

**SPECIAL ORDERS SESSION  
COUNTY BOARD MEETING  
TUESDAY, JANUARY 5, 2010**

Chairman David Albrecht called the meeting to order at 6:00 p.m. in the County Board Room, Fourth Floor, Courthouse, 415 Jackson Street, Oshkosh, Wisconsin.

The meeting was opened with the Pledge of Allegiance and an invocation by Supervisor Lennon.

The following Supervisors were present: Konezke, Barker, Griesbach, Eisen, Ramos, Miller, Koziczowski, Smith, Widener, Hamblin, Albrecht, Gabert, Thompson, Lennon, Wingren, Jacobson, Norton, Warnke, Robl, Schmuhl, Locke, Nelson, Finch, Sievert, Farrey, Diakoff, Brennand, Egan, Ellis, Rengstorf and Reinert.

Excused: Kline and Hall. Absent: Riste and Gearhart.

Motion by Supervisor Robl and seconded to approve the agenda for this evening's meeting. CARRIED BY VOICE VOTE.

**PUBLIC HEARING**

No one addressed the Board.

**COMMITTEE REPORTS**

Supervisor Norton reported that Park & Recreation Committee's ad hoc committee on the Community Park beach has been meeting. Supervisor Norton encouraged the other supervisors to attend their next meeting on Monday, January 18 at 3:00 p.m.

Supervisor Lennon reported that the Aviation Committee is holding a meeting tomorrow at 8:00 a.m. in the Conference Room at Wittman Airport. Other supervisors are welcome to attend.

**CHAIRMAN'S REPORT**

Chairman Albrecht thanked Supervisor Jacobson for his donation to the county's scholarship fund.

Chairman Albrecht reported that Supervisors Kline and Hall are excused from tonight's meeting.

**U.S. HIGHWAY 41 PROJECT IN WINNEBAGO COUNTY – WISCONSIN DEPARTMENT OF TRANSPORTATION**

Mike King of the Wisconsin Department of Transportation gave a Power Point presentation on the U.S. Highway 41 Project. Mr. King's presentation included the following information:

- This is the largest construction project in the history of Northeastern Wisconsin
- 17 miles of US Highway 41 in Winnebago County will be reconstructed
- 7 interchanges will either be reconstructed or modified
- 16 roundabouts will be constructed in Winnebago County

Mr. King described the largest aspects of the project:

- Reconstruct the WIS 21 interchange with WIS 21 over US 41
- 8 lanes across Lake Butte des Morts
- Reconstruct US 45 interchange to provide free flow from US 41 northbound to US 45 northbound; and free flow from US 45 southbound to US 41 southbound
- Construct a 12' wide trail on the east side of US 41 from WIS 21 to Lake Butte des Mort Drive

Mr. King described the various other projects that are in progress or have been completed. They include:

- Witzel Avenue overpass
- Washburn Street
- Snell Road overpass
- Fountain Avenue/Snell Road connection over US 41
- Multi-lane roundabout at US 45/Fernau Avenue/Lake Butte des Morts Drive
- Placement of fill along the west side of Lake Butte des Morts west of US 41
- Construction of Lake Butte des Morts Drive overpass over US 41

2010 Construction Plans include:

- Replace County Road K structure over US 41 – begin February and complete in July
- US 41/WIS 76 interchange construction – begin in April and complete in June
- Widening of US 41 southbound lanes from Witzel Avenue to Waukau Avenue; begin 2011 reconstruct of 9<sup>th</sup> Avenue interchange

- US 41/US 45 interchange – construct temporary bypass in 2010; US 41/US 45 interchange closed in 2011; project completed in August 2012
- Breezewood Lane interchange in 2011 with 4 multi-lane roundabouts; construct temporary widening on US 41 north bound lanes in 2010 for this project. There will be night time lane closures. Completion in November 2011

Mr. King then discussed roundabouts and explained their preference over traffic signal controlled intersections. The Insurance Institute for Highway Safety shows that with roundabouts:

- Crashes decreased by 39%
- Injuries decreased by 76%
- Fatalities and/or incapacitating injuries decreased by 90%

Following his presentation, Mr. King took questions from the Board.

