

**SPECIAL ORDERS SESSION
COUNTY BOARD MEETING
TUESDAY, JANUARY 9, 2007**

Chairman David Albrecht called the meeting to order at 6:00 p.m. in the County Board Room, Fourth Floor, Courthouse, 415 Jackson Street, Oshkosh, Wisconsin.

The meeting was opened with the Pledge of Allegiance.

Chairman Albrecht then called for a moment of silence in remembrance of Supervisor Forrest Weber and his wife Dale, and for former county board supervisor/chairman and county executive Paul Stevenson. Supervisor Lennon then led the invocation.

The following Supervisors were present: Griesbach, Hotynski, Ramos, Maehl, Koziczowski, Pollnow, Widener, Lauson, Albrecht, Anderson, Thompson, Lohry, Lennon, Farrell, Hall, Wingren, Jacobson, Norton, Warnke, Drexler, Robl, Schmuhl, Kline, Locke, Eisen, Schaidler, Farrey, Sievert, Arne, Diakoff, Brennand, Egan, Ellis and Rengstorf.

Excused: Barker, Finch and O'Brien.

Motion by Supervisor Robl and seconded to approve the amended agenda for this evening's meeting.

CARRIED BY VOICE VOTE.

CHAIRMAN'S REPORT

Chairman Albrecht reported that Supervisors Barker, Finch and O'Brien are excused from tonight's meeting.

Chairman Albrecht stated that Supervisors Koziczowski and Jacobson have made donations to the county's scholarship fund.

Chairman Albrecht commended Supervisors Norton, Barker and Widener and Mr. Stan Sevenich for their appearance on "Eye On Oshkosh" where they discussed Forrest Weber and his contributions to the City of Menasha and Winnebago County.

CHAIRMAN'S APPOINTMENT

Temporary Committee on County Board Size

Chairman Albrecht asked for the Board's approval of his appointment of Supervisor Joe Hotynski to the Temporary Committee on County Board Size. Supervisor Hotynski will replace Supervisor O'Brien, who resigned from this committee.

Motion by Supervisor Schaidler and seconded to approve. CARRIED BY VOICE VOTE.

PUBLIC HEARING

No one addressed the Board.

COUNTY EXECUTIVE'S REPORT

Executive Harris spoke about the passing of Supervisor Weber and his wife Dale and former supervisor and County Executive Paul Stevenson. He explained that the Stevenson family has asked that in lieu of flowers, donations should be made in Paul's name to the Winnebago County 4-H program. Mr. Harris stated that because of the Weber's support of Park View Health Center, it would be fitting for donations to be made in their names to Park View Health Center through the Oshkosh Foundation. If donations exceed \$500, a plaque bearing their names will be permanently displayed at Park View Health Center. He asked that the Board consider making donations to these two memorials.

COUNTY HIGHWAY UPDATE - JOHN HAESE, WINNEBAGO COUNTY HIGHWAY COMMISSIONER

John Haese, Winnebago County Highway Commissioner, gave a report on the various road projects that his department is working on:

County Trunk Highway AP:

- From USH 441 to Oneida Street in the City and Town of Menasha. The project is approximately 2.0 miles long.
- Average daily traffic varies between 9,000 and 10,000 vehicles per day.
- The projected cost of the project is estimated at \$2.3 million with \$1.3 million coming from State and Federal funds.
- Bids will be let on April 16, 2007 with construction beginning in June. The project would be completed by the end of October.
- Mr. Haese explained that the Wisconsin Department of Transportation has over scheduled projects in

2007 and they are between \$50 & \$70 Million short for the projects. They are asking that anyone with a local or state road project consider delaying or rescheduling the project. Mr. Haese reported to the county's Highway Committee that it would be financially detrimental to Winnebago County to offer the CTH AP project for delay or rescheduling.

- A resolution requesting the funding for the construction of this project will come to the Board in April.

