



2025
ADOPTED BUDGET
WINNEBAGO COUNTY, WISCONSIN

JON DOEMEL, COUNTY EXECUTIVE
JAMIE ROUCH, DIRECTOR OF ADMINISTRATION
PAUL KAISER, DIRECTOR OF FINANCE

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WINNEBAGO COUNTY
OFFICE OF THE COUNTY EXECUTIVE
JON DOEMEL

To the Honorable Winnebago County Board Supervisors:

I am proud to propose to you this 2025 Budget. As we present the 2025 budget proposal for the Winnebago County, it is essential to reflect on our priorities, the challenges we face, and the opportunities which lie ahead. During this budget process, our Winnebago team and I have collaborated with the county board committee chair leaders and the departmental teams to ensure that our programs tell the story of what Winnebago county is in business to do as well as how much it costs the county to provide those programs. We are committed to fostering a transparent and responsible financial future for our community. Our commitment to fiscal responsibility, community engagement, and sustainable development continues to guide our funding decisions ensuring that we remain responsive to the needs of our residents. This budget reflects our priorities of maintaining essential services, investing in public safety, enhancing infrastructure, and supporting development while being conscientious stewards of taxpayer dollars.

Public budgeting has traditionally been incremental in nature-the last year's budget serves as the starting point for the following year. This traditional method, however, rarely supports the complex nature of funding governmental services. In our commitment to fiscal responsibility our county is in the process of rethinking our budget and implementing the Priority Based Budgeting concept as recommended by the GFOA and ICMA. Last year we went through Phase 1 of the process, which is the overall training and concepts of PBB, and we began discussions around the county's fundamental reason our organization exists and what we are in business to provide. The Priority Based Budgeting process is a budgeting concept that provides a comprehensive review of the entire organization's operating budget by identifying, costing and ranking services (programs) offered on the basis of the community's priorities. The process enables the county to link funding decisions to priorities in the strategic plan. For the 2025 budget we are in phase 2 of the overall PBB (Priority Based Budgeting) process. Phase 2 for Winnebago County included listing out all of the services(programs) we provide by department and defining what those services were. We then went through and allocated all our line items to the applicable programs. So now we have a complete listing of the services our county provides and how much each of those services cost as stated above.

Our economic outlook remains stable as we saw a steady economic growth rate increase of 6.6%, keeping pace with the state average of 6.9%. Unemployment rates have decreased to 2.5, reflecting the resilience of our local economy despite national trends. Our key economic sectors driving the growth include, manufacturing, technology services and tourism.

Budget Summary

The proposed budget for 2025 totals approximately \$229M, which represents an 11.4% increase from the previous year. This increase is driven primarily by rising cost of doing business while also maintaining a competitive pay scale. Our strategic budget planning allows us to fulfill our current commitments while preparing Winnebago county for future challenges and economic shifts, ensuring our resources are aligned with the priorities of our community.

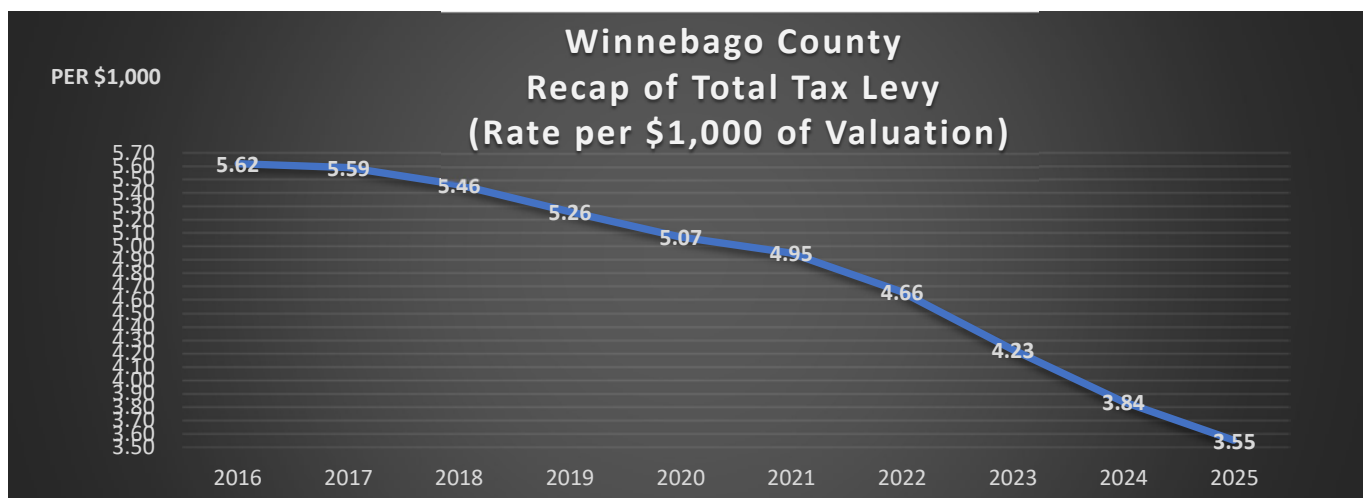
Key Budget Assumptions

The 2025 budget includes a proposed pay increase of 4% which includes a 2% schedule adjustment which is applied to all employees and a 2% merit increase for eligible employees. The budget also includes a 6.5% increase in health insurance premiums. Our primary challenge is that we can only increase our operating levy by the percent of net new construction from the last complete calendar year (2023), which allows for a 1.036% increase, or \$633,972, over the 2024 budget so to account for low general levy increases departments were asked to submit a conservative budget, while showing what programs they provide, and the cost related to such programs using the priority-based budgeting software tool.

Reduced Tax Levy & Tax Rate

Property Tax Revenues include taxes levied on real and personal property. The tax levy is approximately 34% of our entire budget. State statute limits the amount government can increase property taxes to the increase in property values attributed to net new construction from the last complete calendar year (2023). Net new construction for the County allows for a 1.036% increase, or \$633,972 from the 2024 budget as stated above.

The total equalized property tax rate is \$3.55 per \$1,000 of valuation which is down 29 cents from the total tax levy for the 2024 budget year. The total tax rate is divided into 3 major sections which are: Operating, Debt Service and Other (Library tax, Bridge and Culvert, Public Health, and Property Lister). For the 2025 budget the Operating tax rate is \$2.85 per \$1,000 of valuation, Debt Service is \$.45 per \$1,000 of valuation and the other category which makes up about \$.25 of the tax rate levy.



Intergovernmental Revenues

Much of this revenue category represents grants, aides, and state and federal funding for programs and services. This Revenue source makes up approximately 36% of the revenue budget. Of this revenue, a majority is reimbursement for services .

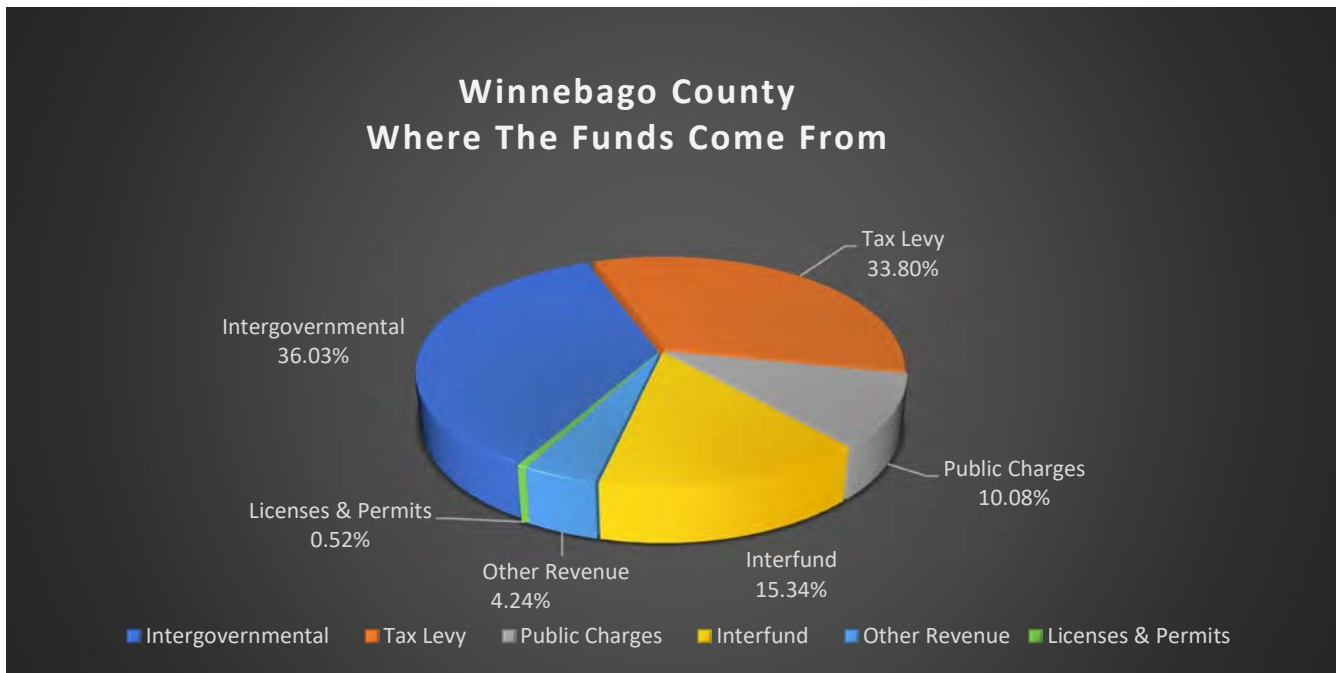
Licenses, Fines & Permits

This is a small revenue source comprising of fees for permit and licenses this category makes up .5%.

Other Revenues

This category includes State Shared Revenues, interest income and other sources and makes up approximately 4% of the revenue budget. State shared revenue includes the county and municipalities aid, supplemental county and municipality aid, and utility aid. This revenue is distributed by the state based upon a formula of spending efforts and equalized values. It is distributed to Wisconsin municipalities and counties in July and November each year under Wisconsin Statutes 79.02. For our budget estimates the State issues their estimates on this funding source to us in September of every year. This year our estimated shared revenue is approximately \$6.5M. Our budget estimates are based upon the determinations by the state.

The interest income is revenue earned on invested funds. Fluctuations of this revenue are primarily the result of the changes in the funds that are available to invest and due to the changing interest rates. Estimates are based upon anticipated market interest rates.



EXPENDITURE CATEGORY:

Labor

The labor area of the budget accounts for a large portion of the increase in levy from 2024 to 2025. The county board, by law, determines the total number of positions in each department and sets the salary ranges in the compensation schedule.

Total county wages are projected to be \$78,716,079 for 2025, which is an increase of \$5,589,460 or 7.64%, from 2024. The 2025 budget also includes a 2% schedule adjustment for all regular employees and a 2% merit pay increases for those employees who qualify. Individual increases by employees will be determined based on performance evaluations as part of our merit pay program. New positions in the budget also account for some of the increase. The net changes to the table of organization in the 2025 budget are twenty-three (23) additional full-time positions and a decrease of two (2) part-time positions. However, about 90% of the expected cost of these new positions is paid for through additional revenue produced because of those positions as well as other associated cost reductions. More details related to this can be found later in the overview section of this book.

Fringe benefits are projected to be \$32,574,260 for 2025, up \$2,606,248, or 8.70%, from 2024. FICA Medicare costs are increasing \$310,264, or 5.29%. This increase is due to the proposed 2% schedule adjustment plus the 2% merit pay increase for 2025, as well as new positions. Health Insurance costs are up \$1,141,444 or 6.16% over 2024, which is mostly due to departments with vacant or new positions budgeted at full family coverage. There is a 6.5% increase in health insurance premium rates in 2025. This premium increase means that most employees with family coverage will pay about \$8 a month more, and most employees with single coverage will pay about \$3 more. The Workers Compensation costs charged to departments are decreasing \$144,972 or 14.82% under 2024. Due to the fund balance being lucrative, we could subsidize some of these charges to give a cost savings to departments for 2025. Wisconsin Retirement expense is projected to be \$6,522,816, increasing \$468,079, or 7.73% over 2024.

Operating Expenditures

Operating expenditures are projected to be \$114,402,549 for 2025, which is an increase of \$16,530,136, or 16.89% above 2024. One reason for this large increase relates to including Solid Waste in the combined financials for Winnebago County budget. Although they are a non-levy operation, their revenues and expenditures had not been included in the combined budget amounts in the overview section and were shown separately in the Solid Waste section of the 2024 Adopted Budget. Their expenses for 2025 total \$14,038,473 which equates for most of the increase shown above. Other increases include \$2,015,320 in Human Services, which is offset by grant revenues.

Travel

Travel expenditures are projected to be \$1,074,569, which is an increase of \$61,251, or 6.05% above 2024. We strive to continue to invest in our people and provide opportunities for career growth. A large portion of the travel budget is associated with mileage reimbursements we give employees for using their personal vehicles for County business. Seminars and conferences are also a substantial part of travel and will continue to be attended locally or virtually in 2025 whenever possible. We must encourage our people to continue the education in their fields. We hope to find new ways for us to be more efficient and effective going forward. These measures should ensure our staff the ability to maintain professional licensures and certification standards as well as learning new ways to address old problems. As part of the 2025 budget, \$75,000 has been budgeted in the Administration department to provide leadership training to staff members and for instances where departments may wish to attend a conference, seminar, and other training related events outside of their department's yearly travel budget.

Capital Outlay

Capital outlay budget for 2024 is \$3,104,285, reflecting a decrease of \$622,560 or 16.71% under 2024. For the 2025 budget, all capital expenditures over \$100,000 for Solid Waste and Highway have been moved to the Capital Projects Funds. A detailed list of capital expenditures is included in the Overview section of this book. These are capital items that do not qualify as capital improvement projects eligible for bonding. A detailed list of capital projects is included in the Capital Projects section of this book.

BY DIVISION:

General Government

This Division makes up approximately 19.64% of the expenditures. It includes programs that encompass a range of administrative and support functions that are essential for the overall operation of the county.

The tax levy in this division is \$6,730,516, a decrease of \$410,987, or 5.75%, under 2024. This budget moved County Board, Scholarship, and Miscellaneous Unclassified into this section of the budget book. The 2024 Adopted Budget had a separate section titled non-divisional. Therefore, the comparison from 2024 to 2025 will look different. The Miscellaneous & Unclassified budget includes additional revenue of \$920,366.20 from State Aid for WI Act 12 Personal Property Aid. Also, the Information Technology levy went down \$259,768 due to the creation of the Technology Interfund. This change includes moving expenses from the Information Technology department to the internal service fund, which includes helpdesk staff and one (1) new Application Administrator position.

Public Safety

This division makes up approximately 16.52% of the budget and includes funding for law enforcement services. The tax levy in this division is \$31,659,412 an increase of \$2,838,556, or 9.85%, over 2024. Most of the increase is attributable to the Sheriff's Office, which has a levy increase of \$2,579,910, or 10.51%, over 2024. Of this amount, about \$1M was planned for through the union contract.

Public Works

This division makes up 18.42% of the budget and includes investment in road maintenance and public facility services. The tax levy in this division is \$2,450,403, an increase of \$137,453, or 5.94% over 2024. This increase relates to the Airport levy increase of \$135,221 up 18.72% over 2024. This increase relates to the 2024 budget including a planned fund balance use of \$97,535. The 2025 budget does not include any planned fund use for the Airport operations.

Health and Human Services

This division makes up about 38.23% of the budget and includes support for mental health initiatives and community health programs. The tax levy in this division is \$19,379,150, a decrease of \$2,415,741, or 11.08%, under 2024. Public Health fund balance application of \$900,000 gives them a small budget increase of \$99,011 or 5.32% over 2024 budget. Human Services includes an increase of \$3,365,168 in revenues and \$4,349,848 in expenses which would have increased their levy by \$984,680. Due to a larger than normal fund balance, the 2025 budget includes a \$3,000,000 Human Services fund balance use. Park View Health Center saw an increase of revenues of \$1,048,349 and increase of expenses of \$1,7925,496. Their proposed budget requested \$1,000,000 of tax levy. The Executive budget proposes a tax levy of \$414,200, using \$2,058,099 of their own fund balance.

Education, Culture and Recreation

This division accounts for 1.28% of the budget and includes programs for supporting parks, university extension and 4-H programs. The tax levy in this division is \$2,226,435, a decrease of \$55,956, or 2.45%, over 2024. This decrease relates to the upcoming closure of UWO-Fox Cities campus, which results in a reduction of levy of \$69,102.

Conservation and Development

This division accounts for 1.93% of the budget and includes various programs and initiatives aimed at promoting sustainable land use and environmental protection. The tax levy in this division is \$1,417,134, an increase of \$17,110 or 1.22%, over 2024. The largest increase in this category relates to Land & Water Conservation, a levy increase of \$12,963 or 1.81%.

Additional capital projects to be started in 2025 are presented as part of this budget. There is no tax levy allocated to these projects other than debt service expense.

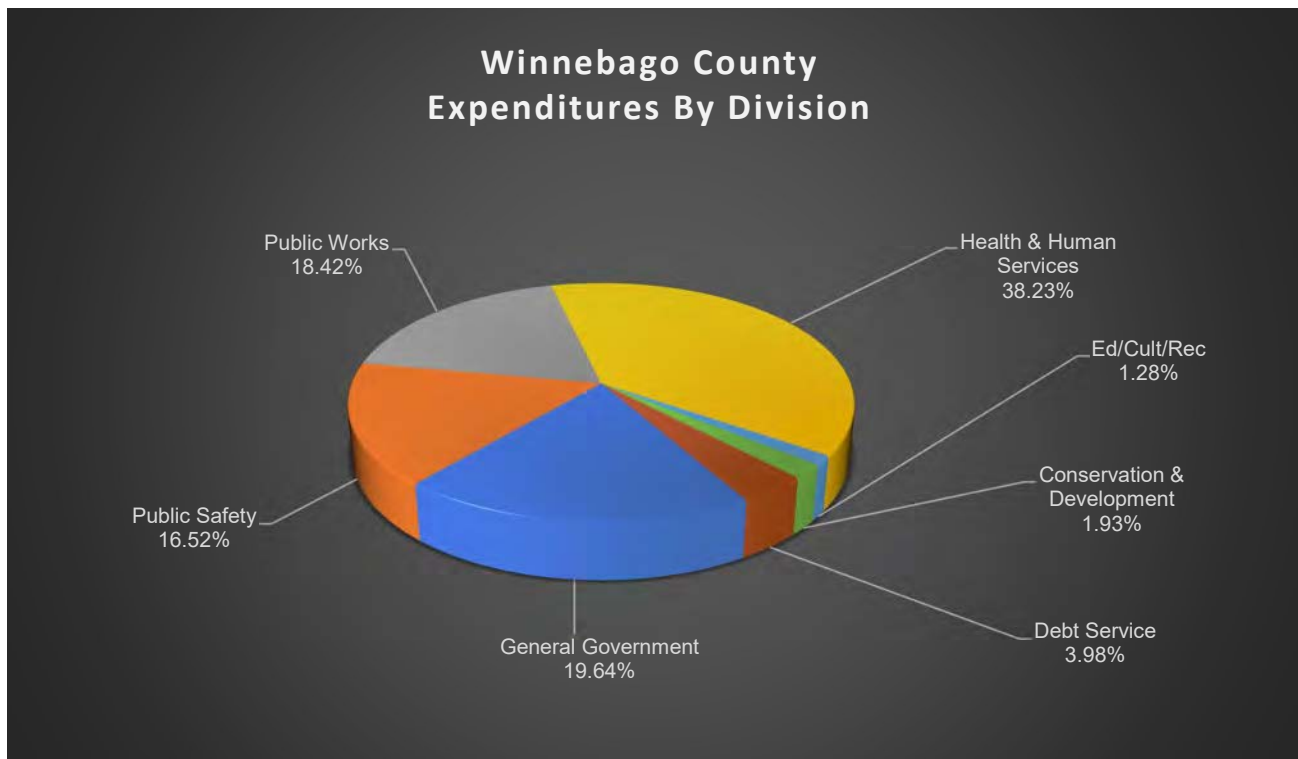
Capital Projects

The 2024 borrowing for capital projects will be up to \$8,120,000. The borrowing will cover Highway Road projects, other facilities projects, and may include proprietary projects at Airport, Park View Health Center and Highway. These are all projects which were approved by the Board earlier in 2024.

Debt Service

The 2025 net levy supported debt service is \$8,840,963 an increase of \$105,211 or 1.20%, over 2024. All County debt is paid off within 10 years or less. The Debt Service tax levy is decreasing by \$.03, or by 6.25%, under 2024. The County continues to keep outstanding debt low. Winnebago County's debt is 3.3% of the allowable debt limit (as of the 12/31/2023 audited financials).

It remains vitally important to take inventory of all the programs our county offers and ask the important questions: why do we do what we do and how do the programs we provide impact our overall goals? Despite the constraints, the county may still achieve success by ensuring that programs and services achieve the needs set forth by the community. Current challenges present an opportunity for improved communication to be established between leadership and the public and to include our residents, businesses and visitors in the decision-making process. While we will meet the financial bottom-line, our job for 2025 and beyond is to ensure that our budgetary and financial decisions continue to make the Winnebago County a great place to live, work and visit.



CONCLUSION

Winnebago County's employees are by far its greatest resource. In this very challenging labor market, many of our department managers have identified staffing as their greatest challenge. We must continue to show our appreciation of the value our employees provide, both financially and through other means. Continued pressure from increasing labor and other expenses against the levy limit will inevitably force the County to seek alternative revenues or to abandon some services valued by this community at some point in the future. We will hold this off as long as we can. The total equalized tax rate has been reduced in recent years by finding efficiencies and by carefully managing County debt and fund balances.

I want to thank the Board and the management team and the support staff of all the departments who assisted in preparing this budget document.

Respectfully submitted,

Jon Doemel
Winnebago County Executive

About Winnebago County

- Mission and Values
- Organizational Chart
- County Board of Supervisors
- What Departments do
- Strategic Plan
- Priority Based Budget Results



Winnebago County

The Wave of the Future

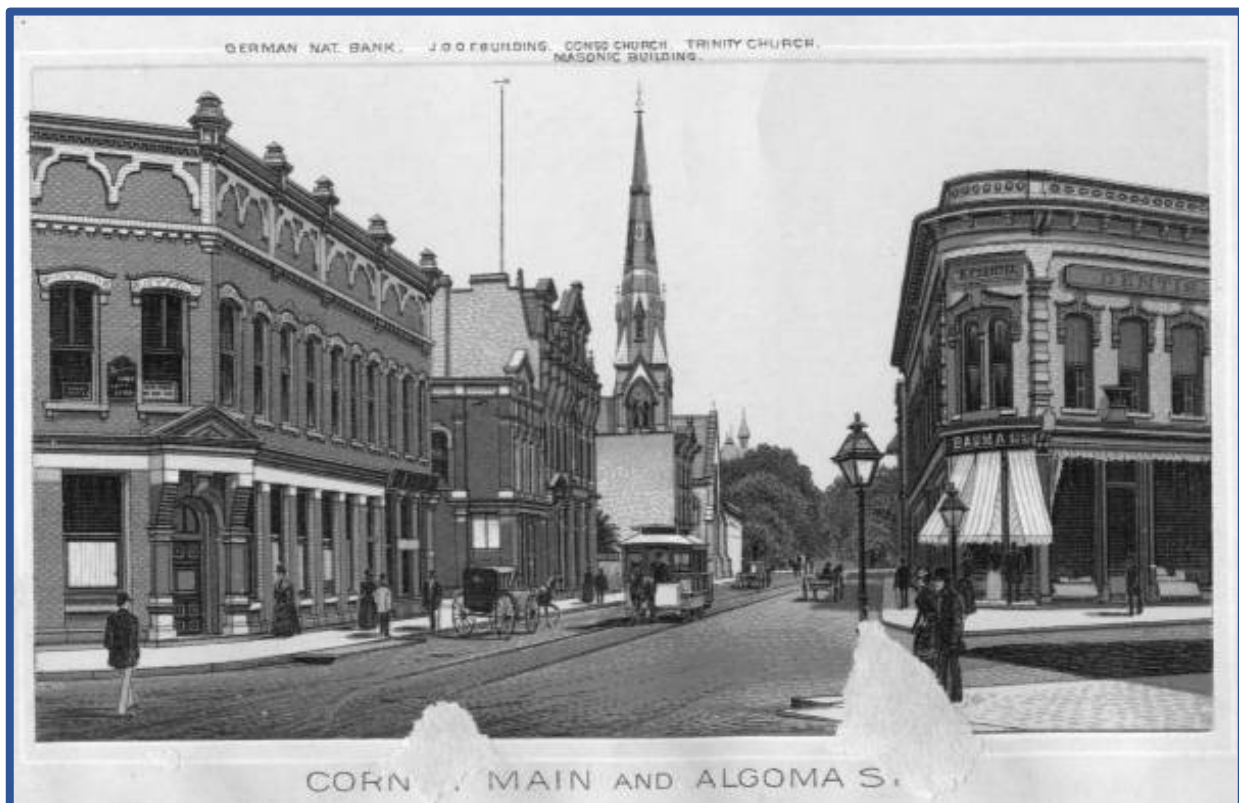
WINNEBAGO COUNTY

MISSION STATEMENT

The mission of Winnebago County is to economically and efficiently provide and manage delivery systems for diverse programs and services to meet basic human needs.

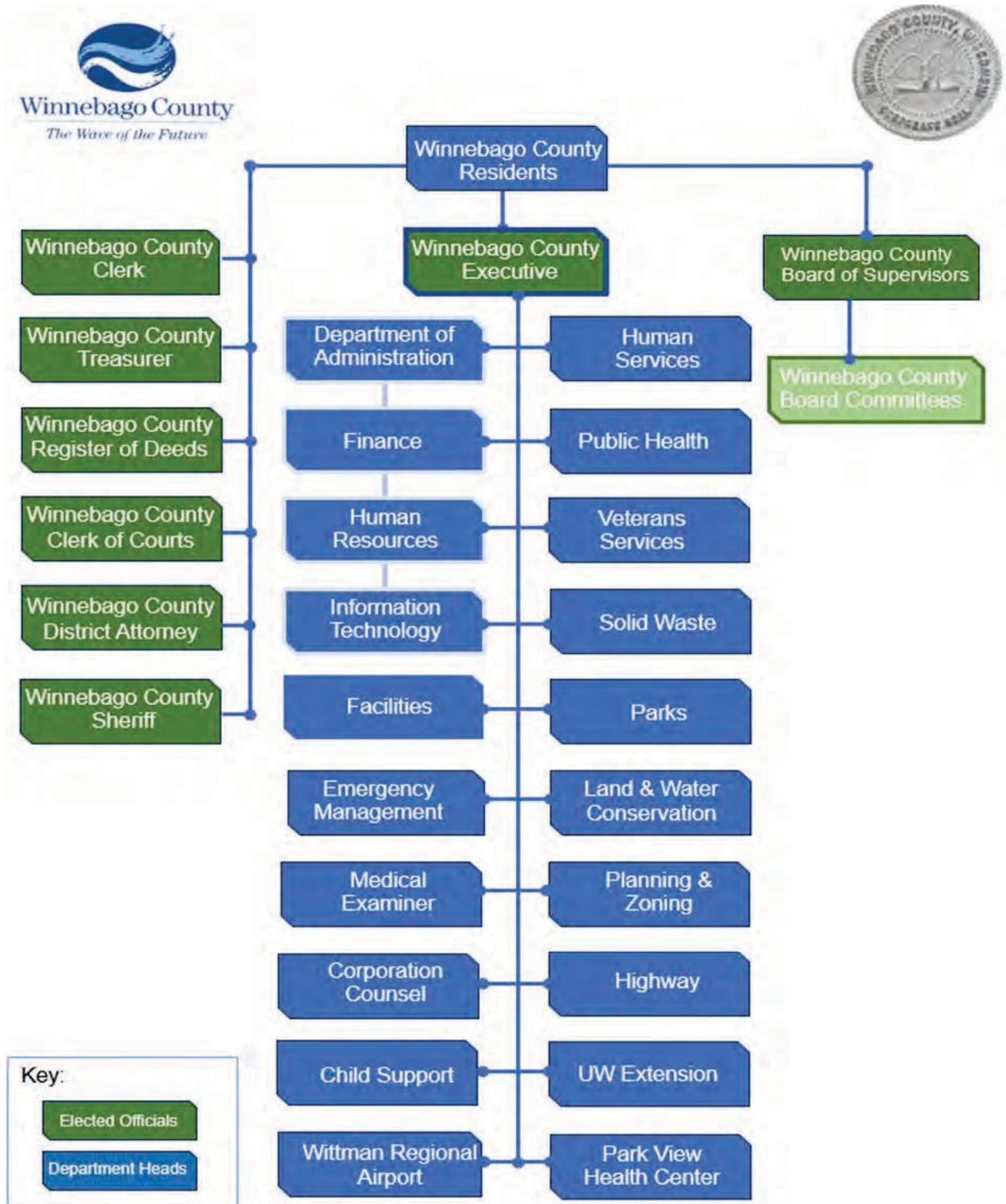
To carry out this mission, the following roles are required:

- To serve as an agent for the Federal and State Government to fulfill mandated programs.
- To provide optional community services as determined by the County Board.
- To provide programs and services in the most cost-effective manner.
- To encourage citizens awareness, participation, and involvement in county government.
- To encourage cooperation among business, government, labor, and education to solve common problems.
- To utilize community resources as a vehicle for good government.



COUNTY STRUCTURE AND GOVERNANCE

Winnebago County is governed by a 36-member Board of Supervisors. Supervisors enact policies to deliver public services, enact ordinances that have the force of law. Other elected officials include the Circuit Court judges, Clerk of Courts, Register of Deeds, Sheriff, County Clerk, District Attorney, and Treasurer. Each of these offices have duties defined by the Constitution of the State of Wisconsin.



County Board of Supervisors

(Terms Expire 2026)

Tom Eagan, Chairperson

Chuck Farrey, Vice-Chairperson

District	Name	District	Name
1	Rachael Dowling	19	Joshua Belville
2	Kristl Laux	20	Timothy Macho
3	Walt Ulbricht	21	John Hinz
4	Jeff Lutz	22	Doug Zellmer
5	Stefanie Holt	23	Koby Schellenger
6	Lucas Reinke	24	Andy Buck
7	Kate Hancock-Cooke	25	Karen Powers
8	Jim Wise	26	Conley Hanson
9	Donald Nussbaum	27	Morris Cox
10	Bryan Stafford	28	Nate Gustafson
11	Tim Paterson	29	George Bureau
12	Maribeth Gabert	30	Chuck Farrey
13	Steve Binder	31	Ralph Harrison
14	Thomas Swan	32	Frank Frassetto
15	Amber Gilbertson	33	Tom Eagan
16	Christian Mueller	34	Tim O'Brien
17	Billy Halbur	35	Douglas Nelson
18	James Ponzer	36	Howard Miller

WHAT THE COUNTY DEPARTMENTS DO

EXECUTIVE-oversees the execution of the mission and vision of the county and policy recommendations to the Board of Supervisors

ADMINISTRATION-oversees the administrative functions of the county including the county budget, personnel actions and policy recommendations, risk management and county wide procurement.

LAND & WATER CONSERVATION-works with stakeholders to protect and enhance the natural resources of Winnebago County also develops and maintains land information systems for processing, analyzing and disseminating accurate geospatial information.

MEDICAL EXAMINER-provides timely and accurate medicolegal death investigations while maintaining the highest standards of professionalism and integrity.

PARKS-the Parks department is a catalyst for building healthy communities that people want to live in and visit. Preserves natural resources for public use and conservation, and operates and maintains a parks system with resource-oriented recreation trails, and special use parks.

PLANNING AND ZONING-implements and enforces the Comprehensive and Agricultural Preservation and Land Use Plan, zoning ordinances, floodplain ordinances, shoreland/wetland, sanitation and private onsite waste treatment system maintenance and solid waste/recycling programs.

REGISTER OF DEEDS-permanently protects and provides access to Winnebago County's history and future-its land and its people.

UW EXTENSION-connects people with the University of Wisconsin by working alongside the people of Wisconsin to improve lives and communities. UWEX develops practical educational programs tailored to meet local needs and works with individuals every day to ensure cutting-edge research at the campus benefits the people of Wisconsin.

HIGHWAY DEPARTMENT-promotes a safe and efficient high-way system for all highway users in the county.

INFORMATION SYSTEMS-provides the highest quality technology-based services in the most cost-effective and secure manner.

VETERANS SERVICES-provides information and expertise to help veterans navigate through the bureaucracy of federal and state agencies to access benefit programs

FINANCE-provides a framework of support for a financially sustainable future for the county.

HUMAN RESOURCES-ensures that employees and managers understand and exercise their rights and responsibilities, ensure that the county remains compliant in employment law areas, and inform the County Administrator and Human Resources Committee in areas that may have a legal, financial, or ethical liability.

GENERAL SERVICES- oversees printing and graphic for all County departments and interoffice mail.

WHAT DO THE COUNTY DEPARTMENTS

CHILD SUPPORT-enhances the well-being of children by assuring that assistance in obtaining medical and financial support is available to children through locating parents, establishing paternity, and establishing support obligations.

CORPORATION COUNSEL-provides legal counsel to the County Executive, Board of Supervisors, county committees, departments and other elected and appointed officials.

COUNTY BOARD-the governing body of Winnebago County.

COUNTY CLERK-administers and coordinates elections, distributes various state licenses and permits, keeps records for the Board of Supervisors.

CLERK OF COURTS-coordinates and supports specific business operations of the Winnebago County Court system. Specifically responsible for Family Court Services, Register in Pro- bate, Court Commissioners and Judicial Support.

FACILITIES-management, maintenance and operations of all public buildings and infrastructure within the county.

HUMAN SERVICES-enhances the quality of life for individuals and families living in the county through a wide range of social services and by addressing their needs in a respectful manner, while honoring independence and cultural differences.

DISTRICT ATTORNEY-represents the people of the State of Wisconsin in courts, prosecuting criminal matters, state and county traffic code and ordinance violations, DNR violations and juvenile cases.

EMERGENCY MANAGEMENT-protects communities by coordinating and integrating all activities necessary to build, sustain and improve the capability to prevent, prepare, respond, recover, and mitigate against threatened or actual natural disasters, acts of terrorism or other natural disasters.

HEALTH DEPARTMENT-protects and promotes health for all citizens of the county through primary prevention of disease.

SHERIFF'S OFFICE-promotes a criminal justice system that balances the protection of life, liberty and property of the community with rights and privileges.

AIRPORT-provides operational management, and maintenance of the county-owned airport developing long term plans, ensuring compliance with the (FAA) and relevant bodies and engaging and promoting the airport services.

PARKVIEW HEALTH CENTER-

Management and operation of the Winnebago county long-term care facility



Winnebago County Strategic Plan Development Report

JUNE 10

ResourceX Authored by: Chris Fabian

Executive Summary

This report outlines the strategic planning process undertaken by Winnebago County, Wisconsin, to develop its strategic plan. It highlights the key activities, outcomes, and definitions of strategic results that will guide the county's future initiatives and resource allocation. The process was collaborative, involving county board members, department directors, and staff, ensuring a comprehensive and inclusive approach to defining the county's strategic direction.

“Ultimately, the articulation of clear results in the strategic plan is essential for the successful implementation of priority-based budgeting. It ensures that resource allocation decisions are driven by a shared understanding of the county's goals and priorities”

Clearly articulating the results of government in Winnebago County's strategic plan is paramount to achieving effective and efficient resource allocation through priority-based budgeting (PBB). When the county explicitly defines the intended outcomes and purposes of its various services and programs, it provides a clear framework for decision-making. This framework ensures that every dollar spent is aligned with the county's strategic priorities, ultimately enhancing the quality of life for its residents. By identifying the core results that justify government activities, the county can prioritize funding for the most impactful and essential services, thereby maximizing the return on investment for taxpayers.

Moreover, a well-articulated strategic plan with clearly defined results fosters transparency and accountability. When county officials and stakeholders understand the specific goals and outcomes being pursued, it becomes easier to measure progress and assess the effectiveness of various initiatives. This transparency builds trust among residents, who can see that their tax dollars are being used responsibly and effectively. It also allows for more informed public participation, as citizens are better equipped to engage in discussions about budgetary priorities and policy decisions, knowing the precise objectives the county aims to achieve.

In addition, clearly defined results enable more efficient use of resources by minimizing redundancy and focusing efforts on the most critical areas. In a resource-constrained environment, it is crucial for Winnebago County to eliminate overlaps and direct funds to programs that directly contribute to the strategic outcomes. This not only enhances operational efficiency but also ensures that the county can adapt to changing needs and

challenges. By consistently reviewing and aligning programs with the strategic plan's results, the county can respond more agilely to emerging issues, reallocating resources to where they are needed most.

Ultimately, the articulation of clear results in the strategic plan is essential for the successful implementation of priority-based budgeting. It ensures that resource allocation decisions are driven by a shared understanding of the county's goals and priorities. This alignment not only optimizes the use of financial resources but also galvanizes the county workforce around common objectives, fostering a culture of purpose and direction. In doing so, Winnebago County can achieve greater impact and sustainability in its public services, ensuring that it continues to meet the evolving needs of its community effectively.

Purpose of this document:

- To define the overarching results (the "why") that express the county's purpose and justification for its activities.
- To provide detailed result definitions (the "how") that describe how these results are achieved.
- Outline Strategic Planning Process: To provide a comprehensive overview of the strategic planning process undertaken by Winnebago County.
- Define Strategic Results: To clearly articulate the key results that express the county's purpose and justify its activities.
- Guide Budget Allocation: To establish a framework for aligning operating and capital budgets with the county's strategic priorities through priority-based budgeting.
- Enhance Transparency: To promote transparency in government operations by clearly defining objectives and how resources will be used to achieve them.
- Ensure Accountability: To ensure accountability by setting measurable goals and providing a basis for evaluating the effectiveness of county programs and services.
- Engage Stakeholders: To engage county board members, department directors, and community stakeholders in the strategic planning process.
- Facilitate Feedback: To provide a draft for review and feedback, allowing stakeholders to contribute to the refinement of the strategic plan.
- Support Decision-Making: To support informed decision-making by offering a clear understanding of the county's goals and priorities.

-
- **Promote Adaptability:** To outline a process for regularly reviewing and updating strategic results and definitions to adapt to changing community needs.
 - **Foster Community Trust:** To build trust with residents by demonstrating a commitment to using public funds efficiently and effectively to achieve the best outcomes for the community.

Input Process

Role of Local Government in Winnebago County

The strategic planning results for Winnebago County were derived through a comprehensive and participatory process involving input from County Board members. This process began with a detailed survey designed to gather insights from board members on the role of local government and the priorities for the county. The survey responses were then analyzed to identify common themes and eliminate items that were of low relevance. This step was crucial in ensuring that only the most pertinent and impactful elements were considered in the strategic planning process.

Following the survey, the results were further refined by consolidating "means" into "ends." This approach helped clarify the overarching goals (the "ends") by combining the various methods and actions (the "means") that contribute to achieving those goals. The county's priorities were then examined from a services-perspective, which provided a dual insight into both the rationale behind these priorities and the specific ways they would be delivered. This holistic view ensured that the strategic plan was both purpose-driven and practical.

To finalize the strategic planning results, County Board members participated in rank ordering the priorities. This step involved evaluating the importance of each priority relative to the others, which helped in creating a focused and hierarchical list of strategic outcomes. By eliminating low-relevance items and continuing to consolidate "means" into "ends," the county was able to establish clear and concise results and definitions that accurately reflect the community's needs and aspirations.

Future Input and Evolution of Strategic Planning:

The strategic planning results and definitions are intended to be dynamic and responsive to the evolving needs of Winnebago County. To ensure the plan remains relevant, the county could consider implementing regular review and feedback mechanisms. This could include periodic surveys, public consultations, and stakeholder meetings to gather ongoing input from residents, businesses, and community leaders. Such engagement may ensure that the strategic plan can adapt to new challenges, opportunities, and changing priorities within the community.

Results and Definitions

The results and result definitions in Winnebago County's strategic plan are instrumental in aligning both the operating and capital budgets with the overarching goal of enhancing community well-being. By clearly defining the outcomes that the county aims to achieve, these results provide a focused framework for allocating resources in a manner that directly supports the community's priorities.

In the process of priority-based budgeting (PBB), each program and project is evaluated based on its contribution to these predefined results. This ensures that funding is directed toward initiatives that yield the highest impact, thereby making the most efficient use of public funds and fostering a tangible improvement in the quality of life for residents.

