid Waste
Kathy Hutter, Confidential Secretary
Kurt Pernsteiner, Facility Manager
Jennifer Semrau, Recycling Coordinator
John Fink, County Executive Assistant

1. Call to Order: P. O'Brien called the meeting to order at 9:00 a.m.
2. Approve Agenda: Motion to approve the November 4, 2015 agenda, made by K. Robl and seconded by D. Nelson. Motion carried 7-0.
3. Public Comments on Agenda Items: None.
4. Announcements/Communications: None.
5. Approval of Minutes – October 21, 2015 Open Session: Motion to approve the October 21, 2015 open session minutes, made by G. Konrad and seconded by S. Locke. Motion carried 7-0.
6. Discussion/Action – Consider Support of 2015 Senate Bill 340: J. Semrau explained to the Solid Waste Management Board (SWMB) that the Governor's 2015-2017 budget reduced recycling grant funding by \$4 million (M) in the first year of the biennium. Current funding is

\$19M (reduced from \$32M in 2011). J. Semrau explained that on October 15, 2015, Senator Robert Cowles (R-Green Bay) introduced 2015 Senate Bill 340 (SB340), seeking to restore \$2.3M in recycling grant funding to Responsible Units (RUs). Senator Cowles introduced SB340 after learning that the Environmental Management Account (source of RU grant funding that comes from the \$7/ton fee assessed on solid waste disposed of at landfills) has a projected positive fund balance of \$2.318M at the end of the fiscal year. J. Semrau reported to the SWMB that:

- SB340 has bipartisan support and 26 co-sponsors, including Winnebago County (WC) Representative Gordon Hintz. SB340 was referred to the Committee on Natural Resources and Energy; a public hearing is expected before Thanksgiving.
- Representative Paul Tittl (R-Manitowoc) is co-sponsoring an Assembly Bill version which was routed for co-sponsors with a deadline of October 30, 2015.
- Associated Recyclers of Wisconsin (AROW), with Solid Waste Association of North America (SWANA) and Wisconsin Counties Solid Waste Management Association (WCSWMA) developed a Memorandum in Support of SB340. The Memorandum was distributed to members of the legislature, the Governor's office and key interested parties on September 28, 2015. On October 22, 2015, AROW issued a press release in support of SB340 and distributed a template Letter of Support to communities.
- As of November 3, 2015, League of Wisconsin Municipalities, Wisconsin Counties Association, and Outagamie County (OC) Board of Supervisors registered support of SB340.
- The SWMB passed a resolution opposing the reduction of recycling grant funding in February 2015, which was later passed by the WC Legislative Committee and the County Board.
- Staff are seeking formal SWMB authorization to support SB340.

Discussion ensued amongst the SWMB.

Motion made by P. O'Brien and seconded by P. Eisen to authorize SWMB Staff to develop a Letter of Support of 2015 Senate Bill 340 and to forward said letter to the WC RU's, Brown County (BC), OC, Wisconsin Counties Association, Wisconsin Towns Association, League of Wisconsin Municipalities, Wisconsin Alliance of Cities, Winnebago County State Representatives and State Senators, Joint Committee on Finance and Governor Scott Walker, and for SWMB Staff to present the Letter of Support at a future WC Legislative Committee Meeting. Motion carried 8-0.

7. Discussion – Tri-County Recycling Update & Video: J. Semrau presented the Tri-County Recycling Update to the SWMB and reported on the following topics: Recycling Operations/Maintenance, Commodity Markets, Recycling Tonnage, Supply Agreement/RFPs, Glass Recycling, Outreach/Education, Single Stream Hauling and Miscellaneous Information. Highlights include:
 - Optical sorter upgrades were completed in October 2015; metering bin replacement is scheduled for early 2016; and front-end loader replacements is planned for early 2016.