County Trunk Highway E

- From Kirkwood Road west to STH 116--approximately 7.6 miles.
- Average daily traffic is approximately 3,000 vehicles a day.
- The existing road will be profile milled and then covered with a 3.5 inch asphalt mat. It will be 30 feet wide, consisting of two 12-foot lanes with 3-foot paved shoulders.
- Estimated cost of the project is \$1.7 Million.
- It will take about four weeks to complete the project.

County Trunk Highway T

- From CTH Y to CTH GG--approximately 4.25 miles. Also includes .25 mile south of CTH Y, which is the CTH T and STH 45 interchange.
- Average daily traffic is 1,000 vehicles a day, but a planned subdivision and a new interchange at STH 45 will cause traffic in this area to increase. Projections are 4,500 vehicles per day by 2020.
- Currently this section of road has a 30 year old asphalt pavement over concrete. The concrete has deteriorated and needs to be replaced. If it isn't replaced, any future asphalt overlays would fail prematurely within 5 to 12 years.
- The project has both urban and rural design sections.
- The urban area, which runs approximately .25 mile north of CTH Y will include curb & gutter and storm sewers with an asphalt road surface.
- The rural section will begin north of the urban section and run to CTH G with two roundabouts included in the project. One roundabout will be at the intersection of CTH Y and T and the other at the intersection of CTH GG and T.
- The cost for the design work of the CTH T project is approximately \$180,000.

Mr. Haese took questions from the Board.

PROGRAM EVALUATION AND PRIORITIZATION PROJECT FOR SHEBOYGAN COUNTY ADAM PAYNE, COUNTY ADMINISTRATOR

Adam Payne, Sheboygan County Administrator, addressed the board about their program evaluation and performance review process. Mr. Payne explained that rising costs and expenses, coupled with property tax limits, underfunded state-mandates and reduced intergovernmental transfers, is forcing counties and local units of government to make drastic changes.

Mr. Payne explained that Sheboygan County went through a program evaluation and prioritization process of each of their departments and their programs. He explained that Marathon and Eau Claire Counties had gone through the same process, so Sheboygan County looked at their procedures and adapted them to fit how they wanted to do their evaluation and prioritization.

Mr. Payne then went through their Program Evaluation and Prioritization Final Report. He explained that the chairmen of their ten standing committees sat on a committee that was charged by resolution to, "develop a method for the uniform analysis and prioritization of all County programs and to do the actual prioritization of such programs by July 31, 2005." This committee met 19 times over a 6-month period and identified 207 programs in Sheboygan County. Mr. Payne explained that the committee set numerous "ground rules" that kept the committee on task and working efficiently. Some of those rules included meeting at a consistent time, limiting the meetings to 2 hours, allowing a maximum of 10 minutes for the discussion/explanation of each program, etc.

Mr. Payne explained that it was mandatory that each department participate in the process. They were required to identify each and every program and service that they provided and to answer specific questions on each one of those programs/services. The department heads were limited to a maximum of two pages to answer all of the questions on each program/service. Mr. Payne stated that it was important that the department heads had "concise" "summarized" answers to these questions, because that was the key information that they used to prioritize all the county's programs and services.

Mr. Payne explained that each committee member assigned a score to each program/service after reviewing the department's answer sheets and after a maximum 10-minute presentation and question and answer session with

the department head. It was important that these time limits were maintained so the committee could get through the 200+ programs and services that Sheboygan County offers.

Mr. Payne explained that as the process went on, the committee became more comfortable with it and the process became more efficient. He stated that they also did validity testing two or three times during the process to make sure that they scored programs and services consistently. They did this by going back and re-scoring some of the first programs/services they reviewed to see if the scores stayed the same. Mr. Payne stated that the scores remained constant so they felt their process was reliable.

After each program/service was reviewed and assigned a score, the committee compiled a report ranking them. The report lists the program/service, the department that provides it, the score and whether or not it is mandated. The highest possible score a program/service could obtain was 775. Mr. Payne stated that after the ranking was done, the highest score the committee assigned was 691 and the lowest was 328.

