

**ADJOURNED SESSION  
WINNEBAGO COUNTY BOARD OF SUPERVISORS MEETING  
TUESDAY, MAY 17, 2022**

Chairman Tom Egan called the meeting of the Winnebago County Board of Supervisors to order at 6:00 P.M. from the Winnebago County Courthouse, 415 Jackson Street, Oshkosh, Wisconsin and virtually by ZOOM.

The meeting was opened with the Pledge of Allegiance and the invocation by Supervisor Powers.

The following Supervisors were present: 36 – Dowling, Nichols, Borchart, Eisen, Horan, Defferding, Ellenberger, Wise, Nussbaum, Stafford, Albrecht, Gabert, Binder, Swan, Robinson, Floam, Gordon, Ponzer, Poeschl, Norton, Hinz, Zellmer, Schellenger, Buck, Powers, Hanson, Cox, Gustafson, Youngquist, Farrey, Harrison, Zastera, Egan, Beem, Nelson and Miller

Motion by Supervisor Albrecht and seconded by Supervisor Gustafson to adopt the agenda for tonight's meeting.  
CARRIED BY VOICE VOTE.

**PUBLIC HEARING**

No one from the public addressed the board.

**COMMUNICATIONS & PETITIONS**

Susan Ertmer, County Clerk, presented the following correspondence:

- Resolutions from Other Counties:
  - Jefferson County – Requesting the State of Wisconsin to Revise the Current Real Estate Transfer Fee Revenue Sharing Formula was referred to the Legislative Committee.
  - LaCrosse County – Advisory Referendum on Clean Water was referred to the Legislative Committee.
  - Monroe County – Resolution on Clean Water was referred to the Legislative Committee.
  - Price County – Request State to Revise the Current Real Estate Transfer Fees Revenue Sharing Formula was referred to the Legislative Committee.
  - Price County – Elimination of the Badger Care Eligibility Cliff was referred to the Legislative Committee.
  - Towns of Clayton, Omro, Utica, Vinland and Winneconne – Supporting NACo's Position on Defining the Waters of the United States (WOTUS) and Regulations with Agricultural Considerations was referred to the Legislative Committee
- Commendations for Retiring Employees:
  - Kim Thomson – Sheriff's Department – 33 years of service to Winnebago County
  - Mary Salzer – Human Services – 23 years of service to Winnebago County
  - Bev Ostrander – Information Systems – 30 years of service to Winnebago County

**REPORTS FROM COMMITTEES, COMMISSIONS & BOARDS**

Supervisor Norton invited everyone to the Annual Winnebago County Wheel Chair Wash to be held on Saturday, June 25<sup>th</sup> from 10:00 a.m. to 12:00 noon at J&R Auto Service located on North Main Street in Oshkosh. Volunteers are needed and will be greatly appreciated for helping with this community service project.

Supervisor Powers thanked all the department heads from the Airport, Sheriff's Department, Highway Department, the UW-Fox Cities and the Parks Department that took part in the Winnebago County Board Tour.

Supervisor Defferding reported that the Fox Wolf Watershed Alliance had their annual cleanup on May 7<sup>th</sup>. They cleaned up trails and parks along the rivers, lakes and streams. Supervisor Defferding volunteered his time to clean up along the Riverside Cemetery on the WIOUWASH Trail.

Motion by Supervisor Poeschl, seconded by Supervisor Buck to approve the proceedings from the April 19, 2022 Organizational/Orientation meeting and the April 26, 2022 Regular Session of the Winnebago County Board meetings with a correction of including Supervisors Robinson and Schellenger listed as present at the April 26, 2022 meeting.  
CARRIED BY VOICE VOTE.

**COUNTY EXECUTIVE'S REPORT**

Executive Doemel spoke on the pending wage study that is scheduled for Winnebago County. He is working diligently on this project. He feels the wage study will show that some of the wages, but not all, are behind market. Conducting the wage study now, will allow a comparison for the current market. Executive Doemel is working with departments to try to keep employees and keep them satisfied. He feels there are more options and opportunities to look at besides wages.

Executive Doemel reported on what will need to be done in regard to the distribution of ARPA monies. We will need to look at all resources, income and expenses, to make this work. Everyone will need to work together.

## **COUNTY EXECUTIVE APPOINTMENTS**

### **ADVOCAP Board of Directors**

Executive Doemel asked for the board's approval of his appointment of Supervisor Andy Buck to the Advocap Board of Directors. This term will expire April 18, 2023. Motion by Supervisor Defferding, seconded by Supervisor Beem to accept. CARRIED BY VOICE VOTE.