In the operating budget, these results guide day-to-day expenditures and operational decisions. Programs and services that align closely with the county's strategic results—such as enhancing public safety, improving infrastructure, and promoting economic development—are prioritized for funding. This strategic alignment ensures that the county's operational activities consistently support its long-term goals. Similarly, in the capital budget, which focuses on long-term investments like infrastructure projects and major equipment purchases, the result definitions help prioritize projects that will have a lasting positive impact on the community.

As Winnebago County continues to grow and evolve, the results and their definitions will need to be periodically reviewed and updated to reflect changing community needs and priorities. This iterative process allows the county to remain responsive and adaptive to new challenges and opportunities.

Furthermore, engaging the County Board in the process of updating results and definitions ensures that the strategic plan reflects the collective vision and priorities of its citizens.

Access to Basic Needs

- Promotes and ensures access to treatment, prevention, and education services which facilitate individual wellness for all ages including aging resources, economic stability, children and family support, environmental health, and disease control.
- Serves as the safety-net of our vulnerable populations ensuring that all ages and disability groups have support, safety, and access to opportunities to thrive and become productive members of society.
- Provides for the physical and mental well-being of its community and actively partners with others to improve the welfare of those in need.
- Fosters a network of housing options for vulnerable populations including children, at-risk adults, and the elderly.
- Facilitates access to a variety of life-long learning opportunities.

Summary: The result "Access to Basic Needs" underscores Winnebago County's commitment to ensuring that all residents, particularly vulnerable populations, have access to essential services that support their well-being. This includes healthcare, economic stability, family support, and housing. By promoting individual wellness and providing a safety net, the county aims to foster a healthy and thriving community where everyone has the opportunity to succeed.

Community and Economic Development

- Develops and prepares integrated and comprehensive zoning regulations, growth plans, and land use plans that are consistently followed and appropriately regulated within county jurisdiction.
- Provides space and opportunity for community partners to execute and plan events which bolster the quality of life of our citizens and visitors.
- Establishes an environment to support the economic vitality of the county.
- Preserves and maintains an adequate balance of accessible park land, trails, green space, and natural areas throughout the community.

Summary: "Community and Economic Development" focuses on fostering a vibrant and sustainable community by promoting economic growth, planning for future development, and enhancing the quality of life for residents and visitors. Through comprehensive zoning and land use planning, the county aims to support businesses and community events while preserving green spaces and natural areas. This balanced approach ensures that development is both economically beneficial and environmentally responsible.



Dependable and Reliable Infrastructure

- Within our legal jurisdiction, ensures an adequately funded, well-designed, future-focused, and planned infrastructure network and systems that meets the current and future growth needs of the community.
- Designs, builds, and manages a reliable network of county highways and bridges which are well-maintained, promptly repaired or cleared, and continuously improved.
- Operates a safe, accessible county highway system which ensures effective traffic flow, eases congestion, and controls traffic movement to enhance mobility.

Summary: The result "Dependable and Reliable Infrastructure" emphasizes the importance of having a well-funded, well-designed, and future-focused infrastructure system in Winnebago County. This includes maintaining and improving highways and bridges to ensure safety and accessibility, as well as managing traffic flow to reduce congestion. By prioritizing infrastructure, the county ensures that it can meet current needs while planning for future growth and development.



Effective & Efficient Administration

- Attracts, motivates, develops, and retains a high-quality, professional, diverse, engaged, and productive workforce.
- Ensures fiscal responsibility and enables trust and transparency by ensuring accountability, efficiency, integrity, innovation, and excellence in service operations.
- Provides assurance of regulatory and policy compliance to minimize and mitigate risk.
- Prudently protects, manages, optimizes, and invests in its financial, human, physical, and technology resources.
- Supports decision-making with timely and accurate short-term and long-range analysis that is future-focused and enhances vision and planning.

Summary: "Effective & Efficient Administration" is centered on maintaining a high standard of governance within Winnebago County. This involves attracting and retaining a skilled workforce, ensuring fiscal responsibility, and fostering transparency and accountability. By complying with regulations and optimizing resources, the county aims to minimize risks and support informed decision-making. This result ensures that administrative operations are efficient, innovative, and aligned with long-term strategic goals.



Environmental and Water Quality

- Appropriately promotes, educates, and regulates a safe, clean, and healthy place to live and work.
- Manages, minimizes, and mitigates factors that impact the environmental quality of its water and other natural resources.
- Provides, promotes, and educates a system for competitive, cost-efficient services for solid waste and recyclable materials.
- Provides educational, technical, and planning assistance to help rural and urban communities control soil erosion so as to protect surface water, ground water, drinking water, wetlands, and other natural resources.

Summary: The result "Environmental and Water Quality" highlights Winnebago County's commitment to maintaining a safe, clean, and healthy environment. By managing natural resources, regulating pollution, and promoting recycling and waste management, the county aims to protect its water quality and natural habitats. Education and technical assistance are also provided to support community efforts in soil erosion control and resource conservation, ensuring long-term environmental sustainability.



Safety and Security

- Offers protection to lives and property by promptly dispatching calls for service in a cost-effective manner.
- Ensures community partners and the whole of county government are prepared to react and respond to all emergency situations.
- Proactively prevents and lowers the occurrence of crime through enforcement and investigation within the county's primary jurisdiction and supports in the county's secondary jurisdiction.
- Uses best practices and innovation to expertly administer justice through the Courts system, diversion programming, and correctional services.

Summary: "Safety and Security" focuses on protecting the residents and property of Winnebago County. This result entails efficient emergency response, crime prevention, and law enforcement. By preparing for emergencies, reducing crime, and administering justice effectively, the county ensures a safe environment for its community. The commitment to best practices and innovative approaches further enhances the county's ability to maintain public safety and security.



Conclusion

The establishment of clearly defined results and result definitions in Winnebago County's strategic plan forms the cornerstone upon which all future spending decisions will be evaluated. These results serve as the guiding principles that rigorously shape the county's budgetary priorities, ensuring that every dollar spent is directed towards initiatives that best serve the interests of its residents. By articulating these outcomes, Winnebago County creates a transparent and accountable framework for resource allocation that resonates with the community's values and aspirations.

This foundation is critical in the context of priority-based budgeting, where the focus is on maximizing the impact of public expenditures. The results and their definitions provide a clear and consistent benchmark against which all programs and projects are assessed. This enables county leaders to make informed decisions that prioritize initiatives delivering the highest value and most significant benefits to the community. It ensures that limited resources are utilized effectively, addressing the most pressing needs and advancing the strategic goals of the county.

Moreover, as Winnebago County evolves, the adaptability of these results and definitions ensures that the strategic plan remains relevant and responsive to changing circumstances. By regularly reviewing and updating these foundational elements, the county can address new challenges, leverage emerging opportunities, and continue to meet the evolving needs of its residents. This dynamic approach to strategic planning fosters sustainable growth and development, positioning Winnebago County to thrive both today and in the future.

In conclusion, the results and result definitions encapsulate the collective vision of Winnebago County, providing a robust framework for prioritizing spending decisions. They embody a commitment to transparency, accountability, and strategic foresight, ensuring that the county's resources are deployed in ways that enhance the well-being of its community. As a living document, the strategic plan will guide the county's journey, helping to build a prosperous and resilient future for all its residents.

PRIORITY BASED STRATEGIC RESULTS

ACCESS TO BASIC NEEDS	Community and Economic Development	Dependable and Reliable Infrastructure	Effective & Efficient Administration	Environmental and Water Quality	Safety and Security
Provides for the physical and mental well-being of its community and actively partners with others to improves the welfare of those in need.	Establish an environment to support the economic vitality of the county	Within our legal jurisdiction, ensures an adequately funded, well-designed, future-focused and planned infrastructure network and systems that meetsz the current and future growth need of the community	Attracts, motivates, develops and retains a high-quality, professional, diverse, engaged, and productive workforce.	Manages, minimizes, and mitigates factors that impact the environmental quality of its water and other natural resources	Ensure Community partners and whole of county government are prepared to react and respond to all emergency situations.
Promotes and ensures access to treatment, prevention and Education services which facilitate individual wellness for all ages including aging resources, economic stability children and family support environmental health and disease control.	Preserves and maintains an adequate balance of accessible park land, trails, green space and natural areas throughout the community	Designs, builds and manages a reliable network of county highways and bridges which are well-maintained, promptly repaired or cleared and continuously improved.	Ensures fiscal responsibility and enables trust and transparency by ensuring accoutnability, efficiency, integrity, innovation, and excellence in service operations	Provide, promote, and educate a system for competitiv e, cost efficient services for solid waste and recyclable materials	Proactively prevents and lowers the occurrence of crime through enforcement and investigation within the county's primary jurisdictionand supports in the county's secondary jurisdiction
Facilitates access to a variety of life-long learning opportunities	Develops and prepares integrated and comprehensive zoning regulations, growth and land use plans that are consistently followed and appropriately regulated within county jurisdiction.	Operates a safe accessible county highway system which ensures effective traffic flow, eases congestion and controls traffic movement to enhance mobility.	Provides assurance of regulatory and policy compliance to minimize and mitigate risk	Provide educational, technical and planning assistance to help rural and urban communities control soil erosion so as to protect surface water, ground water, drinking water, wetlands and other natural resources	Uses best practices and innovation to expertly administer justice through the courts system, diversion programming, and correctional services
Fosters a network of Housing options for Vulnerable populations Including children, at-Risk adults, and the Elderly.	Provide space and opportunity for community partners to execute and plan events which bolster the quality of life of our citizens and visitors		Prudently protects, manages, optimizes and invests in its financial, human, physical and technology resources	Appropriately promotes, educates, and regulates a safe, clean, and healthy place to live and work.	Offers protection to lives and property by promptly dispatching calls for service in a cost-effective manner.
Serves as the safety-net of Our vulnerable populations, ensuring that all ages and disability groups have support, safety, and access to opportunities to thrive and become productive members of society			Supports decision-making with timely and accurate short-term and long-range analysis that is future focused and enhances vision and planning		

The purpose of priority based strategic plan results is to provide a clear framework for assessing and guiding the allocation of resources in alignment with an organizations core objectives and community needs. By identifying and prioritizing key initiatives, these results facilitate informed decision-making, ensuring that funds and efforts are directed toward projects that yield the greatest public benefit and impact. This strategic approach not only enhances accountability and transparency but also fosters a culture of collaboration and continuous improvement, allowing stakeholders to monitor progress, evaluate outcomes, and make necessary adjustments.

County Profile

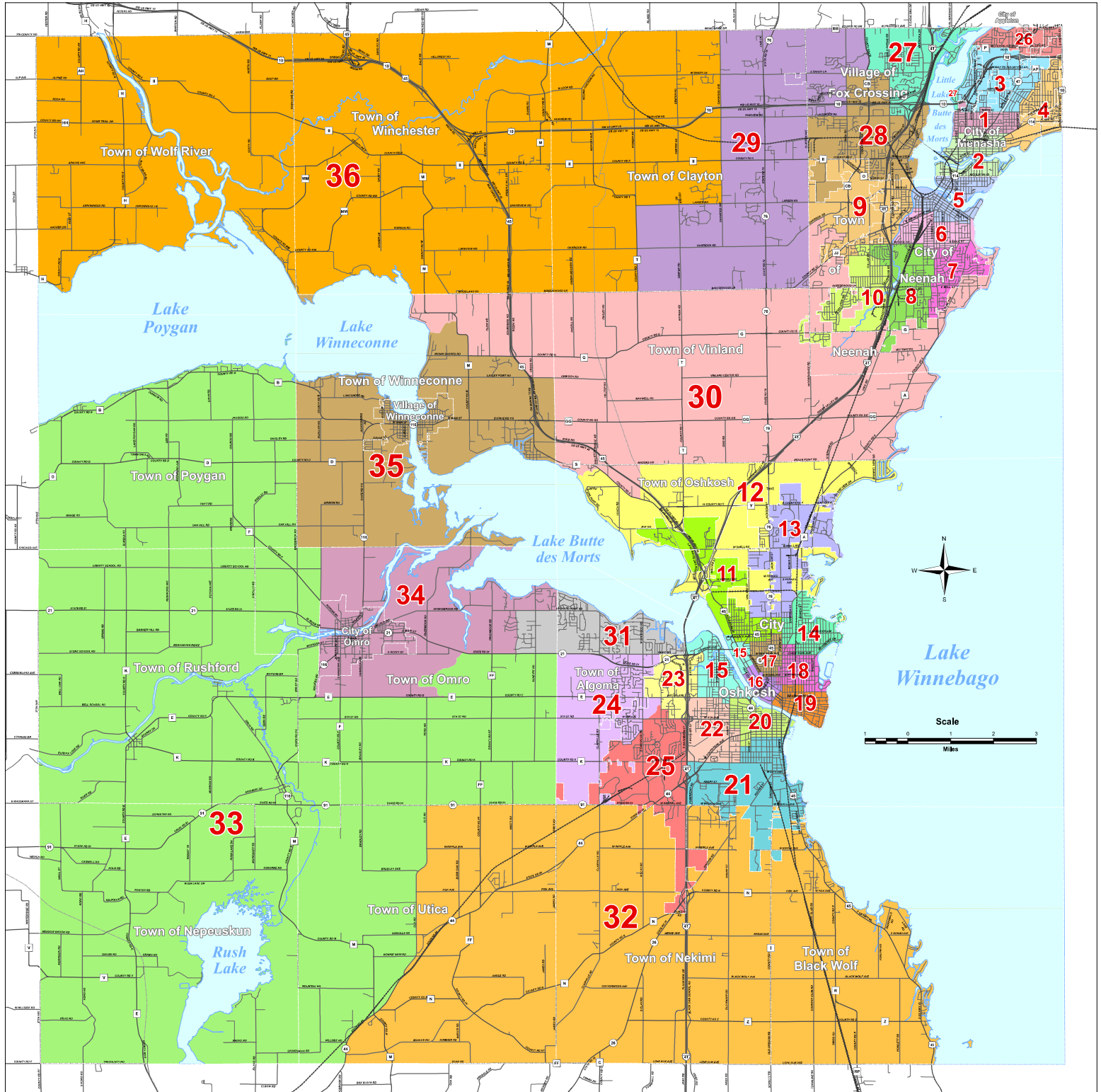
- County Map
- County Statistics
- General and Economic
- Population by Municipality
- Equalized Value by Municipality
- Equalized Value of Taxable Property
- Outstanding Debt per Capita



Winnebago County

The Wave of the Future

Winnebago County Supervisory District Plan



Winnebago County, Wisconsin

Final Plan Adopted by Winnebago County Board Nov. 16, 2021 as per Ordinance No. 231-112021

* Plan first applies to Spring 2022 election. *

W.L.N.G.S. Disclaimer
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Data for this map copyrighted December 31, 2006

Winnebago County
W.L.N.G.S. Project
Produced By:
J. L. Smith
1/13/2022

County Statistics

Form of Government County Executive/County Board-36 member Date of Incorporation 1840 Population 172,943 Density.....395/sq.mi	Recreation Acres of Park land 790.90 <table border="1"> <caption>Table 2.3 Winnebago County Parks, Boat Launches, and Trails</caption> <tr><td>1</td><td>Asylum Point Park & Boat Landing</td><td>79.1</td></tr> <tr><td>2</td><td>Black Wolf Boat Landing</td><td>3.3</td></tr> <tr><td>3</td><td>Boom Bay Boat Landing</td><td>0.8</td></tr> <tr><td>4</td><td>Coughlin Nature Area</td><td>35.1</td></tr> <tr><td>5</td><td>Eureka - Boat Landing</td><td>6.3</td></tr> <tr><td>6</td><td>Grundman Park/Osh-O-Nee Boat Landing</td><td>12.1</td></tr> <tr><td>7</td><td>Ken Robl Conservation Park</td><td>39.0</td></tr> <tr><td>8</td><td>Lake Butte Des Morts - Boat Landing</td><td>1.6</td></tr> <tr><td>9</td><td>Lake Poygan - Boat Landing</td><td>1.5</td></tr> <tr><td>10</td><td>Lasley Point Archeological Site</td><td>47.7</td></tr> <tr><td>11</td><td>Dr. Donald and Bernadette Netzer Nature Area</td><td>40.0</td></tr> <tr><td>12</td><td>Shangri La Point Nature Preserve</td><td>55.0</td></tr> <tr><td>13</td><td>Sunnyview Exposition Center</td><td>154.7</td></tr> <tr><td>14</td><td>Waukau Creek Nature Preserve & Waukau Dam</td><td>65.4</td></tr> <tr><td>15</td><td>Winnebago County Community Park</td><td>244.8</td></tr> <tr><td>16</td><td>Jerry Finch Winnebago County Dog Park</td><td>4.5</td></tr> <tr><td colspan="2">Park & Boat Launches TOTAL (Acres)</td><td>790.9</td></tr> <tr><td>17</td><td>WIOUWASH Trail</td><td>16.8</td></tr> <tr><td>18</td><td>Mascoutin Valley State Trail</td><td>5.3</td></tr> <tr><td>19</td><td>Tribal Heritage Crossing</td><td>1.4</td></tr> <tr><td colspan="2">State Trails TOTAL (Miles)</td><td>23.5</td></tr> </table>		1	Asylum Point Park & Boat Landing	79.1	2	Black Wolf Boat Landing	3.3	3	Boom Bay Boat Landing	0.8	4	Coughlin Nature Area	35.1	5	Eureka - Boat Landing	6.3	6	Grundman Park/Osh-O-Nee Boat Landing	12.1	7	Ken Robl Conservation Park	39.0	8	Lake Butte Des Morts - Boat Landing	1.6	9	Lake Poygan - Boat Landing	1.5	10	Lasley Point Archeological Site	47.7	11	Dr. Donald and Bernadette Netzer Nature Area	40.0	12	Shangri La Point Nature Preserve	55.0	13	Sunnyview Exposition Center	154.7	14	Waukau Creek Nature Preserve & Waukau Dam	65.4	15	Winnebago County Community Park	244.8	16	Jerry Finch Winnebago County Dog Park	4.5	Park & Boat Launches TOTAL (Acres)		790.9	17	WIOUWASH Trail	16.8	18	Mascoutin Valley State Trail	5.3	19	Tribal Heritage Crossing	1.4	State Trails TOTAL (Miles)		23.5
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Area Area in Square Miles579 Total Land Acreage434 Total Water Acreage 144	Public Safety County Sheriff Departments1 County 911 Dispatch.....1 Local Police Departments7 (Appleton, Menasha, Neenah, Omro, Oshkosh, Fox Crossing, and UW-OPocal Village of Winneconne) <hr/> Fire/EMS Departments (full fire and/or EMS crew not at station 24/7) (Nekimi, Utica, Oshkosh, Algoma, Omro, Vinland, Winneconne, Neenah, Village of Fox Crossing, Clayton, Winchester, Boom Bay)25 Volunteer Fire6																																																																
Road Miles Total1,574 State.....169 County220 Local.....1,185																																																																	
Hospitals Non-County6																																																																	
Schools <u>Public</u> Elementary (PreK-5th32 Middle School12 High School6 <u>Private</u> Elementary (PreK-8th15 Middle School18 High School5 <u>Higher Education</u> Colleges3																																																																	
Students Public14,500 Private.....2,500 Total.....17,000																																																																	

General and Economic Information



PROFILE

Location-Located in East Central Wisconsin, bordered on the east by Lake Winnebago, Winnebago County anchors the southern half of the Fox River Valley -- one of the largest metropolitan areas in Wisconsin. The County is close to the urban centers of Chicago, Milwaukee, and Minneapolis-St. Paul, and is known for stability, progress, and growth. It is bordered by Lake Winnebago to the west and has several communities including Oshkosh, Neenah, and Menasha.

Established- The county was established in 1840 and named after the Winnebago Native American tribe that lived in the region.

County Seat-Oshkosh serves as the county seat and is the largest city within the county.

Geography-The county covers an area of approximately 576 miles with a mix of urban and rural spaces. Lake Winnebago is the largest inland lake in Wisconsin as is a significant geographical feature.

Economic Base-The economy of Winnebago County is diverse, with key sectors including manufacturing, healthcare, education, retail, and services. Historically, manufacturing has been a strong component of the local economy. Winnebago County is also known as the County of "big lakes". Five large lakes make up the majority of water area, ranging in size from Lake Winnebago (137,708 acres) to Little Lake Butte des Morts (1,306 acres). The Fox and Wolf are important rivers that provided early transportation and were an early power source for development of local industries. Abundant water resources have assisted the County in being ranked in the top eight industrial counties in the State.

These water resources also provide for excellent recreational activities. The lakes and rivers provide sailing and boating plus excellent fishing during both summer and winter. Ducks and geese provide local sport in the fall.

The County also hosts the Annual Experimental Aircraft Association Fly-In every July. The 2024 Air Venture brought in approximately 686,000 attendees. In 2023, EAA celebrated its 70th Anniversary with attendance of roughly 677,000. In 2022, attendance was roughly 650,000, 2021 attendance was roughly 608,000, 2020 event was canceled due to COVID-19, and 2019 attendance was 642,000.

The County's economy is most noted for the stable industrialized base that centers on the paper industry. Kimberly-Clark Corporation began its operations here and remains as one of the largest paper product companies in the world. Other major business sectors include specialized trucks, woodworking, metal work and machine manufacturing.

Five major highways and Wittman Regional Airport make travel, shipping, and delivery to and from Winnebago County convenient and economical.

The County has a population of about 172,369. The majority of people reside in five urban areas ranging in population from over 66,184 in Oshkosh, the County seat, to the Village of Winneconne

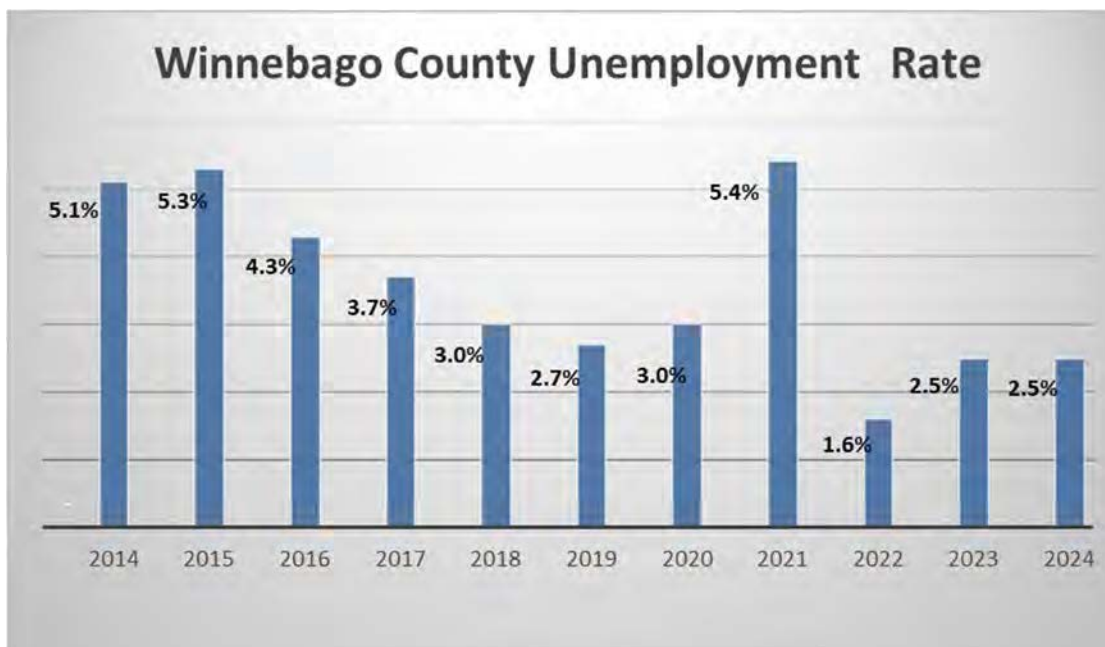
About Winnebago County Continued

with 2,520 people. The County provides a variety of living options. One can live in a rural or urban setting or experience a river or lake setting.

The residents work hard, play hard, and are well educated. The County boasts excellent private and public schools, a four-year university, a two-year university, and a technical college.

Employment-Major employers in the county include both public and private entities with significant employment provided by healthcare organizations, educational institutions, and manufacturing firms. Companies such as Oshkosh Corporation, known for producing specialty vehicles, play a vital role.

Unemployment Rate: The unemployment rate in Winnebago County is generally in line with or slightly lower than the national and state averages. Specific figures can fluctuate based on economic conditions and seasonal employment patterns.



Wisconsin Department of Administration
2024 County Population Information
WINNEBAGO COUNTY

CoMun Code	Tax Dist#	TVC	Municipal Name	Population
70002	1910	T	ALGOMA	6,867
70004	1911	T	BLACK WOLF	2,429
70006	1912	T	CLAYTON	4,524
70010	1914	T	NEENAH	3,664
70012	1915	T	NEKIMI	1,324
70014	1916	T	NEPEUSKUN	721
70016	1917	T	OMRO	2,413
70018	1918	T	OSHKOSH	2,432
70020	1919	T	POYGAN	1,300
70022	1920	T	RUSHFORD	1,662
70024	1921	T	UTICA	1,363
70026	1922	T	VINLAND	1,754
70028	1923	T	WINCHESTER	1,783
70030	1924	T	WINNECONNE	2,647
70032	1925	T	WOLF RIVER	1,214
70121	1913	V	FOX CROSSING	19,285
70191	1926	V	WINNECONNE	2,514
70201	1927	C	APPLETON	1,414
70251	1928	C	MENASHA	15,153
70261	1929	C	NEENAH	27,611
70265	1930	C	OMRO	3,624
70266	1931	C	OSHKOSH	67,245
Town Total				36,097
Village Total				21,799
City Total				115,047
County Total				172,943

2024 Equalized Value Information

WINNEBAGO COUNTY

<u>Mun Code</u>	<u>Tax Dist#</u>	<u>Municipal Name</u>	<u>TID OUT Equalized Value</u>	<u>TID IN Equalized Value</u>	<u>Debt Limit</u>
70002	1910	T ALGOMA	1,087,621,800	1,087,621,800	54,381,090
70004	1911	T BLACK WOLF	440,347,100	440,347,100	22,017,355
70006	1912	T CLAYTON	800,232,300	821,138,000	41,056,900
70010	1914	T NEENAH	691,910,900	691,910,900	34,595,545
70012	1915	T NEKIMI	239,416,100	239,416,100	11,970,805
70014	1916	T NEPEUSKUN	104,069,700	104,069,700	5,203,485
70016	1917	T OMRO	395,942,100	395,942,100	19,797,105
70018	1918	T OSHKOSH	555,892,800	555,892,800	27,794,640
70020	1919	T POYGAN	335,530,100	335,530,100	16,776,505
70022	1920	T RUSHFORD	228,346,700	228,346,700	11,417,335
70024	1921	T UTICA	223,476,800	223,476,800	11,173,840
70026	1922	T VINLAND	364,509,700	364,509,700	18,225,485
70028	1923	T WINCHESTER	296,352,200	296,352,200	14,817,610
70030	1924	T WINNECONNE	644,234,700	644,234,700	32,211,735
70032	1925	T WOLF RIVER	355,720,900	355,720,900	17,786,045
70121	1913	V FOX CROSSING	2,606,655,300	2,729,886,000	136,494,300
70191	1926	V WINNECONNE	362,634,900	387,360,700	19,368,035
70201	1927	C APPLETON	99,494,700	101,636,500	5,081,825
70251	1928	C MENASHA	1,266,901,400	1,322,395,000	66,119,750
70261	1929	C NEENAH	3,065,911,000	3,336,645,400	166,832,270
70265	1930	C OMRO	317,951,900	329,887,100	16,494,355
70266	1931	C OSHKOSH	6,024,732,000	6,326,396,700	316,319,835

District in County

15	Town Total	=	6,763,603,900	6,784,509,600	339,225,480
2	Village Total	=	2,969,290,200	3,117,246,700	155,862,335
5	City Total	=	10,774,991,000	11,416,960,700	570,848,035
<hr/>					
22	County Total	=	20,507,885,100	21,318,717,000	1,065,935,850

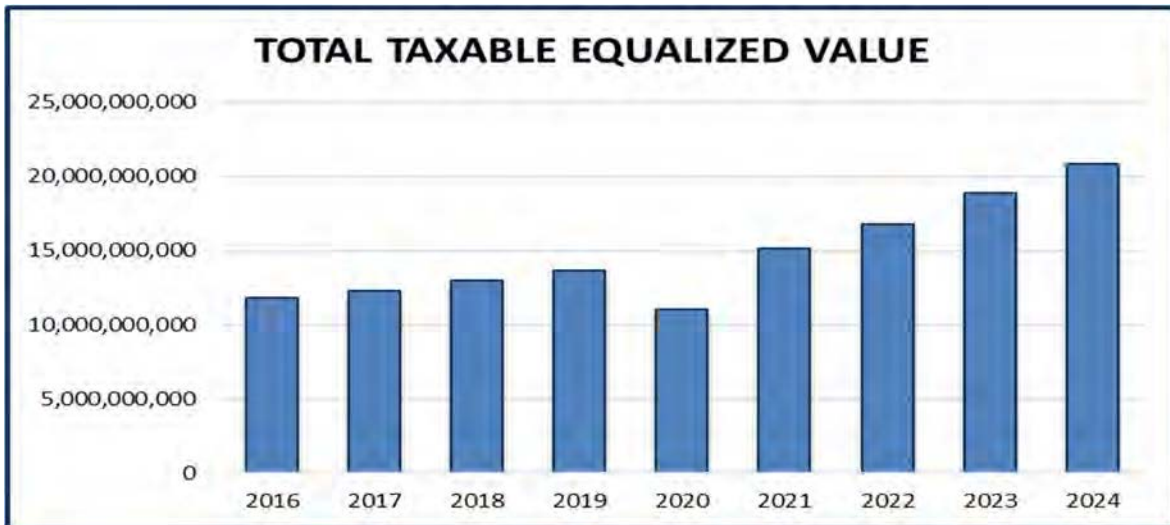
**Wisconsin Department of Revenue Local
Government Services**

Equalized Value of Taxable Property

Equalized property value is a broad measure of the County's tax base. The Wisconsin Department of Revenue annually determines the equalized (fair market) value of all property subject to general property taxation. Equalized values are reduced by tax incremental district value increments for apportioning County levy.

BUDGET YEAR	RESIDENTIAL PROPERTY	COMMERCIAL PROPERTY	MFG. PROPERTY	AGRICULTURE PROPERTY
2016	8,550,306,700	2,484,952,700	680,435,100	56,012,400
2017	8,922,760,800	2,682,389,400	669,093,700	60,081,500
2018	9,364,028,700	2,868,781,900	678,633,500	63,653,600
2019	9,947,893,900	2,989,339,600	689,519,600	65,144,800
2020	10,420,098,900	3,150,676,900	733,497,700	67,453,300
2021	11,190,991,900	3,289,966,900	735,353,200	68,143,100
2022	12,695,717,100	3,584,370,200	718,923,900	69,762,200
2023	14,480,336,400	3,926,684,500	755,416,400	72,493,400
2024	15,951,259,000	4,280,722,500	770,978,300	77,719,600

BUDGET YEAR	OTHER	PERSONAL PROPERTY	LESS: TAX INCREMENTAL DISTRICT (TID)	TOTAL TAXABLE EQUALIZED VALUE
2016	175,404,100	379,351,000	520,204,300	11,806,257,700
2017	177,388,400	398,241,000	587,819,100	12,322,135,700
2018	184,362,600	316,013,400	498,487,300	12,976,986,400
2019	186,692,500	324,479,200	541,319,900	13,661,749,700
2020	185,812,300	335,687,400	687,670,700	11,054,878,900
2021	181,204,800	329,407,700	704,995,000	15,090,072,600
2022	200,631,300	324,495,100	793,931,600	16,799,968,200
2023	214,610,300	325,853,900	870,180,800	18,905,214,100
2024	238,037,600	0	460,984,600	20,857,732,400

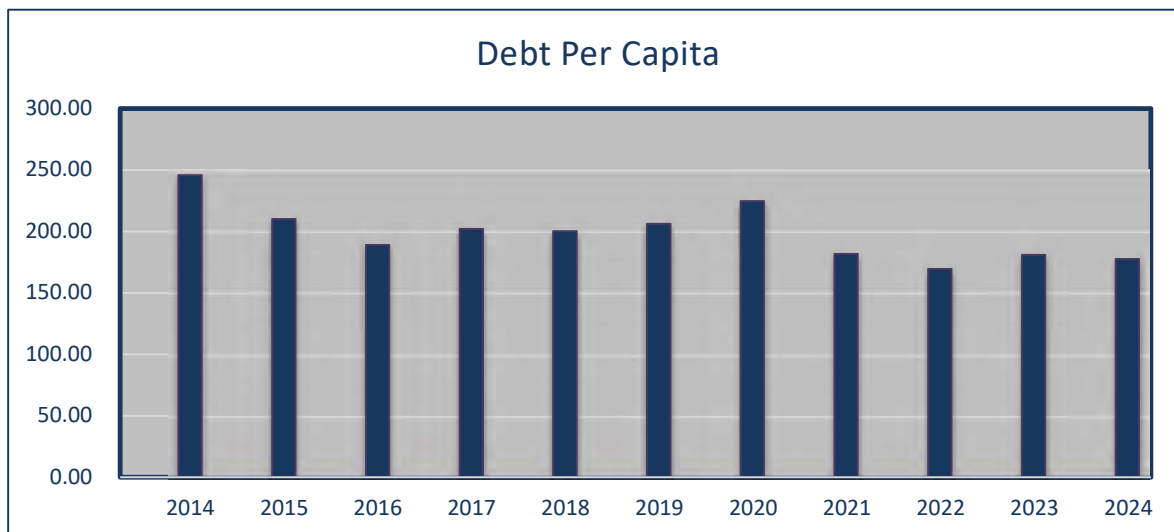


WINNEBAGO COUNTY, WISCONSIN

RATIO OF OUTSTANDING DEBT TO EQUALIZED VALUATION AND DEBT PER CAPITA

Last Ten Fiscal Years

Year Ending December 31	Estimated Population (A)	Equalized Valuation(B)	Outstanding Debt (C)	Percent of Debt to Equalized Valuation	Debt Per Capita
2014	168,216	11,396,366,000	41,329,053	0.36%	245.69
2015	168,526	11,583,545,900	35,412,963	0.31%	210.13
2016	169,032	11,798,032,000	31,933,044	0.27%	188.92
2017	169,053	12,315,791,000	34,138,833	0.28%	201.94
2018	170,025	12,969,909,200	34,040,237	0.26%	200.21
2019	170,580	13,655,711,100	35,172,028	0.26%	206.19
2020	169,861	14,197,530,100	38,174,048	0.27%	224.74
2021	170,400	15,082,216,100	30,968,673	0.21%	181.74
2022	172,542	16,793,519,300	29,253,823	0.17%	169.55
2023	172,369	18,902,796,800	31,184,257	0.16%	180.92
2024	172,943	20,507,885,100	30,714,755	0.15%	177.60



- (A) Source for population statistics is the State of Wisconsin Department of Administration - Bureau of Program Management Demographic Services Center.
- (B) Value as reduced by tax incremental financing districts.
- (C) Includes general obligation debt of the governmental activities (formerly the general long-term debt account group) and the enterprise funds.

Budget and Accounting Information

- Budget Process
- Budget Timeline
- Budget Policies
- Financial and Fund Structure
- Accounting Policy
- Financing Policies
- Property Tax and Levy Limit



Winnebago County

The Wave of the Future

BUDGET PROCESS AND TIMELINE

ORGANIZATION OF BUDGET DOCUMENT:

The Winnebago County Budget is organized to provide pertinent information regarding the County's administrative structure, programs, and related financial information. The County's financial accounting system is set up on a fund basis. The funds are described later. The budget document is divided into program areas as follows:

- General Government
- Public Safety
- Public Works
- Health & Human Services
- Education, Culture and Recreation
- Conservation & Development
- Debt Service
- Capital Projects

THE BUDGET PREPARATION PROCESS:

Preparation of the County budget document is delegated to the Finance Director by the County Executive. The budget process begins early in the year when the Finance Director reviews forms and procedures and recommends changes to the County Executive. Upon the Executives approval, budget forms and instructions are printed and distributed to department heads in the beginning of May.

Dates	Event
06/03/2024	Forms and Instructions made available for budget preparation
07/29/2024	Budget worksheets and all materials due from departments to Finance Department
08/12-09/30/2024	Executive holds meetings with departments to review budgets
10/14/2024	Finalized budget sent out for printing and assembly
10/21/2024	Budget delivered to County Board Supervisors
10/28/-10/29	Budget Work sessions held with the Board
10/30-10/31	County Board to deliberate on and adopt final budget

BUDGET POLICIES:

REVENUES:

Revenues are budgeted by source. These include (a) taxes, (b) intergovernmental, (c) licenses, fines and permits, (d) public services, (e) Interfund and (f) other (which include interest income from investments).

Taxes:

The State of Wisconsin, with the Governor's approval has enacted property tax levy limits. These limits are described under the "Property Tax Rate Limits and Levy Limits" section of the budget book. The County relies heavily on property taxes as a revenue source (33.72% of the revenue budget).

Intergovernmental Revenues:

These represent State Shared Revenues, grants, aides, and state and federal funding for programs and services. This revenue source is also relied on heavily to fund County programs (36.03% of the revenue budget).

Public Charges:

This source represents fees and charges made to users of certain government services. This revenue source makes up 10.21% of our revenue budget.

Licenses and Permits:

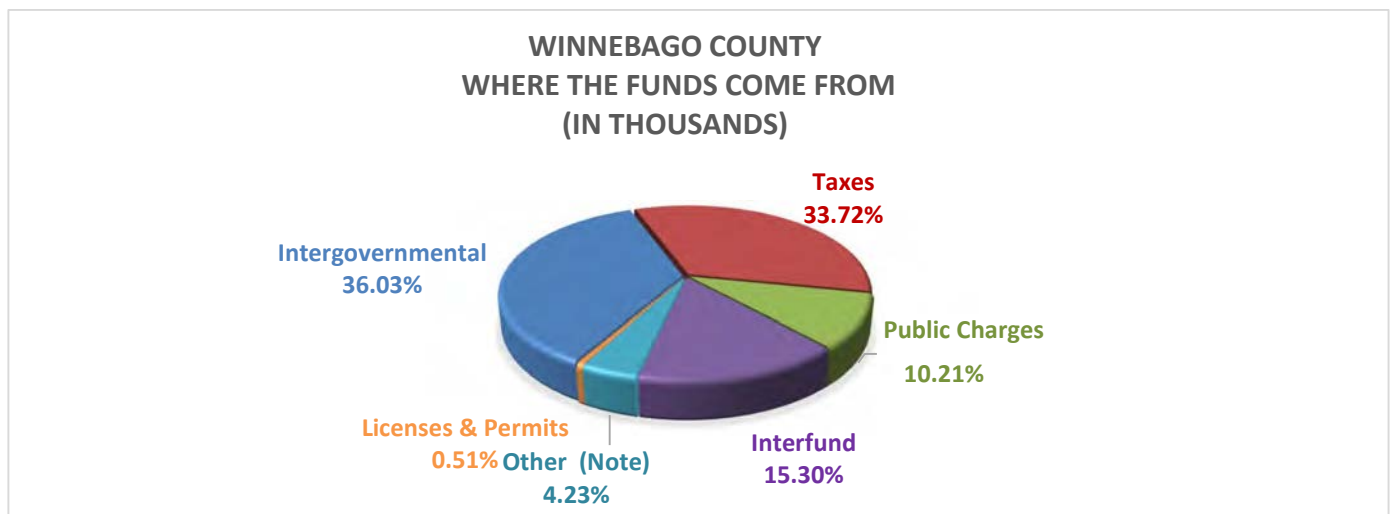
This is a small revenue source comprising 0.51% of the County revenue budget.

Interfund Revenues:

This category includes charges from one County department to another. It comprises 15.30% of total revenue.

Other Revenues:

This category includes interest income, and other revenue sources that do not fit into the other categories. Most of the revenue in this category is from interest income. This revenue source makes up 4.23% of the total revenue budget.