#### **HIGHWAY PROJECTS UPDATES – JOHN HAESE, WINNEBAGO COUNTY HIGHWAY COMMISSIONER**

John Haese, Winnebago, County Highway Commissioner, explained the following county highway projects:

- County Road A: This project runs from the Neenah city limits to just north of County Road Y and will be a two-lane highway with a west side bike/pedestrian trail. Roundabouts are being proposed for the intersections at County Road G and County Road GG. Right-of-way will be purchased by June 2010, but construction won't start until the existing highway surface needs to be reconstructed—sometime after 2015. Public information meeting will be held on Tuesday, February 2 @ 5:30 p.m. at the Highway Department. If constructed in 2015, cost is estimated at \$3 Million.
- County Road T: The final design for this project should be completed by the end of February. This project runs from south of County Road Y north to County Road G. This will be a two-lane rural section of highway with an urban section (curb and gutter) from County Road Y north to Roberts Road in the Town of Oshkosh. There will be a round-about at the intersection of County Roads Y & T and at County Roads GG & T. There may be a public information meeting for this project, but nothing has been scheduled yet. Right-of-way for this project will be acquired this summer. It's hoped that the project will be constructed by 2012. Estimated cost is \$3.4 Million.
- Satellite Highway Facility – proposed to be built in the Town of Winchester, south of County Road II and east of US Highway 45. The facility would have five stalls for large equipment and a small office area. This facility would make it easier to service the US Highway 45/10 area, as well as the county roads and town roads in that area. The county is negotiating with the Wisconsin Department of Transportation to have them transfer ownership of 3 acres of land near the county's salt shed to the county. Site plans have been completed. It's hoped that the project can be bid and construction started by the fall of 2010. Estimated cost of the project is \$275,000.
- County Road E Project – This is a resurfacing project that starts outside the City of Omro, south to the Fond du Lac County line. The county will receive \$200,000 in state funding towards this project. Estimated cost for the project is \$2,025,000. They hope to begin the project in June, 2010 and should take about one month to complete.
- County Road D – This is a resurfacing project and involves the use of approximately \$1.9 Million in American Recovery and Reinvestment Act stimulus funds to offset the project's total cost of approximately \$2.5 Million. This project runs from State Road 116, south of the Village of Winneconne, east to Pumpkin Seed Creek Bridge, which is just east of the Waushara County line. The project will be put out for bids in February and with completion sometime this summer.
- County Road I – This project will run north from Ripple Avenue to north of 35<sup>th</sup> Street in Oshkosh. It will be a concrete roadway with curb, gutter and storm sewer. Federal funds should be available for the costs associated with the construction of the urban section. Construction is scheduled for 2013. A two-lane round-about is being designed for the intersection of County Roads I & N. The round-about will accommodate pedestrians and cyclists. Estimated cost for the entire project is about \$3.2 Million. This project may be done in segments.

Mr. Haese took questions from the Board.

#### **LAKELAND CARE DISTRICT UPDATE – KATIE MNUK, CHIEF EXECUTIVE OFFICER**

Katie Mnuk, Chief Executive Officer for the Lakeland Care District, updated the Board on family care reform and the Lakeland Care District. Ms. Mnuk explained that family care programs were developed primarily because of:

- Our country's aging population and the impact that is having on our health care system.

- Lack of resources creates long waiting lists of people who are eligible for services, but can't get them.
- Institutionalized care (nursing home care) was used more frequently than community-based care (in-home care or in a less restrictive setting than a nursing home).

