

**SPECIAL ORDERS SESSION
WINNEBAGO COUNTY BOARD OF SUPERVISORS
TUESDAY, JULY 2, 2002**

Chairman Maehl called the meeting to order at 6:00 P.M. in the Supervisors' Room, Fourth Floor, Courthouse, Oshkosh, Wisconsin.

The meeting was opened with the Pledge of Allegiance and an Invocation by Supervisor Rankin.

Present: Sevenich, Barker, Griesbach, Hotynski, Maehl, Klitzke, Lauson, Pech, Thompson, Steineke, Madison, Radewan, Sundquist, Wingren, Jacobson, Norton, Robl, Eichman, Kline, Tierney, Schaidler, Farrey, Sievert, Arne, Diakoff, Brennand, Rankin, Rengstorf, Koziczkowski, Kramer, Hert, Widener and Nielsen. Excused: Albrecht, Egan and Scoville. Absent: Finch and O'Brien.

Motion by Supervisor Robl and seconded to adopt the agenda with the following change: Paul Sundquist presentation on tourism will be first with the other agenda items following. CARRIED BY VOICE VOTE.

COMMUNICATIONS, PETITIONS, ETC.

Notice of Claim from Don Atanasoff, attorney for Krist Oil for losses incurred from District Attorney's office neglect or unwillingness to prosecute was referred to the Personnel & Finance Committee.

Notice of Claim from August Michaels for damage done to his tire was referred to the Personnel & Finance Committee.

A letter was received from Senator Michael Ellis regarding his receipt of Resolution No. 24-52002: "Support Wisconsin Department of Transportation Recommendation for the Expansion of USH 41 to Six Lanes from Breezewood-Bell (Neenah) to STH 26 (Oshkosh)" and Resolution No. 30-52002: "Guarantee Future Funding for Wisconsin's Tobacco Prevention Efforts".

The following resolutions were received from various counties:

- Columbia County – Resolution No. 35-02 "Request Wisconsin Counties Association Leadership in Health Insurance Portability and Accountability Act (HIPAA) Compliance";
- Dunn County – Resolution No. 70 – "Requests the Wisconsin Counties Association to request that the Governor and Legislature of Wisconsin act to continue the agreement which enable filing of a single income tax return by residents of Wisconsin and Minnesota who are employed in the other state";
- Dunn County – Resolution No. 66 - "Supporting Federal Legislation to Prevent Increased Importation of Milk Protein Concentrates in the U.S. and the Use of Milk Protein Concentrates in Real Dairy Products in Wisconsin";
- Green Lake County – Resolution 21-2002 "Relating to State Funding for Mental Health Inpatient Hospitalizations at State Institutions";
- Lafayette County – Resolution No. 4-02 "State Funding for Long Term Mental Health Inpatient Care at State Institutions";
- Langlade County - Resolution #53-2002 "Request Federal and State Government to Relax the Requirements for Emergency Medical Technicians (EMT's)".
- Waupaca County - Resolution No. 13 (2002-2003) "Oppose SB 232 and AB 294" and Resolution No. 14 (2002-2003) "Supporting Federal Legislation to Prevent Increased Importation of Milk Protein Concentrates in the U.S. and Use of Milk Protein Concentrates in Real Dairy Products in the State of Wisconsin".

COMMITTEE REPORTS

Supervisor Rankin spoke briefly on a UW Extension conference he attended in Wausau. There is great concern about the family farm. There is also concern regarding our economy becoming a service economy. We are serving one another, but not producing a lot. A suggestion was made that if the state mandates a service and doesn't have the money, they should be asked which service would they like discontinued.

COUNTY BOARD CHAIRMAN'S REPORT

Chairman Maehl read a thank you card received from Leah Shea, one of the 2002 Scholarship recipients. Chairman Maehl extended happy birthday wishes to Supervisors Sievert and Kramer and to Corporation Counsel John Bodnar.

Chairman Maehl extended birthday wishes to the entire Board for the upcoming 4th of July. He asked everyone to say a prayer for all those who gave their lives in the Revolutionary War through the current war.

Chairman Maehl spoke regarding his recent trip to California and their taxation and user fees.

PUBLIC HEARING

No one addressed the Board.

TOURISM IN WINNEBAGO COUNTY AND WISCONSIN

Supervisor Sundquist introduced Wendy Hielsberg, Director of the Oshkosh Convention and Visitors Bureau and Julie Pollnow, Chair of the Oshkosh Convention and Visitors Bureau.