EXPENDITURES:

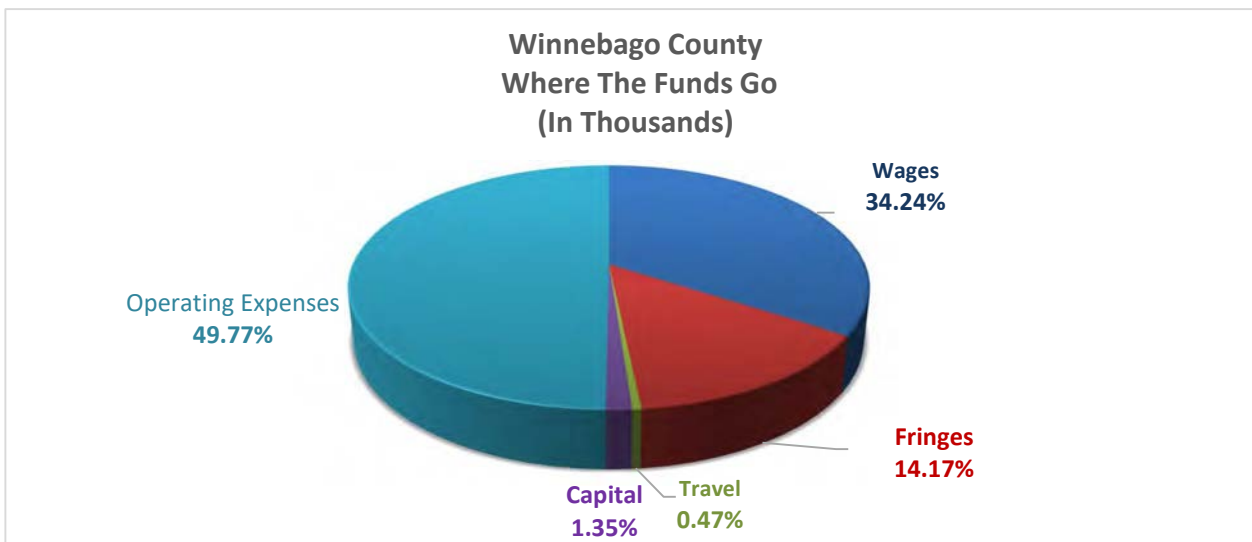
The County Board adopts the expense category totals of (1) Labor, (2) Travel, (3) Capital Outlay, and (4) Other operating expenses. The complete listing of each recommended line item is considered as substantiating detail used to arrive at the totals. Transfers can be made during the year between line items but not between categories unless rules established by the County Board are followed. The budget adjustment process is described in more detail later. The four categories are described in more detail below:

Labor: This category includes all costs of wages, per diem, and fringe benefits, which is 48.41% of the total expenditure budget. Fringe benefits include health insurance, life insurance, dental insurance, long-term disability insurance, retirement, Social Security/Medicare (FICA) and workers compensation insurance.

Travel: This category includes all costs for travel and training of County employees and elected officials. This includes registration and tuition, automobile allowance, vehicle lease, airfare, meals, lodging, and other incidental travel expenses. Jury, witness, and other non-employee travel expenses are included elsewhere. This makes up 0.47% of the expenditure budget.

Capital Outlay: This category includes all purchases of property, equipment and vehicles having a cost of \$5,000 or more and a useful life exceeding one year, which is 1.35% of the expenditure budget. In proprietary funds, these assets are depreciated over their estimated useful lives. In governmental funds these assets are expensed in the year of purchase. In general, capital items are budgeted as part of the operating budget except for major capital expenditures and capital projects. A separate document (Capital Improvements Plan 5-Year Plan) is prepared as described later.

Other Operating: This category includes all other expenses not included above. It includes costs related to office supplies, operating expenses, repairs and maintenance, contractual services, rental expenses and fixed costs such as insurance and depreciation. This makes up 49.77% of the expenditure budget.



CAPITAL IMPROVEMENTS PLAN (Five Year Plan):

The County Executive submits a separate capital improvement plan to the County Board each year. This document lists major capital projects over a five-year period, describes recommendations as to funding the projects, recommends those projects that should be included in the current year bond issue and describes those projects in detail. It also provides detail as to the current outstanding indebtedness, briefly describes capital projects within the 5-year planning horizon and includes graphs and tables outlining the County's current debt service, future debt service, and current and future debt service property tax mill rates. This document is presented to the County Board during the budget work sessions and represents a planning tool for review of projects. The document is available for inspection in either the County Clerk's or Finance Director's offices and is also available on the internet at the Winnebago County Wisconsin web site. Projects within the capital improvements plan are not approved as part of the annual operating budget but must be voted on individually, during the year after being reviewed by the County Board at a separate "presentation" session. Once approved, they are included in the annual budget under the "Capital Projects" section.

DEBT SERVICE:

The County has followed a policy of not borrowing for periods of greater than 10 years. Our objective is to maintain level debt service payments each year while leaving room in later years to accommodate new debt. Once approved the debt service is included in the "Debt Service" section

THE BUDGET ADJUSTMENT PROCESS:

State statutes and County Board rules outline the procedures for obtaining budget adjustments after the budget has been adopted. They are briefly explained below:

Transfers between budget categories within a department's budget require the approval of the County Executive, Committee of Jurisdiction, Personnel & Finance Committee and County Board (only if the transfer is for more than \$40,000 or more than 10% of the department's total budget).

A department requesting to increase their total approved department appropriations must obtain approval from the County Executive, Committee of Jurisdiction, Personnel & Finance Committee, and County Board (only if the transfer is for more than \$40,000 or more than 10% of the department's total budget). These additional appropriations are typically requested from; (a) unanticipated revenues received, (b) the contingency fund, or (c) unassigned general fund balance.

BUDGETARY CONTROL:

The County does maintain an encumbrance accounting system. Department operating results are reviewed on a monthly basis for potential budget revenue shortfalls or expense overruns. Projected problems are brought to the attention of the applicable department head and appropriate actions are taken to remedy the situation. Projected budget overruns are resolved through adjustments as soon as possible. The County has not experienced any significant budget overrun problems.

FINANCIAL AND FUND STRUCTURE

FUNDS:

The Opioid Abatement Fund, Neighborhood Improvement Fund, Fiduciary Funds, General Fixed Asset Account Group Fund, and General Long-Term Debt Account Group Fund are funds that do not require annual County appropriations. Therefore, these funds are not included in the budget document. The Spirit Fund appropriations are approved through the ARPA Commissions Committee and are not included in the budget totals, but a schedule can be found in the Appendices section. All other County funds are included. The fund types and descriptions are described below:

General Fund: The general fund is the primary operating fund of the County and receives most of the revenue derived by the County from local sources. It is used to account for all financial resources, except those account for in another fund.

Special Revenue Funds

Human Services Fund: Account for funds needed to provide income maintenance, counseling, and other human services to people in need of care, to provide services for mental health, alcohol and drug abuse, developmental disabilities, and closely-related programs.

ARPA: Accounts for funds received as part of the American Rescue Plan Act. The fund is outlined in four categories: (1) responding to public health and negative economic impacts of the pandemic, (2) providing premium pay for essential workers, (3) providing governmental services to the extent of revenues loss due to the pandemic and making investments in water, sewer, and broadband infrastructure. The County has used all available funds.

Spirit Fund: Account for funds received and expended for County government projects, government identified projects and community projects.

Nonmajor Governmental Funds

Debt Service Fund: The debt service fund is used to account for the accumulation of resources for, and the payment of, general long-term debt principal, interest and related costs.

Capital Projects Fund: The capital projects fund is used to account for financial resources to be used for the acquisition or construction of major capital facilities (other than general fund capital outlays and construction, related to the proprietary funds) which are financed primarily through general obligation debt.

Opioid Abatement Fund: The opioid abatement fund was derived from the settlements from two opioid settlements. The first settlement was from Janssen, Cardinal, McKessen and AmerisourceBergen. The second settlement was from Teva, Allergan, CVS, Walgreens, and Walmart. These settlements come from court cases around abuses or inappropriate filing of prescriptions that should have been flagged. Due to the inconsistency of payments, these revenues and expenses are not included in this budget document.

Neighborhood Improvement Fund: The neighborhood improvement fund provides grants to local and Tribal governments for making significant investments in long term benefit programs to help neighborhoods recover from negative effects of the pandemic. Winnebago County had five such projects that it sponsored with these funds:

- Covey – a nonprofit that cares for individuals with disabilities and their families.
- Solutions Recovery – peer run organization that provides individuals and families struggling with mental health and substance use disorders.
- Oshkosh Kids Foundation – helps children and families struggling with housing, resources, and self-sufficient life.
- Day by Day – provides temporary shelter and individual services to empower the most vulnerable adults in the community.
- Habitat for Humanity – partners with low-income individuals and families to build new construction at interest free mortgage loans.

Enterprise Funds (Proprietary type operations): Enterprise funds are used to account for operations that are financed and operated in a manner similar to a private business enterprise – where the intent of the County Board of Supervisors is that the costs of providing goods or services to the general public on a continuing basis be finance or recovered primarily through user charges. Debt service on County debt issued to construct facilities relating to the operating is accounted through the enterprise funds.

Airport Fund: Provides for the maintenance and development of physical facilities and equipment of the County airport and for the safety and security of tenants and the traveling public. Wittman Field is the home of EAA (Experimental Aircraft Association).

Solid Waste Management Fund: Provides for the operation and maintenance of a County-wide sanitary landfill and material recycling facility.

Park View Health Center Fund: Accounts for a full range of treatment and care of older adults with late life disabilities as well as care and treatment for individuals suffering from chronic mental illness and development disabilities in a specialized nursing home facility.

Highway Fund: Provides full maintenance of all County trunk highway and designated federal, state, and municipal highways and roads including construction of various nonhighway facilities.

Internal Service Funds: Internal Services funds are used to account for the financing of goods or services provided by one department of agency to other departments or agencies of the County, or to other governments, on a cost-reimbursement basis.

Information Technology Interfund: Accounts for the costs related to the acquisition and costs to repair and replace personal computers, desktop software, servers, and other devices related to the computer network, along with staff costs allocated by helpdesk staff and other staff whose position benefit each user. The fees are paid by the county departments on a per-user basis.

General Services Fund: Provides central printing and mailroom services to all County departments.

Self-Insurance Fund: Provides the County with the necessary funding source to pay for those risks which are funded internally including:

- Workers Compensation Insurance
- Limited Property & Liability Insurance
- Self-Funded Health Insurance
- Self-Funded Dental Insurance

Fiduciary Funds: Account for assets held by the County as an agent. Custodial funds are funds received by the County on behalf of various individuals and governmental agencies.

Litigant Deposit Fund: Account for the receipt and disbursement of funds held by the County for individuals who are scheduled for court appearances.

Inmate's Deposit Fund: Account for the receipt and disbursement of monies for the benefit of inmates at the Law Enforcement Center.

Patient's Fund: Account for the receipt and disbursement of monies for the benefit of patients at Park View Health Center.

MEG Unit: Account for the receipt and disbursement of funds for the Lake Winnebago Area Metropolitan Enforcement Group.

Post Retirement Health: Account for the receipt and disbursement of funds for the conversion of sick leave to health care premiums.

Other Custodial Funds: Account for the receipt and disbursement of funds for small items such as real estate transfer fees, drainage districts, etc.

BASIS OF BUDGETING:

Basis of accounting refers to the point in time at which revenues and expenditures are recognized in the accounts and reported in the financial statements of the entity. Governmental units follow Governmental GAAP (Generally Accepted Accounting Principles) which are primarily established by the GASB (Governmental Accounting Standards Board). Winnebago County Budgets are prepared in accordance with these standards except for capital outlay for proprietary funds as noted in #2 below:

1. The General Fund, Special Revenue Fund, Debt Service Funds, Capital Project Funds, and Agency Funds are considered governmental funds, and follow the modified accrual basis of accounting. This means that expenses are recorded in the period incurred and revenues are recorded when measurable and available to meet current year obligations. Generally, any revenue that is earned in the current fiscal year and will be received within 60 days (or 180 days if grant revenue) after the fiscal period ends would be recorded as current year revenue. The budgets for these funds are prepared using this same basis.
 - a. Debt service funds budget principal and interest in the year paid. Interest is not budgeted nor reported on an accrual basis.
 - b. Capital outlay is budgeted in the year expended. Depreciation is not an expenditure of a capital project fund.

2. Proprietary funds include enterprise funds (such as Airport, Park View Health Center, Highway Department and Solid Waste) and internal service funds (such as Information Technology Interfund, General Services and Self-Insurance) follow the full accrual basis of accounting for financial reporting purposes. Under this basis of accounting, revenues are recognized and recorded when earned, regardless of when they are received. Expenditures are also recognized and recorded when incurred, regardless of when paid. Capital assets are expensed over their useful life through annual depreciation charges, not when purchased. Our budgetary basis is the same with the exception of capital outlay which is included as expenditure.
 - a. Proprietary funds report depreciation on a GAAP basis. Depreciation is reversed out for the purpose of calculating the tax levy support where necessary in proprietary funds because it is a non-monetary expenditure.
 - b. Capital outlay is shown as an operating expenditure for budgetary purposes even though not for GAAP financial reporting purposes. This is a budgetary requirement of the County Board. Capital outlay is included in the tax levy support calculation for proprietary funds that require tax levy support.

FUND RESERVES - PRACTICES:

The County compares reserve balances against our reserve policies annually. In general, we strive to meet the following objectives:

1. The Special Revenue Fund only maintains sufficient fund balance to pay for carryovers and open invoices as of the end of the fiscal year. Tax levy dollars not needed to fund current year operations are not transferred to these funds but remain as part of general fund unassigned fund balance.
2. The General Fund unassigned fund balance policy sets a goal County. It is the goal of the County to achieve and maintain an unrestricted fund balance in the general fund equal to a target range of 16% - 20% of the governmental fund's (excluding capital and debt service funds) subsequent year's budgeted expenditures. The General Fund unassigned fund balance is projected to be around \$28.7 million at the end of 2024, which puts it above the target unassigned general fund balance.

Financing Policies

The County's financial processes compiled below set forth the basic framework for overall fiscal management of the County. Operating independently of changing circumstances and conditions, these guidelines assist the decision-making process of the County Board of Supervisors and the Administration. These practices provide guidelines for evaluating both current activities and proposals for future programs.

Most of the guidelines represent long standing principles, traditions and practices which have guided the County in the past and have helped maintain financial stability. Some of the regulations are based upon state statutes, ordinances or resolutions. Other's are administratively based.

Listed are some of the highlights of policies the County has in place:

Budget Carryover

Budget carryover refers to funds budgeted but unexpended during a budget year which are brought forward as additions to the subsequent year's budget. Finance policy allows purchase commitments (Purchase Orders & Contracts) to be carried over without board approval. These are known as Type I Carryovers. Type II Carryovers are items carried over with approval by the Personnel & Finance Committee. Type II Carryovers are requests by departments to the Finance Department that are reviewed and then presented to the Personnel & Finance Committee. All Type I & II are reviewed with the County Executive before either being carried over or presented to the Personnel & Finance Committee.

Budget Amendment and Adjustment

Municipalities in Wisconsin are required to adopt a balanced budget. The County adopts a balanced budget each year which all expenditures have identified sources of funding such as property tax, other revenues or use of fund balance. The detailed budget document is adopted at the division or department level along with the category level (Labor, operating (travel), capital).

To supplement the appropriation for a department, the Finance Committee can approve transfers from contingency of \$40,000 or less. Amount greater than \$40,000 require approval from the Personnel & Finance Committee as well as the County Board

Capital Projects Policy

A capital project is defined as an active or proposed non-recurrent expenditure in one or more specified plan years for permanent fixed assets (building, land, improvement, technology equipment and installation) which has a significant useful life or extends the useful life of an existing fixed asset.

Capital projects are usually proposed and adopted as part of the annual County budget process.

The County prepares a five-year capital improvement plan, which provides comprehensive planning, budget stability, and analysis of the long-range capital needs of the County.

This policy is to plan for infrastructure and other capital improvements as they are needed rather than reacting to emergencies. Project requests need to provide sound justification based on established need. Justification should also include alternatives considered and the future projected impact on operating budgets.

Operational impacts of capital projects indicate the annual on-going and one-time costs or savings associated with implementing the capital improvement program. The additional on-going impacts are included in the departments' operating budget requests. This includes providing for additional personnel, operating cost, needed fixed assets or and new/additional revenues to be achieved. Cost savings are also identified in the department's budget if base budget costs can be reduced, or cost increases are offset or avoided.

Debt Service Policy

The County may borrow money only to finance its Capital Improvement Program and other capital assets. The County's ability to achieve the lowest possible financing costs is tied directly to its fiscal management, including the existence and adherence to formal fiscal policies.

The purpose of the debt service policy is to provide the County with a guide to manage debt levels by evaluating the need for capital investments against the capacity to pay for financing the costs of meeting that need. The goal of this policy is to equip the County Board, Administration, and taxpayers with guidelines and information that can form good decisions on borrowing money to accomplish the fiscal and program mission of the County.

Bond proceeds should be limited to financing the costs of planning, design, land acquisition, buildings, permanent structures, attached fixtures or equipment, and moveable pieces of equipment, or other costs as permitted by law. Acceptable uses of bond proceeds can be viewed as items which can be capitalized over the full term of the bond. Non-capital furnishings and supplies or capital items with useful lives that are less than the bond term will not be financed from bond proceeds. Refunding bond issues designated to restructure currently outstanding debt are an acceptable use of bond proceeds.

The County will not use short-term borrowing to finance operating needs except in the case of extreme financial emergency which is beyond its control or reasonable ability to forecast.

The County's bond rating is currently Aa1 as rated by Moody's. The County's debt policy requires the County to, at a minimum, maintain its current rating.

Borrowing capacity will be evaluated as the need for borrowing arises but in no case will exceed 5% of the County's equalized value which is required by statute.

Fund Balance

The County finds that it is essential to maintain an adequate level of fund balance in order to adapt to revenue shortfalls and/or unanticipated expenditures, help ensure stable tax rates, and to provide a measure of liquidity for normal operations while at the same time keeping the County's long-range investments intact.

The County shall maintain a minimum of 15% in the unassigned general fund for budgeted expenditures. However, it is the goal of the Personnel & Finance Committee to maintain between 16% - 20% of budgeted expenditures within the Unassigned General Fund per the General Fund Balance Policy

Budgeted expenditures for the Unassigned General Fund shall be defined as total budgeted expenditures for the General Fund Departments as well as the Human Services Department per the General Fund Balance Policy. Total budgeted expenditures shall include operating, capital, and debt expenditures. Any budgeted capital expenditures funded through bond proceeds or one-time capital purchases, debt service expenditures, one-time grant expenditures and Library expenditures shall be excluded.

Investment Policy

The intent of the Investment Policy of Winnebago County is to define the parameters within which funds are to be managed. In methods, procedures and practices, the Policy formalizes the framework for Winnebago County's investment activities that must be exercised to ensure effective and judicious fiscal and investment management of County funds. The guidelines are intended to be broad enough to allow the Finance Director to function properly within the parameters of responsibility and authority, yet specific enough to adequately safeguard the investment assets.

The Finance Director, as Investment Officer, is delegated the day-to-day responsibility of the overall investment program and will report to the Personnel and Finance Committee (the "Committee") regarding investments and consult with the Committee as it may request regarding such investments and the investment program.

Responsibility for the administration of this Investment Policy rests with the Committee. The delegation of the authority for day-to-day administration of the Policy to the Finance Director, as Investment Officer, does not relieve the Committee of its ultimate responsibility

Revenue Policy

The County must be sensitive to the balance between the need for services and the County's ability to raise taxes, charges and fees to support those services.

The County relies on property tax as the main source of revenues to fund programs and services.

The County attempts to maintain a diversified and stable revenue stream. The County continues its efforts for greater reliance on true user fee service charges to help offset reductions of federal/state funding and to reduce the reliance on property tax revenues. Service and user fee charges are implemented for those services where an equal exchange of value for currency can be determined.

The County will regularly review fees and user charges to allow the rates to keep pace with the cost of providing services.

One-time revenues shall not be used to fund continuing operating costs, except to manage a short-term spike in program costs, the phasing of a new or expanded program, making investments that have future payoffs and to smooth out the impacts of significant state and/or federal funding reductions.

Other

Even though the County does not have a formal adopted policy, administratively the County follows the listed practices:

State statute requires a balanced budget. A balanced budget means that budgeted revenues recognized on the modified accrual basis of accounting plus beginning fund balances less budgeted expenditures recognized on the modified accrual basis of accounting plus anticipated ending fund balance will equal zero. The current budget as presented in this document is balanced according to these statutory provisions.

The County will maintain a budgetary control system to ensure adherence to the budget and will prepare monthly financial reports comparing actual revenues and expenditures to budgeted amounts.

The County develops a five-year capital improvement plan. The most current year will be incorporated into the current year operating budget. The capital improvement plan will be reviewed and updated annually.

The fixed asset capitalization level is at \$5,000 to be consistent with Federal and State fixed asset capitalization levels and to efficiently administer the asset inventory tracking requirements imposed by Governmental Accounting Standards Board (GASB) pronouncement No.34.

The County will maintain adequate insurance to cover the cost or replacement of its asset inventory.

PROPERTY TAX RATE LIMITS AND LEVY LIMITS

OPERATING LEVY RATE: Was limited to the 1992 (for taxes to be collected in 1993) operating mill rate. The Wisconsin legislature permanently eliminated this limit with the passage of the state biennial 2014/2015 budget.

DEBT SERVICE LEVY RATE: Was limited to the 1992 (for taxes to be collected in 1993) debt services mill rate. That limit was 31 cents per thousand of equalized value. Winnebago County's debt service levy has exceeded this limit through use of the allowable exception that such excess be approved by a 75% vote of the County Board. This rate limit remains in effect.

SPECIAL PURPOSE LEVIES: No limitations were placed on these rates. For Winnebago County this includes the levies for libraries, public health and culvert and bridge aid.

PROPERTY TAX LEVY LIMIT

LEGISLATIVE HISTORY:

During the 2007 State Legislative session, the legislature with the Governor's approval enacted the following:

Section 66.0602 Local Levy Limits:

1. Except as provided in subs. (3), (4), and (5), no political subdivision may increase its levy in any year by a percentage that exceeds the political subdivision's valuation factor. The valuation factor is a percentage equal to the political subdivision's January 1 equalized value due to net new construction which is new construction less improvements removed between the previous year and the current year.
2. For the 2012 and subsequent years budgets, the State further restricted the levy by using the prior year actual levy as the base rather than the prior year levy limit.
3. Debt service continues to be exempt from the levy limit freeze for all debt issued prior to July 1, 2005. Debt issued after July 1, 2005, will also be exempt if certain conditions are met. One of those is that the governing body can approve the bond issue by a $\frac{3}{4}$ vote. Winnebago County has used this provision to exceed rate limits in the past and will likely continue to do so.
4. Penalties will be imposed upon any governing body that exceeds these levy limits.

The Finance Director has reviewed the limits and believes that this budget complies with the tax levy limits.

Summary of Budget Information

- Budget Summary
- Budget and Tax Levy Summary
- Property Tax Evaluation/Comparison
- Apportionment of Taxes 2025
- Revenue by Source
- Shared Revenue Analysis
- Major Expenditures by Fund
- Expenditure by Category
- General Fund Five year Projections
- Fund Balance Analysis
- 2025 Appropriations
- Staffing Comparison-Staff Chart



Winnebago County

The Wave of the Future

WINNEBAGO COUNTY 2025 BUDGET SUMMARY

DIVISION:	<u>Revenue</u>	<u>Expense</u>	<u>Adjustments</u>	<u>Levy</u>
General Government	\$ 35,674,461	\$ 45,140,281	\$ (2,666,304)	\$ 6,730,516
Public Safety	6,288,997	37,978,839	(30,430)	31,659,412
Public Works	35,693,573	42,349,925	(4,205,949)	2,450,403
Health & Human Services	61,538,734	87,875,983	(6,958,099)	19,379,150
Education, Culture, & Recreation	728,246	2,938,079	16,602	2,226,435
Conservation & Development	2,860,028	4,437,788	(160,626)	1,417,134
	<u> </u>	<u> </u>	<u> </u>	<u> </u>
Divisional Total	\$ 142,853,039	\$ 220,720,895	\$ (14,004,806)	\$ 63,863,050
	<u> </u>	<u> </u>	<u> </u>	<u> </u>
OTHER:				
Debt Service	110,255	9,150,847	(199,629)	8,840,963
	<u> </u>	<u> </u>	<u> </u>	<u> </u>
Other Total	\$ 110,255	\$ 8,951,218	\$ (199,629)	\$ 8,840,963
	<u> </u>	<u> </u>	<u> </u>	<u> </u>
Grand Total	\$ 142,393,664	\$ 229,200,391	\$ (14,204,435)	\$ 72,704,013
	<u> </u>	<u> </u>	<u> </u>	<u> </u>

2025 BUDGET & TAX LEVY SUMMARY-ALL FUNDS(AS AMENDED)

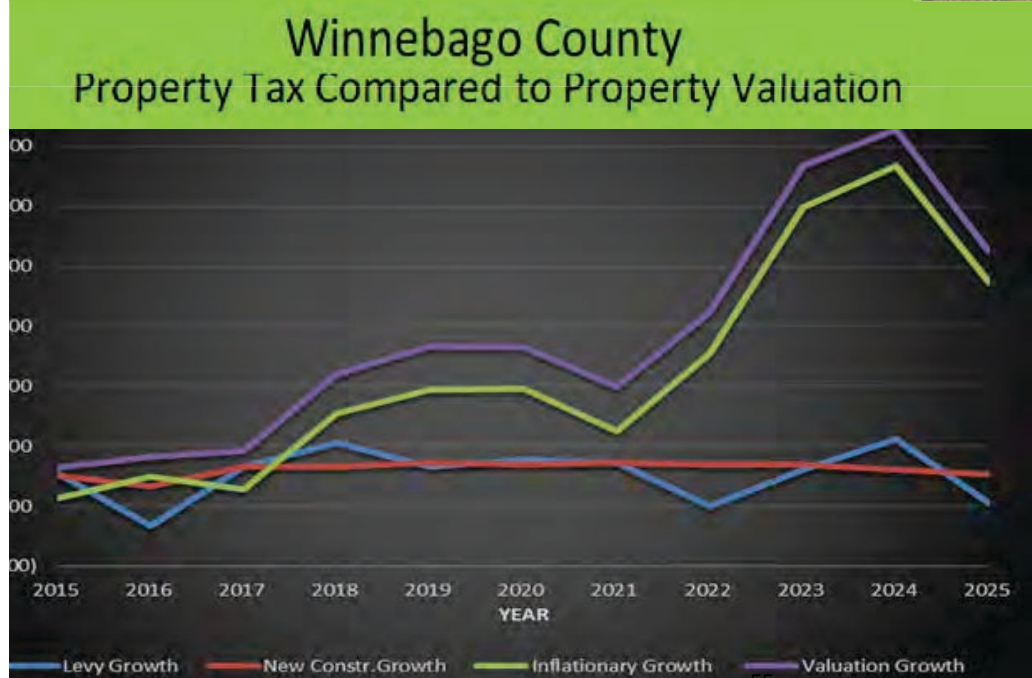
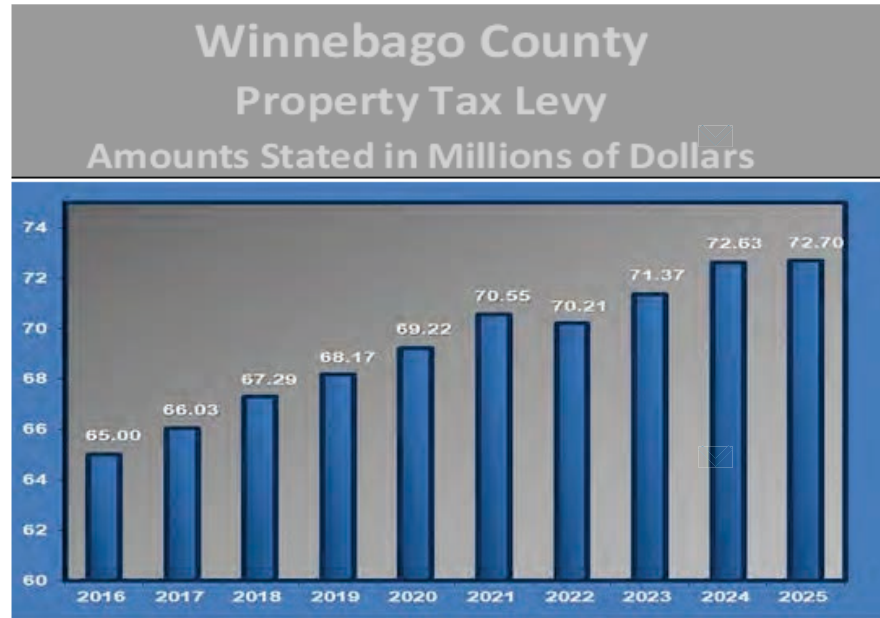
2024		2025	2025	2025	2025	Amount		Percent
Division / Department		Revenue	Expenditures	Levy	Adjustments	Tax Levy	Change	Change
Tax Levy								
GENERAL GOVERNMENT								
County Board	377,814	-	490,043	490,043	-	490,043	\$112,229.00	29.7%
Scholarship	7,500	2,000	18,000	16,000	(9,000)	7,000	-\$500.00	-6.7%
County Executive	390,786	7,000	436,880	429,880	-	429,880	\$39,094.00	10.0%
Corporation Counsel	747,555	422,726	1,200,380	777,654	-	777,654	\$30,099.00	4.0%
County Clerk	429,659	94,810	511,632	416,822	-	416,822	-\$12,837.00	-3.0%
County Treasurer (UGFBA)	(576,413)	974,820	495,177	(479,643)	(10,000)	(489,643)	\$86,770.00	-15.1%
Administration	628,846	3,000	707,737	704,737	-	704,737	\$75,891.00	12.1%
General Services (ISF)	-	426,200	464,345	38,145	(38,145)	-	\$0.00	0.0%
Workers Compensation Fund (ISF)	-	863,000	1,176,845	313,845	(313,845)	-	0 0	
Property & Liability Insurance Fund (ISF)	-	1,196,604	1,441,327	244,723	(244,723)	-	0 0	
Human Resources	1,099,825	11,050	1,162,276	1,151,226	-	1,151,226	\$51,401.00	4.7%
Self Funded Health Insurance (ISF)	-	18,352,177	19,984,085	1,631,908	(1,631,908)	-	0 0	
Self Funded Dental Insurance (ISF)	-	863,214	914,781	51,567	(51,567)	-	0 0	
FiOnce	874,990	47,000	954,724	907,724	-	907,724	\$32,734.00	3.7%
Unclassified	(7,739,986)	10,048,898	1,253,394	(8,795,504)	(157,957)	(8,953,461)	-\$1,213,475.00	15.7%
Library Aid	2,565,195	-	2,836,715	2,836,715	-	2,836,715	\$271,520.00	10.6%
Bridge & Culvert Aid	60,000	-	40,000	40,000	-	40,000	-\$20,000.00	-33.3%
Information Technology	2,075,638	52,391	1,868,261	1,815,870	-	1,815,870	-\$259,768.00	-12.5%
Technology Replacement	-	-	-	-	-	-	0 0	
Technology Interfund (ISF)	-	1,968,501	2,147,582	179,081	(179,081)	-	0 0	
Facilities & Property MaOgement	6,339,860	282,090	6,905,606	6,623,516	-	6,623,516	\$283,656.00	4.5%
	7,281,269	35,615,481	45,009,790	9,394,309	(2,636,226)	6,758,083	-\$523,186.00	-7.2%
PUBLIC SAFETY								
District Attorney	1,442,518	683,731	2,180,906	1,497,175	-	1,497,175	\$54,657.00	3.8%
Clerk of Courts & Courts	2,112,880	2,506,300	4,806,026	2,299,726	-	2,299,726	\$186,846.00	8.8%
Sheriff	24,539,309	2,508,491	29,625,073	27,119,219	-	27,119,219	\$2,577,273.00	10.5%
Jail Improvements (AGFBA)	-	158,000	188,430	30,430	(30,430)	-	0 0	
Medical Examiner	492,707	235,040	719,663	484,623	-	484,623	-\$8,084.00	-1.6%
Emergency MaOgement	233,442	197,435	447,967	250,532	-	250,532	\$17,090.00	7.3%
PUBLIC WORKS								
Airport	722,526	1,301,447	5,123,817	3,822,370	(2,979,623)	842,747	\$120,221.00	16.6%
Airport Debt	410,961	-	410,517	410,517	-	410,517	-\$444.00	-0.1%
Solid Waste (PFBA)	-	11,175,965	13,870,273	2,694,308	(2,694,308)	-	\$0.00	0
Highway Department (PFBA)	-	20,795,001	19,253,419	(1,541,582)	1,541,582	-	0 0	
County Road MainteOnce	1,179,463	2,326,560	3,508,699	1,182,139	-	1,182,139	\$2,676.00	0.2%
HEALTH & HUMAN SERVICES								
Public Health (AGFBA)	1,861,304	5,011,975	7,872,290	2,860,315	(900,000)	1,960,315	\$99,011.00	5.3%
Child Support	50,466	1,845,002	1,952,834	107,832	-	107,832	\$57,366.00	113.7%
Veterans	703,659	20,875	719,237	698,362	-	698,362	-\$5,297.00	-0.8%
Human Services (AFBA)	18,211,968	37,554,917	56,751,565	19,196,648	(3,000,000)	16,196,648	-\$2,015,320.00	-11.1%
Park View Health Center (PFBA)	967,494	16,758,915	20,432,800	3,673,885	(3,259,685)	414,200	-\$553,294.00	-57.2%
EDUCATION, CULTURE, & RECREATION								
UWO-Fox Cities Campus	156,308	123,206	210,412	87,206	-	87,206	-\$69,102.00	-44.2%
University Extension	672,475	64,596	754,696	690,100	-	690,100	\$17,625.00	2.6%
Parks	1,453,608	405,444	1,854,573	1,449,129	-	1,449,129	-\$4,479.00	-0.3%
Boat Landing (AGFBA)	-	135,000	118,398	(16,602)	16,602	-	0 0	
CONSERVATION & DEVELOPMENT								
Register of Deeds	(408,577)	1,088,000	681,955	(406,045)	-	(406,045)	\$2,532.00	-0.6%
Planning	874,719	399,825	1,274,175	874,350	-	874,350	-\$369.00	0.0%
Property Lister	217,815	600	220,399	219,799	-	219,799	\$1,984.00	0.9%
Land Records Modernization (AGFBA)	-	262,258	375,384	113,126	(113,126)	-	0 0	
Land & Water Conservation (UGFBA)	716,067	1,109,345	1,885,875	776,530	(47,500)	729,030	\$12,963.00	1.8%
DEBT SERVICE								
Debt Service	8,735,752	110,255	8,951,218	8,840,963	-	8,840,963	\$105,211.00	1.2%
Tax Levy Summary								
Operating Tax Levy	60,856,225					60,575,818	-\$280,407.00	-0.5%
Debt Levy	9,146,713					9,251,480	\$104,767.00	1.2%
Library Aid	2,565,195					2,836,715	\$271,520.00	10.6%
Bridge & Culvert Aid	60,000					40,000	-\$20,000.00	-33.3%
Total Levy	72,628,133					72,704,013	\$75,880.00	0.1%

Property Tax Evaluation and Comparison

Winnebago County, WI

PROPERTY TAX REVENUES include taxes levied on real and personal property. The levy amount is the difference between the projected expenditures and revenues for all levy supported County operations. Continuing in 2025 the County is limited to increasing property taxes by the increase in new construction. The rate of increase or decrease is tied directly to the increase in new construction.

Note: 2023 and prior figure represents the actual property taxes levied. 2024 and 2025 figures are budgeted tax levy amounts

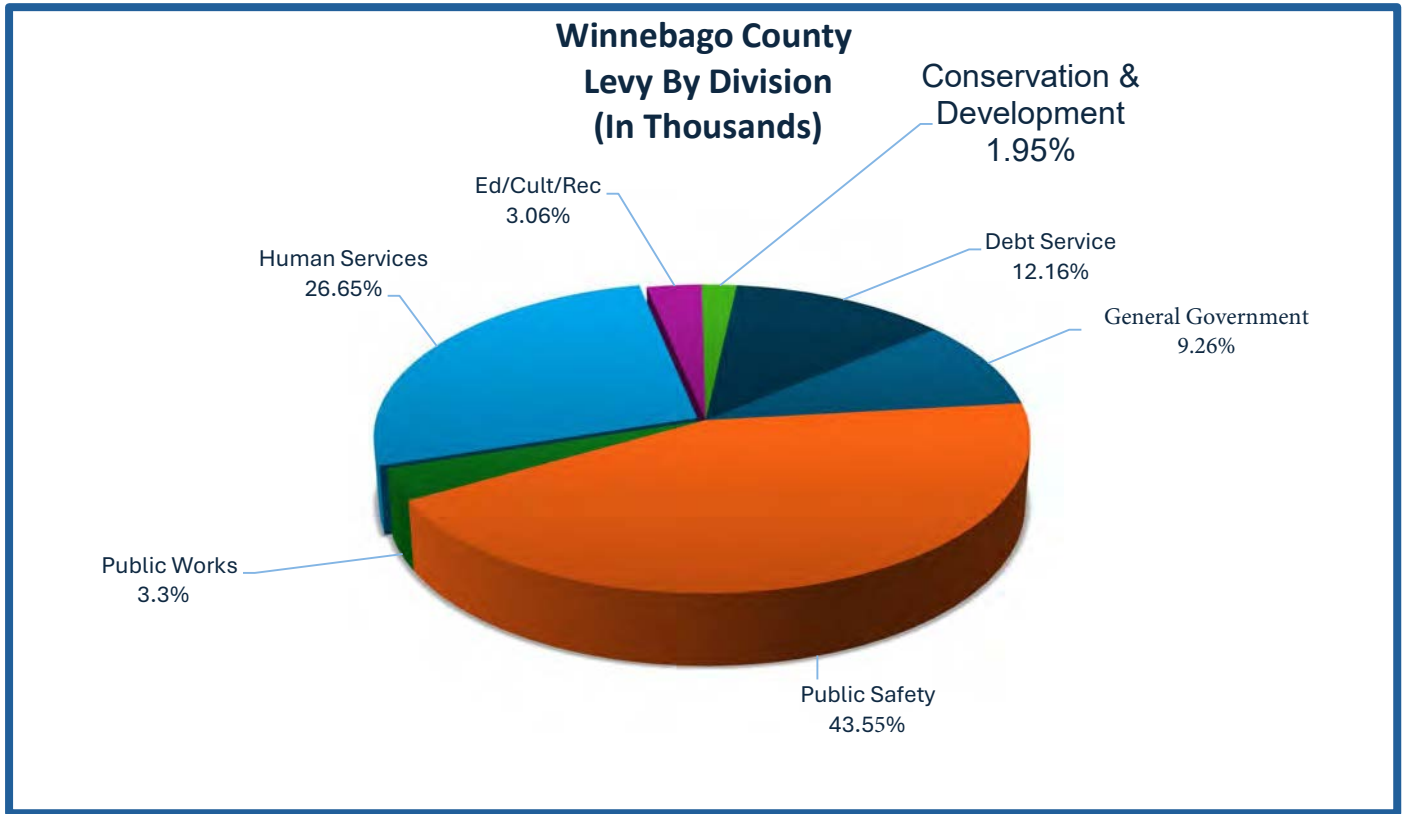


GROWTH IN TAX LEVY-This chart compares growth in the property tax levy to total growth in valuation. It further breaks down the valuation growth into construction/improvements and inflationary growth. When the rate of increase in the tax levy is less than the increase due to new construction, the average taxpayer could expect to see a smaller county tax bill

WINNEBAGO COUNTY, WISCONSIN
APPORTIONMENT OF TAXES AND SPECIAL CHARGES - 2025

	Equalized Value (TID out)	Public Health	County Library Tax	Bridge & Culvert Aid	Property Lister	Total	All Other County Taxes	Charitable & Penal Charges	Total Other County Taxes	Tax Apportionment
Towns										
Algoma	1,087,621,800	111,385.34	329,262.30	6,432.18	23,514.35	470,594.17	3,601,789.08	(14,033.90)	3,587,755.18	4,058,349.35
Black Wolf	440,347,100	45,096.75	133,308.93	2,604.22	9,520.29	190,530.19	1,458,261.85	(5,681.92)	1,452,579.93	1,643,110.12
Clayton	800,232,300	81,953.26	242,259.14	4,732.58	17,301.00	346,245.98	2,650,064.53	(10,325.63)	2,639,738.90	2,985,984.88
Neenah	691,910,900	70,859.86	209,466.35	4,091.97	14,959.09	299,377.27	2,291,345.32	(8,927.92)	2,282,417.40	2,581,794.67
Nekimi	239,416,100	24,519.04	72,479.88	1,415.91	5,176.17	103,591.00	792,854.92	(3,089.25)	789,765.67	893,356.67
Nepeuskun	104,069,700	10,657.97	31,505.65	615.47	2,249.98	45,029.07	344,639.20	(1,342.84)	343,296.36	388,325.43
Omro	395,942,100	40,549.16	119,865.94	2,341.60	8,560.26	171,316.96	1,311,209.40	(5,108.95)	1,306,100.45	1,477,417.41
Oshkosh	555,892,800	56,930.00	168,288.78	3,287.55	12,018.39	240,524.72	1,840,905.19	(7,172.84)	1,833,732.35	2,074,257.07
Poygan	335,530,100	34,362.25	101,577.05	1,984.33	7,254.15	145,177.78	1,111,147.87	(4,329.44)	1,106,818.43	1,251,996.21
Rushford	228,346,700	23,385.40	69,128.77	1,350.44	4,936.85	98,801.46	756,197.28	(2,946.42)	753,250.86	852,052.32
Utica	223,476,800	22,886.67	67,654.48	1,321.64	4,831.56	96,694.35	740,070.03	(2,883.59)	737,186.44	833,880.79
Vinland	364,509,700	37,330.11	110,350.22	2,155.71	7,880.69	157,716.73	1,207,117.27	(4,703.37)	1,202,413.90	1,360,130.63
Winchester	296,352,200	30,349.97	89,716.49	1,752.63	6,407.13	128,226.22	981,405.59	(3,823.92)	977,581.67	1,105,807.89
Winneconne	644,234,700	65,977.26	195,033.03	3,810.03	13,928.33	278,748.65	2,133,459.93	(8,312.76)	2,125,147.17	2,403,895.82
Wolf River	355,720,900	36,430.03	107,689.53	2,103.74	7,690.68	153,913.98	1,178,012.11	(4,589.97)	1,173,422.14	1,327,336.12
Total Towns	6,763,603,900	692,673.07	2,047,586.54	40,000.00	146,228.92	2,926,488.53	22,398,479.57	(87,272.72)	22,311,206.85	25,237,695.38
Villages										
Fox Crossing	2,606,655,300	266,952.35	789,128.46	-	56,355.81	1,112,436.62	8,632,249.37	(33,634.42)	8,598,614.95	9,711,051.57
Winneconne	362,634,900	37,138.11	-	-	7,840.16	44,978.27	1,200,908.65	(4,679.18)	1,196,229.47	1,241,207.74
Total Villages	2,969,290,200	304,090.46	789,128.46	-	64,195.97	1,157,414.89	9,833,158.02	(38,313.60)	9,794,844.42	10,952,259.31
Cities										
Appleton	99,494,700	-	-	-	-	-	329,488.54	(1,283.81)	328,204.73	328,204.73
Menasha	1,266,901,400	-	-	-	-	-	4,195,494.82	(16,347.19)	4,179,147.63	4,179,147.63
Neenah	3,065,911,000	313,985.57	-	-	-	313,985.57	10,153,129.29	(39,560.33)	10,113,568.96	10,427,554.53
Omro	317,951,900	32,562.04	-	-	6,874.11	39,436.15	1,052,935.57	(4,102.62)	1,048,832.95	1,088,269.10
Oshkosh	6,024,732,000	617,003.86	-	-	-	617,003.86	19,951,617.30	(77,738.84)	19,873,878.46	20,490,882.32
Total Cities	10,774,991,000	963,551.47	-	-	6,874.11	970,425.58	35,682,665.52	(139,032.79)	35,543,632.73	36,514,058.31
Total all taxing Districts	20,507,885,100	1,960,315.00	2,836,715.00	40,000.00	217,299.00	5,054,329.00	67,914,303.11	(264,619.11)	67,649,684.00	72,704,013.00

REVENUE SOURCE



LEVY BY DIVISION

	2024	2025	Change	Percent
General Government	12,011	6,731	(5,280)	(43.96)
Public Safety	28,821	31,659	2,838	9.85
Public Works	2,313	2,450	137	5.92
Human Services	21,795	19,379	(2,416)	(11.09)
Ed/Cult/Rec	2,282	2,227	(55)	(2.41)
Conservation & Development	1,400	1,417	17	1.21
Debt Service	-	8,841	8,841	100.00
Non Divisional	4,006	-	(4,006)	(100.00)
	<u>72,628</u>	<u>72,704</u>	<u>76</u>	<u>0.10</u>

* Note: Non Divisional in 2024 included County Board, Scholarship, and Miscellaneous and Unclassified. For the 2025 Budget, those are within Administration. Only Debt Service is in Non Divisional in 2025.