### **ARPA STRATEGIES AND OUTCOMES COMMISSION**

Executive Doemel asked for the board's approval of his appointment of Oshkosh Community Leaders, Thomas Boelter and Mary Anne Dilling, to the ARPA Strategies and Outcomes Commission. A Neenah/Menasha regional representative will be appointed at a later date. Motion by Supervisor Robinson, seconded by Supervisor Swan to accept. CARRIED BY VOICE VOTE.

### **DIVERSITY AFFAIRS COMMISSION**

Executive Doemel asked for the board's approval of his appointment of Supervisor Kay Horan and Tameesha Jackson, Oshkosh to the Diversity Affairs Commission. Supervisor Horan will fill the vacancy of Supervisor Binder. This term will expire April 30, 2024. Motion by Supervisor Defferding, seconded by Supervisor Poeschl to accept. CARRIED BY VOICE VOTE.

### **NEENAH LIBRARY BOARD**

Executive Doemel asked for the board's approval of his re-appointment of George Scherck, Neenah to the Neenah Library Board. This term expires April 30, 2024.

Motion by Supervisor Poeschl, seconded by Supervisor Norton to accept. CARRIED BY VOICE VOTE.

### **UW OSHKOSH - FOX CITIES BOARD OF TRUSTEES**

Executive Doemel asked for the board's approval of his appointments of Supervisors Steve Binder and Tom Borchart, alternate, to the UW-Oshkosh Fox Cities Board of Trustees. This term will expire April 16, 2024.

Motion by Supervisor Buck, seconded by Supervisor Hinz to accept. CARRIED BY VOICE VOTE.

## **COUNTY BOARD CHAIRMAN'S REPORT**

Chairman Egan thanked all the Supervisors who attended the opening of the Jerry Finch Winnebago County Dog Park.

Chairman Egan commended everyone that helped with the County Board Tour.

Chairman Egan expressed concern regarding a resolution being pulled from the agenda.

## **COUNTY BOARD CHAIRMAN APPOINTMENTS**

### **ARPA (American Rescue Plan Act) Strategies and Outcomes Commission**

Chairman Egan asked for the board's approval of his appointments of Supervisor Tom Borchart, Supervisor Morris Cox, Supervisor Chuck Farrey and Supervisor Bob Poeschl to the ARPA Strategies and Outcomes Commission. Motion by Supervisor Norton, seconded by Supervisor Robinson to accept. CARRIED BY VOICE VOTE.

### **Information Systems Committee**

Chairman Egan asked for the board's approval of his appointment of Patrick Brennand, Winneconne, to the Information Systems Committee. This is a two-year term that will expire April 16, 2024. Motion by Supervisor Farrey, seconded by Supervisor Robinson to accept. CARRIED BY VOICE VOTE.

### **Land Conservation Committee**

Chairman Egan asked for the board's approval of his re-appointment of Bruce Bohn, Omro; and Daniel Stokes, Omro; to the Land Conservation Committee. These are two-year terms that will expire April 16, 2024. Motion by Supervisor Eisen, seconded by Supervisor Ponzer to adopt. CARRIED BY VOICE VOTE.

## **COUNTY BOARD ROLES & RESPONSIBILITIES PRESENTATION**

Attorney Andy Phillips, Attolles Law, SC, representing the Wisconsin Counties Association, gave his insight on the roles and responsibilities of County Board Supervisors and County Executives.

County Structure:

- County authority comes from Chapter 59 of the Wisconsin State Statutes.
- Statute 59.03 states that Counties are body corporate—they can sue and be sued.

- Powers are limited by state statute thru Administrative Home Rule.
- Counties are governed by a Board of Supervisors ranging in size from 7 – 38.

#### Self-Organized Counties:

- Provides more flexibility on the manner in which the board of supervisors may operate.
- Allows the use of staggered terms
- Provides compensation for supervisors
- Vacant positions can be filled

There are three types of County Government: County Executive, County Administrator and County Administrative Coordinator. Attorney Phillips provided a map showing which counties have executives, administrators and administrative coordinators.