Ms. Hielsberg spoke regarding economic aspects and what tourism means to everyone. The Bureau's mission is "to aggressively promote Oshkosh and Winnebago County as an overnight destination for groups, associations, meetings and conventions and a leisure visitor by representing and positioning our community, it's facilities, all its attractions as a premier destination".

Ms. Hielsberg gave an example using the National Badger Dachshund Convention. There were 800 dachshunds in town for five days. There were 800 delegates here for five days staying in hotels and campgrounds, eating at restaurants, buying gas, shopping the malls and going on spouse tours. This convention generated over \$1 Million in revenue and received a lot of press coverage.

Winnebago County ranks 14th out of 72 counties in tourism expenditures. Ms. Hielsberg distributed a handout entitled "The Economic Impact of Expenditures by Travelers in the Oshkosh Area". In 2001, the estimated travelers' expenditures were approximately \$135 Million, most of which was spent May through August. There are 3,552 jobs created because of the tourism industry, generating approximately \$63 Million in resident income. The top three categories in expenditures are shopping (39%), food (34%) and recreation (33%).

During the months December through April, most of the tourism is from meetings and conventions; May through August is for pleasure and September and November are business travelers.

Ms. Hielsberg handed out a brochure entitled "Tourism Works for Wisconsin, 2001 Wisconsin Tourism Economic Impact Facts". More that \$1.8 billion in taxes and other fees for state and local governments were collected through tourism in 2001. If this had not been collected, each household would have had to pay an additional \$932 in taxes to maintain existing government services.

Julie Pollnow, Chair of the Oshkosh Convention and Visitors Bureau, has a real interest in tourism and is a meeting planner for the NWI Travel Agency. Ms. Pollnow handed out an Oshkosh/Winnebago County 2002-2003 Visitors Guide. The Industrial Development Board donated \$5,000 towards the publication so the Bureau could market Winnebago County regionally. The guide was published internally.

Ms. Pollnow said a good relationship has been developed over the last year with Omro and Winneconne and looks forward to a good ongoing relationship with Winnebago County.

STORMWATER ASSESSMENT CONSTRUCTION SITE EROSION CONTROL

Mike Koles, Community Resource Development Educator for UW Extension was a presenter of two proposed ordinances, "Winnebago County Construction Site Erosion Control" and "Winnebago County Stormwater Management". Also present for questions were Pete Van Airsdale, Director of the Land and Water Conservation Department; Jim Bachhuber, consultant on the project from Earth Tech; Bob Braun, Zoning Administrator; Dave Schmidt, Planning Director; and John Wilke, member of the Stormwater Technical Advisory Committee. The Stormwater Technical Advisory Committee is made up of 30 to 35 dedicated individuals from throughout the county representing private industry, local government and the general citizenry. This group has put a lot of time and energy into this process.

Approximately four years ago a Land and Water Resource Management Plan was adopted by the County. Part of this plan was to improve stormwater management and construction site erosion control. About three years ago a Neenah Slough Group was formed. In 2000 the Winnebago County Board budgeted \$50,000 for stormwater management. Many people from Winnebago County met to decide what to do with the money. It was decided a Stormwater Technical Advisory Committee (STAC) should be formed.

The committee was given four charges:

1. Develop vision and goals;
2. Develop Stormwater Management Ordinances;
3. Develop Construction Site Erosion Control Ordinance;
4. Develop a Revolving Loan Fund Proposal

There are three stormwater concerns:

1. Water quantity – This refers to volume, which is how much does not soak into the land but runs off; peak flow, cubic feet per second during a runoff event; base flow, cubic feet per

- second during a dry period;
2. Water quality – sediments, excess nutrients, temperature, heavy metals and bacteria;
3. Aquatic Habitat – The more impervious surface you get in a watershed, the worse your aquatic habitat. The breaking point is between 8% and 10%.

At the federal level, the EPA Phase II of the National Pollution Discharge Elimination System Stormwater Program will affect 11 towns and cities in Winnebago County. This federal program will mandate the communities to obtain permits to discharge stormwater by March 10, 2003. This permit will be granted after it has been shown the municipality has a stormwater management program that will be implemented within the next five years. There are six minimum control measures:

- Public education and outreach
- Public involvement and participation
- Illicit discharge detection and elimination
- Pollution Prevention/Good Housekeeping
- Construction Site Runoff Control
- Post-Construction Runoff Control

Effective July 10, 2002 new State regulations will go into effect. These include NR 151 – performance standard for non-point pollution; NR 152 – model ordinances and NR 216 – enforcement rules.