Shared Revenue Analysis

Shared Revenue History						
ESTIMATES	2024	2023	2022	2021	2020	2019
County and municipal aid	2,180,825.14	2,180,939.60	2,180,941.07	2,180,892.51	2,180,995.28	2,180,995.28
Utility aid	576,849.61	562,213.78	504,082.67	514,783.32	763,179.11	762,890.45
Supplemental county and municipal aid	1,779,424.35	-	-	-	-	-
Expenditure restraint incentive program	-	-	-	-	-	-
Total	4,537,099.10	2,743,153.38	2,685,023.74	2,695,675.83	2,944,174.39	2,943,885.73
ACTUALS	2024	2023	2022	2021	2020	2019
County and municipal aid - July	327,123.77	327,140.94	327,141.16	327,133.88	327,149.29	291,471.29
Utility aid - July	86,527.44	84,332.07	75,612.40	112,864.99	112,868.94	110,886.60
Supplemental county and municipal aid - July	266,913.65	-	-	-	-	-
Expenditure restraint incentive program - July	-	-	-	-	-	-
	680,564.87	411,473.01	402,753.56	439,998.87	440,018.23	402,357.89
County and municipal aid - November	1,853,701.37	1,853,798.66	1,853,799.91	1,853,758.63	1,853,845.99	1,853,845.99
Utility aid - November	503,435.28	497,341.26	494,052.31	401,918.33	650,310.17	652,003.85
Supplemental county and municipal aid - November	1,512,510.70	-	-	-	-	-
Expenditure restraint incentive program - November	-	-	-	-	-	-
	3,869,647.35	2,351,139.92	2,347,852.22	2,255,676.96	2,504,156.16	2,505,849.84
TOTAL	4,550,212.22	2,762,612.93	2,750,605.78	2,695,675.83	2,944,174.39	2,908,207.73
Estimated	4,537,099.10	2,743,153.38	2,685,023.74	2,695,675.83	2,944,174.39	2,943,885.73
Actual	4,550,212.22	2,762,612.93	2,750,605.78	2,695,675.83	2,944,174.39	2,908,207.73
Difference	13,113.12	19,459.55	65,582.04	-	-	(35,678.00)

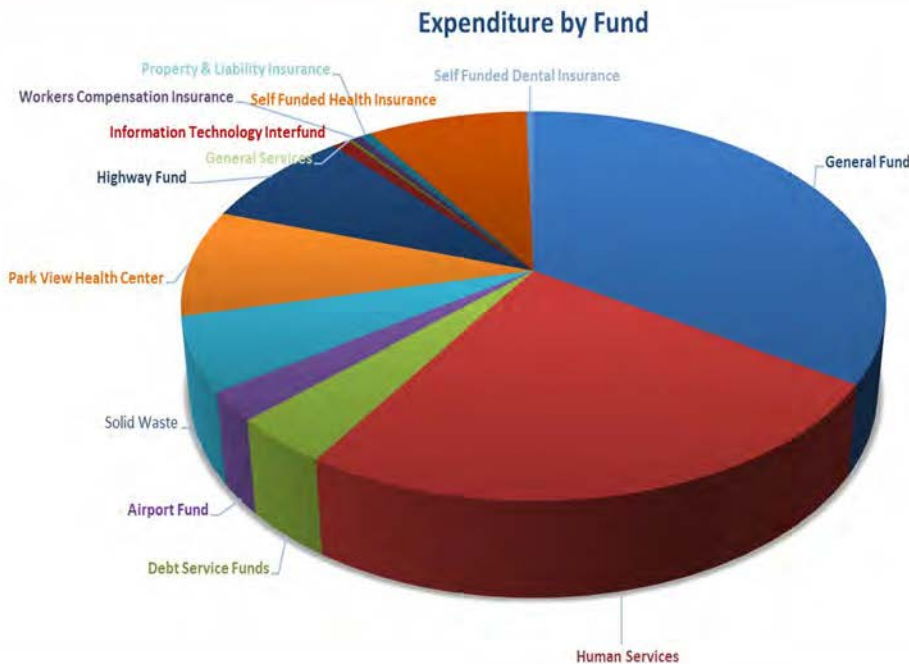
The purpose of shared revenue in Wisconsin is to provide financial support to local governments, such as municipalities and counties, to ensure the delivery of essential services and promote fiscal stability. Shared revenue programs serve as a mechanism for distributing state funds to local entities, thereby helping to alleviate the financial burdens they face while managing essential functions. This funding is crucial for government entities as it helps to equalize funding disparities across urban and rural areas.

For 2025 Budget Year the State has given the estimate for Winnebago County Below:

2025 Original Estimate	
1. County and municipal aid	\$2,230,822.95
2. Utility aid	\$584,631.26
3. Supplemental county and municipal aid	\$1,820,351.11
4. Expenditure restraint incentive program	\$0.00
5. Total Estimated 2025 Payments (sum of Lines 1-4)	\$4,635,805.32

WINNEBAGO COUNTY EXPENDITURES BY FUND

	Expenditure Type - 2025				2025 Executive Budget	2024 Adopted Budget	Change 2024 Over/(Under) 2022	Percent
	Labor	Travel	Capital	Other Operating Expenses				
General Fund	50,652,523	503,598	1,052,300	26,212,869	78,420,875	77,261,156	1,159,719	1.50
Human Services	34,199,106	492,166	55,000	22,005,293	56,751,565	52,401,717	4,349,848	8.30
Debt Service Funds	-	-	-	9,150,847	9,150,847	8,846,007	304,840	3.45
Airport Fund	943,599	28,040	75,000	4,502,695	5,549,334	5,563,026	(13,692)	-0.25
Solid Waste	1,709,379	17,565	1,326,985	10,984,544	14,038,473	12,520,310	1,518,163	12.13
Park View Health Center	15,196,175	21,600	175,000	5,185,489	20,578,264	18,652,768	1,925,496	10.32
Highway Fund	7,907,533	10,900	299,000	11,035,986	19,253,419	20,605,605	(1,352,186)	-6.56
Information Technology Interfund	414,624	-	121,000	1,611,958	2,147,582	-	2,147,582	100.00
General Services	53,849	-	-	410,496	464,345	400,180	64,165	16.03
Workers Compensation Insurance	85,686	700	-	1,090,459	1,176,845	1,056,807	120,038	11.36
Property & Liability Insurance	36,723	-	-	1,404,604	1,441,327	1,182,531	258,796	21.88
Self Funded Health Insurance	91,142	-	-	19,892,943	19,984,085	18,854,577	1,129,508	5.99
Self Funded Dental Insurance	-	-	-	914,781	914,781	882,833	31,948	3.62
	111,290,339	1,074,569	3,104,285	114,402,549	229,871,742	218,227,517	11,644,225	5.34



FINANCIAL COMPARISON - TOTAL

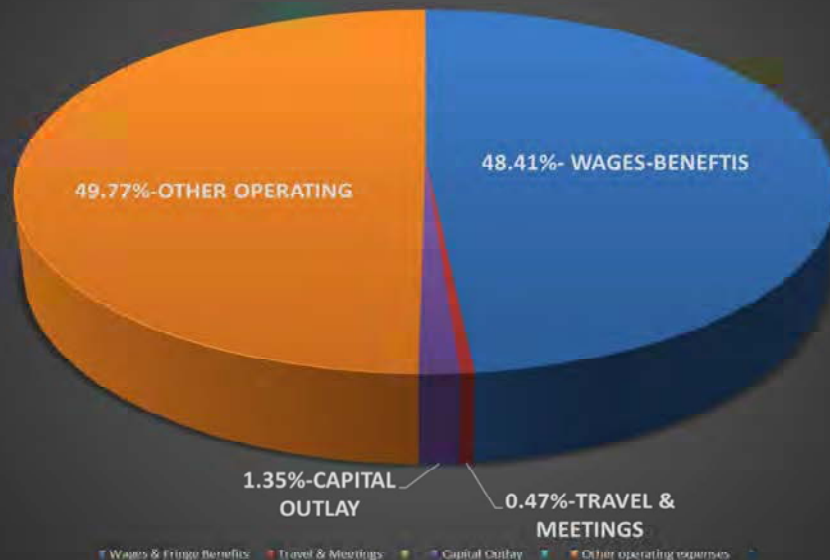
	2024 Budget	2025 Budget	Increase/ (Decrease)	Percent Increase/ -Decrease
Wages & Fringe Benefits	\$ 103,094,631	\$ 111,290,339	\$ 8,195,708	7.95%
Travel & Meetings	1,013,318	1,074,569	61,251	6.05%
Capital Outlay	3,726,845	3,104,285	(622,560)	-16.71%
Other operating expenses	97,872,413	114,402,549	16,530,136	16.89%
Total Expenditures	205,707,207	229,871,742	24,164,535	11.75%
Revenues	114,376,970	135,066,328	20,689,358	18.09%
Non operating revenues	8,959,487	7,896,966	(1,062,521)	-11.86%
Levy before adjustments	82,370,750	86,908,448	4,537,698	5.51%
Depreciation adjustments (Note 3)	(4,508,670)	(5,606,923)	(1,098,253)	24.36%
Fund balance adjustments (Note 2)	(5,233,947)	(8,597,512)	(3,363,565)	64.26%
Levy	72,628,133	72,704,013	75,880	0.10%
Equalized value (TID Out)	18,902,796,800	20,507,885,100	1,605,088,300	8.49%
Tax Rate (Note 1)	\$ 3.84	\$ 3.55	\$ (0.29)	-7.55%

Note 1: The total tax rate does not equal the sum of the individual rates because the rates are calculated based on different total property valuations. Some municipalities do not have the library tax or Public Health tax, so those rates are calculated without the non-chargeable municipalities. The above rate is a blended rate and only represents an estimate. The 2025 tax mill rate is 29-cents lower than the 2024 rate based on equalized property values. The tax rate for operating expenses is \$2.85 per thousand dollars of equalized value. Taxes are actually allocated to individual properties based on assessed valuation. The County experienced real growth in property value (from new construction) of about 1.036%. Existing property values increased by an average of 7.455%. It is not possible to determine the impact on individual property owners because of differences in assessment among municipalities in Winnebago County.

Note 2: These are special purpose funds that must be applied to their designated purpose. An example is debt service funds. These funds must be applied to debt service if not used for capital projects.

Note 3: Depreciation is backed out of the levy number for all enterprise funds (Airport, Solid Waste, Park View Health Center and Highway).

Total Expenditures by Category



Winnebago County							
General Fund Long Term Projection- 2025							
Description	Object	2025 Executive	2026 Projection	2027 Projection	2028 Projection	2029 Projection	2030 Projection
Fund - 100 - General Fund							
Revenue							
Taxes:							
Forest Crop Tax	41001	3,000	3,309	3,651	4,028	4,443	4,901
Interest on Taxes	41002	750,000	719,735	793,988	875,901	966,264	1,065,950
Transfer Tax	41003	480,000	436,874	481,945	531,666	586,516	647,025
Retained Sales Tax	41004	400	666	735	811	895	987
Taxes Subtotal:		1,233,400	1,155,730	1,274,962	1,406,496	1,551,599	1,711,672
Intergov Rev Subtotal:		18,747,278	20,813,301	22,960,537	25,329,296	27,942,432	30,825,155
Licenses:							
Marriage Licenses	44000	72,000	74,970	82,705	91,237	100,650	111,034
Marriage License Waiver	44001	2,500	2,560	2,824	3,115	3,436	3,791
Dog License	44002	10,000	14,219	15,686	17,304	19,089	21,059
Work Permits	44004	0	-	-	-	-	-
Occupational Drivers Licenses	44005	100	183	202	223	246	272
Zoning Permits	44006	79,500	86,333	95,240	105,065	115,905	127,862
Sanitation Permits	44007	85,500	89,283	98,494	108,656	119,865	132,231
Storm Water Permits	44008	64,500	69,392	76,551	84,449	93,161	102,772
Victim Witness Surcharge	44009	40,000	42,719	47,126	51,988	57,351	63,268
Domestic Partnership	44011	0	-	-	-	-	-
Licenses Subtotal:		354,100	371,929	410,299	452,629	499,325	550,838
Fines and Permits:							
County Fines	44100	143,700	136,633	150,728	166,279	183,433	202,357
State Fines	44101	220,000	213,448	235,468	259,761	286,559	316,123
Jail Assessments	44102	127,000	123,932	136,718	150,823	166,382	183,547
Parking Violations	44103	5,500	6,842	7,547	8,326	9,185	10,133
Drug Seizures	44104	3,000	#DIV/0!	#DIV/0!	#DIV/0!	#DIV/0!	#DIV/0!
Boat Launching Fees	44106	135,000	143,813	158,649	175,016	193,072	212,991
Municipal Forfeiture	44109	30,000	31,776	35,054	38,671	42,660	47,061
Bail Bond Forfeiture	44110	65,000	62,167	68,580	75,655	83,461	92,071
Fines and Permits Subtotal:		729,200	715,026	788,793	870,170	959,942	1,058,976
Public Services:							
Probate Fees	45001	55,000	54,872	60,532	66,777	73,667	81,266
Other Fees	45002	652,514	656,707	724,458	799,197	881,648	972,604
Forms Copies Etc	45003	129,485	118,520	130,747	144,236	159,116	175,531
Conservation Services	45004	500	-	-	-	-	-
Warrant Fees	45005	113,000	126,510	139,562	153,960	169,843	187,365
Support Filing Applic	45006	2,500	2,532	2,793	3,082	3,399	3,750
Mediation	45007	16,000	15,853	17,489	19,293	21,284	23,480
Search Notice Fees	45008	21,000	19,108	21,079	23,254	25,653	28,299
Telephone	45009	260,000	275,210	303,602	334,923	369,476	407,594
Recording Fees	45010	487,650	426,867	470,905	519,487	573,081	632,203

Winnebago County							
General Fund Long Term Projection- 2025							
Description	Object	2025 Executive	2026 Projection	2027 Projection	2028 Projection	2029 Projection	2030 Projection
Rental Revenues	45011	291,000	325,599	359,190	396,246	437,126	482,222
Zoning Fees	45012	23,925	22,539	24,864	27,429	30,259	33,381
Offset Revenue	45013	26,691	27,782	30,648	33,810	37,298	41,146
Mail Service Revenue	45015	4,263	4,357	4,807	5,303	5,850	6,454
Blood Tests	45016	8,512	8,926	9,847	10,863	11,983	13,219
Sheriff Fees	45017	14,564	14,087	15,540	17,143	18,912	20,863
Civil Process Fees	45019	100,000	105,682	116,585	128,613	141,882	156,519
Board of Prisoners	45020	9,490	8,878	9,794	10,804	11,919	13,149
Inspection Fees	45021	568,200	591,990	653,064	720,438	794,763	876,756
Restitution	45022	4,097	4,864	5,366	5,920	6,530	7,204
Police Services	45023	226,947	317,632	350,401	386,551	426,430	470,423
Photographic Revenue	45024	500	492	543	599	661	729
Legal Fees Reimbursed	45026	150,000	139,421	153,805	169,672	187,177	206,487
Housing Authority	45028	126,348	131,551	145,122	160,094	176,611	194,831
Donations	45034	15,500	19,764	21,803	24,052	26,533	29,271
Client Cost Shares Fees	45035	5,000	5,684	6,270	6,917	7,631	8,418
County Client Services	45036	11,000	26,786	29,550	32,598	35,961	39,671
State Testing Reimbursement	45038	0	-	-	-	-	-
Medical MA Co Pay	45043	20,564	20,607	22,732	25,078	27,665	30,519
Monitoring Fees	45044	318,864	304,961	336,423	371,131	409,419	451,658
Private Pay Fees	45046	2,500	2,931	3,233	3,566	3,934	4,340
Concession Revenue	45050	164,800	153,680	169,535	187,025	206,320	227,605
Garden Fees	45054	0	#DIV/0!	#DIV/0!	#DIV/0!	#DIV/0!	#DIV/0!
Program Fees	45055	55,675	73,469	81,048	89,410	98,634	108,809
Park Reservations	45056	20,000	20,001	22,064	24,341	26,852	29,622
Other Public Charges	45057	26,600	27,016	29,803	32,878	36,269	40,011
Intake Booking Fees	45063	55,000	51,257	56,545	62,379	68,814	75,913
Damages to Monitor Equipment	45064	200	253	279	308	339	374
Recording Fees	45068	38,550	33,129	36,546	40,317	44,476	49,065
Custody Study	45070	14,000	11,080	12,223	13,484	14,875	16,410
Jury Demand Fees	45071	7,500	7,210	7,954	8,775	9,680	10,679
Payment Plan Fees	45072	4,000	3,949	4,356	4,806	5,302	5,849
Restitution 5 Percent	45073	6,000	5,705	6,294	6,943	7,659	8,450
Service Fees	45074	150	147	163	179	198	218
Medical Cost Reimbursed	45076	0	-	-	-	-	-
Witness Fees Reimbursed	45077	2,200	2,196	2,422	2,672	2,948	3,252
Juvenile Legal Fees Reimbursed	45078	5,000	5,427	5,987	6,605	7,286	8,038
Energy Rebates	45079	0	-	-	-	-	-
Public Services Subtotal:		4,065,289	4,041,877	4,458,864	4,918,869	5,426,332	5,986,147
Intergov Services:							
Family Court Services	43000	23,000	18,983	20,942	23,102	25,485	28,115
Other Fees	43001	35,000	37,221	41,061	45,297	49,970	55,126
Board of Prisoners	43006	568,996	361,952	399,293	440,486	485,930	536,062
Incentives	43009	15,450	15,813	17,444	19,244	21,229	23,419
Landfill Fees	43010	0	-	-	-	-	-
Cost Share Municipalities	43016	279,589	310,104	342,096	377,389	416,323	459,274
Technology Cost Reimb	43023	0	-	-	-	-	-
Intergov Services Subtotal:		922,035	698,860	770,959	850,496	938,239	1,035,034

Winnebago County							
General Fund Long Term Projection- 2025							
Description	Object	2025 Executive	2026 Projection	2027 Projection	2028 Projection	2029 Projection	2030 Projection
Interfund Revenue:							
Professional Services	63002	32,000	31,331	34,563	38,129	42,062	46,402
Computer Licensing Charge	63006	0	-	-	-	-	-
Zoning Permits Interfund	64006	0	-	-	-	-	-
Other Fees	65002	0	-	-	-	-	-
Conservation Services	65004	3,570	4,021	4,436	4,894	5,399	5,956
Recording Fees	65010	3,600	4,500	4,964	5,476	6,041	6,665
Rental Revenue	65011	50,700	49,914	55,063	60,744	67,010	73,924
Computer Maintenance	65029	0	-	-	-	-	-
Computer Server Charge	65030	0	-	-	-	-	-
Recording Fees	65068	200	250	276	304	336	370
Other Department Charges	65081	44,000	86,516	95,441	105,288	116,150	128,133
Financial Services	65083	47,000	48,640	53,658	59,194	65,301	72,037
Nursing Services	65084	20,100	21,621	23,852	26,312	29,027	32,022
DP Services	65085	26,000	29,600	32,654	36,023	39,739	43,839
Legal Services	65086	30,000	36,250	39,990	44,115	48,667	53,687
Material Sales	68105	70,000	83,665	92,296	101,818	112,322	123,910
Interfund Revenue Subtotal:		327,170	353,756	390,252	430,513	474,928	523,924
Total Operating Revenue:		26,378,472	27,886,394	30,763,336	33,937,083	37,438,254	41,300,628
Interest:							
Interest Investments	48000	3,320,000	4,740,715	5,229,799	5,769,339	6,364,541	7,021,149
Investment Mark to Market	48002	0	-	-	-	-	-
Interest Income on Fines	48003	566,000	549,868	606,597	669,177	738,214	814,373
Interest Subtotal:		3,886,000	2,373,137	2,617,965	2,888,052	3,186,002	3,514,691
Misc Revenues:							
Interest on Banking	48006	180,000	155,852	171,931	189,668	209,236	230,822
Rental Building	48100	136,776	147,998	163,266	180,110	198,691	219,189
Rental Equipment	48101	1,000	1,359	1,499	1,654	1,825	2,013
Sale Of Tax Deeds Gain Loss	48103	0	-	-	-	-	-
Sale Of Prop Equip	48104	61,300	59,655	65,809	72,598	80,088	88,350
Material Sales	48105	5,610	6,980	7,700	8,494	9,371	10,337
Sale of Scrap	48106	3,400	3,673	4,052	4,470	4,931	5,440
Insurance Recoveries	48107	30,000	30,308	33,434	36,884	40,689	44,886
Other Miscellaneous Revenue	48109	194,004	232,486	256,471	282,930	312,119	344,320
Cost Sharing Allocations	48110	129,906	117,155	129,241	142,575	157,284	173,510
ATM Revenue	48111	1,000	1,213	1,338	1,476	1,628	1,796
Misc Revenues Subtotal:		742,996	788,887	870,273	960,057	1,059,102	1,168,366
Transfers In:							
Other Transfers In	49501	20,000	13,291	14,662	16,175	17,844	19,684
Transfers In Subtotal:		20,000	13,291	14,662	16,175	17,844	19,684
Total Non-Operating Revenue:		4,648,996	4,527,833	4,994,954	5,510,266	6,078,741	6,705,863

Winnebago County							
General Fund Long Term Projection- 2025							
Description	Object	2025 Executive	2026 Projection	2027 Projection	2028 Projection	2029 Projection	2030 Projection
Revenue Total:		31,027,468	32,449,010	35,796,662	39,489,679	43,563,692	48,058,007
Expense							
Wages:							
Regular Pay	51100	33,767,232	35,568,409	39,237,878	43,285,914	47,751,571	52,677,934
Temporary Employees	51101	284,200	218,517	241,060	265,930	293,365	323,630
Labor Fringes Match	51102	0	-	-	-	-	-
Elected Officials	51103	239,400	307,734	339,482	374,505	413,141	455,764
Bailiff And Matron	51104	120,000	131,757	145,350	160,346	176,888	195,137
Overtime	51105	996,499	1,043,956	1,151,657	1,270,469	1,401,539	1,546,131
Citizen Board Per Diem	51106	30,000	38,009	41,930	46,256	51,028	56,292
Other Per Diem	51107	750	(315)	(348)	(383)	(423)	(467)
Comp Time	51108	110,092	106,214	117,172	129,260	142,595	157,306
Recruitment Incentives	51109	50,000	212,099	233,981	258,120	284,749	314,125
Payout Wages	51120	250,000	271,489	299,497	330,395	364,481	402,083
Wage Turnover Savings	51150	(330,000)	(322,597)	(355,878)	(392,593)	(433,096)	(477,777)
Payroll Sundry Account	51190	0	-	-	-	-	-
Wages Allocated	51199	0	-	-	-	-	-
Wages Subtotal:		35,518,173	37,174,771	41,009,963	45,240,818	49,908,156	55,057,007
Fringes Benefits:							
FICA Medicare	51200	2,735,405	2,904,061	3,203,663	3,534,174	3,898,782	4,301,006
Health Insurance	51201	8,082,089	8,528,011	9,407,816	10,378,388	11,449,090	12,630,253
Dental Insurance	51202	392,508	409,779	452,054	498,691	550,140	606,896
Workers Compensation	51203	281,751	335,251	369,838	407,993	450,084	496,518
Unemployment Comp	51204	0	-	-	-	-	-
WI Retirement	51206	3,618,606	3,914,974	4,318,868	4,764,431	5,255,960	5,798,200
Fringe Benefits Other	51207	196,518	212,723	234,669	258,879	285,586	315,049
Fringe Turnover Savings	51250	(280,000)	(275,975)	(304,446)	(335,855)	(370,504)	(408,727)
Fringes Allocated	51299	0	-	-	-	-	-
Fringes Benefits Subtotal:		15,026,877	15,891,408	17,530,870	19,339,469	21,334,655	23,535,677
Total Labor:		50,545,050	53,055,824	58,529,409	64,567,684	71,228,908	78,577,347
Travel:							
Leadership Training	52000	75,000	125,126	138,035	152,276	167,986	185,316
Registration Tuition	52001	217,818	249,351	275,076	303,454	334,761	369,297
Automobile Allowance	52002	62,635	74,072	81,714	90,144	99,444	109,703
Vehicle Lease	52003	0	-	-	-	-	-
Commercial Travel	52004	26,468	46,965	51,810	57,155	63,051	69,556
Meals	52005	23,163	32,952	36,351	40,101	44,238	48,802
Lodging	52006	90,208	111,456	122,955	135,640	149,633	165,070
Other Travel Exp	52007	6,246	10,356	11,425	12,604	13,904	15,338
Taxable Benefit	52008	2,060	1,879	2,073	2,287	2,523	2,783
Vehicle Mileage Allocated	52099	0	-	-	-	-	-

Winnebago County							
General Fund Long Term Projection- 2025							
Description	Object	2025 Executive	2026 Projection	2027 Projection	2028 Projection	2029 Projection	2030 Projection
Travel Subtotal:		503,598	620,610	684,636	755,267	833,186	919,143
Total Travel:		503,598	620,610	684,636	755,267	833,186	919,143
Capital Outlay:							
Buildings	58001	0	-	-	-	-	-
Improvements	58002	0	-	-	-	-	-
Equipment Technology	58003	223,800	488,027	538,375	593,917	655,189	722,783
Equipment	58004	828,500	713,159	786,733	867,898	957,436	1,056,211
Capital Outlay Subtotal:		1,052,300	959,097	1,058,044	1,167,199	1,287,615	1,420,454
Total Capital:		1,052,300	959,097	1,058,044	1,167,199	1,287,615	1,420,454
Office:							
Office Supplies	53000	77,307	82,999	91,561	101,007	111,428	122,923
Stationery and Forms	53001	23,820	25,170	27,767	30,631	33,791	37,278
Printing Supplies	53002	48,565	51,462	56,772	62,629	69,090	76,218
Print Duplicate	53003	77,475	98,218	108,351	119,530	131,861	145,465
Postage and Box Rent	53004	17,065	18,250	20,133	22,210	24,502	27,029
Computer Supplies	53005	7,200	8,611	9,500	10,480	11,561	12,754
Computer Software	53006	226,725	250,597	276,450	304,970	336,433	371,142
Telephone	53008	260,791	260,756	287,657	317,333	350,072	386,187
Telephone Supplies	53009	3,020	9,427	10,399	11,472	12,655	13,961
Voice and Data Cabling	53014	0	-	-	-	-	-
Fiber pole rental locates	53015	40,000	42,375	46,747	51,570	56,890	62,759
Print Duplicate	73003	126,156	126,347	139,382	153,761	169,624	187,124
Postage and Box Rent	73004	133,372	133,554	147,332	162,532	179,300	197,798
Computer Licensing Charge	73006	0	-	-	-	-	-
Office Subtotal:		1,041,496	1,095,587	1,208,615	1,333,304	1,470,856	1,622,599
							-
Operating:							-
Advertising	53500	44,040	47,544	52,449	57,860	63,829	70,414
Subscriptions	53501	52,399	57,042	62,927	69,419	76,581	84,481
Membership Dues	53502	68,441	73,637	81,234	89,614	98,860	109,059
Publish Legal Notices	53503	40,900	43,408	47,886	52,826	58,276	64,288
Promotional Items	53505	100	125	138	152	168	185
Registration Tuition Other	53509	30,000	40,737	44,940	49,576	54,691	60,333
Education Training	53513	2,000	2,500	2,758	3,042	3,356	3,703
Consumer Transportation	53514	3,150	4,071	4,491	4,955	5,466	6,030
Agricultural Supplies	53515	6,000	5,142	5,672	6,257	6,903	7,615
Household Supplies	53516	95,105	99,180	109,412	120,699	133,152	146,888
Uniforms Tools Allowance	53517	111,372	122,009	134,596	148,482	163,801	180,699
Professional Supplies	53518	110,560	112,745	124,377	137,208	151,363	166,979
Linen	53519	17,740	16,956	18,705	20,635	22,764	25,112
Food	53520	19,150	25,640	28,285	31,203	34,422	37,974
Dishes and Utensils	53521	6,000	6,312	6,964	7,682	8,475	9,349
Small Equipment	53522	453,016	530,120	584,810	645,143	711,700	785,124
Shop Supplies	53523	6,000	6,097	6,726	7,420	8,185	9,030

Winnebago County							
General Fund Long Term Projection- 2025							
Description	Object	2025 Executive	2026 Projection	2027 Projection	2028 Projection	2029 Projection	2030 Projection
Medical Supplies	53524	21,500	21,547	23,770	26,222	28,927	31,911
Hygiene Supplies	53528	35,770	38,741	42,738	47,147	52,011	57,377
Recreation Supplies	53529	36,000	42,458	46,839	51,671	57,001	62,882
Legal Fees	53530	35,325	36,587	40,361	44,525	49,119	54,186
Tax Deed Expense	53531	10,000	14,613	16,120	17,783	19,618	21,642
Investigation Expense	53532	42,700	54,935	60,603	66,855	73,752	81,361
Other Operating Supplies	53533	919,525	1,813,889	2,001,022	2,207,461	2,435,197	2,686,427
Witness Expense	53535	10,100	13,209	14,572	16,075	17,733	19,563
Jury Expense	53536	66,000	66,090	72,908	80,430	88,728	97,881
Interpreter Fees	53537	53,000	60,205	66,416	73,268	80,827	89,166
Automobile Allowance-Other	53538	8,250	32,019	35,323	38,967	42,987	47,422
Vehicle Lease Other	53539	0	-	-	-	-	-
Commercial Travel Other	53540	0	-	-	-	-	-
Meals Other	53541	0	-	-	-	-	-
Lodging Other	53542	47,500	78,906	87,047	96,027	105,934	116,863
Safety Supplies	53543	750	(418)	(462)	(509)	(562)	(620)
Materials for Resale	53545	0	-	-	-	-	-
Auto Allowance Taxable	53546	750	1,011	1,115	1,230	1,357	1,497
Motor Fuel	53548	61,095	26,620	29,366	32,396	35,738	39,425
Building Rental	53550	21,600	23,400	25,814	28,477	31,415	34,656
Equipment Rental	53551	15,100	15,853	17,488	19,292	21,282	23,478
Other Rents and Leases	53552	7,300	7,007	7,729	8,527	9,407	10,377
Operating Licenses Fees	53553	24,459	26,324	29,040	32,035	35,340	38,986
Veterans Relief Assistance	53559	35,000	35,949	39,658	43,749	48,262	53,242
Veterans Graves	53560	2,000	2,285	2,520	2,780	3,067	3,384
Bad Debts Expense	53561	2,682	10,895	12,019	13,259	14,627	16,136
Property Taxes	53562	3,000	(42,997)	(47,432)	(52,326)	(57,724)	(63,679)
Tax Refunds	53564	0	-	-	-	-	-
Operating Grants	53565	4,302,591	4,675,851	5,158,243	5,690,401	6,277,459	6,925,083
Spec Service Awards	53566	50,200	75,835	83,658	92,289	101,810	112,314
Other Miscellaneous	53568	5,125	4,126	4,551	5,021	5,539	6,110
Loss on Disposition of Assets	53569	0	-	-	-	-	-
Employee Benefit Taxable Ot	53578	100	123	136	150	165	182
Small Equipment Technology	53580	22,500	21,394	23,602	26,036	28,722	31,686
Indigent Expenses	53600	4,000	5,594	6,171	6,807	7,509	8,284
Legal Fees	73041	20	25	28	30	34	37
Food	73520	0	-	-	-	-	-
Motor Fuel	73548	329,215	422,716	466,326	514,435	567,508	626,055
Operating licenses fees	73553	700	955	1,053	1,162	1,282	1,414
Operating Subtotal:		7,239,830	8,056,163	8,887,289	9,804,160	10,815,621	11,931,431

Winnebago County							
General Fund Long Term Projection- 2025							
Description	Object	2025 Executive	2026 Projection	2027 Projection	2028 Projection	2029 Projection	2030 Projection
Repairs & Maint:							
Small Hardware	54008	312	332	367	404	446	492
Lubricants	54016	3,500	3,975	4,385	4,838	5,337	5,887
Tires Batteries	54018	27,450	29,868	32,949	36,348	40,098	44,235
Maintenance Buildings	54020	545,450	698,055	770,071	849,517	937,158	1,033,842
Maintenance Grounds	54021	49,500	65,898	72,697	80,197	88,470	97,598
Maintenance Equipment	54022	509,085	633,000	698,304	770,346	849,820	937,493
Maintenance Vehicles	54023	25,375	37,408	41,267	45,524	50,221	55,402
Repair Maintenance Supplies	54024	41,810	40,740	44,943	49,579	54,694	60,337
Other Maint Supplies	54028	100	100	110	122	134	148
Equipment Repairs	54029	81,675	61,933	68,323	75,372	83,147	91,725
Maintenance Buildings	74020	0	-	-	-	-	-
Maintenance Grounds	74021	127,000	149,785	165,238	182,285	201,091	221,837
Maintenance Equipment	74022	750	779	860	948	1,046	1,154
Maintenance Vehicles	74023	49,925	63,998	70,600	77,884	85,919	94,783
Technology Repair and Maint	74029	0	-	-	-	-	-
Repair Maint Streets	75806	2,653,699	2,562,517	2,826,883	3,118,523	3,440,250	3,795,168
Snow Removal Streets	75807	855,000	856,121	944,444	1,041,879	1,149,367	1,267,943
Repairs & Maint Subtotal:		4,970,631	4,989,349	5,504,083	6,071,920	6,698,339	7,389,383
Utilities:							
Heat	54700	355,174	361,262	398,532	439,647	485,004	535,040
Power and Light	54701	752,754	774,885	854,827	943,017	1,040,305	1,147,629
Water and Sewer	54702	374,780	390,693	431,000	475,464	524,516	578,629
Refuse Collection	54703	38,756	39,071	43,102	47,549	52,454	57,866
Refuse Collection	74703	2,000	2,146	2,368	2,612	2,881	3,179
Utilities Subtotal:		1,523,464	1,558,967	1,719,800	1,897,226	2,092,956	2,308,879
Contractual Services:							
Medical and Dental	55000	507,631	599,060	660,863	729,042	804,254	887,226
Legal Services	55001	471,300	493,929	544,886	601,100	663,113	731,525
Pest Extermination	55002	9,100	9,476	10,454	11,532	12,722	14,034
Snow Removal	55003	55,000	61,987	68,382	75,437	83,220	91,805
Vehicle Repairs	55005	114,272	136,119	150,162	165,654	182,744	201,597
Grounds Maintenance	55007	235,600	246,772	272,231	300,316	331,298	365,477
Building Repairs	55008	143,050	143,271	158,051	174,357	192,345	212,188
Transcription Services	55009	11,500	11,938	13,169	14,528	16,027	17,680
Pathology Services	55010	184,000	197,130	217,468	239,903	264,653	291,956
Accounting Auditing	55012	214,000	236,762	261,188	288,134	317,860	350,653
Data Processing	55013	420,391	391,035	431,377	475,881	524,976	579,136
Professional Service	55014	1,021,447	1,148,961	1,267,496	1,398,259	1,542,512	1,701,648
Collection Services	55015	20,000	19,873	21,923	24,185	26,680	29,432
Janitorial Services	55016	44,500	60,757	67,025	73,939	81,567	89,983

Winnebago County							
General Fund Long Term Projection- 2025							
Description	Object	2025 Executive	2026 Projection	2027 Projection	2028 Projection	2029 Projection	2030 Projection
Abstractor Services	55018	5,000	4,713	5,199	5,735	6,327	6,979
Transportation	55026	13,500	13,521	14,916	16,455	18,153	20,026
Security Service	55028	33,750	42,850	47,271	52,147	57,527	63,462
Food Service	55029	416,100	445,961	491,969	542,723	598,714	660,482
Other Contract Serv	55030	5,370,833	6,325,173	6,977,719	7,697,586	8,491,720	9,367,781
Administration Fee	55037	30,000	31,417	34,659	38,234	42,179	46,530
Mediation Services	55038	75,000	75,000	82,737	91,273	100,690	111,077
Interpreter	55041	12,725	33,803	37,291	41,138	45,382	50,064
Building Rental	55042	4,800	6,000	6,619	7,302	8,055	8,886
Credit Card Convenience Fees	55043	3,000	3,750	4,137	4,564	5,034	5,554
Property Assessments	55054	6,000	5,500	6,067	6,693	7,384	8,146
Medical Detoxification	55066	176,018	222,315	245,250	270,552	298,464	329,255
Medical and Dental	75000	3,000	5,106	5,632	6,213	6,854	7,562
Snow Removal	75003	75,000	148,771	164,119	181,051	199,729	220,335
Professional Services	75014	0	-	-	-	-	-
Other Contract Services	75030	3,200	3,140	3,464	3,821	4,215	4,650
Building Rental	75042	40,200	39,356	43,416	47,895	52,836	58,287
Technology Interfund Exp	75100	827,402	1,034,253	1,140,953	1,258,661	1,388,513	1,531,761
Personnel Services	75800	(7,500)	(8,051)	(8,882)	(9,798)	(10,809)	(11,924)
Contractual Services Subtotal:		10,539,819	12,026,149	13,266,846	14,635,540	16,145,438	17,811,106
Insurance Expenses:							
Prop Liab Insurance	56000	1,155	1,494	1,648	1,818	2,005	2,212
Prop Liab Insurance	76000	540,474	566,987	625,481	690,010	761,196	839,726
Insurance Expenses Subtotal:		541,629	568,437	627,081	691,775	763,143	841,873
Total Other Operating:		25,856,869	28,041,323	30,934,249	34,125,628	37,646,251	41,530,083
Transfers Out:							
Other Transfers Out	59501	20,000	16,457	18,155	20,028	22,094	24,373
Transfers Out Subtotal:		20,000	16,457	18,155	20,028	22,094	24,373
Other Financing Uses:							
Res Contingencies	59502	300,000	300,000	330,950	365,093	402,758	444,309
Res Salaries	59503	0	-	-	-	-	-
Other Financing Uses Subtotal:		300,000	242,308	267,306	294,883	325,305	358,865
Total Non-Operating Expense:		320,000	276,386	304,900	336,355	371,056	409,336
Expense Total:		78,277,817	80,932,817	89,282,374	98,493,326	108,654,541	119,864,052
Note: The projections are based upon a 5 year average % of change...							