#### County Executives:

- Chapter 59.17 covers the duties of the County Executive for Winnebago County
- The Executive appoints and supervises department heads with approval from the county board
- The Executive appoints members to Boards and Commissions with approval from the county board
- Submits an annual budget to the county board
- Coordinates and directs all administrative and management functions of the county government
- Has veto authority

#### County Administrator:

- Chapter 59.18 covers the duties of the County Administrator
- The Administrator is appointed by the County Board, this position is not elected by the voters
- The Administrator is responsible for appointing and supervising department heads with county board approval
- Appoints members to boards and commissions with county board approval
- Submits annual budget
- Administrators have no veto authority

#### Administrative Coordinator:

- Responsible for coordinating all administrative and management functions of the county government not otherwise vested by law in boards or commissions, or in other elected officers
- Similar to County Administrator but does not have appointment authority and coordinates rather than supervises
- Some counties meet the requirement by appointing an elected official

#### County Board Supervisors:

- Supervisors serve primarily a legislative function – policy making, law making, budgetary approval and cooperative decision making as a board
- Supervisors authority is collective, not individual
- When appointed to a committee chair position, a supervisor has the authority to set the agenda for committee meetings, preside at meetings and make reports and recommendations on the committee's behalf
- Involve, represent and be accountable to the public
- Determine services to be provided
- Adopt the budget
- Primary Function – to Enact Policy

Attorney Phillips covered the roles of the County Board Chair, standing committee functions, the involvement of committees, staff roles and responsibilities, and administration heads and staff.

Attorney Phillips compared the differences between county staff and the county board of supervisors. He discussed the difference between policy and administration, and leadership roles. Attorney Phillips explained what happens without distinction between policy and administration and how the barrier can be broken down between the board and employees. He explained the role of Corporation Counsel and who they represent.

Attorney Phillips provided slides of the Wisconsin County Organizational Chart showing the roles of the County, he explained the roles of Constitutional Officers and how they fit into the Organizational Chart.

Attorney Phillips provided ways to work together as board members and the administrative team toward a goal that is best for the County:

- Know your job and do not interfere with administration
- Devote the time needed to do a good job
- Admit what you don't know
- Do not jump to conclusions
- Don't make promises outside of board meetings
- Listen to what your constitutional officers and employees have to offer

- If someone complains to you about a member of the administration, listen but do not agree. Be supportive.

Attorney Phillips provided key points to remember. He stated that a lot of time is wasted on who has authority and not on the task at hand. He provided resources to contact with any questions.

Attorney Phillips then took questions from the board. A copy of this presentation is available from the County Clerk's Office located at 112 Otter Avenue, Oshkosh, WI.

### **YOUTH THRIVING IN 4-H PRESENTATION**

Dana Berger, 4-H Program Educator and Coordinator gave a presentation on youth thriving in 4-H. She explained the 4-H Vision and Mission. There are currently 463 youth enrolled in 4-H, 216 youth in non-club settings, and 158 adult volunteers. There are 18 4-H clubs, 9 educational 4-H groups and 2 youth leadership groups. Ms. Berger stated that they have started a new group called YAC (Youth Advisory Committee).

Sarah Thompson, 4-H Youth and Science Educator, explained the abundance of project opportunities that are provided thru 4-H. The members work hard on their projects and are able to showcase them at the Winnebago County Fair. The members have many chances to participate in opportunities that include: 4-H Summer Camp, Cloverbud Camp, Dog Obedience Classes, Archery, Sewing, Arts, Winter Leadership Camp, Project Learning Workshops, Annual Leader Training, Officer Training, Horse & Pony Project and Afterschool STEM Programming.

Dana Berger explained the County's Investment in UW Madison – Division of Extension. Direct Services that are provided are: International, National and Statewide Travel and Educational Opportunities; Statewide Teams and Workgroups; Connection to WI 4-H Foundation and Local and Statewide Partnerships. Indirect Services are: Charters and Annual Financial Reports; Membership Enrollment System; Volunteer Training, Risk Management, Technology, Marketing Materials, Staff Development and Support and Program Quality and Evaluation.

Dana Berger discussed the 4-H Thriving Model. She provided a slide to show what and how this thriving model works. It provides a program quality overall score, Winnebago County received a score of 5.6 out of 7. For program trajectory overall score, Winnebago County received a 5.8 out of 7. For Development Outcome Overall Score, Winnebago County received 6.1 out of 7.

Dana Berger thanked the County Board for all their support for this very positive program.

Maria Zillges, 4-H Ambassador and member, thanked the board for providing the 4-H program to allow her to grow to be the person she is today. She has been involved in county, state, national and international opportunities. Maria explained how 4-H has affected her life and the many different opportunities that she has been involved with.

Sarah Thompson announced that Maria is a recipient of the Key Award. This is the highest level award that is offered to a 4-H member.

Ms. Berger then took questions from the board. A copy of this presentation is available at the County Clerk's office located at 112 Otter Avenue, Oshkosh, Wisconsin.