- Commodity markets continue to be depressed for nearly all of the single stream recycling (SSR) materials processed; average SSR commodity values for the first 9 months of 2015 were ~\$79/ton (compared to ~\$95/ton in 2014).
- Tri-County SSR tonnage through September 2015 was ~71,300 tons (compared to ~72,600 tons for the same time period in 2014). 2015 WC SSR year-to-date (YTD) tonnages are consistent with 2014 WC SSR YTD tonnages.
- Tri-County Staff have secured a supply agreement with Harter's Fox Valley Disposal (6,000 tons SSR/year, 3-year term) and have submitted proposals to Chippewa County and Columbia County for SSR processing (both are pending evaluation).
- Due to depressed commodity values, weight/transportation issues and processing issues, limited glass recycling options continue to be a statewide issue for SSR operations. AROW's Government Affairs Committee has received Board approval to convene a Glass Taskforce to evaluate the issue at a statewide level and make recommendations.
- BC completed installation of a SSR compactor in October, 2015; WC SSR compactor installation has been postponed until 2016 due to issues with the loading dock.
- Tri-County Staff have developed a new SSR educational video to reflect the new materials accepted (all plastic containers and aseptic cartons) and the new equipment and operational changes associated with handling these materials. A Tri-County Recycling logo is also being developed. J. Semrau played the Tri-County SSR video for the SWMB and shared the top three Tri-County Recycling logo choices with the SWMB.

Discussion ensued amongst the SWMB.

8. Discussion/Action – Sludge Site Operational Update: J. Rabe updated the SWMB with the following Sludge Site Operational Report.

- Sludge site disposal continues for material from Appleton Coated (~2,000 tons/month), Clearwater Paper (~500 tons/month) and Whiting Paper (~40 tons/month).
- Sludge site operations began incorporating Wisconsin Public Service (WPS) Weston 4 fly ash for stabilization in June 2015 (1,000 tons/month).
- Two operational issues have surfaced during the last few months: instability of old (uncovered) sludge and odors issues.
- Perforated piping/granular backfill "drains" have been installed within the sludge site to assist with dewatering in the new sludge placement areas; SWMB Staff still need to address dewatering within old, uncovered sludge placement areas.
- SWMB Staff met with Appleton Coated personnel on November 3, 2015 to determine if changes could be made to their dewatering operations that would improve sludge consistency/reduce odors.
- J. Rabe discussed options with Integrity Grading (contractor hauling fly ash for WPS); issues point toward old, uncovered sludge (anaerobic biological activity) as the main source of odors.
- J. Rabe has contacted Mike Ruetten from GEI Consultants for additional input/assistance; M. Ruetten has considerable experience with papermill sludge landfill design/operations.

- SWMB Staff will continue to evaluate options for sludge instability/drainage and reducing odors from the site.

Discussion ensued amongst the SWMB.

9. Discussion – C&D Recycling Update: J. Rabe updated the SWMB with the following Construction & Demolition (C&D) Recycling report.

- WC continues to segregate C&D and clean wood materials and ship to Landfill Reduction & Recycling (LRR) for processing; ~6,600 tons C&D and ~140 clean wood year to date (YTD).
- BC continues the same segregation process for C&D; ~14,000 tons C&D YTD shipped to LRR for processing.
- OC is testing a “drop and pick” method with hand unloaded materials in their transfer station; OC estimates a total of ~20,000 tons/year of C&D are available from their customers.
- In an effort to obtain better rates for C&D processing, BC prepared a combined, Brown, Outagamie and Winnebago County (BOW) Request for Quote (RFQ) for C&D processing in October 2015 (~40,000 tons/year); LRR proposed rate for 2016 is increased from the current rates being charged for BC and WC material.

J. Rabe explained to the SWMB that the BOW Diversion Technology Committee was tasked with reviewing options for processing C&D and met with Wisconsin Department of Natural Resources (WDNR) personnel in September 2015. The Draft Report issued on October 30, 2015 indicated that a possible outdoor, 3-season facility would be approved/permitted by WDNR (with restrictions).

J. Rabe explained to the SWMB that increased costs in C&D processing may bring about changes to the current C&D recycling program. Options that are being considered include:

- Continue segregating C&D material and shipping to LRR for processing.
- Develop a BOW outdoor 3-season facility at OC.
- Discontinue segregation and landfill disposal.

Discussion ensued amongst the SWMB.

10. Future Agenda Items: None.

11. Set Next Meeting Date: The next SWMB meeting date is scheduled for November 18, 2015 at 9:00 a.m.

12. Adjournment: Motion to adjourn made by K. Robl and seconded by M. Easker. Motion carried 8-0. Meeting was adjourned at 10:26 a.m.

13. Site Tour for SWMB Members: SWMB Members were invited to participate in a Site Tour to view composting operations, sludge site operations and areas under consideration for end use planning at the Sunnyview and Snell Road Landfills.

Respectfully Submitted,

Kathy Hutter
Confidential Secretary

Approved by SWMB – November 18, 2015