FUND PROJECTIONS 2023 Through 2025

FUND	Fund Balance 12/31/2023	Estimated Surplus / (Deficit) 2024	Balance 12/31/2024	Revenues 2025	Tax Levy 2025	Expenses 2025	Total Fund Balance 12/31/2025
General Fund							
Assigned Fund Balance	37,609,747	(37,609,747)	-	-	-	-	-
Unassigned Fund Balance	34,882,721	(6,232,639)	28,650,082	25,585,615	43,796,824	(69,484,916)	28,404,547
Technology Replacement Fund	918,597	(903,395)	15,202	-	-	-	15,202
Public Health	2,022,447	(827,016)	1,195,431	5,011,975	1,960,315	(7,872,290)	295,431
Scholarship Fund	31,671	(8,100)	23,571	2,000	7,000	(18,000)	14,571
Boat Launch Fees	177,736	(118,301)	59,435	135,000	-	(118,398)	76,037
Land Records Modernization	544,388	(122,736)	421,652	262,258	-	(375,384)	308,526
Property Lister	174,192	28,898	203,090	600	219,799	(220,399)	203,090
Jail Improvements	188,252	(81,825)	106,427	158,000	-	(188,430)	75,997
TOTAL GENERAL FUND	76,549,750	(45,874,861)	30,674,889	31,155,448	45,983,938	(78,277,817)	29,393,400
Special Revenue							
Human Services	4,125,495	1,661,994	5,787,489	37,554,917	16,196,648	(56,751,565)	2,787,489
Proprietary Funds (Unrestricted)							
Airport	625,871	(65,258)	560,613	1,301,447	1,268,264	(5,549,334)	560,613
Solid Waste	34,096,218	(2,563,902)	31,532,316	11,270,565	-	(14,038,473)	29,772,308
Parkview Health Center	7,052,749	(2,002,761)	5,049,988	17,105,965	414,200	(20,578,264)	2,711,289
Highway	4,256,299	(731,789)	3,524,510	20,795,001	-	(19,253,419)	5,966,092
Information Technology Interfund	-	-	-	1,968,501	-	(2,147,582)	(179,081)
General Services	299,726	17,389	317,115	426,200	-	(464,345)	278,970
Workers Compensation Insurance	1,364,621	(111,957)	1,252,664	863,000	-	(1,176,845)	938,819
Property & Liability Insurance	904,571	(101,284)	803,287	1,196,604	-	(1,441,327)	558,564
Self Funded Health Insurance	5,506,110	(2,018,418)	3,487,692	18,352,177	-	(19,984,085)	1,855,784
Self Funded Dental Insurance	762,935	4,751	767,686	863,214	-	(914,781)	716,119
TOTAL PROPRIETARY FUNDS	54,869,099	(7,573,229)	47,295,870	74,142,674	1,682,464	(85,219,791)	43,179,476
Other Funds (Equity)							
Debt Service	8,237,997	-	8,237,997	110,255	8,840,963	(9,150,847)	8,038,368
TOTALS	\$ 143,782,342	\$ (51,786,096)	\$ 91,996,246	\$ 142,963,294	\$ 72,704,013	\$ (229,871,742)	\$ 83,398,734

Note 1:

The County levies for the proprietary funds based on funds needed or cash flow basis. As a result, depreciation is added back to determine the levy since it is not a cash flow item. Capital outlay and debt principal are also budgeted in the proprietary funds and funds are levied to cover these cash flow items.

Note 2:

General Fund unassigned fund balance of \$215,457 is being applied to the General Fund to meet the levy limit requirements, \$10,000 for a one-time furniture purchase in Treasurer's office, \$47,500 for a one-time truck purchase for Land & Water Conservation and \$157,957 will show in the Miscellaneous & Unclassified department to balance the budget.

Note 3:

Other Fund balances applied that are not part of the unassigned general fund balance are: Public Health \$900,000, Scholarship \$9,000, Boat Launch (surplus) \$16,602, Land Records Modernization \$113,126, Jail Improvement Fund \$30,430, Human Services \$3,000,000, and Park View Health Center

Note 4:

Available resources is a better measure of cash reserves available for appropriation. It backs out all non-cash equivalents such as inventory, undepreciated assets and accrued expenditures leaving the available cash.

Winnebago County Staffing Chart Comparison

Administration		2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
	Full Time	0	0	0	0	0	0	0	4	4	4
	Part Time	0	0	0	0	0	0	0	1	1	1
	Total	0	0	0	0	0	0	0	5	5	5
Airport											
		2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
	Full Time	8	8	8	8	9	9	9	9	9	9
	Part Time	0	0	0	0	0	0	0	0	0	0
Child Support	Total	8	8	8	8	9	9	9	9	9	9
		2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
	Full Time	24	24	26	26	26	26	26	25	23	23
Clerk of Courts	Part Time	0	0	0	0	0	0	0	0	0	0
	Total	24	24	26	26	26	26	26	25	23	23
		2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
Corporation Counsel	Full Time	43	43	43	42	42	42	42	41	40	41
	Part Time	2	2	2	2	2	2	2	2	1	0
	Total	45	45	45	44	44	44	44	43	41	41
County Clerk		2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
	Full Time	4	4	4	4	6	6	7	7	9	9
	Part Time	0	0	0	0	0	1	0	0	0	0
	Total	4	4	4	4	6	7	7	7	9	9
County Executive											
		2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
	Full Time	3	3	3	3	3	3	3	3	3	3
	Part Time	1	1	1	1	1	1	1	1	2	1
District Attorney	Total	4	4	4	4	4	4	4	4	5	4
		2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
	Full Time	2	2	2	2	2	2	2	2	2	2
Emergency Management	Part Time	0	0	0	0	0	0	0	1	1	1
	Total	2	2	2	2	2	2	2	3	3	3
		2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
Emergency Management	Full Time	18	18	18	17	17	18	18	18	18	17
	Part Time	0	0	0	0	0	0	0	0	0	2
	Total	18	18	18	17	17	18	18	18	18	19
Emergency Management		2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
	Full Time	2	2	2	2	2	2	2	2	2	2
	Part Time	1	1	1	1	1	1	1	1	1	1
	Total	3	3	3	3	3	3	3	3	3	3
Emergency Management											
		2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
	Full Time	2	2	2	2	2	2	2	2	2	2
	Part Time	1	1	1	1	1	1	1	1	1	1
	Total	3	3	3	3	3	3	3	3	3	3

Winnebago County Staffing Chart Comparison

Facilities		2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
	Full Time	38	39	39	39	39	39	39	39	39	39
	Part Time	1	0	0	0	0	0	0	0	0	0
	Total	39	39	39	39	39	39	39	39	39	39
Finance											
		2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
	Full Time	6	6	6	6	6	6	7	6	7	7
	Part Time	0	0	0	0	0	0	0	0	0	0
General Services	Total	6	6	6	6	6	6	7	6	7	7
		2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
	Full Time	1	1	1	1	1	1	1	0	0	0
Highway	Part Time	0	0	0	0	0	0	0	0	0	0
	Total	1	1	1	1	1	1	1	0	0	0
		2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
Human Resources	Full Time	80	83	83	84	85	85	85	85	82	82
	Part Time	2	2	2	2	2	2	2	2	0	0
	Total	82	85	85	86	87	87	87	87	82	82
Human Services		2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
	Full Time	7	8	8	8	9	9	9	9	10	11
	Part Time	2	2	2	2	1	2	2	2	1	0
	Total	9	10	10	10	10	11	11	11	11	12
Information Technology											
		2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
	Full Time	253	253	257	262	263	269	275	289	318	342
	Part Time	24	25	25	23	24	24	24	25	25	26
LWCD	Total	277	278	282	285	287	293	299	314	343	368
		2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
	Full Time	17	17	17	18	18	18	18	19	18	19
Medical Examiner	Part Time	0	0	0	0	0	0	0	0	0	0
	Total	17	17	17	18	18	18	18	19	18	19
		2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
Medical Examiner	Full Time	7	7	7	7	7	7	8	8	9	9
	Part Time	0	0	0	0	0	0	0	0	0	0
	Total	7	7	7	7	7	7	8	8	9	9
Medical Examiner		2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
	Full Time	1	1	1	1	1	2	2	3	3	4
	Part Time	1	1	1	1	1	2	2	1	1	0
	Total	2	2	2	2	2	4	4	4	4	4
		2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
	Full Time	1	1	1	1	1	2	2	3	3	4
	Part Time	1	1	1	1	1	2	2	1	1	0
	Total	2	2	2	2	2	4	4	4	4	4
		2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
	Full Time	1	1	1	1	1	2	2	3	3	4
	Part Time	1	1	1	1	1	2	2	1	1	0
	Total	2	2	2	2	2	4	4	4	4	4

Winnebago County Staffing Chart Comparison

Parkview		2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
	Full Time	215	215	215	215	216	217	217	217	217	215
	Part Time	10	10	10	10	10	8	7	7	6	6
	Total	225	225	225	225	226	225	224	224	223	219
Parks		2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
	Full Time	7	7	7	7	9	9	9	9	9	9
	Part Time	2	2	2	2	2	2	2	2	2	2
	Total	9	9	9	9	11	11	11	11	11	11
Planning Zoning GIS		2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
	Full Time	14	14	14	14	14	14	14	14	14	13
	Part Time	0	0	0	0	0	0	0	0	0	0
	Total	14	14	14	14	14	14	14	14	14	13
Public Health		2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
	Full Time	35	36	36	36	38	42	42	42	42	43
	Part Time	9	9	9	9	9	9	9	9	8	7
	Total	44	45	45	45	47	51	51	51	50	50
Register of Deeds		2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
	Full Time	7	7	7	7	7	7	7	7	7	7
	Part Time	0	0	0	0	0	0	0	0	0	0
	Total	7	7	7	7	7	7	7	7	7	7
Sheriff		2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
	Full Time	198	198	198	203	203	202	197	193	195	195
	Part Time	10	10	10	5	5	5	0	0	0	0
	Total	208	208	208	208	208	207	197	193	195	195
Solid Waste		2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
	Full Time	14	16	16	16	16	16	16	17	17	17
	Part Time	0	0	0	0	0	0	0	0	0	0
	Total	14	16	16	16	16	16	16	17	17	17
Treasurer		2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
	Full Time	4	4	4	4	4	4	4	4	4	4
	Part Time	0	0	0	0	0	0	0	0	0	0
	Total	4	4	4	4	4	4	4	4	4	4
UW Extension		2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
	Full Time	6	6	6	4	4	4	4	4	4	4
	Part Time	0	0	0	0	0	1	1	1	1	1
	Total	6	6	6	4	4	5	5	5	5	5

Winnebago County Staffing Chart Comparison

Veterans

	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
Full Time	6	7	7	8	8	8	7	7	7	7
Part Time	0	0	0	0	0	0	0	0	1	1
Total	6	7	7	8	8	8	7	7	8	8
	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
Total Full-Time	1,020	1,029	1,035	1,044	1,055	1,067	1,070	1,083	1,112	1,138
Total Part-Time	65	65	65	58	58	60	53	55	51	49
Total Staff	1,085	1,094	1,100	1,102	1,113	1,127	1,123	1,138	1,163	1,187

General Government Division

Summary By Division County

Board Department County

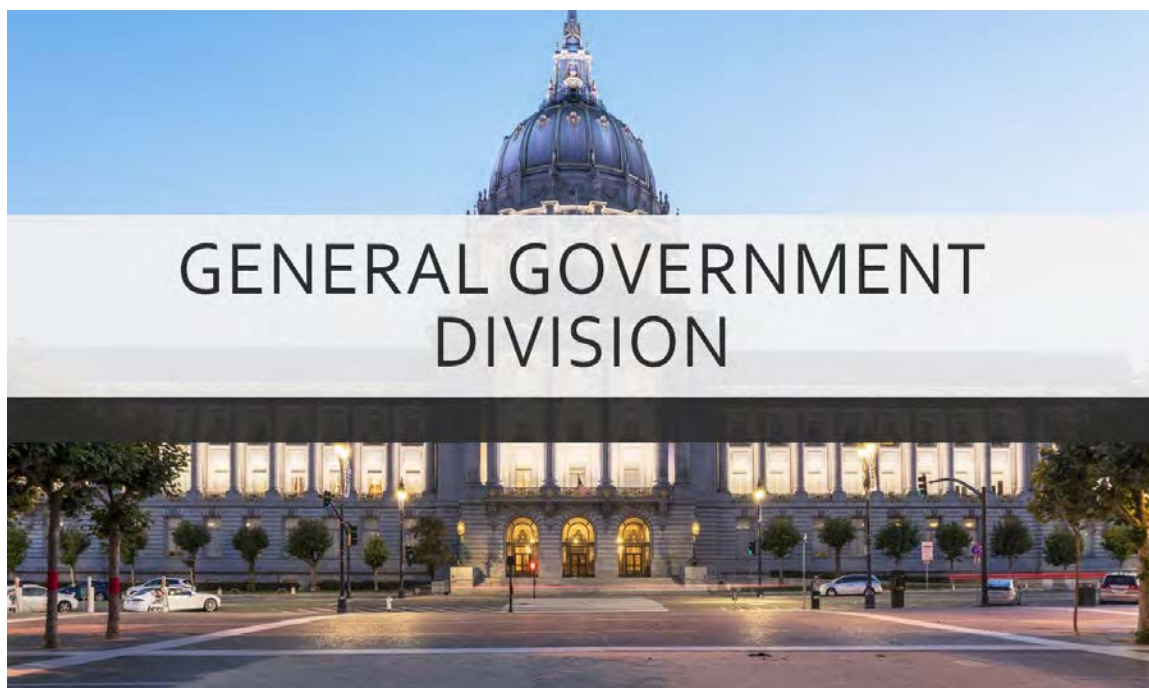
Executive/Admin Corporation

Counsel County Clerk

County Treasurer Human

Resources Finance

Information Technology Facilities



Winnebago County

The Wave of the Future

SUMMARY BY DIVISION

	<u>Revenues</u>	<u>Expenses</u>	<u>Adjustments</u>	<u>Levy</u>
GENERAL GOVERNMENT				
County Board	\$ -	\$ 490,043	\$ -	\$ 490,043
Scholarship Program	2,000	18,000	(9,000)	7,000
County Executive	7,000	436,880	-	429,880
Corporation Counsel	422,726	1,200,380	-	777,654
County Clerk	94,810	511,632	-	416,822
County Treasurer	974,820	495,177	(10,000)	(489,643)
Administration	3,000	707,737	-	704,737
General Services	426,200	464,345	(38,145)	-
Workers Compensation Fund	863,000	1,176,845	(313,845)	-
Property & Liability Insurance Fund	1,196,604	1,441,327	(244,723)	-
Human Resources	11,050	1,126,767	-	1,251,717
Self Funded Health Insurance	18,352,177	19,984,085	(1,631,908)	-
Self Funded Dental Insurance	863,214	914,781	(51,567)	-
Finance	47,000	954,724	-	907,724
Unclassified	10,176,878	4,160,109	(188,035)	(6,204,804)
Information Technology	52,391	1,868,261	-	1,815,870
Technology Replacement	1,968,501	-	-	-
Technology Interfund	282,090	2,147,582	(179,081)	-
Facilities		6,905,606		6,623,516
	<u>\$ 35,743,461</u>	<u>\$45,140,281</u>	<u>\$ (2,666,304)</u>	<u>\$6,730,516</u>

COUNTY BOARD/SCHOLARSHIP

General Fund – Departments: 001 County Board & 060 Scholarship 2025 BUDGET NARRATIVE

DEPARTMENT HEAD: Thomas Egan
LOCATION: Winnebago County
112 Otter Avenue
Oshkosh, WI 54901
TELEPHONE: (920) 232-3439

COUNTY BOARD:

The County Board aims to set broad policy with regards to the needs of the county taxpayer along with evaluating the results of these policies and ongoing programs. The County Board also reviews the effectiveness of the personnel assigned to oversee these policies and programs. Additionally, the County Board reviews and adopts the annual budget, and appropriates funding to support county services and programs.

SCHOLARSHIP:

The Scholarship Fund was set up in 1999 by the County Board to establish a program where high school seniors would be able to qualify for the awards by complying with the guidelines of the program. This fund receives tax levy to support the funds paid out to awarded seniors but does have a fund balance. The fund balance as of 12/31/2023 was \$31,670.80. We are applying \$9,000 of this fund balance to reduce the levy amount for the 2025 budget. The levy to support this program for 2025 is \$7,000.

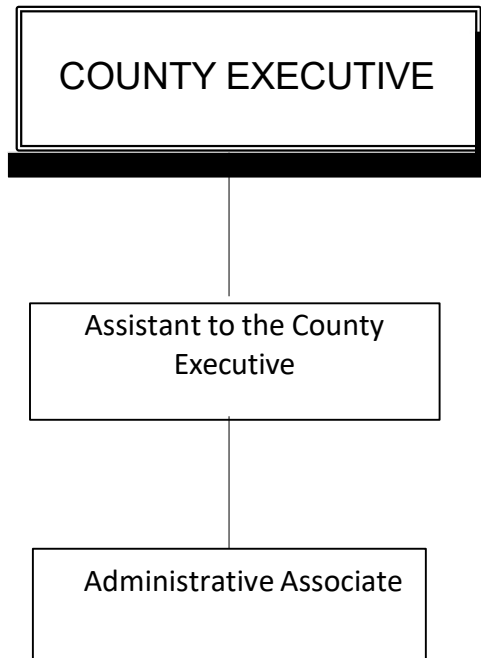
Financial Summary						
County Board						
		2024		2024		2025
		6-Month		12-Month		Adopted
Items		Actual		Projected		Budget
Total Revenues		-		-		-
Labor		82,097		309,250		290,500
Travel		13,847		32,823		65,500
Capital		-		-		-
Other Expenditures		44,826		66,806		134,043
Total Expenditures		140,770		408,879		490,043
Levy						490,043

COUNTY BOARD PRIORITY BASED BUDGETING PROGRAM INVENTORY

Program	Description
Attendance to Conferences	Attendance to NACo and WCA conferences.
County Board Member Recognition	Recognition of members who have retired or passed away.
High School Scholarship	Scholarships to graduating seniors.
Printed & Mailed Packets	Cost to mail and print packets
Public Participation in Meetings	Posting of agendas and public participation in meetings.
Public Policy Review	Review and action on public policy initiatives.
Trade Association Membership	Membership in the National Association of Counties and Wisconsin Counties Association.



COUNTY EXECUTIVE



COUNTY EXECUTIVE

General Fund – Department: 004
2025 BUDGET NARRATIVE

DEPARTMENT HEAD: Jon Doemel
LOCATION: Winnebago County Executive
David W. Albrecht Administration Building
112 Otter Avenue, Fourth Floor
Oshkosh, WI 54901
TELEPHONE: (920) 232-3450

Per Wisconsin State Statutes, the county executive is the chief elected official in the county and charged with all administration and operations functions not vested in other constitutional officers. The county executive appoints all department heads, boards, and commissions subject to confirmation of the board. The executive also signs all board ordinances and resolutions and executes contracts on behalf of the county.

Financial Summary County Executive

	2024	2024	2024	2025
	6-Month	12-Month	Adopted	Adopted
Items	Actual	Projected	Budget	Budget
Total Revenues	7,225	7,000	7,000	7,000
Labor	164,959	338,631	333,939	366,163
Travel	6,533	10,200	10,500	10,250
Capital	-	-	-	-
Other Expenditures	21,538	52,282	53,347	60,467
Total Expenditures	193,030	401,113	397,786	436,880
Levy			390,786	429,880

ADMINISTRATION

General Fund – Department: 011 2025 BUDGET NARRATIVE

DEPARTMENT HEAD: Jamie Rouch
LOCATION: Winnebago County Department of Administration
David W. Albrecht Administration Building
112 Otter Avenue, Fourth Floor
Oshkosh, WI 54901
TELEPHONE: (920) 232-3443

Pursuant to Wisconsin State Statute 59.52(1)(b), the Department of Administration was created in 2022. The department provides internal service functions including purchasing, risk management, general services, workers compensation insurance, and property & liability insurance. The director oversees and assists in the coordination and project management of human resources, information technology, and finance departments.

Financial Summary Administration

Items	2024 6-Month Actual	2024 12-Month Projected	2024 Adopted Budget	2025 Adopted Budget
Total Revenues	7,125	7,250	7,250	3,000
Labor	150,506	317,048	338,091	359,063
Travel	32,861	53,725	79,780	88,148
Capital	-	-	-	-
Other Expenditures	209,175	276,800	218,225	260,526
Total Expenditures	392,542	647,573	636,096	707,737
Levy			628,846	704,737

COUNTY EXECUTIVE PRIORITY BASED BUDGETING PROGRAM INVENTORY

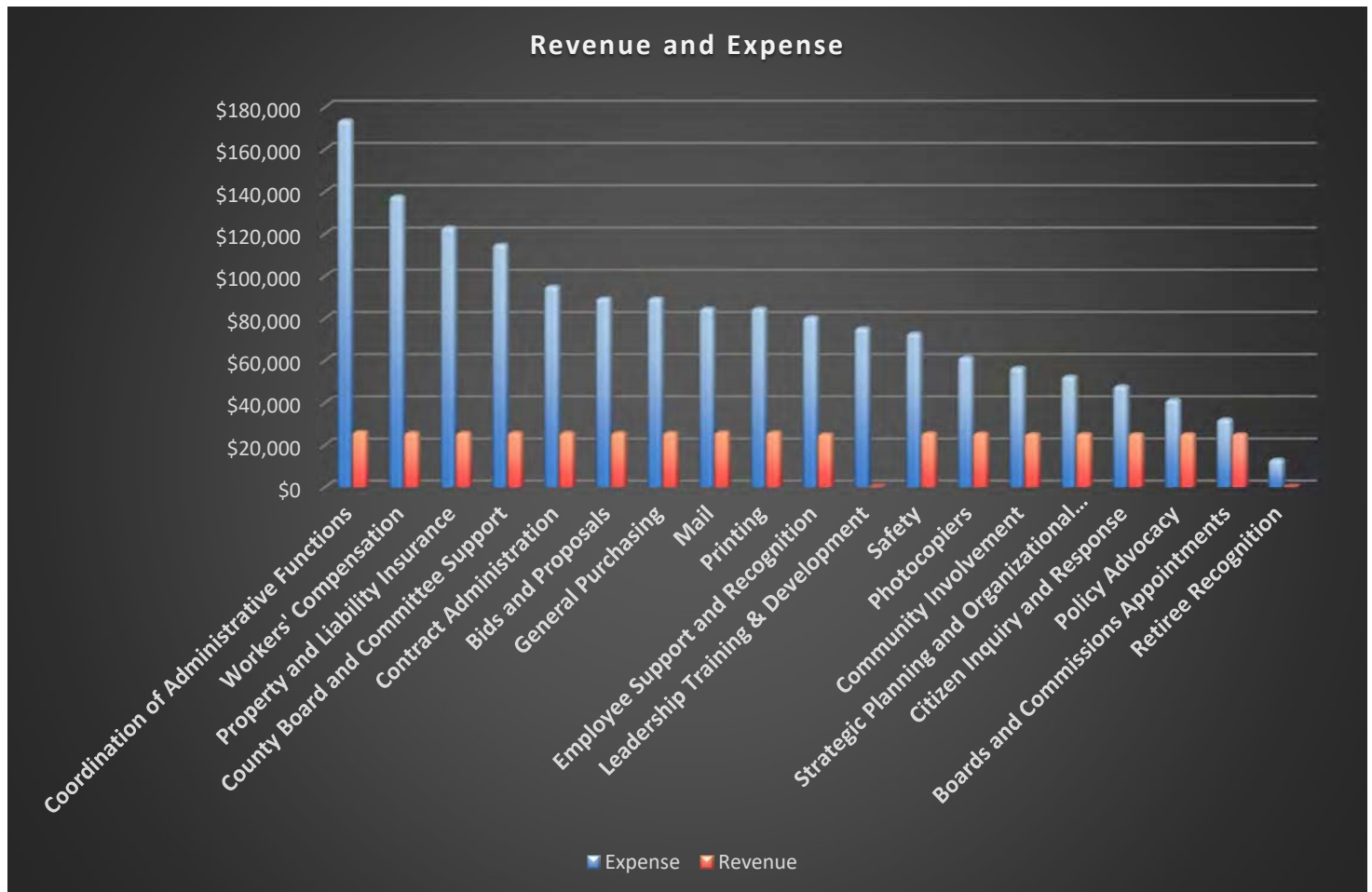
Below are the various programs and services that the County Executive's office performs. These inventories serve multiple purposes: they help identify the resources and activities available to our community and enhance transparency and accountability within local government operations.

Program	Description
Boards and Commissions Appointments	Appoint all members of boards commissions and authorities.
Citizen Inquiry and Response	Receive citizen inquiries and concerns and coordinate follow-up.
Community Involvement	Seek feedback and input from members of the community to inform future actions and decisions of the organization. Facilitate conversations and a sense of community among residents. Attend public events. Work with media to provide information on County matters and serve as spokesperson.
Employee Support and Recognition	Employee recognition on both a personal and large scale level.
Policy Advocacy	Work with elected and other appointed officials at local state and federal government to advocate for policies.
Retiree Recognition	Recognition of long serving employees.
Strategic Planning and Organizational Management	Provide leadership necessary for the implementation of elected bodys strategic policies, priorities, and goals as they relate to meeting the needs of residents and delivering services to citizens, businesses, and visitors. Lead an organization-wide effort to measure, analyze, improve and report on the services provided.

Administration Program Inventory

Program	Description
Bids and Proposals	Prepare and issue bid requests and requests for proposals, collect responses.
Contract Administration	Manage contract approvals and maintain records relating to contracts.
Coordination of Administrative Functions	Coordinate administrative functions among Finance, Human Resources, Information Technology, and other county departments and functions.
County Board and Committee Support	Prepare for and attend County Board and committee meetings; draft legislation and supporting materials, provide information and answer questions
General Purchasing	Assist department with purchasing, state contracts, and relationships with vendors.
Leadership Training & Development	Participation in NACo initiatives such as High Performing Leadership Academy, Mental Health First Aid, and Real Colors.
Mail	Provide mail services to courthouse and other county departments.
Photocopiers	Provide and manage photocopiers for county departments
Printing	Provide printing services to departments and external municipalities
Property and Liability Insurance	Arrange for property and liability insurances coverages and manage claims.
Safety	Work with departments to improve employee safety
Workers' Compensation	Manage workers' compensation program for all county employees

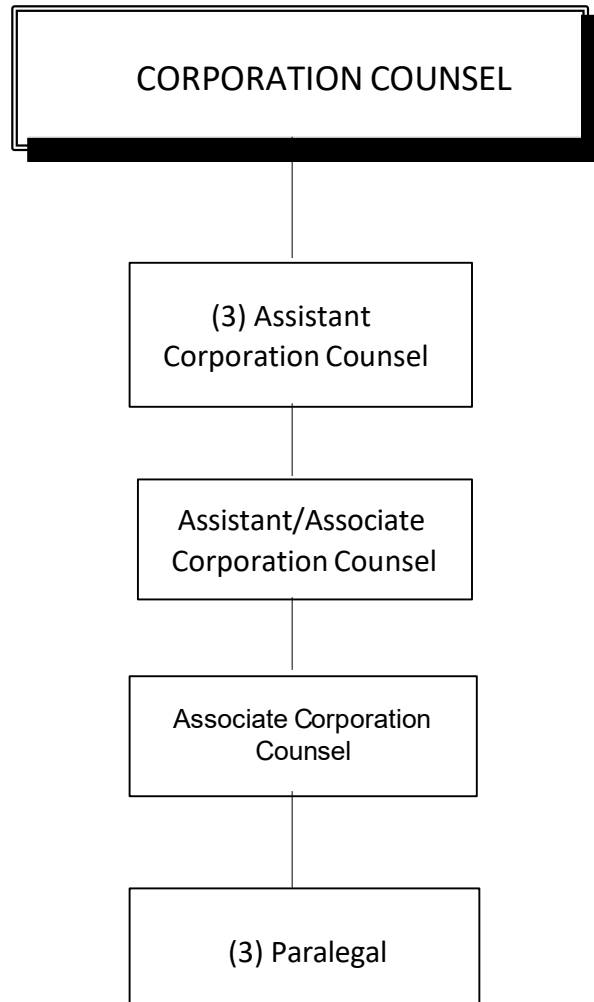
Administration and County Executive



As the chief elected official in the county, the Executive is charged with all administration and operational functions not vested in other constitutional officers.

Department of Administration provides internal service functions including purchasing, risk management, general services, workers compensation, insurance, and property & liability insurance. They also oversee and assist in the coordination and project management of human resources, information technology and finance.

CORPORATION COUNSEL



CORPORATION COUNSEL

General Fund – Department: 010
2025 BUDGET NARRATIVE

DEPARTMENT HEAD: Mary Anne Mueller
LOCATION: Winnebago County Corporation Counsel
David W. Albrecht Administration Building
112 Otter Avenue, Third Floor
Oshkosh, WI 54901
TELEPHONE: (920) 236-4750

The Office of the Corporation Counsel (OCC) provides legal counsel and representation to all Winnebago County Departments, Committees, Commissions, Boards, the Winnebago County Board of Supervisors, and the Winnebago County Executive.

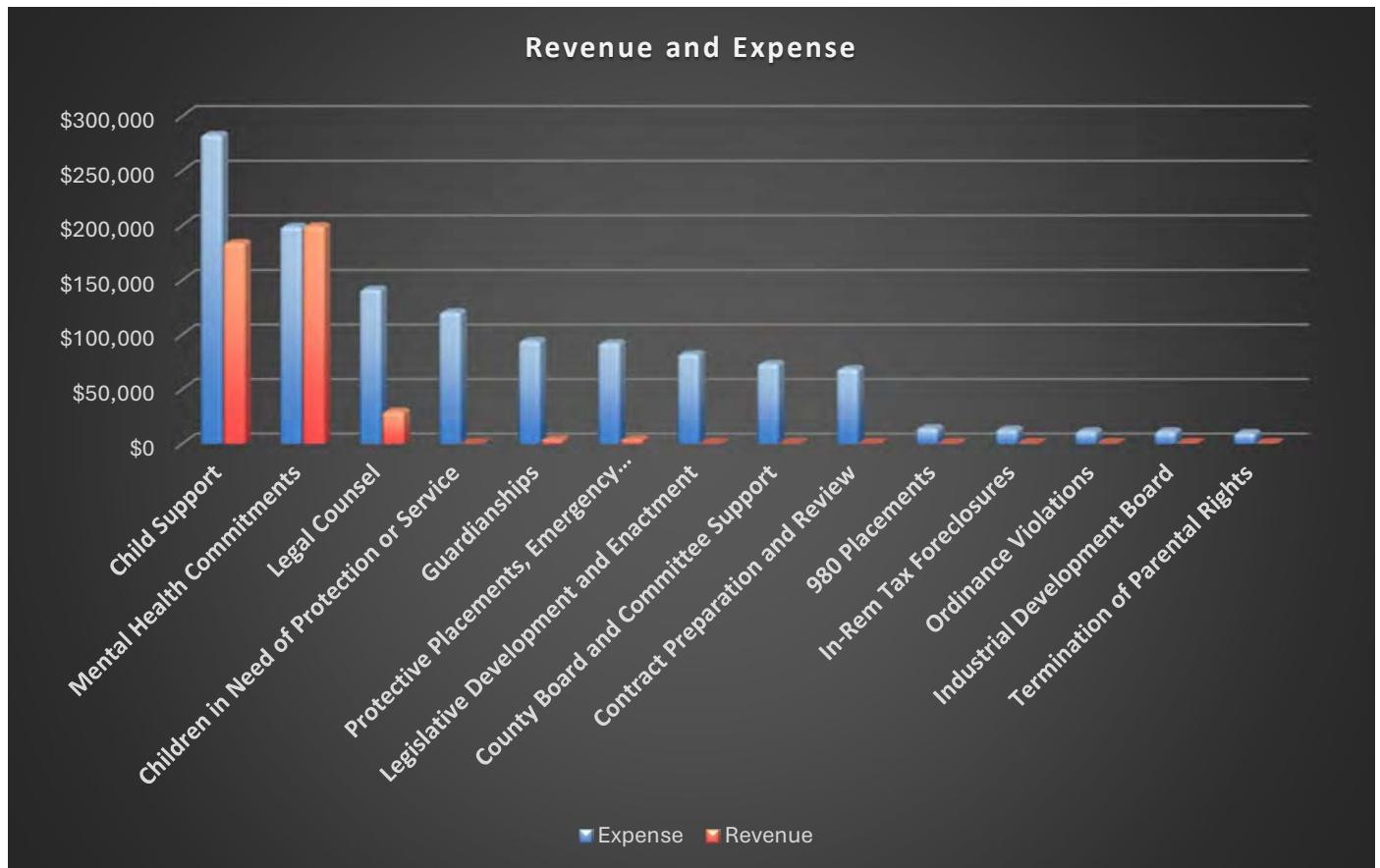
Financial Summary					
Corporation Counsel					
		2024		2024	
		6-Month		12-Month	
Items		Actual		Projected	
Total Revenues		80,919		434,564	
Labor		493,504		1,036,412	
Travel		667		5,783	
Capital		-		-	
Other Expenditures		37,264		100,523	
Total Expenditures		531,435		1,142,718	
Levy					
				747,555	
					777,654

CORPORATION COUNSEL PRIORITY BASED BUDGETING PROGRAM INVENTORY

The program inventories for the Corporation Counsel below serve as a critical tool for evaluating ongoing programs, ensuring compliance with applicable laws, and identifying areas for improvement and resource allocations. These programs enhance transparency, facilitate informed decision-making, and support ongoing initiatives.

Program	Description
980 Placements	Identify appropriate residential options while a person is on supervised release.
Children in Need of Protection or Service	Prosecutes child neglect and abuse matters under Chapter 48 of the Wisconsin statutes.
Child Support	The involvement of a child support attorney ensures fair and equitable child support arrangements that reflect the best interests of the child.
Contract Preparation and Review	Draft, negotiate and review, and approve all contracts, deeds, easements, leases, insurance requirements etc.
County Board and Committee Support	Prepare for and attend County Board and committee meetings; draft legislation and supporting materials; provide information and answer questions. Provide support, advice, and
Guardianships	Represents Winnebago County Department of Human Services in guardianship proceedings.
Industrial Development Board	Attend necessary meetings regarding economic development prospects (IDB)
In-Rem Tax Foreclosures	Represent county in in-rem tax foreclosure proceedings.
Legal Counsel	Serves as legal counsel to all Winnebago County employees, departments, boards, the Winnebago County Board of Supervisors and the Winnebago County Executive. Represents Winnebago County in civil litigation before the courts, in state administrative hearings and in labor matters. Oversees, prepares, directs and reviews preparation of legal opinions and other legal documents.
Legislative Development and Enactment	Assist departments in drafting resolutions and ordinances as well as revising and amending existing resolutions and ordinances
Mental Health Commitments	Represents Winnebago County in all actions brought for commitment of individuals suffering with mental health issues under Chapter 51 of the Wisconsin Statutes.
Ordinance Violations	Prosecution of claims based on failure to maintain privately operated wastewater treatment systems
Protective Placements, Emergency Protective Placements	Represents Winnebago County Department of Human Services in Protective Placements and Emergency Protective Placements of infirmed individuals.
Termination of Parental Rights	Represents Winnebago County Department of Human Services when it petitions to terminate the parental rights of unfit parents under Chapter 48 of the Wisconsin Statutes.

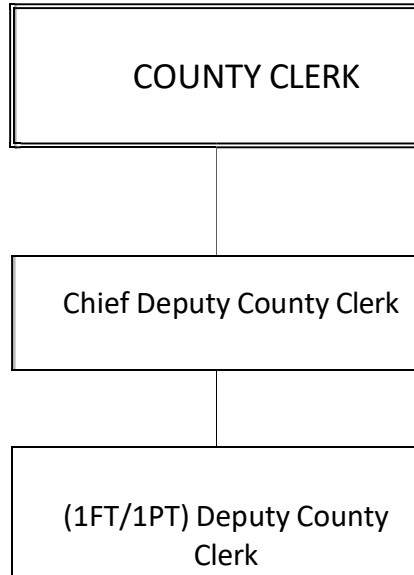
Corporation Counsel



Mission Statement

Corporation Counsel provides expert, professional legal counsel and representation to all Winnebago County departments, committees, boards, the Winnebago County Executive, and the Winnebago County Board of Supervisors.

COUNTY CLERK



COUNTY CLERK

General Fund – Division: 006
2025 BUDGET NARRATIVE

DEPARTMENT HEAD: Julie A. Barthels
LOCATION: Winnebago County Clerk
David W. Albrecht Administration Building
112 Otter Avenue, First Floor
Oshkosh, WI 54901
TELEPHONE: (920) 232-3430

The County Clerk's office is responsible for all Elections, issuing marriage licenses, and providing staff support for the County Board.