### **ZONING REPORTS AND ORDINANCES**

- Amending Ordinance No. 05/02/22 – A request from the Town of Winchester on behalf of Jon and Shelley Olson to rezone from R-1 Rural Residential to A-2 General Agricultural District for tax parcel no. 028-0787-01-01. Motion by Supervisor Hinz, with an amendment to change the "Town of Oshkosh" to the "Town of Winchester", seconded by Supervisor Gabert to adopt. CARRIED BY VOICE VOTE. (Effective Date: May 19, 2022)

### **RESOLUTIONS AND ORDINANCES**

#### **RESOLUTION NO. 46-052022: Commendation for Bev Ostrander**

WHEREAS, Bev Ostrander has been employed with the Winnebago County Department of Information Systems for the past twenty-nine years, and during that time has been a most conscientious and devoted County employee; and

WHEREAS, Bev Ostrander has now retired from those duties, and it is appropriate for the Winnebago County Board of Supervisors to acknowledge her years of service.

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that sincere appreciation and commendation is hereby extended to Bev Ostrander for the fine services she has rendered to Winnebago County.

BE IT FURTHER RESOLVED that the Winnebago County Clerk send a copy of this Resolution to Bev Ostrander.

Submitted by:  
PERSONNEL & FINANCE COMMITTEE

Motion by Supervisor Cox, seconded by Supervisor Gustafson to adopt. CARRIED BY VOICE VOTE.

**RESOLUTION NO. 47-052022: Commendation for Kim Thomson**

WHEREAS, Kim Thomson has been employed with the Winnebago County Sheriff's Department for the past thirty-two years, and during that time has been a most conscientious and devoted County employee; and

WHEREAS, Kim Thomson has now retired from those duties, and it is appropriate for the Winnebago County Board of Supervisors to acknowledge her years of service.

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that sincere appreciation and commendation is hereby extended to Kim Thomson for the fine services she has rendered to Winnebago County.

BE IT FURTHER RESOLVED that the Winnebago County Clerk send a copy of this Resolution to Kim Thomson.

Submitted by:  
PERSONNEL & FINANCE COMMITTEE

Motion by Supervisor Cox, seconded by Supervisor Albrecht to adopt. CARRIED BY VOICE VOTE.

**RESOLUTION NO. 48-052022: Commendation for Mary Salzer**

WHEREAS, Mary Salzer has been employed with the Winnebago County Human Services Department for the past twenty-three years, and during that time has been a most conscientious and devoted County employee; and

WHEREAS, Mary Salzer has now retired from those duties, and it is appropriate for the Winnebago County Board of Supervisors to acknowledge her years of service.

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that sincere appreciation and commendation is hereby extended to Mary Salzer for the fine services she has rendered to Winnebago County.

BE IT FURTHER RESOLVED that the Winnebago County Clerk send a copy of this Resolution to Mary Salzer.

Submitted by:  
PERSONNEL & FINANCE COMMITTEE

Motion by Supervisor Cox, seconded by Supervisor Albrecht to adopt. CARRIED BY VOICE VOTE.

**RESOLUTION NO. 49-052022: Authorize \$5,160,000 for the Winnebago County Highway Department's 2022 Annual Infrastructure Capital Improvement Program and \$750,000 for Parking Lot Capital Improvements**

WHEREAS, a portion of Winnebago County's infrastructure is showing significant signs of deterioration; and

WHEREAS, certain Winnebago County parking lots need improvements; and

WHEREAS, improvements need to be made to extend infrastructures useful lives.

Specifically, the following improvements need to be made:

- Town of Neenah: CTH CB/CTH JJ Roundabout, final phase of construction;
- Town of Clayton: Future CTH T (Pioneer Road to CTH II) reconstruction;
- Town of Clayton: CTH T (CTH II to Grandview Road) milling and asphalt overlay;
- Town of Utica: CTH FF (CTH FF and Zoar Road Intersection) design phase;
- Village of Fox Crossing/City of Menasha: CTH AP (Midway Road to Oneida Street) road "diet" (going from four (4) lanes to two (2) lanes);
- Town of Winneconne/Town of Vinland: CTH G (CTH T to CTH M) pulverize and asphalt paving;
- Town of Neenah/Town of Vinland: CTH A (CTH GG to Neenah city limits) milling and asphalt overlay;
- Community Parks Parking Lots: pulverize and asphalt overlay; and

WHEREAS, the Winnebago County Highway Department typically performs infrastructure improvements each year to the Winnebago County roadway system in order to extend the system's useful life and preserve Winnebago County's investment in the assets; and

WHEREAS, the above identified projects on which to perform infrastructure improvements are needed projects and have been scheduled for 2022 in the Highway Department's 2022-2026 Capital Improvement Plan.

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that it hereby approves the authorization of \$5,160,000 for the Winnebago County Highway Department's 2022 Annual Infrastructure Capital Improvement Program and \$750,000 for parking lot capital improvements to be funded with bond proceeds; and

BE IT FURTHER RESOLVED by the Winnebago County Board of Supervisors that the funds to pay for these capital improvement projects will be advanced from the general fund balance and will either reduce the undesignated fund balance or will be reimbursed from a subsequent bond issue.