Mr. Payne took questions from the Board. A copy of his handout is on file in the County Clerk's Office. A copy of the complete study is available on the Sheboygan County website - www.co.sheboygan.wi.us.

COUNTY BOARD AND COMMITTEE RESTRUCTURING; DEPARTMENT CONSOLIDATION JAMES T. DWYER, WAUKESHA COUNTY BOARD CHAIRMAN

James T. Dwyer, Waukesha County Board Chairman, explained that since 1968 they have had a 35 member board. In 2006, at the direction of their county executive, the county board introduced two ordinances--one to reduce the board to 19 members and one to reduce it to 25 members. Chairman Dwyer explained that the Board did not take any action on these ordinances until they had time to study the impact that these reductions would have on the board's work and oversight responsibilities.

It was during this time that Act 100 was signed into law by Governor Doyle, which allows for citizens to petition for a referendum to downsize a county board one time between censuses. Chairman Dwyer explained that while their board was studying their two ordinances to downsize to either 19 or 25, a citizen's group began a petition drive. The board then took action on the ordinances and voted to downsize to 25 members.

Chairman Dwyer explained that prior to 1991 when the first county executive was elected in Waukesha County, they had 12-15 standing committees, plus commissions and boards. A committee of county board supervisors was then formed to study their committee structure and came back with a recommendation to have 8 standing committees. In 1998, that was downsized to 7 standing committees.

Chairman Dwyer stated that their Executive Committee has been meeting and reviewing their board rules to see how they need to be revised for the new 25-member board. He stated that they will be recommending to the board that they retain their 7 standing committees with 7 members on each committee.

Chairman Dwyer then went through and explained their committees and the departments under each of the committee's jurisdiction.

Chairman Dwyer then took questions from the Board. A copy of Chairman Dwyer's presentation is on file in the County Clerk's Office.

At 7:50 p.m., Chairman Albrecht called for a brief recess. The Board reconvened at 8:00 p.m.

ORDINANCE NO. 136-122006: Reconsideration by Winnebago County Board of Supervisors of Amendment to Section 2.01 of the General Code of Winnebago County as Vetoed by County Executive

The Winnebago County Board of Supervisors, at this point in the agenda, shall reconsider a Motion from any County Board Supervisor who voted in support of Ordinance #136-122006 to reconsider said resolution. The vote required for passing said Motion to reconsider shall be a majority of those present. Should said Motion pass, the Board shall then consider a Motion to override the veto of the County Executive as to Ordinance #136-122006. **A two-thirds vote of members-elect shall be required to override said veto.** A copy of the veto of the Winnebago County Executive is herewith attached to this Resolution.

Motion by Supervisor Kline and seconded to reconsider Ordinance No. 136-122006. Ayes: 24. Nays: 9 - Griesbach, Ramos, Maehl, Thompson, Lennon, Wingren, Norton, Eisen and Rengstorf. Excused: Barker, Finch and O'Brien. CARRIED.

Motion by Supervisor Schaidler and seconded to override Executive Harris's veto of Ordinance No. 136-122006. Ayes: 24. Nays: 9 - Ramos, Pollnow, Thompson, Lohry, Norton, Warnke, Eisen, Farrey and Arne. Excused: Barker, Finch and O'Brien. LOST - 2/3RDS VOTE OF MEMBERS-ELECT REQUIRED.

Motion by Supervisor Robl and seconded to adjourn until the Board's next meeting on Tuesday, January 16, 2007. CARRIED BY VOICE VOTE.

The meeting was adjourned at approximately 8:30 p.m.

Respectfully submitted,
Susan T. Ertmer
Winnebago County Clerk

State of Wisconsin)
County of Winnebago) ss

I, Susan T. Ertmer, do hereby certify that the foregoing is a true and correct copy of the Journal of the Winnebago County Board of Supervisors for their Special Orders Session held January 9, 2007.

Susan T. Ertmer
Winnebago County Clerk