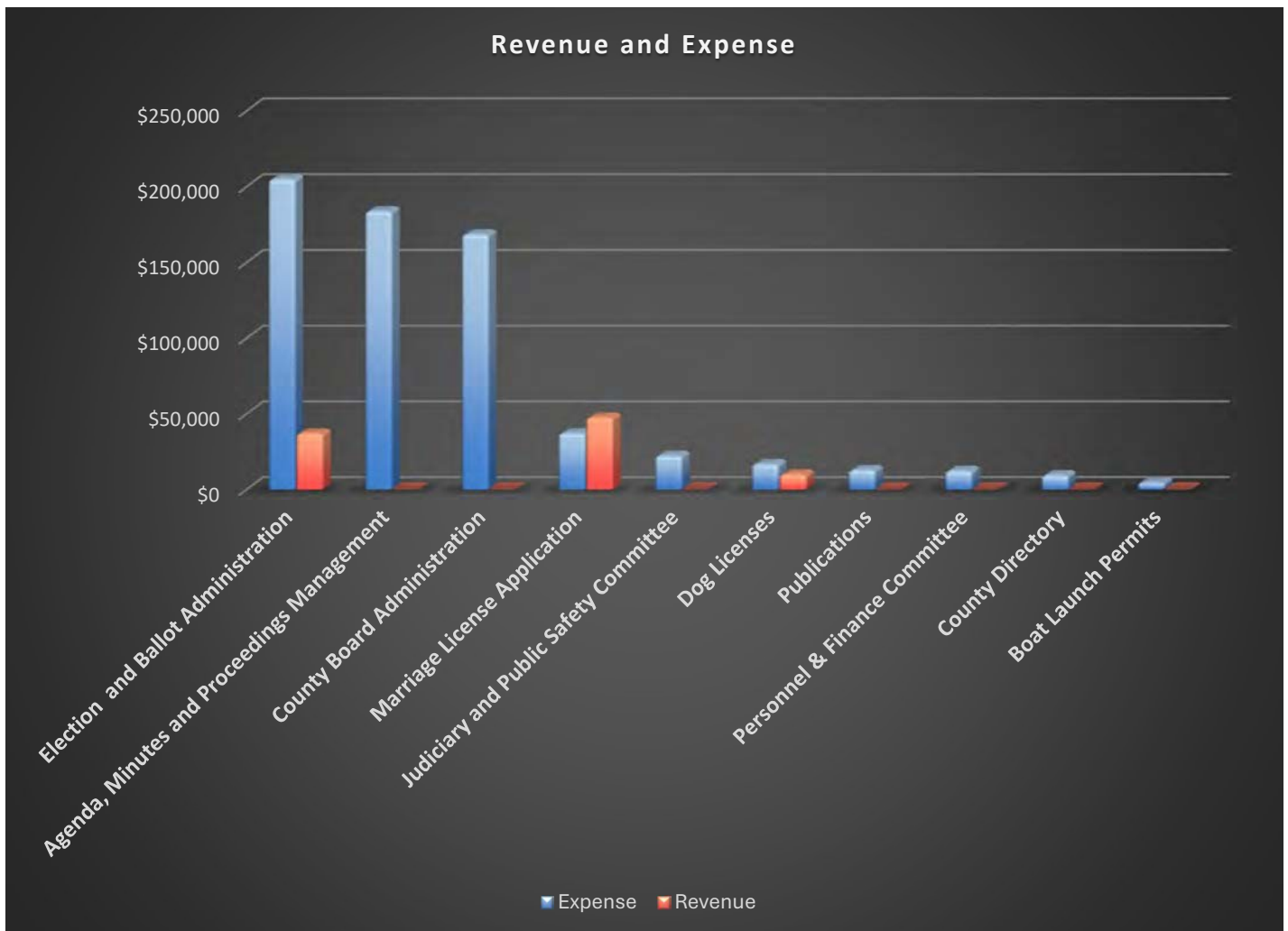
Financial Summary				
County Clerk				
	2024	2024	2024	2025
	6-Month	12-Month	Adopted	Adopted
Items	Actual	Projected	Budget	Budget
Total Revenues	15,789	60,228	89,500	94,810
Labor	145,722	309,931	324,545	340,785
Travel	168	1,075	2,050	1,950
Capital	-	-	-	-
Other Expenditures	92,144	210,680	192,564	168,897
Total Expenditures	238,034	521,686	519,159	511,632
Levy			429,659	416,822

County Clerk Program Inventory

The purpose of the program inventories is to provide a clear and comprehensive list of all services offered by the county clerk's office. This will promote transparency in government operations by making information about the county clerk's programs readily accessible to the public, fostering trust and accountability.

Program	Description
Boat Launch Permits	Issue Boat Launch Permits for the Winnebago County Parks Department
County Directory	Printing and collation of the county directory
Election and Ballot Administration	Administer municipal elections and conduct them in an ethical manner in accordance with the law
Judiciary and Public Safety Committee	Support and discussion of policy items related to public safety departments.
Marriage License Application	Issue marriage licenses to couples getting married using the State Vital Records System
Personnel & Finance Committee	Provide assistance in the policy development and administration of the Personnel & Finance Committee including agenda and minutes clerical support.
Publications	Prepare Rabies Notice for Publication to Winnebago County Residents
Agenda, Minutes and Proceedings Management	Manage the agenda creation and distribution process to ensure that items are properly submitted to the Governing Body for review and approval
County Board Administration	Prepare for and attend County Board and committee meetings; draft legislation and supporting materials; provide information and answer questions. Provide support, advice, and guidance to the various boards and commissions. Track and maintain the roster of appointments. Compile a directory providing information for all elected officials, county board, municipality, and school information.
Dog Licenses	Manage records regarding dog licenses that have been issued by municipalities in Winnebago County. Report the licenses to the State of Wisconsin.

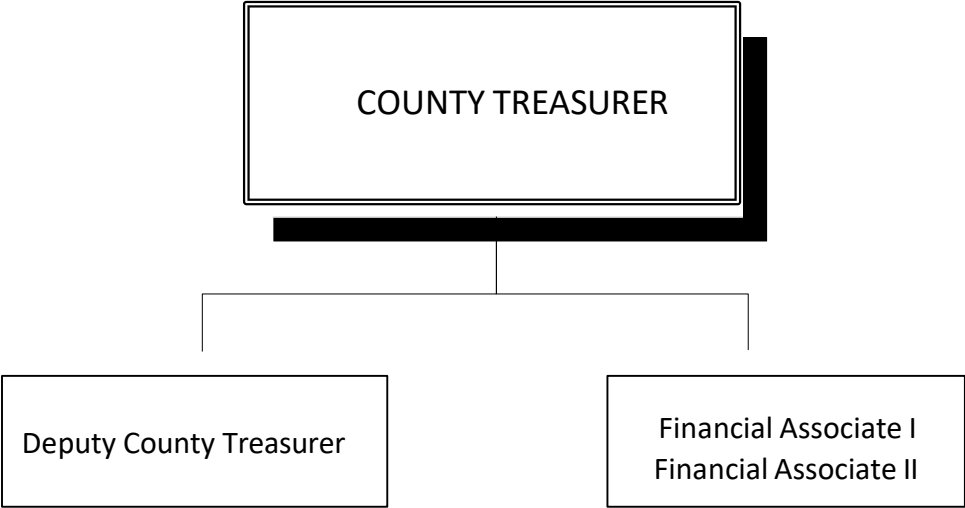
County Clerk



Mission Statement:

County Clerk's Office coordinates County Board meetings and maintains records of the Winnebago County Board of Supervisors, as well as Committees, elections, marriage license applications and related documents, dog licensing information, titles to all county-owned vehicles, work permit applications and other records as directed by Wisconsin statutes.

COUNTY TREASURER



COUNTY TREASURER

General Fund – Department: 009
2024 BUDGET NARRATIVE

DEPARTMENT HEAD: Amber Hoppa
LOCATION: Winnebago County Treasurer
David W. Albrecht Administration Building
112 Otter Avenue, First Floor
Oshkosh, WI 54901
TELEPHONE: (920) 232-3420

The County Treasurer receives and disburses all County funds, settles with the taxing jurisdictions and the state for all tax collections, collects postponed and delinquent taxes, and forecloses and sells properties when delinquent taxes are not paid. In 2024 the department will be purchasing label makers and headsets for staff to be able to better balance high call volumes with our task loads. The label makers will help to increase efficiency and save on cost on procedures within our current foreclosure process.

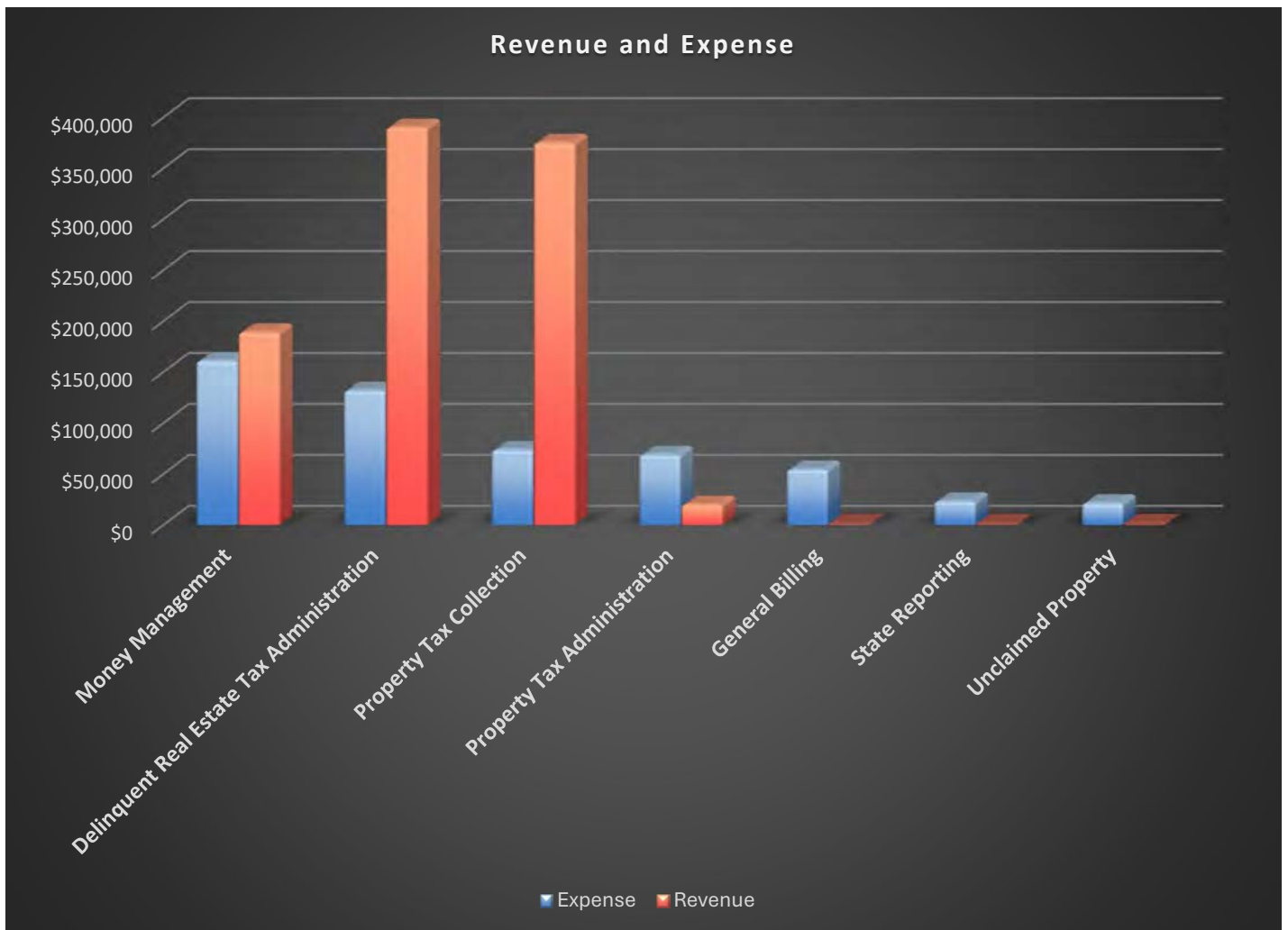
Financial Summary					
County Treasurer					
		2024	2024	2024	2025
		6-Month	12-Month	Adopted	Adopted
Items		Actual	Projected	Budget	Budget
Total Revenues		504,515	1,072,810	1,022,820	974,820
Labor		157,125	333,522	333,522	372,807
Travel		1,106	1,750	2,100	1,875
Capital		-	-	-	-
Other Expenditures		53,500	109,008	110,785	120,495
Total Expenditures		211,731	444,280	446,407	495,177
Levy prior to fund balance adjustment				(576,413)	(479,643)
Unassigned general fund balance applied				-	(10,000)
Net Levy after fund balance adjustment				(576,413)	(489,643)

Treasurer Program Inventory

The purpose of the program inventories are to provide a detail of all the financial functions performed by the treasurer's office and to assist in the efficient allocation of resources.

Program	Description
Delinquent Real Estate Tax Administration	Maintain database for delinquent real estate taxes and issue bills for delinquent years. When applicable, forecloses on properties due nonpayment and then sells properties.
General Billing	Collection of all general billed invoices by outlining departments.
Property Tax Collection	Collects postponed 2nd installments for current year and all delinquent real estate property taxes. Counsels' taxpayers on assistance available for property taxes and if applicable, create and maintain payment plans with payers. Assists public in other tax related requests in person, over the phone and via email.
Unclaimed Property	Preparation of the publication of unclaimed funds in odd years and processing of requests.
Money Management	Acts as the HUB for County Funds. Processes deposits from depts and other interdepartmental requests. Sends files for payables and payroll and processes paper checks. Reconciles daily banking activity and prepares daily deposit for bank (cash and checks). Maintains Bankruptcy Files for the County and files claims for property taxes as applicable.
Property Tax Administration	Handles settlement and distributes to the taxing authority as outlined by state statutes. Issues and collects for Use Value Ag Charges, PILT, MFL. Processes rescinded taxes and chargeback requests from Municipalities. Submits mandated reports relating to property taxes to DOR.
State Reporting	Responsible for reconciliation and issuing payments to the state quarterly for Register of Deeds and Probate. Also does monthly eRETR payments for Register of Deeds. All handled by statute.

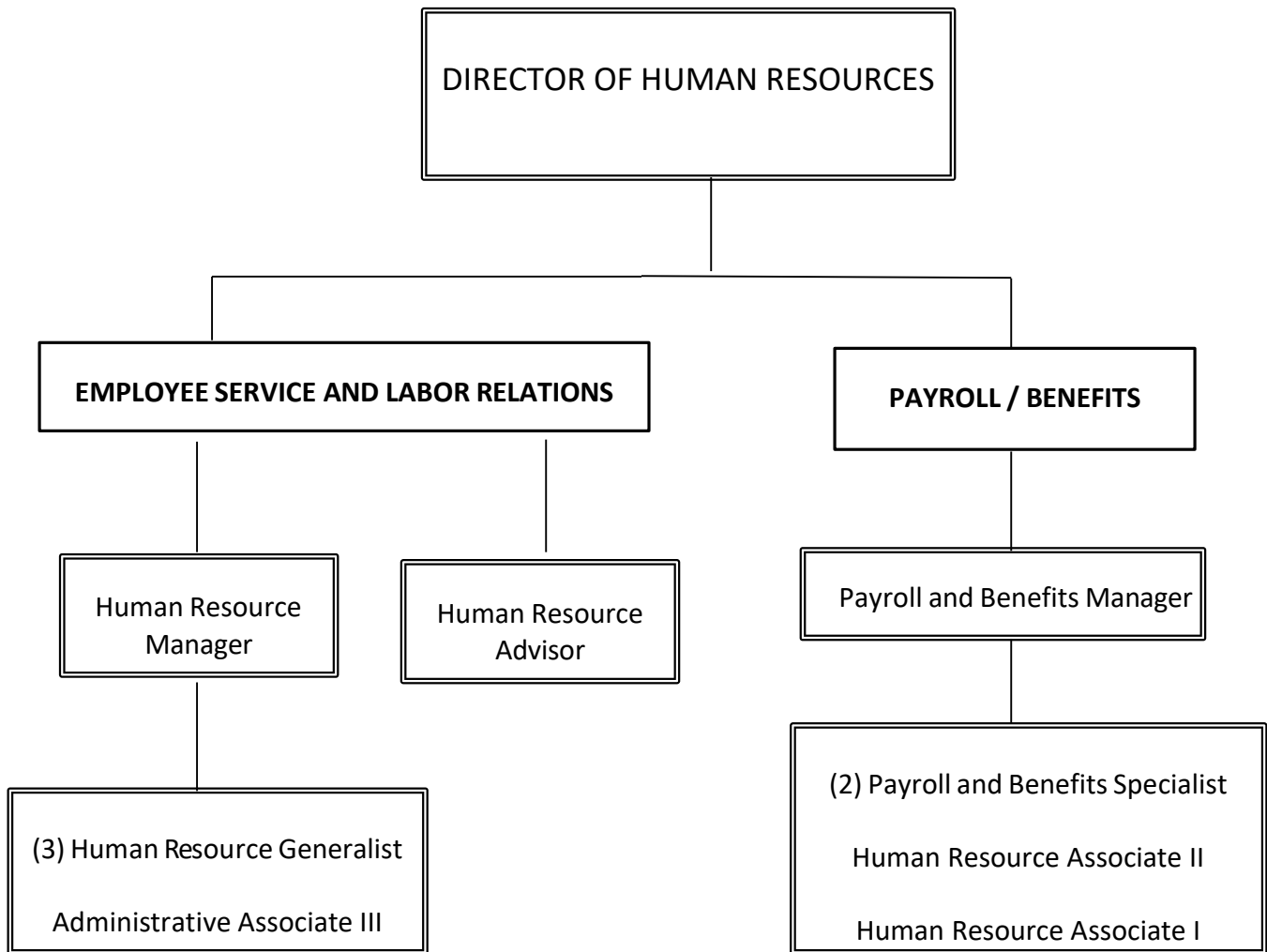
Treasurer



Mission Statement:

County Treasurer's Office receives and disburses all County funds, settles with the taxing jurisdictions and the state for all tax collections, collects postponed and delinquent taxes, and forecloses and sells properties when delinquent taxes are not paid.

HUMAN RESOURCES



HUMAN RESOURCES

General Fund – Department: 012
2025 BUDGET NARRATIVE

DEPARTMENT HEAD: Mark Habeck
LOCATION: Winnebago County Human Resources
David W. Albrecht Administration Building
112 Otter Avenue, Fourth Floor
Oshkosh, WI 54901
TELEPHONE: (920) 232-3460

The Human Resources department is responsible for benefits administration, recruitment and staffing, payroll management, compliance and legal, consulting services, employee relations, compensation management, performance management, employee training and development, and labor relations. The Human Resources department also is responsible for the Self-Funded Health and Dental Insurance plans.

SELF-FUNDED HEALTH INSURANCE – INTERNAL SERVICE FUND 650:

There is no direct tax levy for this function. The fund charges county departments premiums, which in turn are reflected in the labor expense for each department. Employees also pay a share of the premiums, which are shown as revenue to this fund. The county uses a third-party administrator to manage health claims, which are paid from this fund. The county purchases stop-loss insurance to cover very large claims. In addition to claims, the fund pays for administrative costs, direct costs to operate the Three Waves Clinic and Health Center (shared with the Oshkosh Area School District and the City of Oshkosh) and stop-loss premiums.

The county uses the services of a health benefits consultant, who annually obtains competitive proposals for stop-loss coverage and provides a market survey of options which we use to make the most cost-effective decisions for the program.

SELF-FUNDED DENTAL INSURANCE – INTERNAL SERVICE FUND 660:

There is no direct tax levy for this function. The fund charges county departments premiums, which in turn are reflected in the labor expense for each department. Employees also pay a share of the premiums, which are shown as revenue to this fund. The county uses a third-party administrator to manage dental claims, which are paid from this fund. In addition to claims, the fund pays for administrative costs.

Financial Summary Human Resources

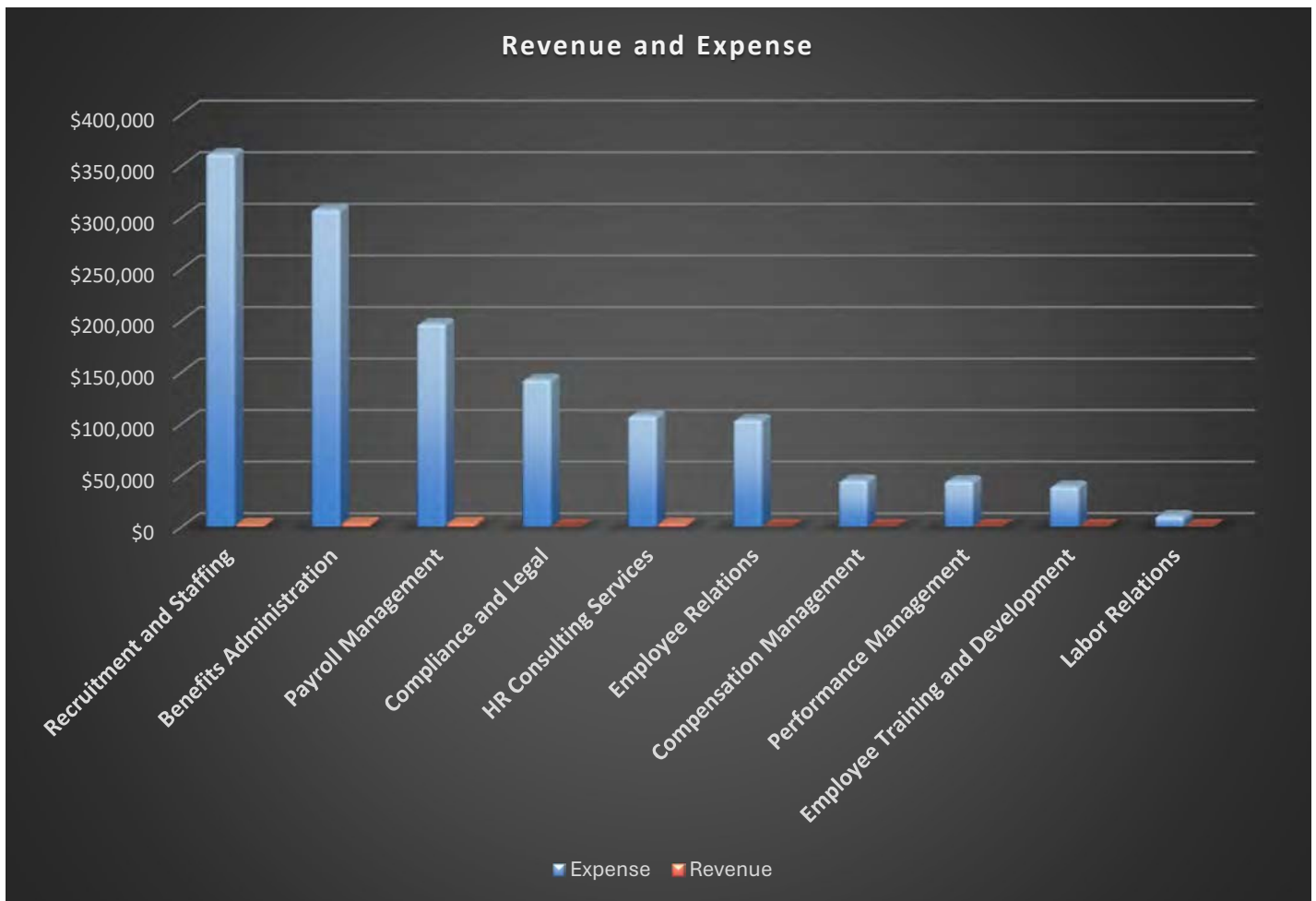
	2024	2024	2024	2025
Items	6-Month Actual	12-Month Projected	Adopted Budget	Adopted Budget
Total Revenues	6,040	12,060	12,050	11,050
Labor	493,173	993,752	1,015,020	1,140,283
Travel	1,249	1,841	3,000	3,546
Capital	-	-	-	-
Other Expenditures	38,744	90,299	93,855	118,938
Total Expenditures	533,166	1,085,892	1,111,875	1,262,767
Levy			1,099,825	1,251,717

HUMAN RESOURCES PRIORITY BASED BUDGETING PROGRAM INVENTORY

The program inventories listed below serve as a comprehensive listing of the various services and initiatives offered to support the county's workforce and organizational goals.

Program	Description
Benefits Administration	Administration of employee benefits such as health, dental, retirement, and employee assistance programs. Recommend changes to benefits policies. Provide new hire orientation.
Compensation Management	Manage wage increases and adjustments; pay policies and compensation strategies; and management of compensation structure.
Compliance and Legal	Maintain personnel files and other employment-related records. Enforce existing employment policies and make recommendations for changes. Manage risk through compliance with federal and state laws.
Employee Relations	Provide consultation and coaching to improve employee performance. Develop performance improvement plans. Handle employee disciplinary matters and the grievance process.
Employee Training and Development	Provides training programs to enhance employee skills and support career development.
HR Consulting Services	Provides internal consulting services to departments on HR-related matters.
Labor Relations	Serve as organization's employment representative in union relation issues and handles collective bargaining agreements.
Payroll Management	Administers all aspects of payroll functions and ensures timely and accurate payments.
Performance Management	Manages the performance appraisal process and merit pay system.
Recruitment and Staffing	Manages the recruitment process, including job postings, application screening, interviews, pre-employment checks, and offers of employment.

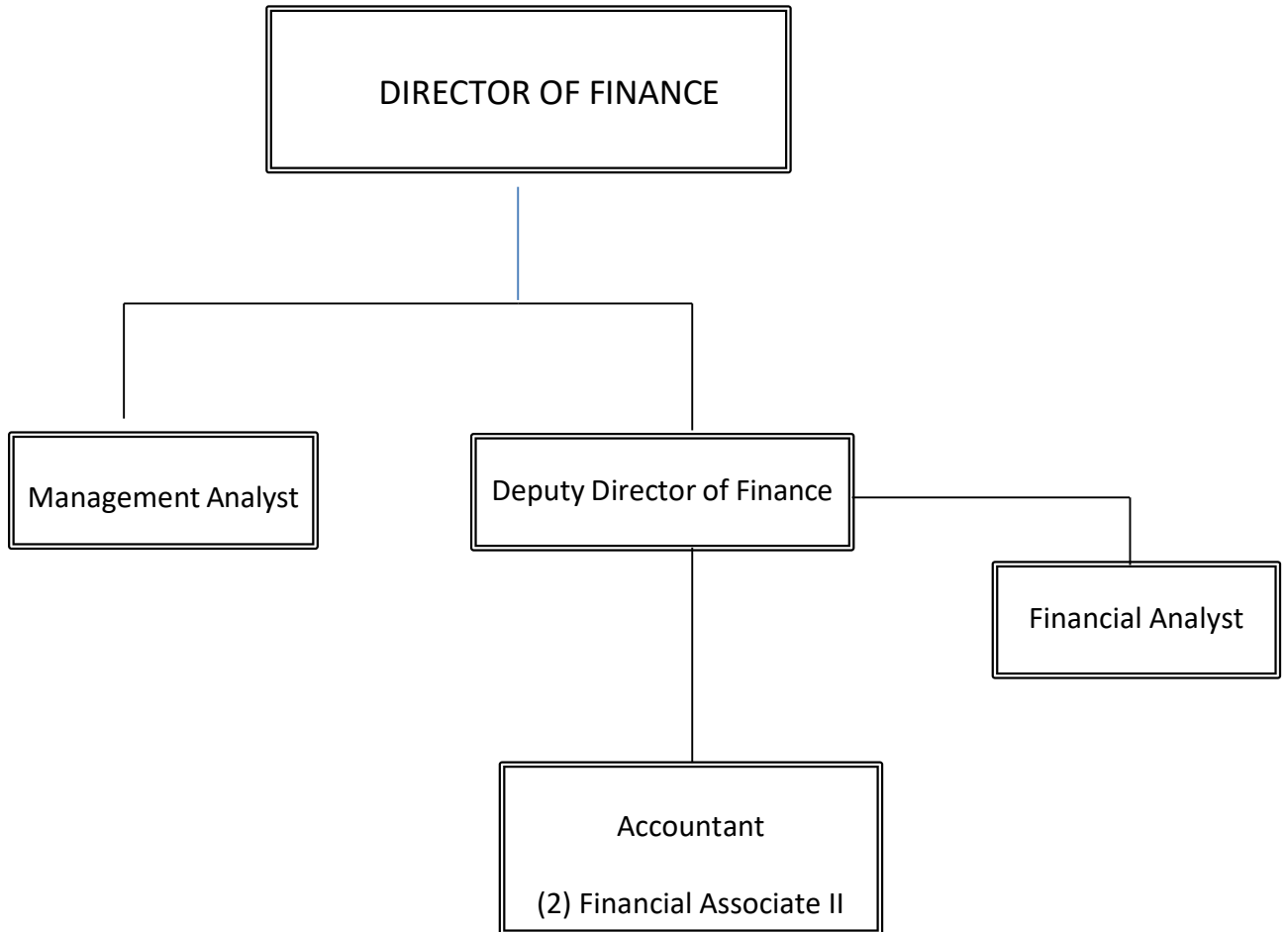
Human Resources



Mission Statement

Human Resources maintains benefits administration, recruitment and staffing, payroll management, compliance and legal, consulting services, employee relations, compensation management, performance management, employee training and development, and labor relations, in addition to the management of our self-funded health and dental insurance plans.

FINANCE



FINANCE

General Fund – Department: 015 2025 BUDGET NARRATIVE

DEPARTMENT HEAD: Paul Kaiser, CPA, MBA, Director of Finance
LOCATION: Winnebago County Finance
 David W. Albrecht Administration Building
 112 Otter Avenue, Fourth Floor
 Oshkosh, WI 54901
TELEPHONE: (920) 232-3446

The Finance department would like to build trust and communication with the organizational leaders of Winnebago County. Finance's strategic initiative is to work with all county government to determine the programs the county is doing, what are the priorities, and what changes should be recommended. Finance also implements necessary policies, procedures, and safeguards to make sure the assets of Winnebago County are protected.

MISCELLANEOUS & UNCLASSIFIED – DEPARTMENT 039:

This area of the budget contains expenditures and revenues that cannot be assigned to a particular department. This includes contingency funds, operating grants, transfers to other funds, and other expenses in the expenditure area. The revenues are state aids, investment income, and indirect costs.

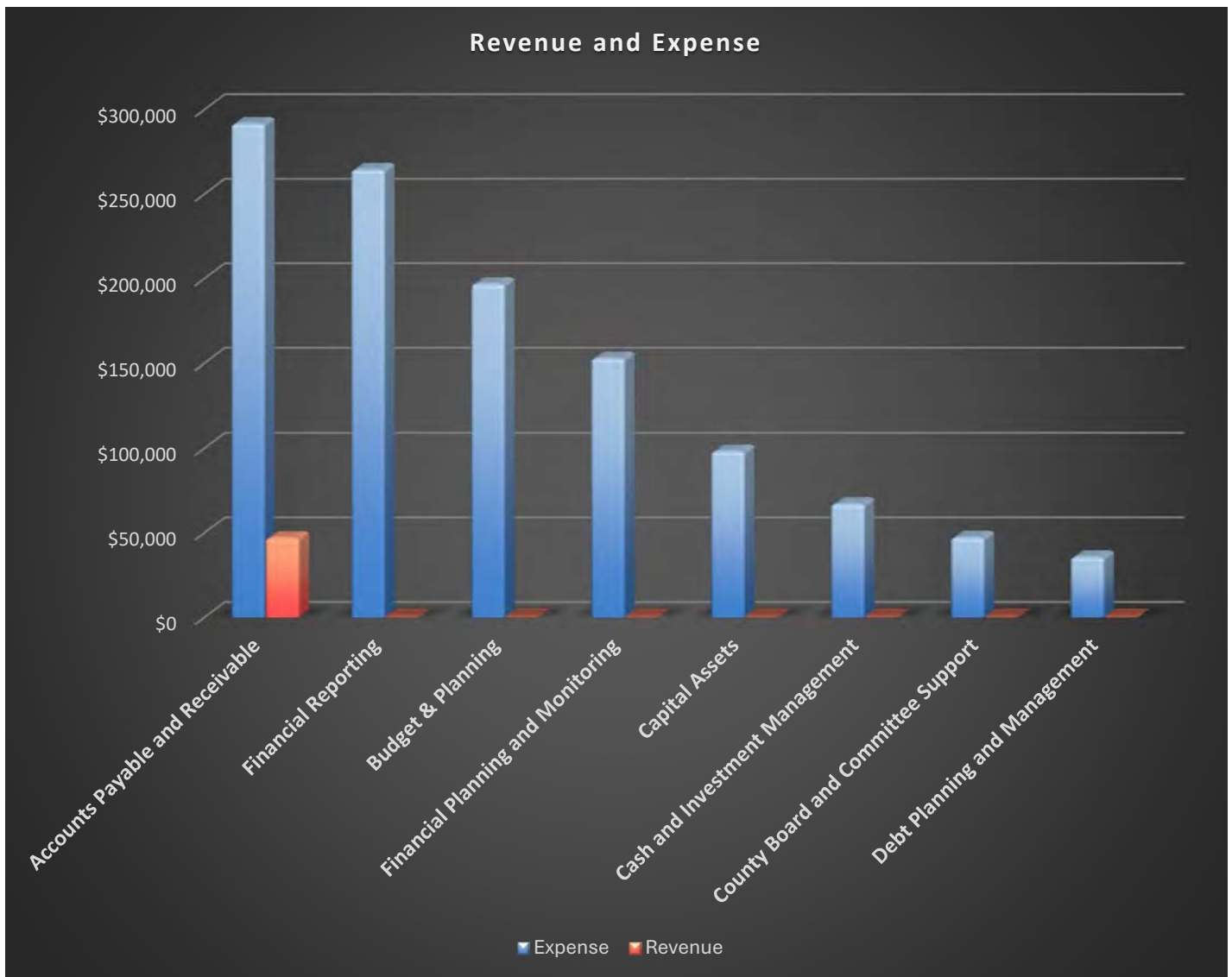
Financial Summary						
Finance						
		2024		2024		2025
		6-Month		12-Month		Adopted
Items		Actual		Projected		Budget
Total Revenues		23,750		47,500		47,000
Labor		311,299		686,713		780,357
Travel		5,312		6,100		2,000
Capital		-		-		-
Other Expenditures		100,216		160,192		172,367
Total Expenditures		416,827		853,005		954,724
Levy						
					874,990	907,724

FINANCE PRIORITY BASED BUDGETING PROGRAM INVENTORY

The purpose of the program inventories below serves as a compilation of the various financial programs to provide a detail of all financial services such as budget, accounting and auditing.

Program	Description
Accounts Payable and Receivable	Process and pay accounts payable, purchasing card invoices, and employee expense reimbursements; process and receive accounts receivable; process checks
Budget & Planning	Prepare and load annual county budget; process budget amendments
Capital Assets	Prepare capital improvements plan, monitor performance of capital improvement projects, and record capital assets and update depreciation schedules
Cash and Investment Management	Report and manage organization's cash and investments; reconcile bank statements to general ledger
County Board and Committee Support	Prepare for and attend County Board and committee meetings; draft legislation and supporting materials; provide information and answer questions
Debt Planning and Management	Plan and manage the issuance of debt and administer the organization's debt portfolio
Financial Planning and Monitoring	Develop, review, and perform various analysis related to the financial plan
Financial Reporting	Prepare annual, monthly, and quarterly financial statements; provide information for audits

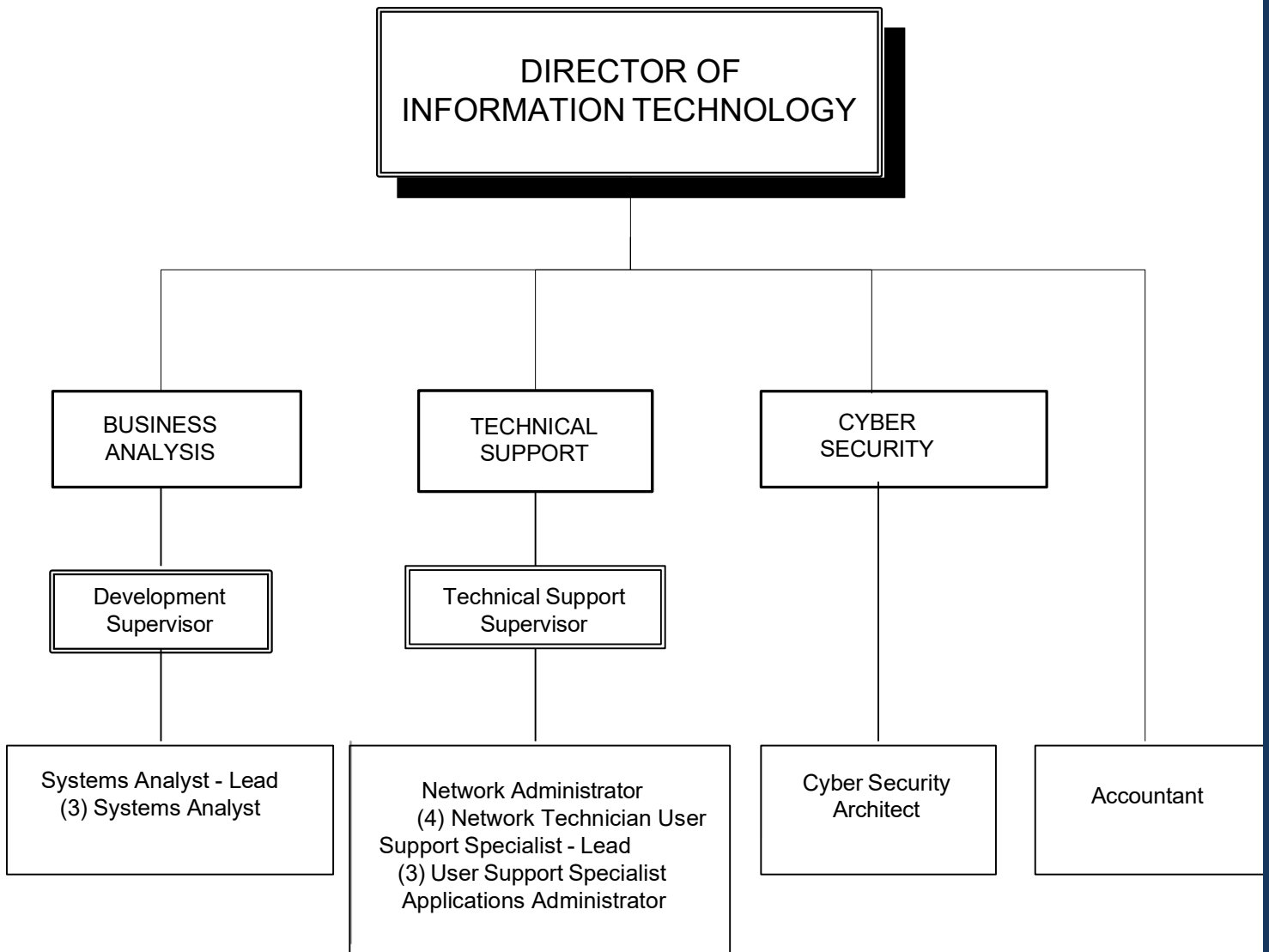
Finance



Mission Statement:

The Finance Office creates policies, procedures, internal controls, and safeguards to ensure the assets of Winnebago County are protected. Building trust and improving financial communication through fiscal transparency to the County Board and County residents and organizations.

INFORMATION TECHNOLOGY



INFORMATION TECHNOLOGY

General Fund – Department: 022
2025 BUDGET NARRATIVE

DEPARTMENT HEAD: Jennifer Ruetten, Director
LOCATION: Winnebago County Information Technology
David W. Albrecht Administration Building
112 Otter Avenue, First Floor
Oshkosh, WI 54901
TELEPHONE: (920) 232-3484

The Information Technology department provides support to all Winnebago County information technology users, protects Winnebago County assets and data, and ensures Winnebago County's information technology investment is strategically positioned for the future.

INFORMATION TECHNOLOGY INTERFUND – INTERNAL SERVICE FUND 610:

This is a newly created internal service fund for 2025. This fund replaces the Technology Replacement Fund, department 023, which was to accumulate funds for the replacement of personal computers, desktop software, servers and other devices related to our computer network.

During 2024, the Administration team worked with Information Technology to set up this internal service fund, which would charge out to departments the true costs associated with technology items and services on a per-user basis.