Submitted by:  
HIGHWAY COMMITTEE

Motion by Supervisor Albrecht, seconded by Supervisor Nelson to adopt. Vote on Resolution: AYES: 34; NAYES: 1 – Defferding; ABSTAIN: 1 – Hanson. CARRIED.

**RESOLUTION NO. 50-052022: Authorize \$300,000 to Initiate Design Services for the Winnebago County Highway Department Building**

WHEREAS, the Winnebago County Highway Department Building update project will consist of repairs, upgrades and the expansion of the building's original footprint to accommodate larger equipment and provide a safer work environment; and

WHEREAS, the building is 26 years old and has not had any updates; and

WHEREAS, the building office area has struggled with mold problems in the recent past; and

WHEREAS, the mechanical control system and heating system will need to be upgraded or replaced; and

WHEREAS, the truck storage area is too small and cannot accommodate the fleet; and

WHEREAS, the office area located at the front of the building requires remodeling to include a larger conference room.

WHEREAS, the building is fully depreciated which offers an opportunity to make needed repairs and upgrades; and

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that it hereby approves the authorization of \$300,000 to initiate design services for the Winnebago County Highway Department's Building update project.

BE IT FURTHER RESOLVED by the Winnebago County Board of Supervisors that the funds to pay for this capital improvement project will be advanced from the general fund balance.

Submitted by:  
HIGHWAY COMMITTEE  
PERSONNEL & FINANCE COMMITTEE

Motion by Supervisor Albrecht, seconded by Supervisor Schellenger to adopt. Vote on Resolution: AYES: 35; NAYES: 0; ABSTAIN: 1 – Dowling. CARRIED.

**RESOLUTION NO. 51-052022: Authorize a Budget Transfer of \$54,091 to Cover Shortfall in Revenue and Overage in Expenses for 2021 Highway Capital Improvement Project 4920**

WHEREAS, Highway project 4920 (County Highway Y – County Highway T to State Highway 41) was originally budgeted as costing \$915,500. \$840,000 was a reimbursement amount from Community Development Block Grant (CDBG) and \$75,500 was an amount transferred from the General Fund; and

WHEREAS, a smaller amount was received from the State of Wisconsin for CDBG funding leaving a shortfall of \$33,000. Additionally, the project went over budget by \$21,091.22 in expenses; and

WHEREAS, due to the shortage of funding source revenue, an additional transfer must come from the General Fund.

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that it hereby approves a budget transfer in the amount of \$54,091.22 to capital improvement project 4920.

Submitted by:  
PERSONNEL & FINANCE COMMITTEE

Motion by Supervisor Cox, seconded by Supervisor Horan to adopt. Vote on Resolution: AYES: 36; NAYES: 0. CARRIED.

**RESOLUTION NO. 52-052022: Amending the Table of Organization for the Winnebago County Sheriff's Office by Adding One Lieutenant Position and Removing One Corrections Financial Associate Position and One Police Officer Position**

WHEREAS, anticipated retirements compelled a self-assessment of position duties and assignment of staff; and

WHEREAS, the 24/7 Alcohol and 24/7 Drug Sobriety Programs have been moved to the Human Services Department Connect Program, and

WHEREAS, the determination was made to eliminate 2 positions- Community Services Police Officer and Corrections Financial Associate; and

WHEREAS, the Corrections Division is the highest liability area for the Sheriff's Office, and

WHEREAS, there is a need for a supervisory position that will provide command level oversight and support of jail operations during evening hours; and

WHEREAS, these functions can most appropriately be assigned to a Lieutenant in the Corrections Division; and

WHEREAS, the elimination of 2 positions and the addition of a supervisor position will result in a net surplus of \$56,665; and

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that it hereby amends the table of organization for the Sheriff's Office by eliminating one full-time Corrections Financial Associate and one full-time Community Services Police Officer and adding one full-time Lieutenant Corrections.

Submitted by:

JUDICIARY & PUBLIC SAFETY COMMITTEE

PERSONNEL & FINANCE COMMITTEE

Motion by Supervisor Stafford, seconded by Supervisor Gustafson to adopt. CARRIED BY VOICE VOTE.