Winnebago County does not have a construction site erosion control plan. The County had a stormwater management plan, but it does not comply with the DNR performance standards.

Mr. Koles commended the STAC. They have met monthly in a six-phase process from July, 2000 through April, 2002:

1. Four intensive months of education;
2. Vision and Goal Development;
3. Best Management principles and practices education;
4. Regulatory Atmosphere Education;
5. Stormwater Management and Construction Site Erosion Control Draft Ordinance Development;
6. Revolving Loan Fund.

Conservatively, Mr. Koles felt each committee member has devoted over 2000 hours.

Outagamie and Fond du Lac Counties copied the Winnebago County plan and inserted their names, made a few changes, but basically used the Winnebago County plan as their road map.

5-YEAR CAPITAL IMPROVEMENT PROGRAM

Executive Jane Van De Hey, with the assistance of Chuck Orenstein, Finance Director, presented the 5-year Capital Improvement Program to the County Board.

Executive Van De Hey explained the process begins by the Department Heads going to their committee of jurisdiction where they discuss projects for infrastructure improvements or changes or preventative maintenance. The projects are turned into the County Executive and Finance Director. They take a “field trip” and look at each project in an effort to prioritize them. A public hearing is then held.

The projects that are listed in the 2003 budget are those more urgently in need of infrastructure repair/replacement. The further out on dates the projects become, the more the projects are benchmarks, but not set in concrete. Only the 2003 projects are listed in detail.

Some of the projects set for the 2003 budget year are:

Administration:

- Facility Roof Maintenance – This is a multi-year preventive project. The projects for 2003 are Oshkosh Human Services and the Courthouse;
- Remodel Safety Building – This is contingent on options after the Sheriff’s Department moves out;
- Courtroom Security Upgrade – This has nothing to do with the security proposal that was brought forth earlier in the year. This is work to upgrade the courtroom security systems and relocate the monitoring function to the new jail.

Public Safety:

- Law Enforcement Center – This is the final phase of borrowing;
- Public Safety Systems – This is two fold. The first part is to replace the current CAD (computer aided dispatch) and RMS (records management system). The second part is to replace the current E-911 system.
- Infrastructure – Due to County Y being resurfaced in 2002, the fiber cable running under and along the side of the road to the west from Park View Health Center and the James

P. Coughlin Center needs to be relocated, requiring a new set of strands.

Transportation

- Highway projects for 2003 are CTH "JJ" - CTH CB to Tullar Road; CTH "A" – Indian Point Road to Castle Oak Street; CTH "A" – CTH "Y" to Indian Point Road; and CTH "E" Reconstruction-planning, design and engineering;
- Highway Facility Addition (This addition will replace the existing remote facilities in Omro and Winchester.)

Human Services

- Public Health – Relocate Public Health Department to a new or remodeled facility that conforms to the Americans with Disabilities Act.
- Upgrade electrical system at Park View Health Center.

Education/Recreation

- Restroom/Shower Expansion – Supervisor Pech noted this would be a good opportunity for a "private/public relationship".

Planning and Environment

- Solid Waste – Although the Solid Waste Management Board is autonomous, their capital projects were included in the improvements program. There are three projects scheduled for 2003. Solid Waste will use their retained earnings to pay for the projects rather than borrowing. The projects include purchasing a recycling debagger, relocating LFG electric and purchasing a flare.

The County Executive is hoping to stay under \$10 million. This ensures the County will get a better interest rate. A variety of other information was included in the program including outstanding indebtedness and capital projects outlook. Anyone interested in looking over the Executive Capital Improvements Plan can view a copy in the County Clerk's Office.

Chairman Maehl reminded Supervisors to attend the upcoming EAA AirVenture Fly-In.

Motion by Supervisor Robl and seconded to adjourn until Tuesday, July 30, 2002 at 6:00 p.m. CARRIED BY VOICE VOTE. The meeting was adjourned at 8:15 p.m.

Respectfully submitted,
Patricia Rabe, Deputy
Winnebago County Clerk

State of Wisconsin)
County of Winnebago)ss

I, Patricia Rabe, Deputy Winnebago County Clerk, do hereby certify that the foregoing is a true and correct copy of the Journal of the Winnebago County Board of Supervisors for their adjourned session meeting held June 18, 2002.

Patricia Rabe, Deputy
Winnebago County Clerk