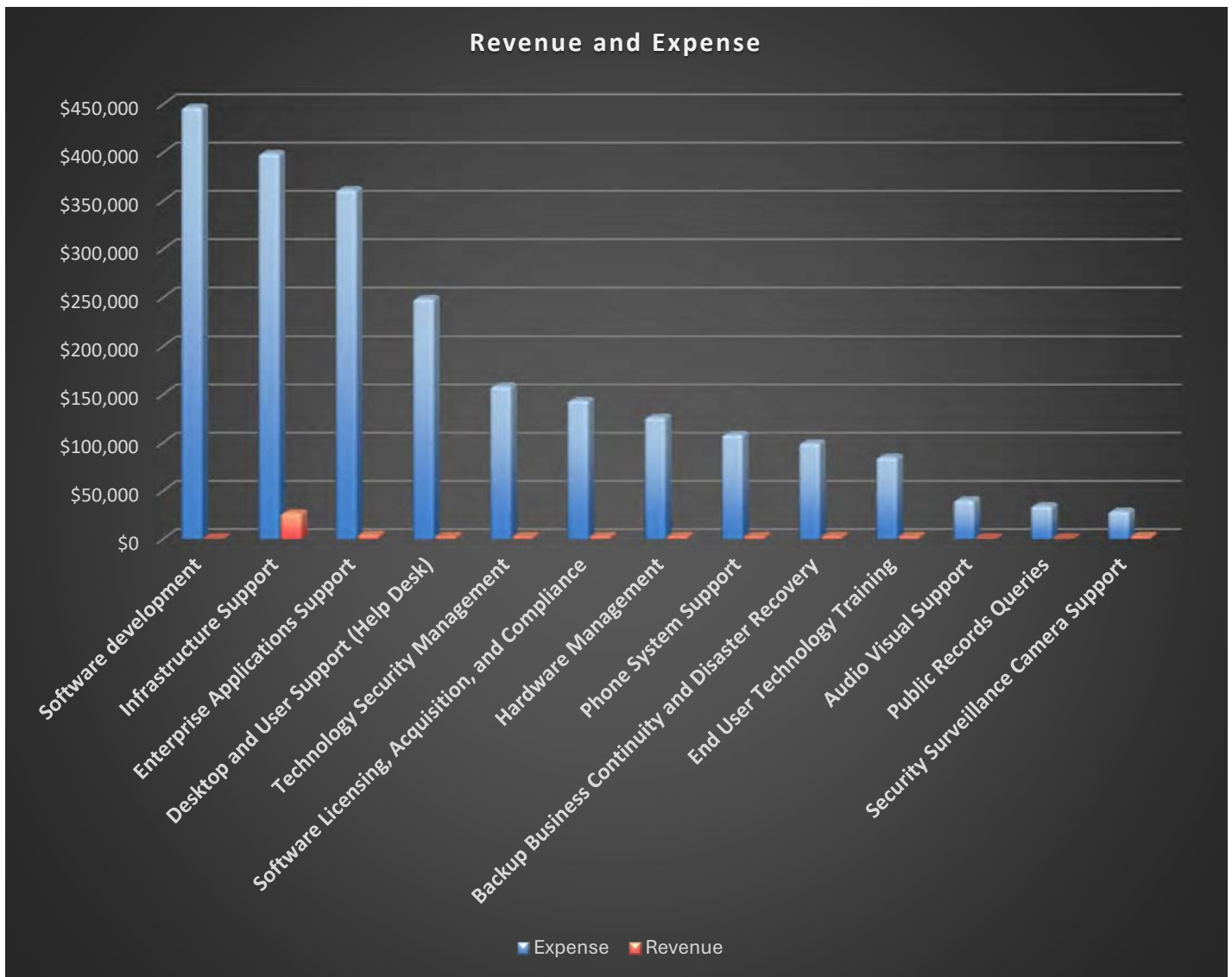
Financial Summary				
Information Technology				
	2024	2024	2024	2025
	6-Month	12-Month	Adopted	Adopted
Items	Actual	Projected	Budget	Budget
Total Revenues	58,185	97,629	96,929	52,391
Labor	933,098	1,837,400	1,925,532	1,677,202
Travel	5,070	21,630	23,250	23,250
Capital	-	-	-	-
Other Expenditures	61,872	147,345	223,785	167,809
Total Expenditures	1,000,040	2,006,375	2,172,567	1,868,261
Levy			2,075,638	1,815,870

INFORMATION TECHNOLOGY PRIORITY BASED BUDGETING PROGRAM INVENTORY

The purpose of the program inventories for the Information Technology department serves as a structured collections of information about the various services the department provides. It also gives a detailed catalog of all IT functions, including system administration, software development, cybersecurity, network management, technical support, data management, and application services.

Program	Description
Audio Visual Support	Administration and support of audio and visual resources
Backup Business Continuity and Disaster Recovery	Implementation of best practices and procedures to ensure business continuity and disaster recovery.
Desktop and User Support (Help Desk)	Support all desktop, mobile resources, and end user application support.
End User Technology Training	User technology resource and policy training
Enterprise Applications Support	County-wide support and maintenance of software applications including Cloud services.
Hardware Management	Manage acquisition of all technical hardware and related equipment. Maintain detailed inventory. Clean, prepare, and post hardware for public surplus sales.
Infrastructure Support	Support and maintenance of all servers, LAN, WAN, wireless hardware and software. Provide 24/7 support for critical departments.
Phone System Support	Support and maintenance of phone system and cellular devices.
Public Records Queries	IT assistance in providing open records requests for all departments.
Security Surveillance Camera Support	Support of surveillance camera technologies.
Software development	Programming custom applications with in-house developers. Maintain in-house written website.
Software Licensing, Acquisition, and Compliance	Selection and acquisition of software. Licensing inventory, upgrade, and compliance assurance.
Technology Security Management	Development, enforcement, and communication of security policies.

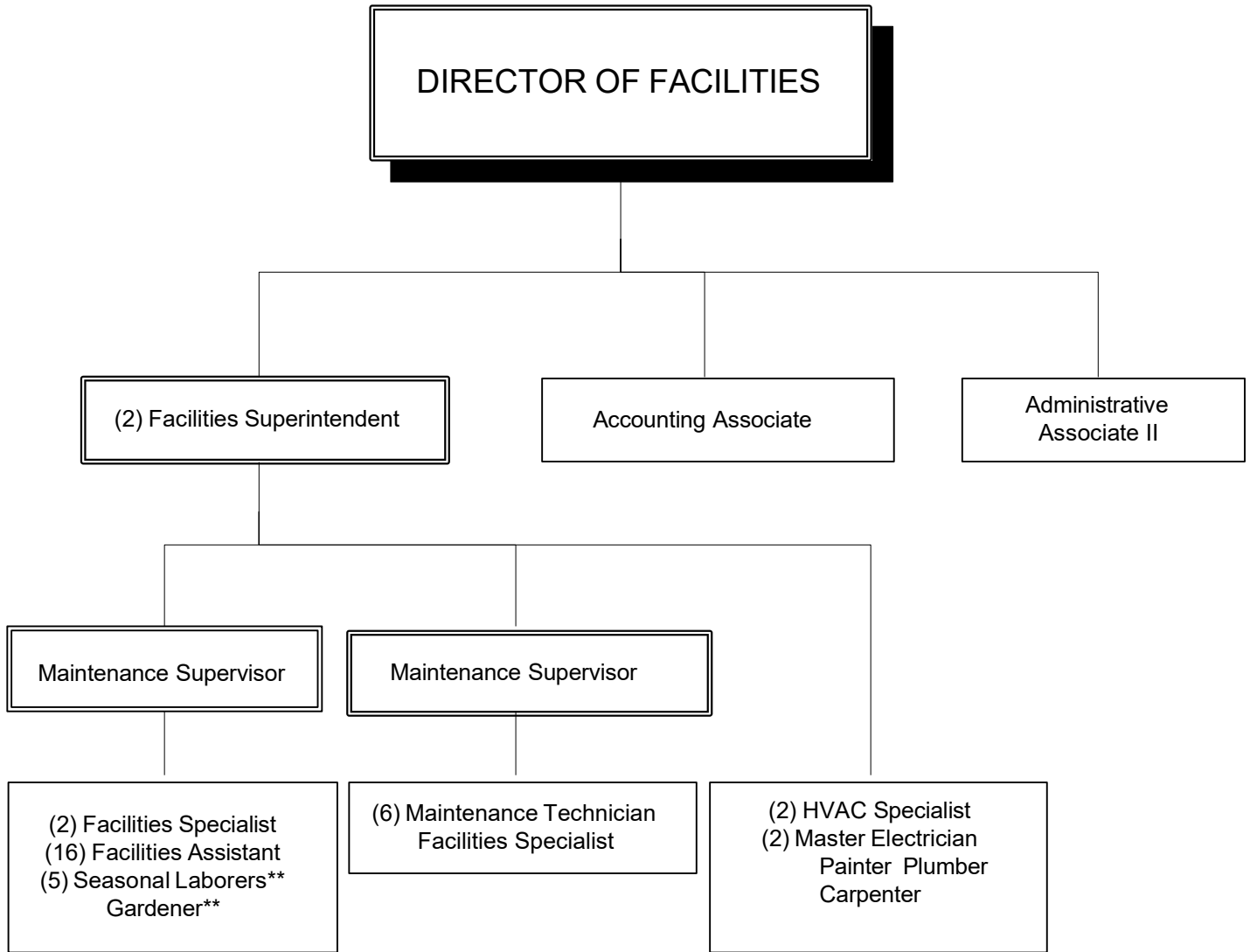
Information Technology



Mission Statement:

Information Technology Office diligently supports all County technology users, protects assets and data, and ensures the county's technology investment is strategically positioned for the future. Maintaining hardware and software that allows county staff to work efficiently and be versatile while serving constituents.

FACILITIES



FACILITIES

General Fund – Division: 025 2025 BUDGET NARRATIVE

DEPARTMENT HEAD: Michael Elder
LOCATION: Winnebago County Facilities
 1221 Knapp Street
 Oshkosh, WI 54901
TELEPHONE: (920) 236-4790

Through efficient and cost-effective facility management practices, the department provides a safe environment for the administration and operation of the County programs and services.

Financial Summary					
Facilities					
	2024	2024	2024		2025
	6-Month	12-Month	Adopted		Adopted
Items	Actual	Projected	Budget		Budget
Total Revenues	72,748	220,672	259,904		282,090
Labor	1,471,847	2,893,695	3,366,257		3,449,025
Travel	1,299	8,000	15,625		17,322
Capital	7,690	477,000	120,000		130,000
Other Expenditures	1,130,927	3,005,849	3,097,882		3,309,259
Total Expenditures	2,611,763	6,384,544	6,599,764		6,905,606
Levy			6,339,860		6,623,516

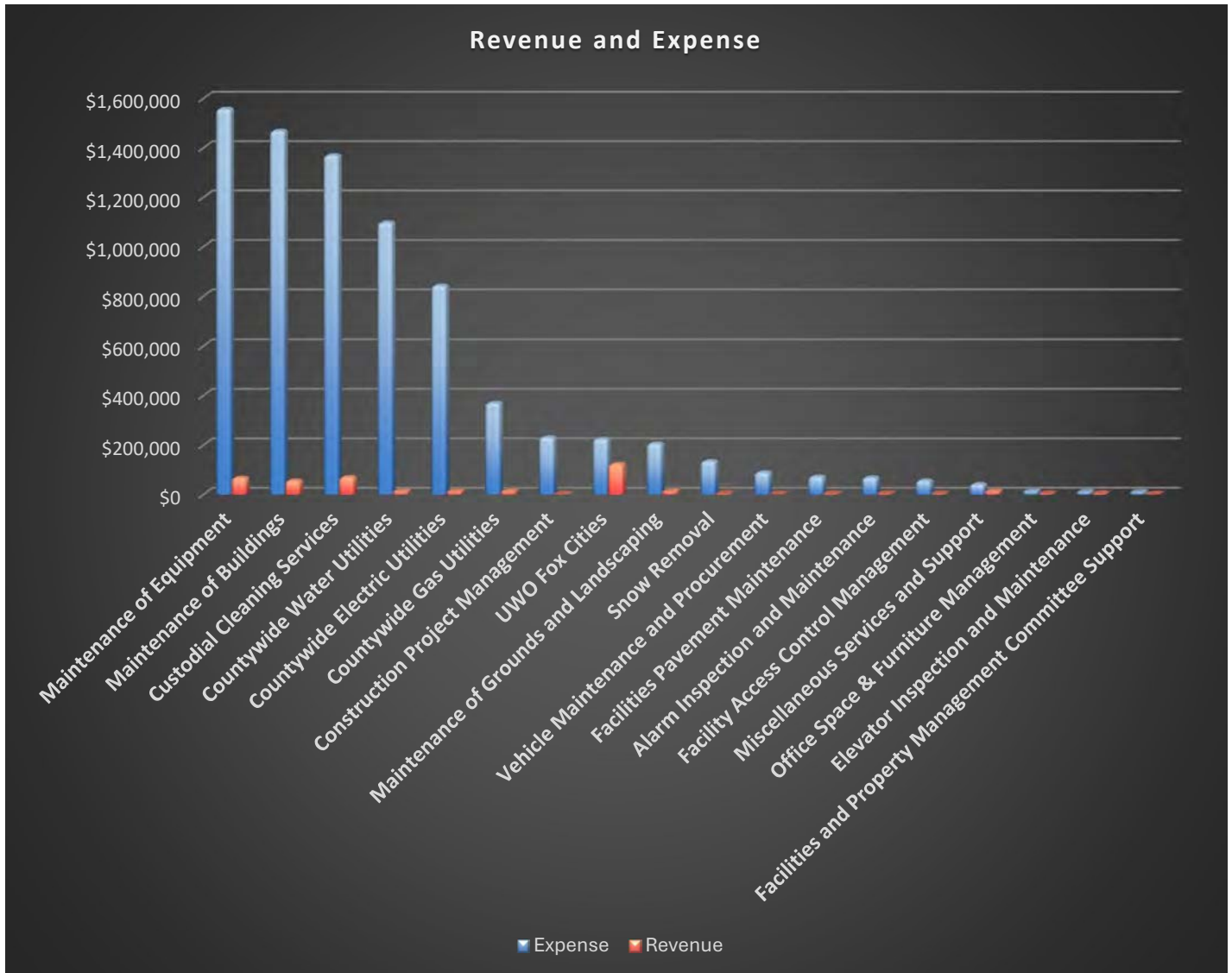
FACILITIES PRIORITY BASED BUDGETING PROGRAM INVENTORY

The program inventories below serve as information dealing with the various services and maintenance activities managed by the department. They provide a listing of all the facilities related functions to assist in the effective allocation and management of resources.

Program	Description
Alarm Inspection and Maintenance	Fire, security and burglar alarm inspection, maintenance, and repairs
Construction Project Management	Provide in house construction management and inspections for building and grounds major and minor projects
Countywide Electric Utilities	Cost for annual countywide electric utilities
Countywide Gas Utilities	Cost for annual countywide costs for natural gas or propane utilities
Countywide Water Utilities	Annual costs for countywide water, sewer and storm water utilities
Custodial Cleaning Services	Clean, sanitize, hard and soft surfaces, floor care, window cleaning and restock products at public facilities
Elevator Inspection and Maintenance	Elevator inspection, maintenance, and repairs to ensure proper operation and safety
Facilities and Property Management Committee Support	Prepare for and attend committee meetings; draft legislation and supporting materials; provide information and answer questions
Facilities Pavement Maintenance	Maintenance and repair of existing asphalt and concrete parking lots. Construction of new parking areas.
Facility Access Control Management	Provide equipment, keys and employee identification badges for access to government facilities
Maintenance of Buildings	Complete all types of maintenance and repairs to building structure at public facilities; remove graffiti; repair, clean, and paint building exteriors
Maintenance of Equipment	Repair and maintenance of HVAC and specialized equipment or systems; provide for time and labor in support of maintenance agreements
Maintenance of Grounds and Landscaping	Turf management, weed control, tree and shrub maintenance, maintain exterior lighting.
Miscellaneous Services and Support	Change light bulbs and tubes, move and repair furniture, pest control preventative maintenance and repairs not including building structure and systems and equipment.

Office Space & Furniture Management	Remodel of office space including wall removal/installation, drywall repair/replacement/installation, wood working, carpet replacement, painting, electrical changes, plumbing and HVAC changes, lighting upgrades and furniture removals/installs Space planning relocation, remove, assemble, repair and acquire furniture. This includes hanging white boards/pictures/maps/TV's and similar operations. It also includes the frequent movement of file cabinets etc. Administer leases for county space.
Snow Removal	Remove snow and ice with shovels, powered snow throwers and salt spreaders from sidewalks
UWO Fox Cities	Ownership of UWO Fox Cities buildings.
Vehicle Maintenance and Procurement	Maintenance, Repair and Procurement of Facilities fleet vehicles.

Facilities



Mission Statement:

The Facilities Office provides safe, efficient environments for the administration and operation of the County programs and services across all county buildings.

Public Safety

Summary By Division District

Attorney

Clerk of Courts

Sheriff

Medical Examiner Emergency

Management



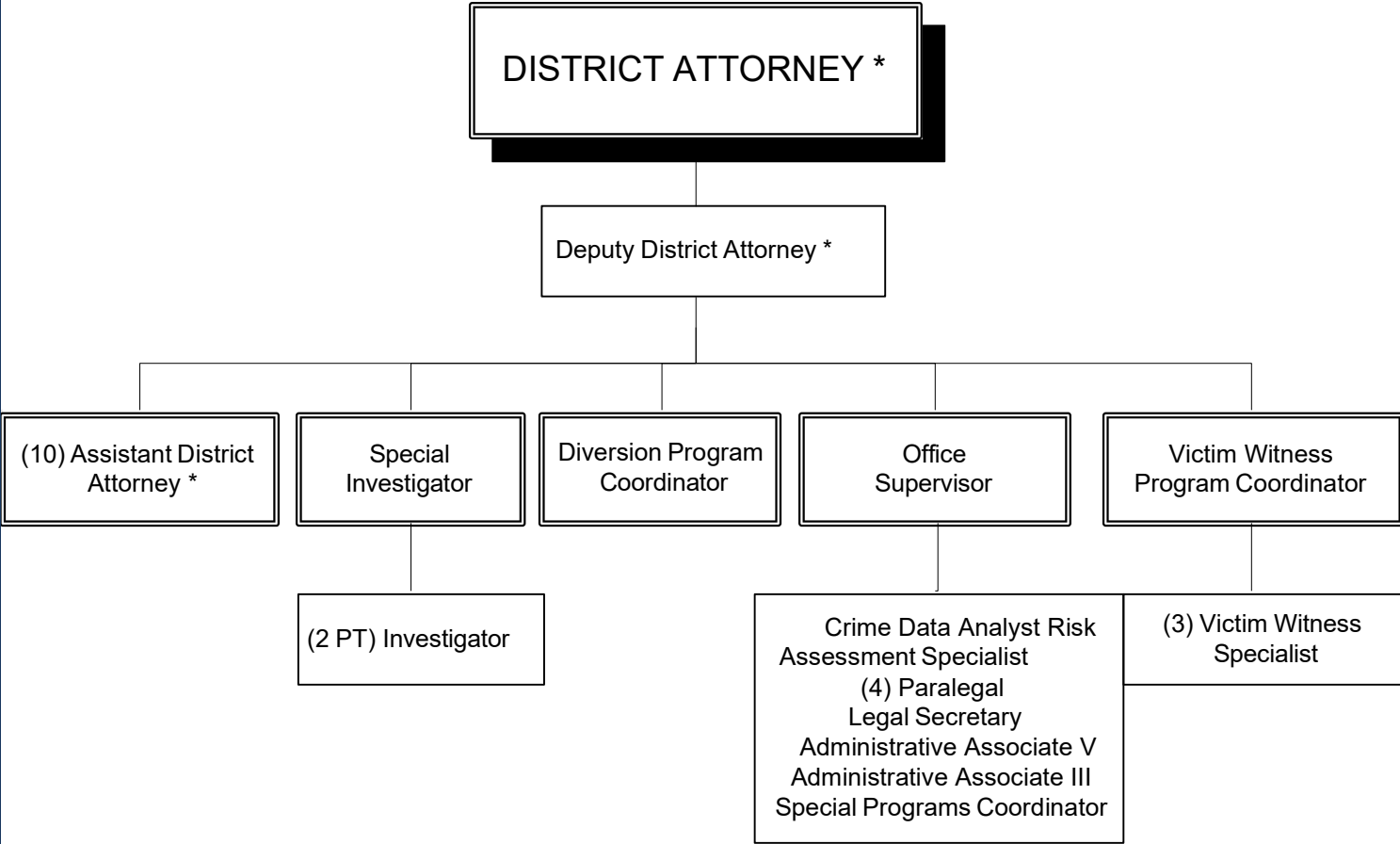
Winnebago County

The Wave of the Future

SUMMARY BY DIVISION

	<u>Revenues</u>	<u>Expenses</u>	<u>Adjustments</u>	<u>Levy</u>
PUBLIC SAFETY				
District Attorney	\$ 683,731	\$ 2,180,906	\$ -	\$ 1,497,175
Clerk of Courts & Courts	2,506,300	4,806,026	-	2,299,726
Sheriff	2,508,491	29,627,710	-	27,119,219
Jail Improvements	158,000	188,430	(30,430)	-
Medical Examiner	235,040	721,456	-	484,416
Emergency Management	197,435	447,967	-	250,532
	<u>\$ 6,288,997</u>	<u>\$ 37,978,839</u>	<u>\$(30,430)</u>	<u>\$ 31,659,412</u>

DISTRICT ATTORNEY



* State Employee

DISTRICT ATTORNEY
General Fund – Department: 101
2025 BUDGET NARRATIVE

DEPARTMENT HEAD: Eric Sparr
LOCATION: Winnebago County District Attorney
Orrin King Building
448 Algoma Boulevard, Second and Third Floors
Oshkosh, WI 54901
TELEPHONE: (920) 236-4977

The Winnebago County District Attorney's Office is dedicated to the pursuit of truth and justice by maintaining the highest ethical standards, safeguarding the rights of all members of our community, protecting the community through vigorous prosecution of criminal offenders, and providing compassionate services to the victims of crime.

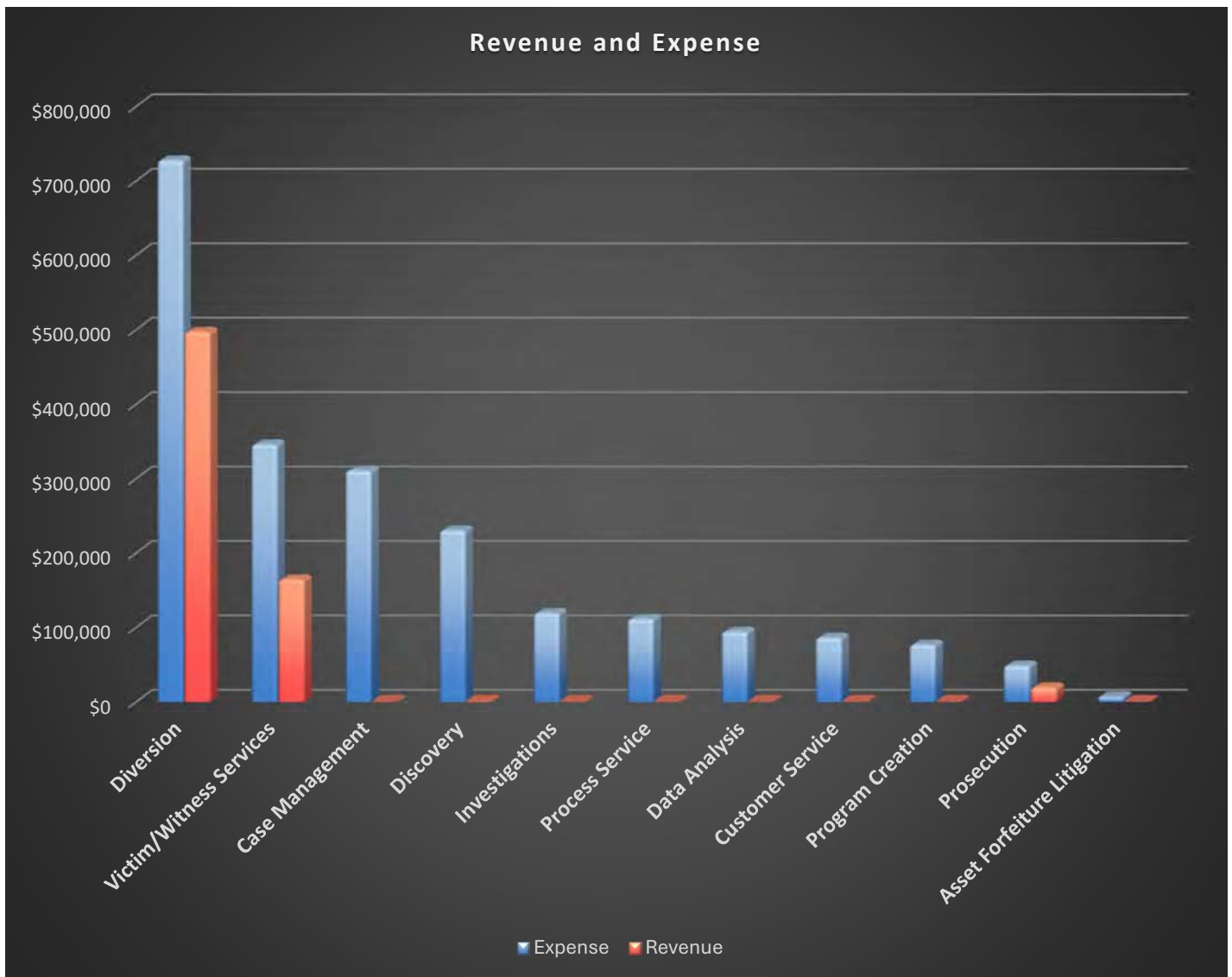
Financial Summary							
District Attorney							
		2024		2024		2024	2025
		6-Month		12-Month		Adopted	Adopted
Items		Actual		Projected		Budget	Budget
Total Revenues		79,613		798,775		798,775	683,731
Labor		757,298		1,571,591		1,571,591	1,604,910
Travel		2,238		5,580		16,580	13,028
Capital		-		-		-	-
Other Expenditures		278,292		678,358		653,122	562,968
Total Expenditures		1,037,828		2,255,529		2,241,293	2,180,906
Levy						1,442,518	1,497,175

DISTRICT ATTORNEY PRIORITY BASED BUDGETING PROGRAM INVENTORY

The program inventories for the District Attorney's department serve as a collection of information detailing the various services and initiatives they govern. They provide a detailed listing of all legal functions performed by their office including prosecution of criminal cases, legal advice and victim assistance programs.

Program	Description
Asset Forfeiture Litigation	Preparation of documents and handling court process for asset forfeiture actions, such as vehicle seizures.
Case Management	Monitor pending caseload, maintain court calendar, and process exhibits.
Customer Service	Assist citizens at the counter with questions or via telephone
Data Analysis	Conduct program evaluations as needed to determine whether they are functioning as intended. Compile and track data on an ongoing basis or as requested to be aware of trends and track outcomes. Work collaboratively with other institutions, such as universities.
Discovery	Provide all appropriate case materials to defense. Continue follow-up with law enforcement and defense to ensure all materials have been turned over.
Diversion	Diversion refers defendants in criminal cases to a supervised performance program prior to adjudication, as an alternative to prosecution for qualifying defendants. If a defendant fulfills all the terms and conditions set for in a diversion agreement, all charges against him or her will be dismissed. All authority for diversion lies with the DA. Disposing of cases through diversion must prove to be in the interests of justice and of benefit to the defendant and the community.
Investigations	Conduct primary investigations for certain case types not investigated by other local law enforcement agencies. Complete follow-up investigations and monitoring of jail phone calls on an as needed basis.
Process Service	Serve subpoenas and other documents for cases prosecuted by our office.
Program Creation	Create or modify methods of approaching criminal justice problems. Coordinate with outside agencies when specialized knowledge is needed. Apply for and monitor grants as needed.
Prosecution	Review cases referred for charges, make charging decisions and prepare charging documents, cover court appearances and trials following cases to their conclusion. Note that these duties are primarily completed by the State employees of the office.
Victim/Witness Services	Assist victims/witnesses at counter, over the phone, email or in court contact. Provides education to victims/witnesses about the court processes. Provide notification of upcoming hearings and other assistance as requested by the victim.

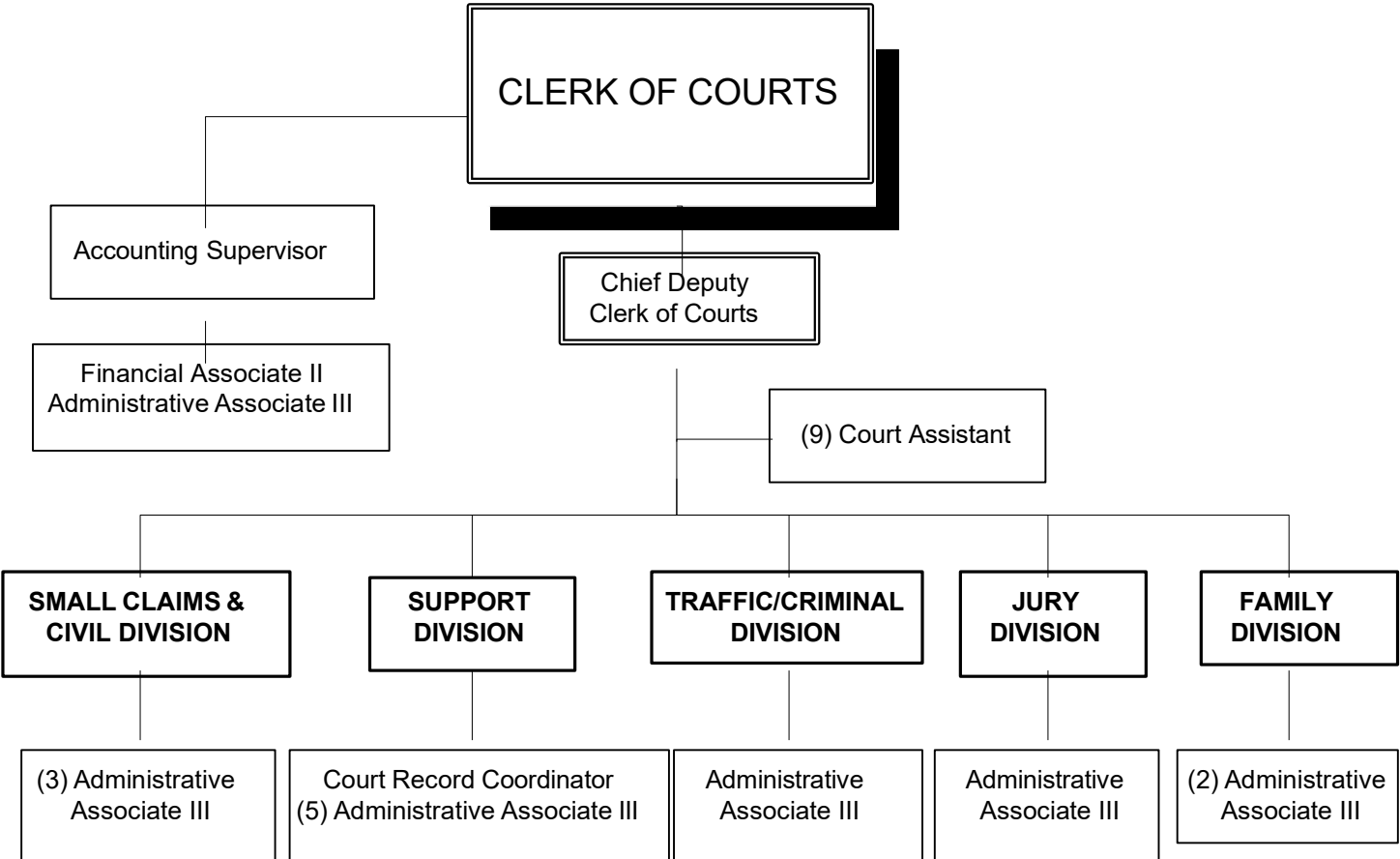
District Attorney



Mission Statement:

The District Attorney's Office is dedicated to the pursuit of truth and justice by maintaining the highest ethical standards, safeguarding the rights of all members of our community, protecting the community through vigorous prosecution of criminal offenders, and providing compassionate services to the victims of crime.

CLERK OF COURTS



* State Employee

CLERK OF COURTS & COURTS

General Fund – Division: 130
2025 BUDGET NARRATIVE

DEPARTMENT HEAD: Desiree Bongers
LOCATION: Winnebago County Clerk of Courts
Courthouse
415 Jackson Street, First Floor
Oshkosh, WI 54901
TELEPHONE: (920) 236-4849

The Clerk of Courts' Office provides efficient dispensation of justice in all legal matters brought before the Courts. The Court System employees strive for excellent customer service. The employees' dedication and professionalism ensure effective implementation of the policies and procedures established by the judiciary and legislature. The Court System is dedicated to ensuring equal access to court services and enhancing public confidence in the justice system.

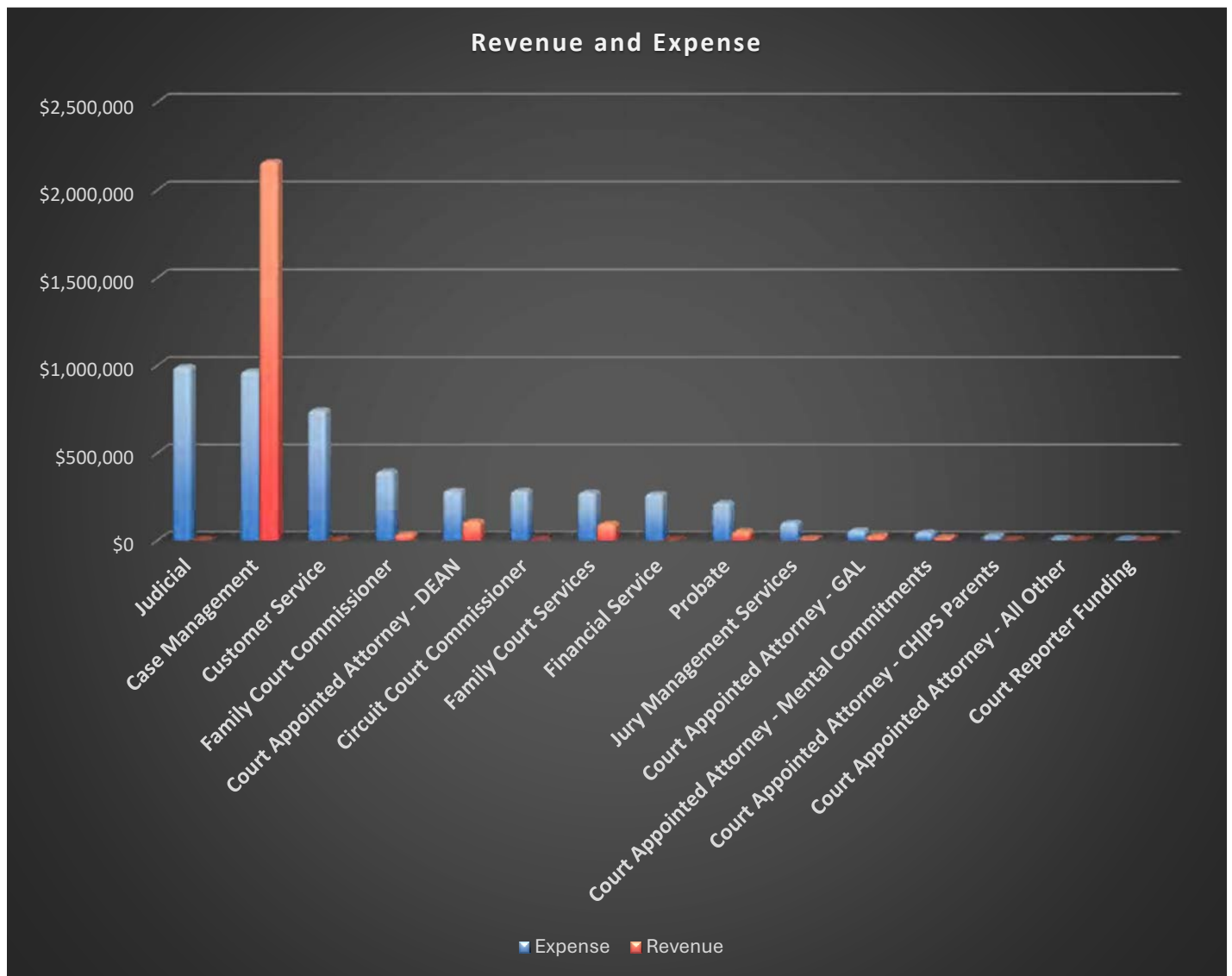
Financial Summary				
Clerk of Courts & Courts				
	2024	2024	2024	2025
	6-Month	12-Month	Adopted	Adopted
Items	Actual	Projected	Budget	Budget
Total Revenues	720,018	2,255,840	2,518,620	2,506,300
Labor	1,629,734	3,448,493	3,548,432	3,682,665
Travel	3,710	10,372	12,480	11,558
Capital	49,023	35,355	36,820	68,000
Other Expenditures	460,218	963,022	1,033,768	1,043,803
Total Expenditures	2,142,685	4,457,242	4,631,500	4,806,026
Levy			2,112,880	2,299,726

CLERK OF COURTS & COURTS PRIORITY BASED BUDGETING PROGRAM INVENTORY

The program inventories for the Court and the Clerk of Courts are listed below. These programs serve as a detailed listing of various services and functions they provide. The Clerk of Courts provide many services such as case management, record keeping and court scheduling which ensures full transparency of operations.

Program	Description
Case Management	Appeals, in-custody video hearings, case processing, administer county court systems.
Circuit Court Commissioner	In-custody video hearings, court case management, court case processing. Case Types Include: Criminal, Traffic, Ordinance, Juvenile, Probate, Small Claims. Court Commissioner also holds hearings for Family and Paternity cases.
Court Appointed Attorney - All Other	All courts may appoint attorneys for individuals who cannot afford to hire their own attorney for Terminate Parental Rights cases and all other case types.
Court Appointed Attorney - CHIPS Parents	All courts may appoint attorneys for parents of Child in Need of Protection or Services cases who cannot afford to hire their own attorney, but do not qualify for Public Defender assistance.
Court Appointed Attorney - DEAN	All courts may appoint attorneys for individuals who cannot afford to hire their own attorney, but do not qualify for Public Defender assistance.
Court Appointed Attorney - GAL	All courts may appoint attorneys for individuals in need of a Guardian ad Litem.
Court Appointed Attorney - Mental Commitments	All courts may appoint attorneys for individuals who cannot afford to hire their own attorney.
Court Reporter Funding	Each Circuit Court Reporter is allotted \$800.00 per year to use for maintenance on their stenograph machines, a loner stenograph machine if their machine is getting repaired, new software or software updates, conferences, etc.
Customer Service	Customer inquiries, interpreter/ADA accommodations, record requests.
Family Court Commissioner	Family and Paternity case hearings, video conference hearings, court case management, court case processing.
Family Court Services	Custody evaluation services, Intake services, mediation services, Parent Education program, notary services, contract development.
Financial Service	Payment processing, manage court finances, State Annual Report, annual department budget.
Judicial	Court case management, case processing, in-custody video hearings, judicial services.
Jury Management Services	Compile prospective juror lists, prepare jury summonses, prepare jury questionnaires, assemble jury panel, assist jurors with questions, jury orientation, review payments for juror's time and mileage for reimbursement.
Probate	Manage all Probate case types. Adult: Guardianship, Mental Commitments, Terminate Parental Rights, Adoption; along with Juvenile: Guardianship, Delinquency, Mental Commitments, CHIPS, and Tribal Court Orders.

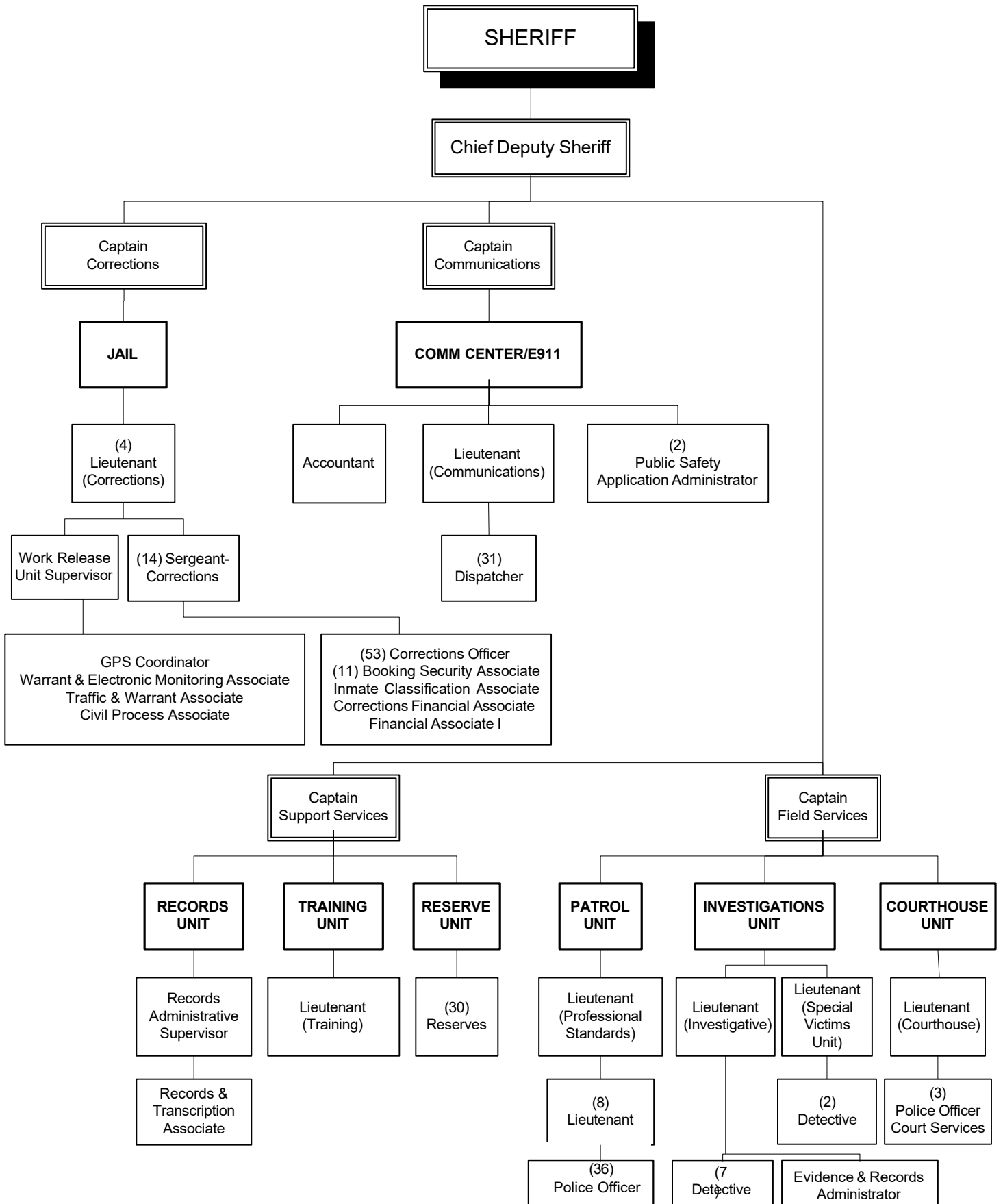
Clerk of Courts



Mission Statement

Office of the Clerk of Courts provides efficient dispensation of justice in all legal matters brought before the Courts. The employees of the Court System strive for excellent service, through their dedication and professionalism the system is able to implement the policies and procedures established by the judiciary and legislature. The Court System is dedicated to ensuring equal access to court services and enhancing public confidence in the justice system.