**RESOLUTION NO. 53-052022: Authorize a Transfer of \$238,370 from the Undesignated General Fund Balance to the Sheriff's Office Capital Outlay Account for Additional Funding to Replace the Boathouse Located in Oshkosh on the Fox River at the End of Broad Street**

WHEREAS, the Winnebago County Sheriff's Office Marine 1 boathouse is located in Oshkosh on the Fox River at the end of Broad Street, adjacent to the railroad trestle; and

WHEREAS, the boathouse was found to have sustained significant damage and deterioration due to its age necessitating repairs; and

WHEREAS, the project was initially approved and funded in May 2021; and

WHEREAS, the project was designed and let out for bid, with bids received in February of 2022; and

WHEREAS, only 1 bid was received from a responsible bidder; and

WHEREAS, the sole bid received exceeds the approved funding by an amount of \$238,370; and

WHEREAS, these additional funds are required to complete the repair of the boathouse

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that it hereby authorizes a transfer of \$238,370 from the undesignated general fund balance to the sheriff's office capital outlay account to reconstruct the boathouse located in Oshkosh on the fox river at the end of Broad street.

Submitted by:

FACILITIES & PROPERTY MANAGEMENT COMMITTEE

JUDICIARY & PUBLIC SAFETY COMMITTEE

PERSONNEL & FINANCE COMMITTEE

Motion by Supervisor Buck, seconded by Supervisor Stafford to adopt.

After discussion, motion by Supervisor Ponzer, and seconded to call the question. Vote on Call to Question:

AYES: 22; NAYES: 14 – Dowling, Nichols, Wise, Nussbaum, Gabert, Robinson, Hinz, Schellenger, Buck, Hanson, Farrey, Harrison, Zastera and Egan. FAILED. (Required 2/3 of membership to pass.)

After additional discussion, Vote on Resolution: AYES: 28; NAYES: 8 - Borchart, Defferding, Nussbaum, Binder, Ponzer, Norton, Powers and Zastera. CARRIED.

**RESOLUTION NO. 54-052022: Approval to Replace Carpet in Direct Supervision Pod 1 And 2 And C-Pod with Vinyl Flooring**

WHEREAS, the original flooring was installed in 2003 during jail construction; and

WHEREAS, due to the age of the facility and high use there are numerous areas in need of ongoing repair; and

WHEREAS, the Wisconsin Department of Corrections Annual Inspection supports the replacement flooring project; and

WHEREAS, the Jail Improvement Fund is a separate designation of fund balance created under Wisconsin Statutes, and

WHEREAS, the Jail Improvement Fund is generated by a mandated fee of \$10, or 1% of the fine (whichever is greater) on all cases where a violation of state, municipal or county ordinance occurs, and

WHEREAS, Wisconsin Statutes specifically allow Counties to make payments for construction, remodeling, repair or improvement of county jails from this designated fund;

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that it hereby authorizes an expense of \$104,638 from the Jail Improvements Fund in the Winnebago Sheriff's Office account 1125-54020 for the purpose of replacing DS-1, DS-2 and C- pods flooring.

Submitted by:  
JUDICIARY & PUBLIC SAFETY COMMITTEE  
PERSONNEL & FINANCE COMMITTEE

Motion by Supervisor Stafford, seconded by Supervisor Swan to adopt. Vote on Resolution: AYES: 32; NAYES: 4 – Dowling, Defferding, Gustafson and Nelson. CARRIED.

**RESOLUTION NO. 55-052022: Authorize a Capital Project for the Winnebago County Parks Department for LED lighting, blacktop, and gutter improvements to the Sunnyview Expo Equine Complex at a Cost of \$127,000, Funded with Either a Transfer from the Undesignated General Fund Balance, or an Advance from the General Fund to be Reimbursed with a Subsequent Bond Issue.**

WHEREAS, the Parks Department identified the Sunnyview Expo Equine Complex lighting, blacktop, and gutter project as a priority within the 2022-2026 capital improvement plan; and

WHEREAS, the replacement of metal halide lights with LED lighting within the horse arena and around the equine complex will result in savings; and

WHEREAS, the blacktop improvements and gutter installation will provide a better experience for the Sunnyview Exposition clients.

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that it hereby authorizes a Capital Project for the Winnebago County Parks Department for LED Lighting, blacktop, and gutter improvements to the Sunnyview Expo Equine Complex to be funded with either a transfer from the undesignated general fund balance, or with a subsequent bond issue.

Submitted by:  
PARKS & RECREATION COMMITTEE  
PERSONNEL & FINANCE COMMITTEE

Motion by Supervisor Norton, seconded by Supervisor Binder to adopt. Vote on Resolution: AYES: 35; NAYES: 1 – Defferding. CARRIED.