Ms. Mnuk stated that the goals of family care are:

- Give people better types of care choices to meet their needs. This is accomplished with:
  - Provider network
  - Care recipient plays an active role in their care plan
- Improves access to services
  - Once a county fully implements a family care program, state law dictates that the waiting lists must be eliminated within three years
- Improves quality of care and focuses on prevention
- Cost effectiveness

Ms. Mnuk stated that the Lakeland Care District is a "public, long-term care district and it was created by Winnebago, Manitowoc and Fond du Lac Counties to provide family care services across the three-county region." Ms. Mnuk explained the governance structure and the nine-member board of directors. Each of the three counties appointed three members to three-year terms on the board.

Ms. Mnuk stated that Lakeland Care District is under contract with the State of Wisconsin and is governed by the state's policies. She explained the various steps and processes the district had to go through to become operational. Ms. Mnuk stated that the Lakeland Care District officially began operating on January 1, 2010. They will begin offering services in Manitowoc County on April 1, 2010 and in Winnebago County in July, 2010.

In July, people in Winnebago County who receive services through a county waiver program will either be able to receive services through the Lakeland Care District or through the state's Include-Respect-I Self Direct (IRIS) Program. Winnebago County Human Services employees will explain these two options to the county waiver program participants and help them decide which program is best for them.

Ms. Mnuk then took questions from the Board.

#### **WINNEBAGO COUNTY ZONING ORDINANCE – JERRY BOUGIE, DIRECTOR OF PLANNING & ZONING**

Jerry Bougie, Winnebago County Director of Planning and Zoning, updated the Board on the status of the revision of the county's zoning ordinance. He explained that this revision project began about one year ago and is being done because it is a requirement of the county's Comprehensive Plan that was adopted in 2006.

Mr. Bougie introduced Brian O'Rourke, Winnebago County Associate Planner; and Tim Schwecke of Civi-Tek Consulting, who have been instrumental in this project.

Mr. Bougie distributed information that outlines the progression of the zoning ordinance revision project:

- Late fall of 2008 - Civi-Tek Consulting conducts interviews with municipal officials and citizens
- 12/06/2008 – Civi-Tek and Catherine Neiswender of the UW-Extension Office hold an open house to get input from municipal officials
- January 2009 – steering committee is formed
- 02/05/2009 – steering committee holds first meeting to discuss text of new ordinance
- Steering Committee holds 12 additional meetings throughout 2009 to continue work on the text of the new ordinance
- 3-4 additional Steering Committee meetings will be held in early 2010
- Second open house will be held in spring of 2010
- Creation and revision of new zoning map will begin in spring/summer of 2010
- First public hearing on proposed ordinance and zoning map will be held in summer/fall of 2010
- Adoption of the new zoning ordinance should be in the fall/winter of 2010.
- Newly adopted ordinance would be implemented on January 1, 2011
- Current issues with the zoning ordinance re-write:
  - Whether or not to participate in new farmland preservation zoning program
  - Implementation/adoption of newly proposed NR-115 (shoreland zoning program)
- New ordinance will be more user friendly and contain provisions that reflect current issues, i.e. renewable energy
- New zoning ordinance will compliment the Comprehensive Future Land Use Plan

Mr. Bougie then took questions from the Board.

Chairman Albrecht reminded the Board that the new federal mileage rate of \$.50 per mile went into effect on January 1, 2010, so they should figure their expenses accordingly.

Chairman Albrecht stated that the Board's 2010 meeting schedule has been corrected as follows:

- March 16, 2010 – Sine die meeting (last meeting of this Board)
- April 20, 2010 – Organizational Meeting
- April 27, 2010 – Business Meeting

Motion by Supervisor Robl and seconded to adjourn until the Board's next meeting on Tuesday, January 19, 2010.  
CARRIED BY VOICE VOTE.

The meeting was adjourned at approximately 8:00 p.m.

Respectfully submitted,  
Susan T. Ertmer  
Winnebago County Clerk

State of Wisconsin)  
County of Winnebago) ss

I, Susan T. Ertmer, do hereby certify that the foregoing is a true and correct copy of the Journal of the Winnebago County Board of Supervisors for their Special Orders Session held January 5, 2010.

Susan T. Ertmer  
Winnebago County Clerk