**ORDINANCE NO. 56-052022: Amend Winnebago County General Code Sections 19.01 And 19.13 to Add the Definition of "Dog Park" and "Special Event" and Publish Rules for the Best Friends and Jerry Finch Winnebago County Dog Parks**

WHEREAS, the Parks and Recreation Committee has reviewed and recommends approval of the following amendments to Section 19.01 and Section 19.13 of the Winnebago County General Code as attached; and

WHEREAS, the amendments define the terms "dog park" and "special event" and publish rules for the Best Friends and Jerry Finch Winnebago County dog parks; and

WHEREAS, the Winnebago County Parks Department has collaborated with the Winnebago Friends of the Dog Park group, City of Oshkosh Police Department, Fox Crossing Police Department and the Winnebago County Sheriff's Office; and

WHEREAS, the Parks Department will continue to work with the Winnebago Friends of the Dog Park group, City of Oshkosh Police Department, Fox Crossing Police Department and the Winnebago County Sheriff's Office to provide a safe and inviting environment for all users.

NOW, THEREFORE, THE COUNTY BOARD OF SUPERVISORS OF THE COUNTY OF WINNEBAGO DOES ORDAIN AS FOLLOWS:

That Section 19.01 and Section 19.13 of the General Code of Winnebago County be revised to add the definition of the dog park and special event and publish the rules for the Best Friends and Jerry Finch Winnebago County Dog Parks located in the City of Oshkosh and Village of Fox Crossing.

BE IT FURTHER ORDAINED by the County Board of Supervisors of the County of Winnebago that said amendment to the General Code of Winnebago County shall become effective on the date following the date of publication.

Submitted by:  
PARKS & RECREATION COMMITTEE

Motion by Supervisor Norton, seconded by Supervisor Floam to adopt. Vote on Ordinance: AYES: 36; NAYES: 0. CARRIED.



Passage of Ordinance No. 56-052022 amends the Winnebago County General Code by adding the definition of "Dog Park" and "Special Event" and publishes the rules for the Winnebago County Dog Parks located in the City of Oshkosh and the Village of Fox Crossing.

A copy of Ordinance No. 56-052022 and the Parks Department definitions and rules are available from the Winnebago County Clerk's Office, 112 Otter Avenue, Oshkosh, Wisconsin. This information is also available in the General Code section of Winnebago County's website at: <http://www.co.winnebago.wi.us/GeneralCode>

**RESOLUTION NO. 57-052022: Request Authority to Enter into a Contract with MidWest Rental Company to Offer Kayak Rentals at the Asylum Bay Boat Landing for 2022**

WHEREAS, Winnebago County Parks Department wants to contract with MidWest Rental Company for the 2022 season (June 1, 2022 through October 31, 2022) to provide kayak rentals to Winnebago County residents and tourists; and

WHEREAS, MidWest Rental Company will be responsible for supplying the kayaks, paddles, life vests, online registration, and staff to allow for the rental of the kayaks throughout the 2022 season; and

WHEREAS, the Winnebago County Parks Department will provide the racks to store the kayaks at a cost of approximately \$800.00 through the 2022 operational budget; and

WHEREAS, Winnebago County Parks Department will receive 15% of all revenue generated from the kayak rentals.

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that it hereby authorizes the Winnebago County Executive and the Winnebago County Clerk to enter into a contract with MidWest Rental Company of Oshkosh, WI for the purpose of offering kayak rentals at the Asylum Bay Boat Landing for the 2022 season.

Submitted by:

PARKS & RECREATION COMMITTEE

PERSONNEL & FINANCE COMMITTEE

Motion by Supervisor Norton, seconded by Supervisor Horan to adopt. CARRIED BY VOICE VOTE.

**RESOLUTION NO. 58-052022: Authorize the Winnebago County Parks Department to Accept a Donation in the Amount of \$1,841 to Purchase and Install a Memorial Bench in the Jerry Finch Winnebago County Dog Park**

WHEREAS, Winnebago County Park Staff was approached by a resident who expressed a desire to donate a memorial bench to the Jerry Finch Winnebago County Dog Park; and

WHEREAS, the bench will enhance the dog park while also providing a memorial for a Winnebago County resident.

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that it hereby authorizes the Winnebago County Parks Department to accept a donation in the amount of \$1,841 to purchase and install a memorial bench in the Jerry Finch Winnebago County Dog Park.

Submitted by:

PARKS & RECREATION COMMITTEE

PERSONNEL & FINANCE COMMITTEE

Motion by Supervisor Norton, seconded by Supervisor Albrecht to adopt. Vote on Resolution: AYES: 35; NAYES: 1 – Cox. CARRIED.

**RESOLUTION NO. 59-052022: Amend Section 22.0 (Committee Meetings) of the Rules of the Winnebago County Board of Supervisors by Correcting Section 22.18**

WHEREAS, 22.18 All meetings, *and educational events*, shall be live streamed or digitally broadcasted and recorded. *The live stream platform must include an option for the public to make a video appearance with speaking capabilities - during the appropriate time for public comment.* Recordings will be made available until the end of the current term."

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that it hereby amends section 22.0 of the Rules of the Winnebago County Board of Supervisors by Correcting Section 22.18.

Submitted by:

RACHAEL DOWLING, DISTRICT 1

NATE GUSTAFSON, DISTRICT 28

Motion by Supervisor Dowling, seconded by Supervisor Defferding to adopt. A friendly amendment was offered by Supervisor Dowling to include the word "on-line" before educational events on Line 8. Corporation Counsel noted to change the Section number from 22.18 to 22.11 as voted on at the April 19, 2022 Organizational meeting.

Motion by Supervisor Farrey, seconded by Supervisor Norton to amend Line 8 to read as follows: "Whereas, 22.11 All meetings in a building structure shall be live streamed or digitally broadcasted and recorded."

Motion by Supervisor Eisen, seconded by Supervisor Powers to refer this resolution to the committee of jurisdiction, Judiciary and Public Safety Committee, for deliberation and consideration of the friendly and original amendments.

Supervisor Norton asked to have a friendly amendment added to Supervisor Eisen's motion to have a joint meeting between Judiciary and Public Safety and Information Systems to consider this resolution. Supervisor Eisen accepted Supervisor Norton's friendly amendment.

Vote to REFER to the Judiciary & Public Safety Committee and the Information Systems Committee CARRIED BY VOICE VOTE.

**RESOLUTION NO. 60-052022: Resolution Opposing the Mapping of a Flood Storage District for Sawyer Creek**

WHEREAS, the city of Oshkosh conducted a Sawyer Creek Hydrology and Hydraulics Analysis that is based on the mapping of lands outside the city limits as a flood storage district to serve the City of Oshkosh; and

WHEREAS, the lands that are proposed to be mapped are private property; and

WHEREAS, there is no evidence that the owners of these lands were consulted during the study the city conducted; and

WHEREAS, the towns in which these lands are located were not consulted or advised of the proposed mapping outside the city limits until it was being imposed on them by the City's request that the County map these flood storage districts; and

WHEREAS, owners of these lands are not being compensated for additional regulations placed on their lands; and

WHEREAS, there are proposed changes in the design of drainage structures in the study area that may have an unknown impact on the overall functionality of the modeling that was done; and

WHEREAS, the request from the City to the County was previously taken up by Winnebago County Board and previously not approved; specifically

- a. On March 26, 2019 the Winnebago County Planning and Zoning Committee conducted a public hearing on the flood storage zoning amendment.
- b. On April 5, 2019 the Winnebago County Planning and Zoning Committee voted 4-0 to deny the flood storage zoning amendment.
- c. On April 16, 2019 the Winnebago County Board voted to deny the flood storage zoning amendment.
- d. On July 30, 2019 the Winnebago County Planning and Zoning Committee conducted another public hearing on the flood zoning storage amendment.
- e. On August 23, 2019 the Winnebago County Planning and Zoning Committee voted 4-0 to approve the flood storage zoning amendment, primarily due to the potential of all rural flood plain property owners losing flood insurance.
- f. On September 17, 2019 the Winnebago County Board postponed the vote on the flood storage zoning amendment until the October 15, 2019 Winnebago County Board meeting.
- g. On October 15, 2019 the Winnebago County Board voted to refer the flood storage zoning amendment back to the Planning and Zoning Committee for reconsideration.
- h. On January 23, 2020 the Winnebago County Planning and Zoning Committee and the City of Oshkosh Planning Commission conducted a joint information meeting for the affected land owners and general public.

WHEREAS, no alternatives have been brought forward in lieu of the existing study.

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that it hereby opposes any flood storage mapping outside the city limits.

BE IT FURTHER RESOLVED by the Winnebago County Board of Supervisors that a Flood Plain Ordinance Amendment not be brought forward by Winnebago County until the outstanding issues have been resolved.

Submitted by:

SHANAH ZASTERA, DISTRICT 32

WITHDRAWN by Supervisor Zastera.

Motion by Supervisor Albrecht, seconded by Supervisor Cox to adjourn until the June 21, 2022 regular meeting at 6:00 p.m. The meeting was adjourned at 10:12 p.m.

Submitted by:

Julie A. Barthels

Winnebago County Deputy Clerk

State of Wisconsin)  
County of Winnebago) ss

I, Julie A. Barthels, do hereby certify that the foregoing is a true and correct copy of the Journal of the Winnebago County Board of Supervisors for their regular meeting held May 17, 2022.

Julie A. Barthels  
Winnebago County Deputy Clerk