SHERIFF



SHERIFF

General Fund – Division: 110 2025 BUDGET NARRATIVE

DEPARTMENT HEAD: Sheriff John Matz
LOCATION: Winnebago County Sheriff
 Law Enforcement Center Building
 4311 Jackson Street
 Oshkosh, WI 54901
TELEPHONE: (920) 236-7300

The Winnebago County Sheriff's Office is committed to providing comprehensive public safety services in partnership with its citizens to promote a safe and secure community.

JAIL IMPROVEMENTS FUND – DEPARTMENT 125:

The Jail Improvements Fund is a separate fund created under Wisconsin Statutes which receives money when fines and fees are assessed for things such as traffic violations. Monies accumulated in the fund can only be used for jail construction, improvements and any other costs that directly are of benefit to prisoners. The funds can also be used to retire debt incurred for that purpose.

Financial Summary				
Sheriff				
	2024	2024	2024	2025
	6-Month	12-Month	Adopted	Adopted
Items	Actual	Projected	Budget	Budget
Total Revenues	813,007	2,365,390	2,450,748	2,508,491
Labor	10,388,773	20,784,569	21,094,236	22,917,389
Travel	54,890	82,244	81,455	94,484
Capital	197,363	866,715	663,900	787,800
Other Expenditures	2,952,805	5,097,627	5,150,466	5,828,037
Total Expenditures	13,593,831	26,831,155	26,990,057	29,627,710
Levy			24,539,309	27,119,219

SHERIFF PRIORITY BASED BUDGETING PROGRAM INVENTORY

Program	Description
911 Communications Emergency Call Taking and Dispatch	24/7/365 Dispatch all public safety emergency and non emergency calls for service; answer all telephone calls and serves as the Desk for all police agencies after hours when their municipal phone lines are transferred to the Comm Center. Stat 59.54(9) and 256.35
All Calls For Service	Provides law enforcement services to Winnebago County. Answer calls for events that involve an immediate threat to a person or property; criminal investigations and apprehension; Assess potential injuries, document the scene of crashes, including crash-related details, traffic, Enforce municipal ordinances and State Statutes for on and off highway violations; motor carrier enforcement; preserve the peace 59.28(1)
Child Abduction Response Team	The Sheriff's Office is the lead agency for the Winnebago countywide CART Team. This multi- agency, multi-jurisdictional composite of community professionals within Winnebago county are trained and equipped to respond in the search and recovery of an abducted or endangered child. the goal is to ensure a rapid and comprehensive community response to a child abduction. The CART strategy incorporates three elements: trained individuals with established roles and assignments, a ready-made list of equipment that is available to aid in the search, and a network of nontraditional community resources the team can tap into to assist in the investigation
Civil Process	Accept, coordinate, and serve civil papers for county courts, public, civil processes, evictions and sheriff sales Stat 59.27
Committee/Commission Involvement	Staff serve on a variety of committees, commissions, boards, etc., such as: EPCOT, DEOP, E911 Subcommittee, WCFCA, Winnebago County Case Review Team, Child Death Review, Opioid Fatality Review (OFR), Drug Endangered Children Committee, Sexual Abuse Response Team (SART), Anti- Violence Coordinated Community Response Team, Adult Suicide Death Review, LEPC, Traffic Safety Commission, Safe Streets, Christine Anne Board, Leadership Oshkosh, DARE Board, Mental Health Steering Committee, NEW Mental Health Connection Board. Also supports County Board and Committee of Jurisdiction requests.
Courthouse Security	Attend upon the circuit courts; essential in today's courtrooms due to the increasing threats and violence toward judges, elected officials, and the public utilizing the courts. Stat 59.27(3)
Honor Guard	Honor guard is comprised of deputies who are dedicated to representing the agency at police memorial services, funeral services, annual parades, and processions, and posting colors.

SHERIFF PRIORITY BASED BUDGETING PROGRAM INVENTORY

Housing of Inmates	Manage the Winnebago county jail in accordance with Wisconsin State Statutes and administrative codes. Processes and houses all new intake arrests from all police agencies. Ensure citizens that the jail will be secure, well managed, care and custody is paramount, and provide as many rehabilitation programs as possible for inmates. Classification via objective criteria to determine prisoner housing assignments; electronic monitoring and work release as ordered by the courts. Stat 59.27(1); 59.27(2); 302.36 Admin Code DOC 350
Interdepartmental Support	Serves as the law enforcement arm in the discussion solutions to 980 offender placement. Works to address the homeless population. Coordinates opioid settlement funding endeavors. Provides election security for the county and town clerks. Accommodates highway department traffic safety requests. Provides County Boardroom security. Oversees entire county radio network for all user departments.
Investigations	Provides highly specialized investigative support, training, and resources to victims; aids in prevention, investigation, and prosecution of crimes - elderly, children, drugs, ICAC Task Force, PREA, Fraud School. Evidence processing, handling, and control. Significant case investigation, follow-up, and prosecution.
K9 Unit	Specialty trained deputies paired with trained police dogs for various purposes; dogs are used to provide patrol duties - officer protection, suspect apprehension, area or building clearance, and security in sensitive or controlled areas, find narcotics, or explosives. Also own a facility dog to address mental health concerns with inmates and victims .
MEG Unit	MEG Unit staff only makes up this entire category.
Mental Health Responses	In conjunction with Human Services, perform emergent crisis intervention and ensures those suffering from acute mental health crisis receive proper care; ensures that responders have access to CIT trained deputies; works with local clergy in the Chaplain Program to provide resources to victims. Triage calls for service and assesses appropriate response levels. Stat 51.15
Prisoner Transports/Escorts	Transportation of prisoners to and from court and secure facilities/process and transport offenders taken into custody by the court Stat 59.29
Professional Standards	Review, coordinate, and investigate internal policy violations and citizen complaints; state mandated policy creation and review; WILEAG Standards; Use of Force reviews Stat 175.44. Hiring, recruitment and retention.
Public Education	Provide citizens of Winnebago County the opportunity to interact with members of the agency to learn how and why the Sheriff's Office operates, at the request of the public. Provide classroom and interactive hands on instruction to give participants a better understanding of the core functions of staff, and engage in discussion surrounding current events and topics related to law enforcement; includes the Citizen's Academy, DARE, Fraud School, presentation requests

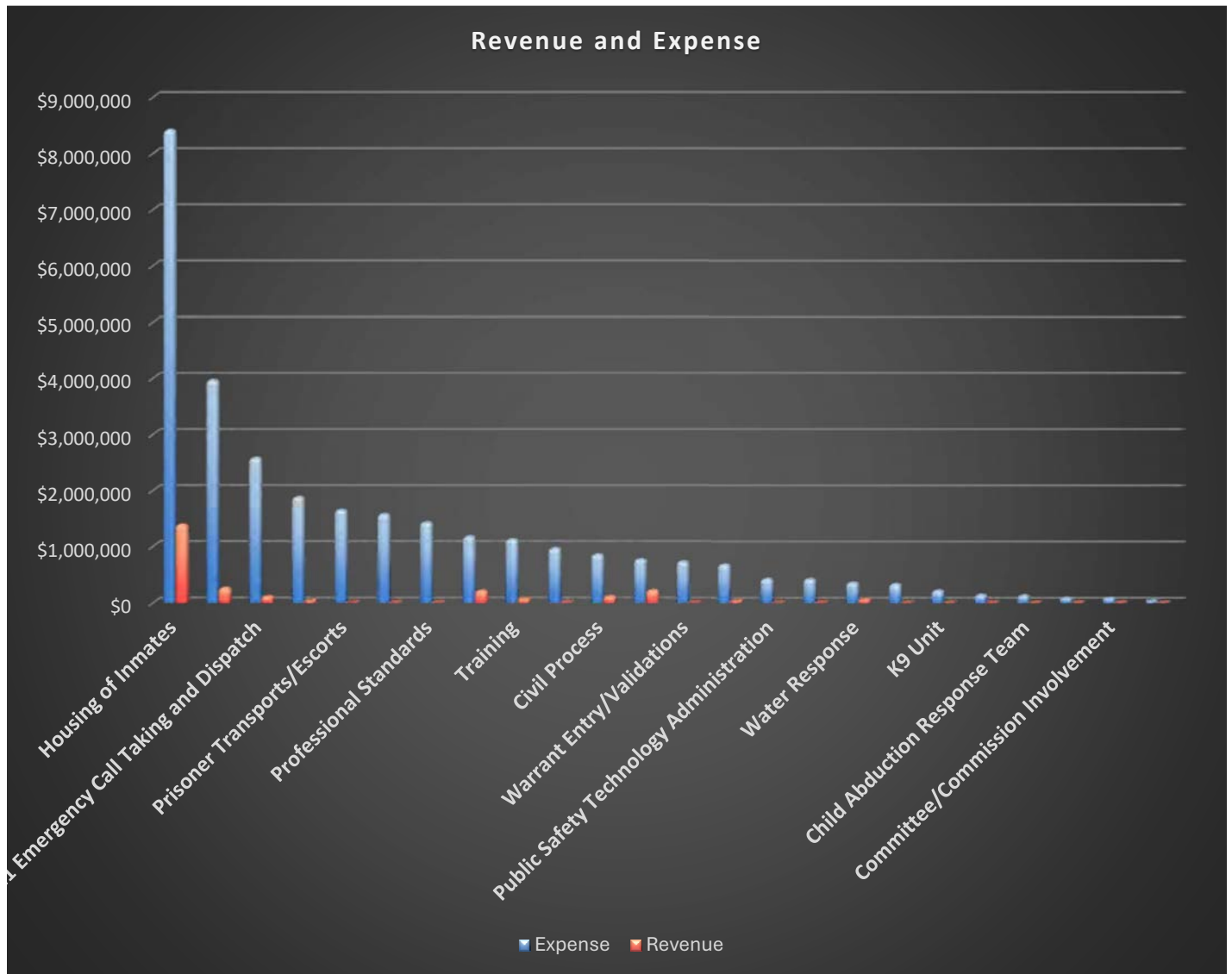
SHERIFF PRIORITY BASED BUDGETING PROGRAM INVENTORY

Public Safety Technology Administration	Maintain the records management system, computer aided dispatch system, radio system, and 911 call database and system and for all police and fire agencies county-wide; performs administration, configuration, and maintenance support for computer aided dispatch, mobile data computers, law records management system, jail records, and other related computer applications countywide. Serves as the project manager for all things public safety IT related.
Sheriff Public Records	Crime data records management system available to internal and external customers - as the custodian of record, creates records and fulfills public records requests for police and other reports Stat 19.34(1)
Special Events	Plan, coordinate, and supervise all special events involving the Sheriff's Office. Work with event organizers to determine staffing needs and create an operational plan for each event, often done with supplemental staff for a direct fee. Ensure adequate staffing levels and assignments to effectively manage the events. Conduct after action reviews to evaluate outcomes and prepare for future events. Stat 59.28(1)
STAR/MAT Program	Medically assisted treatment (MAT) for opioid and alcohol abuse; a monthly injectable offered to inmates that qualify before release. Doses are administered by our health services unit. (grant funded); coordinates extensive recovery coach (STAR) program; provides naloxone to inmates upon release
Tactical/High-Risk Response	Special Weapons and Tactics (SWAT), Hostage Negotiation Team, Mobile Field Force (MFF), Drone Team. Winnebago County is designated by the State of Wisconsin as a Type 2 SWAT team and serves as one of nine regional teams for the State under the aligned law enforcement response team (ALERT) system. Facilitation of peaceful resolutions to crisis situations. Responds to hostage rescues, armed barricaded subjects, woodland terrain and tactical tracking, high risk security needs and events, counter-sniper/VIP protection details, large civil disturbances and protests for the purposes of law enforcement through crowd control, search and rescue, suspect apprehension, event reconstruction, tactical surveillance, and crime scene analysis. Specialized training in group tactics, specialty weapons, special protective equipment, and formations to control large gatherings of people to protect lives and property. Addresses unlawful assemblies. Multi- jurisdictional involving employees from other police agencies. Preserve the peace -- Stat 59.28(1).
Training	Identify agency training needs, develop training plans, and coordinate instructors for in-service and specialized training. coordinate training mandated by the Wisconsin law enforcement standards board. Ensure training content meets agency needs, adopted standards, and complies with Wisconsin State Statutes ensuring deputies maintain certification. Maintain and update all training records and approve training curriculum for special teams. Admin Code LES 3.01-3.07

SHERIFF PRIORITY BASED BUDGETING PROGRAM INVENTORY

Warrant Entry/Validations	Enter, amend, modify, and purge warrant, wanted, article, and person files in strict compliance with federal CJIS and state TIME system standards
Water Response	Patrol the waterways in the county and enforce state boating laws. respond to emergencies and have a hovercraft available for winter emergencies. Conducts operations in the county for rescue of human beings and recovery of bodies within the county jurisdiction. The specialty trained dive rescue/recovery team responds to incidents within Winnebago County as well as other jurisdictions when mutual aid requests are made. The dive team is tasked with underwater evidence collection as well as victim rescue/recovery incidents. Stat 59.29(11)

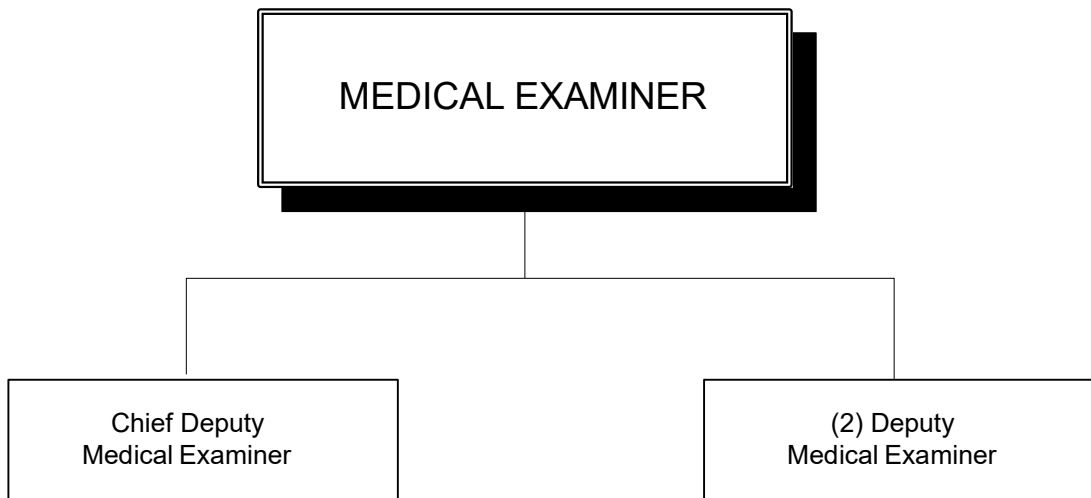
Sheriff



Mission Statement

The Winnebago County Sheriff and Deputies are committed to providing comprehensive public safety services, in partnership with community members, to promote a safe and secure living environments, from roadways to waterways and everywhere in between.

MEDICAL EXAMINER



MEDICAL EXAMINER

General Fund – Department: 105

2025 BUDGET NARRATIVE

DEPARTMENT HEAD: Cheryl Brehmer
LOCATION: Winnebago County Medical Examiner's Office
David W. Albrecht Administration Building
112 Otter Avenue, Third Floor
Oshkosh, WI 54901
TELEPHONE: (920) 232-3300

The Medical Examiner monitors compliance with state statutes by medical facilities, funeral directors, law enforcement agencies, and the public regarding reportable deaths. The department investigates and documents all causes of death in reportable cases and works with medical and legal agencies to protect and serve our community in all reportable deaths. Through education, the department helps to prevent hazardous conditions which put our county at risk.

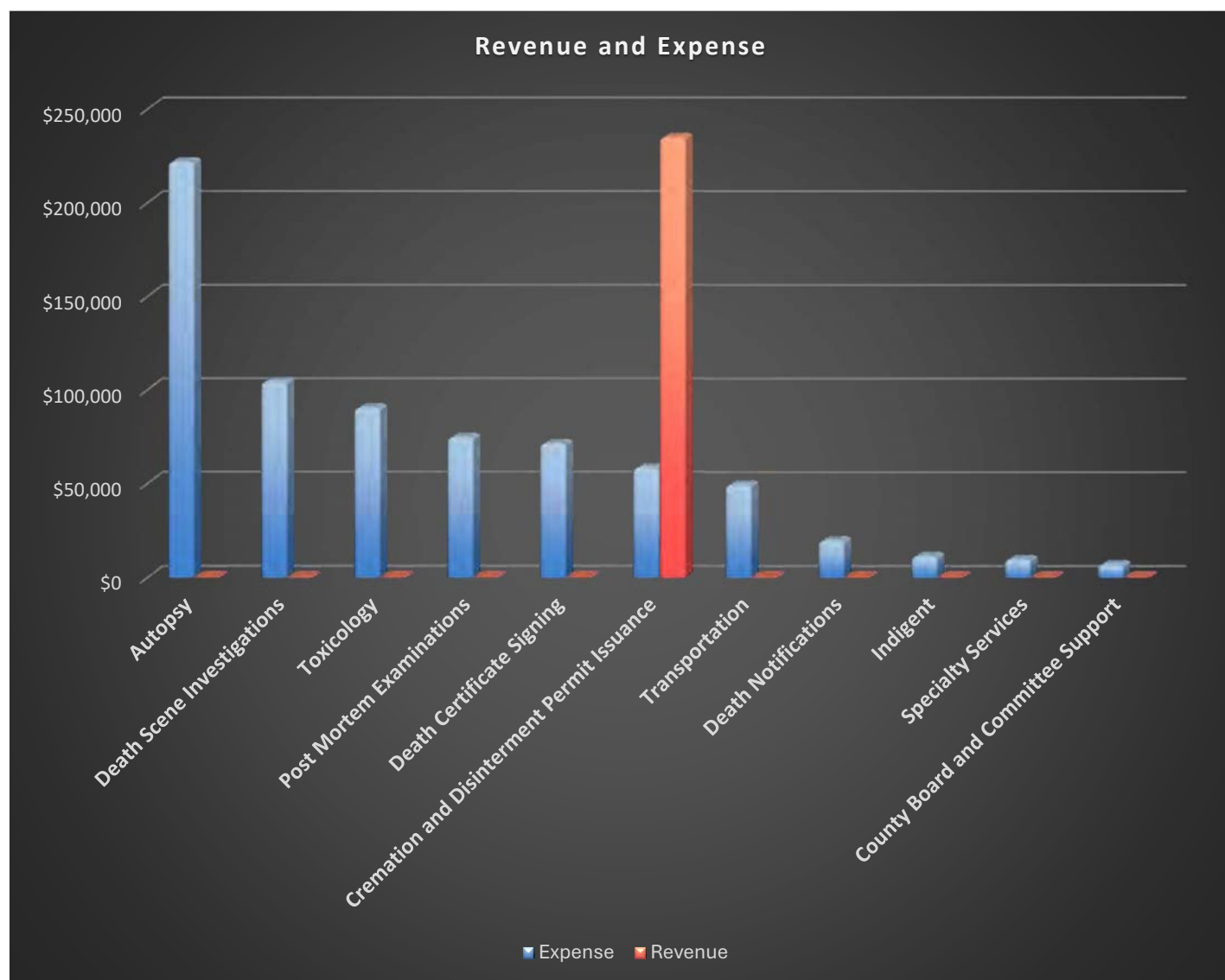
Financial Summary				
Medical Examiner				
	2024	2024	2024	2025
	6-Month	12-Month	Adopted	Adopted
Items	Actual	Projected	Budget	Budget
Total Revenues	125,156	230,040	200,000	235,040
Labor	182,695	374,783	359,183	422,018
Travel	1,691	2,490	4,175	3,475
Capital	-	-	-	-
Other Expenditures	126,418	331,049	329,349	295,963
Total Expenditures	310,804	708,322	692,707	721,456
Levy			492,707	486,416

MEDICAL EXAMINER PRIORITY BASED BUDGETING PROGRAM INVENTORY

These program inventories serve as a list of various services and functions the examiner oversees. They provide a detailed catalog of the programs offered including autopsies, forensic investigations, death certificates and toxicology testing. These inventories exist to ensure that resources are allocated efficiently to serve the needs of the programs and the public.

Program	Description
Autopsy	Autopsy performed by a certified forensic pathologist used to determine cause and manner of death when required.
County Board and Committee Support	Prepare for and attend County Board and committee meetings; draft legislation and supporting materials; provide information and answer questions.
Cremation and Disinterment Permit Issuance	Issue cremation and disinterment authorizations after physical examinations and photographic documentation of decedent has taken place.
Death Certificate Signing	Sign the death certificate according to the findings of the investigation.
Death Notifications	Notify next of kin and families of death.
Death Scene Investigations	Investigations completed through physical examinations, photographic documentation, medication and medical record review, and family, neighbor, and friend interviews both on scene and through investigative follow-up.
Indigent	Determine eligibility for county assisted cremation services for decedent's without known family members or families suffering financial hardship when State aide is denied.
Post Mortem Examinations	Physical examinations completed to determine if an autopsy or toxicology is necessary to determine cause and manner of death. Also completed upon cremation permit request from funeral homes.
Specialty Services	Services performed by an anthropologist or odontologist to aide in the identification of decedent.
Toxicology	Lab procedures to identify and quantify potential toxins and interpretations of the laboratory findings.
Transportation	Transport decedents from the death scene to autopsy or county morgue facility as necessary.

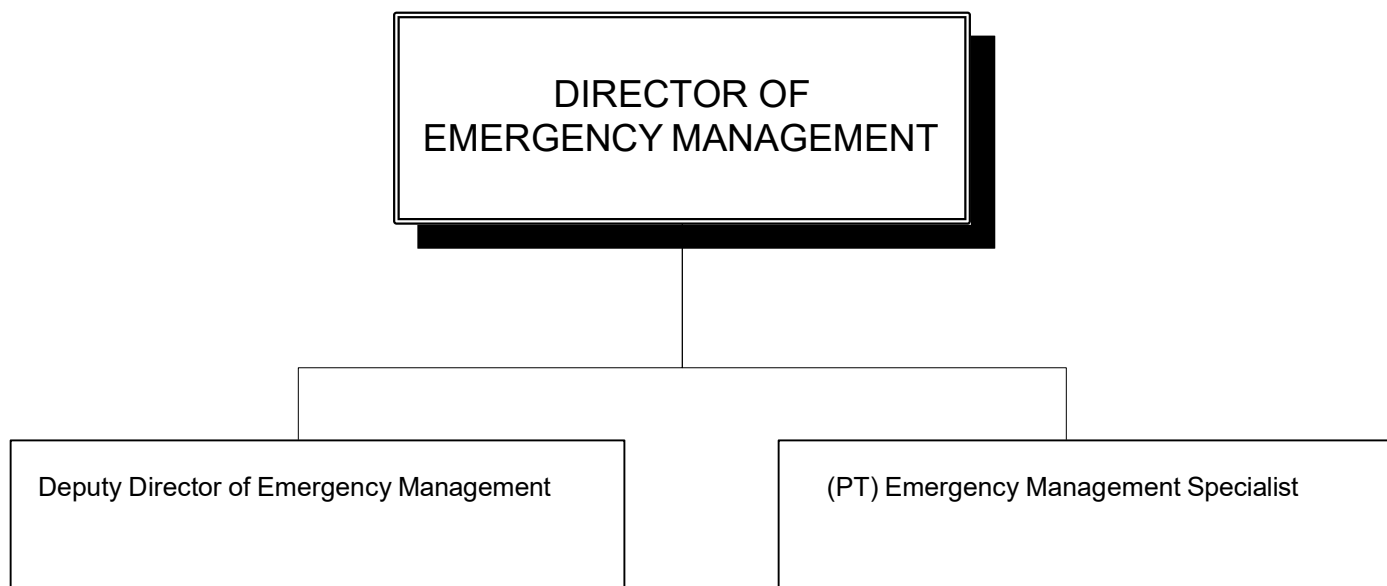
Medical Examiner



Mission Statement

The Medical Examiner's Office (formerly County Coroner) monitors compliance with state statutes by medical facilities, funeral directors, law enforcement agencies, and the public regarding reportable deaths.

EMERGENCY MANAGEMENT



EMERGENCY MANAGEMENT

General Fund – Department: 107

2025 BUDGET NARRATIVE

DEPARTMENT HEAD: Eric Rasmussen
LOCATION: Winnebago County Emergency Management
4311 Jackson Street
Oshkosh, WI 54901
TELEPHONE: (920) 236-7463

The Emergency Management Department seeks to make Winnebago County a more prepared and resilient community. We do this by providing training, exercising, and planning opportunities to our community partners and supporting preparedness and response efforts for all County Departments and communities. Our office is heavily grant funded utilizing Emergency Management Performance Grant (\$87,739 estimated award amount for 2024) and Emergency Planning Community Right to Know Act Grant (\$47,808 estimated award amount for 2024) to offset the cost of our preparedness efforts to the County Levy. Other grants for efforts such as training, mitigation, and planning are pursued as they become available.

Financial Summary					
Emergency Management					
	2024	2024	2024	2025	
	6-Month	12-Month	Adopted	Adopted	
Items	Actual	Projected	Budget	Budget	
Total Revenues	10,490	155,427	188,547	197,435	
Labor	115,043	271,720	271,720	277,199	
Travel	1,194	5,250	6,250	7,250	
Capital	-	-	-	-	
Other Expenditures	43,273	105,370	144,019	169,862	
Total Expenditures	159,510	382,340	421,989	454,311	
Levy			233,442	256,876	

EMERGENCY MANAGEMENT PRIORITY BASED BUDGETING PROGRAM

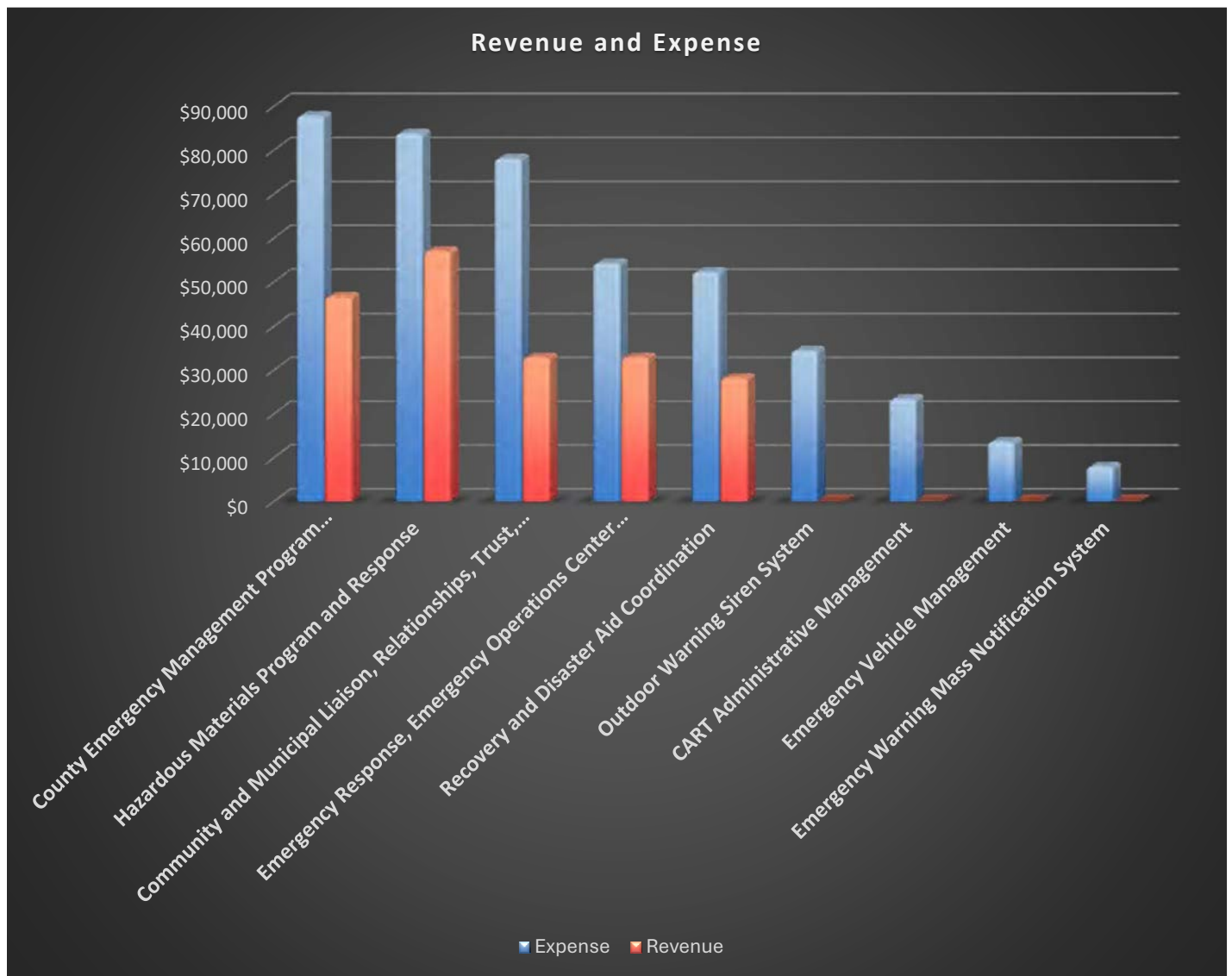
Program	Description
CART Administrative Management	Serve as the Logistic Coordinator for the Winnebago Countywide Child Abduction Response Team (CART). Coordinate annual exercise, participate in training (as requested), perform records management and assist in facilitating retention of the CART's national certification.
Community and Municipal Liaison, Relationships, Trust, and Outreach, Education, Training, and Exercising	"By state law, each county in WI must designate an emergency manager but that position has no authority attached to it. To do the job, contact needs to be made with numerous internal and external preparedness/response/recovery partner agencies and individuals at the local, regional, state and federal levels. These relationships are maintained through various means such as information sharing, meetings, professional conferences, training, exercising, etc. The process is constant, as turnover occurs and the current needs/situations change. This office strives to properly deliver the services and coordination we offer, maintain our visibility and relevance, and always attempt to be considered a valued partner to the agencies/organizations/individuals we work with. We continually seek ways to prepare individuals, schools, business, communities, etc. with information and ideas to stay safe and be better prepared for emergencies/disaster.

Program	Description
County Emergency Management Program Preparedness, Planning, Disaster Prevention and Hazard Mitigation and Incident Management	<p>"Develop, review, update and maintain mandated county-wide emergency plans, both all-hazard and hazard-specific, internal to the county and involving external partners at the local, regional and state levels. Certain plans are mandated to be reviewed and updated annually, others become a priority based on current conditions. Assist with review and feedback on plans maintained by other agencies/jurisdictions on an as-needed basis. Provide training and guidance to internal departments for development of their individual emergency plans. Coordinate a continuous cycle of preparedness throughout the county by assisting response partners with opportunities to plan, organize, equip, train and exercise (POETE – the cornerstone of preparedness, readiness, response and recovery). Promote outreach and education to the public to minimize the effects of disaster, encouraging preventative measures such as good evacuation plans, environmental planning and design standards. Promote and coordinate various opportunities through federal and state mitigation programs available to local units of government within the county that, if utilized, will help reduce the impact and cost of future disasters and make communities more resilient. Promote the adoption and use of both the National Incident Management System (NIMS) and the Incident Command System (ICS) for both planned and no-notice public safety events and incidents. NIMS and ICS are mandated, by state and federal law, to be used during emergencies and apply to both government and non-governmental organizations involved in response and recovery. Winnebago County has secured ownership of a mobile morgue unit to aid in the counties capability to respond to a mass fatality incident."</p>
Outdoor Warning Siren System	<p>Our office is responsible for the testing, activation, and maintenance coordination of the Counties outdoor warning siren system and the associated software program. There are currently 49 permanent sirens and one portable siren active in the system under County ownership.</p>
Recovery and Disaster Aid Coordination	<p>Coordinate recovery efforts to help communities return to a pre-disaster state following an incident. This includes public and private business as well as private property owners. Many state and federal disaster aid programs and related tasks/reports/reimbursements must be channeled through the county EM office. Assist and advocate for local public and private disaster aid applicants.</p>

EMERGENCY MANAGEMENT PRIORITY BASED BUDGETING PROGRAM

Program	Description
Emergency Response, Emergency Operations Center Management, Resource Management, Volunteer & Donation Management and Coordination	This office is on call 24/7/365 to respond to scenes or assist from support facilities such as county dispatch or the local or county Emergency Operations Center. Most events requiring response are no notice and most severe weather hazards have only short time frame advance warning periods. Serve as Emergency Operations Center Manager in times of a disaster. Ensure proper training of staff and that resources are available to sustain EOC functions in an extended event. Train local municipalities in the function of the EOC at the City/Village level. Assist with identifying, vetting, typing, acquiring, deploying and demobilizing resources - both staffing and equipment - for use during emergencies, disasters and exercises. Emergencies and disasters almost always involve volunteers and donations – those that are requested and those that are spontaneous. The unrequested "spontaneous volunteers" must be registered, assigned, trained, supervised and equipped to be safe, effective and kept from being counterproductive. Required records of volunteer management must be maintained in compliance of potential disaster reimbursement from state/federal resources, which may not be determined until later. Material donations must be dealt with – sorted, organized, distributed and disposed of. This is a significant challenge within, but separate from, the overarching, larger incident management operation.
Emergency Vehicle Management	Maintain mobile command post. Train drivers and operators in its use. Deploy the unit to a scene upon request. Maintain a calendar and insurance documentation for deployment for planned events.
Emergency Warning Mass Notification System	Serve as a liaison for purchasing licensing and general maintenance of the Counties mass notification warning system. This program allows our response agencies to call out special teams and resources as well as allowing us to utilize mass community notifications including FEMA's Integrated Public Alert Warning System.
Hazardous Materials Program and Response	Attempt to assure compliance with all mandated Emergency Planning and Community Right to Know (EPCRA) laws and regulations and facilitate the existence of the mandated Local Emergency Planning Committee (LEPC) and all of it's duties. Maintain a contract with the local hazardous materials response team and assure the capabilities and readiness of the team. The hazardous material response team has responsibilities as a local asset as well as being a state resource. Administer related grants, programs and training as needed/requested. Respond to hazardous material emergency incidents and perform mandated duties 24/7/365.

Emergency Management



Mission Statement

The Office of Emergency Management develops Emergency Management programs that lessens the impact of natural or manmade disasters and large-scale emergencies impacting citizens of Winnebago County.

Public Works

Summary By Division

Airport

Solid Waste Highway

Department



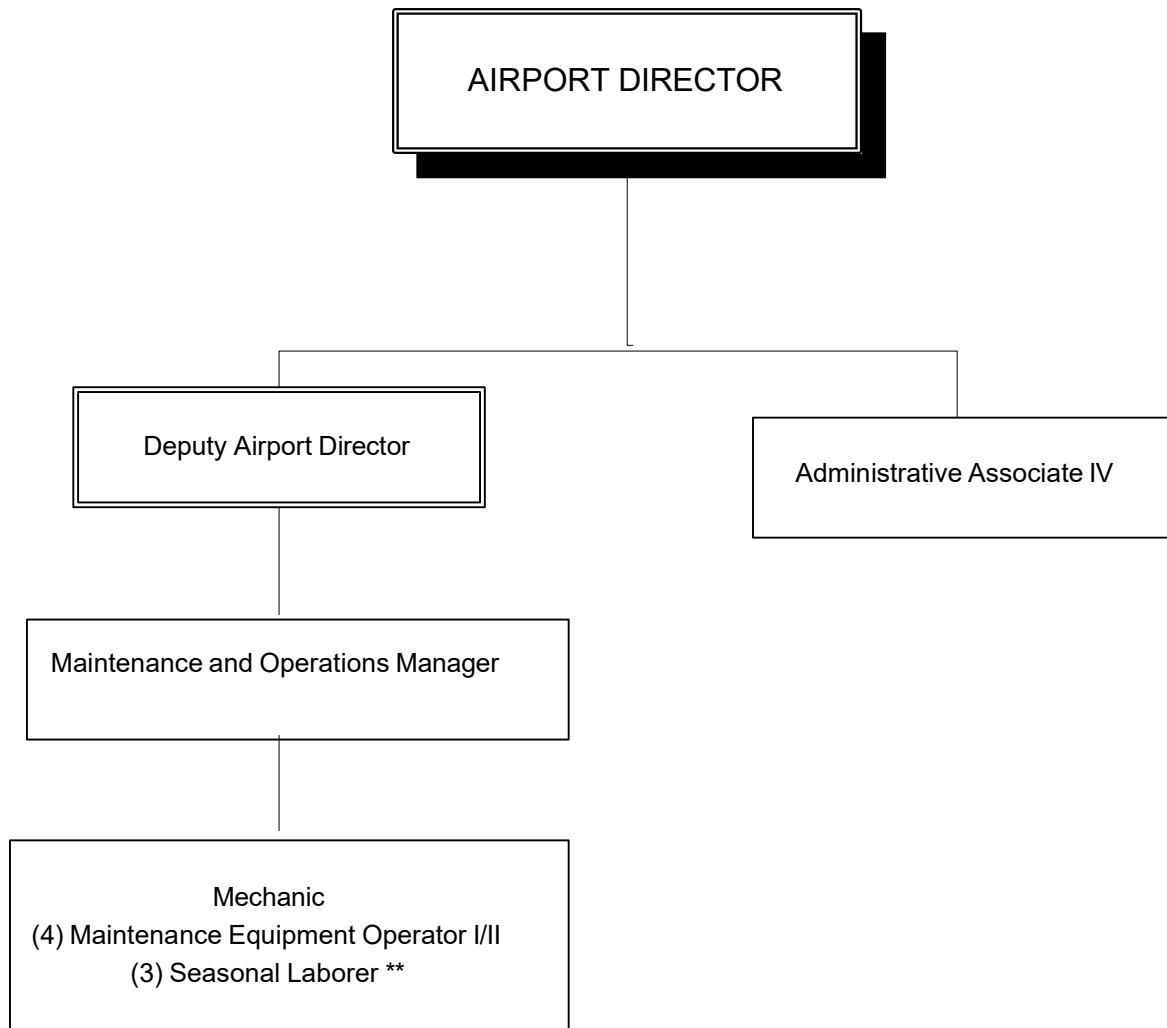
Winnebago County

The Wave of the Future

SUMMARY BY DIVISION

	<u>Revenues</u>	<u>Expenses</u>	<u>Adjustments</u>	<u>Levy</u>
PUBLIC WORKS				
Airport	\$ 1,301,447	\$ 5,138,817	\$ (2,979,623)	\$ 857,747
Airport Debt	-	410,517	-	410,517
Solid Waste	11,270,565	14,038,473	(2,767,908)	-
Highway Department	20,795,001	19,253,419	1,541,582	-
County Road Maintenance	2,326,560	3,508,699	-	1,182,139
	<u>\$ 35,693,573</u>	<u>\$ 42,349,925</u>	<u>\$ (4,205,949)</u>	<u>\$ 2,450,403</u>

AIRPORT



** Unclassified position

AIRPORT

Airport Fund: 510 2025 BUDGET NARRATIVE

DEPARTMENT HEAD: Jim Schell
LOCATION: Wittman Regional Airport
 525 W. 20th Avenue
 Oshkosh, WI 54902-6871
TELEPHONE: (920) 236-4930

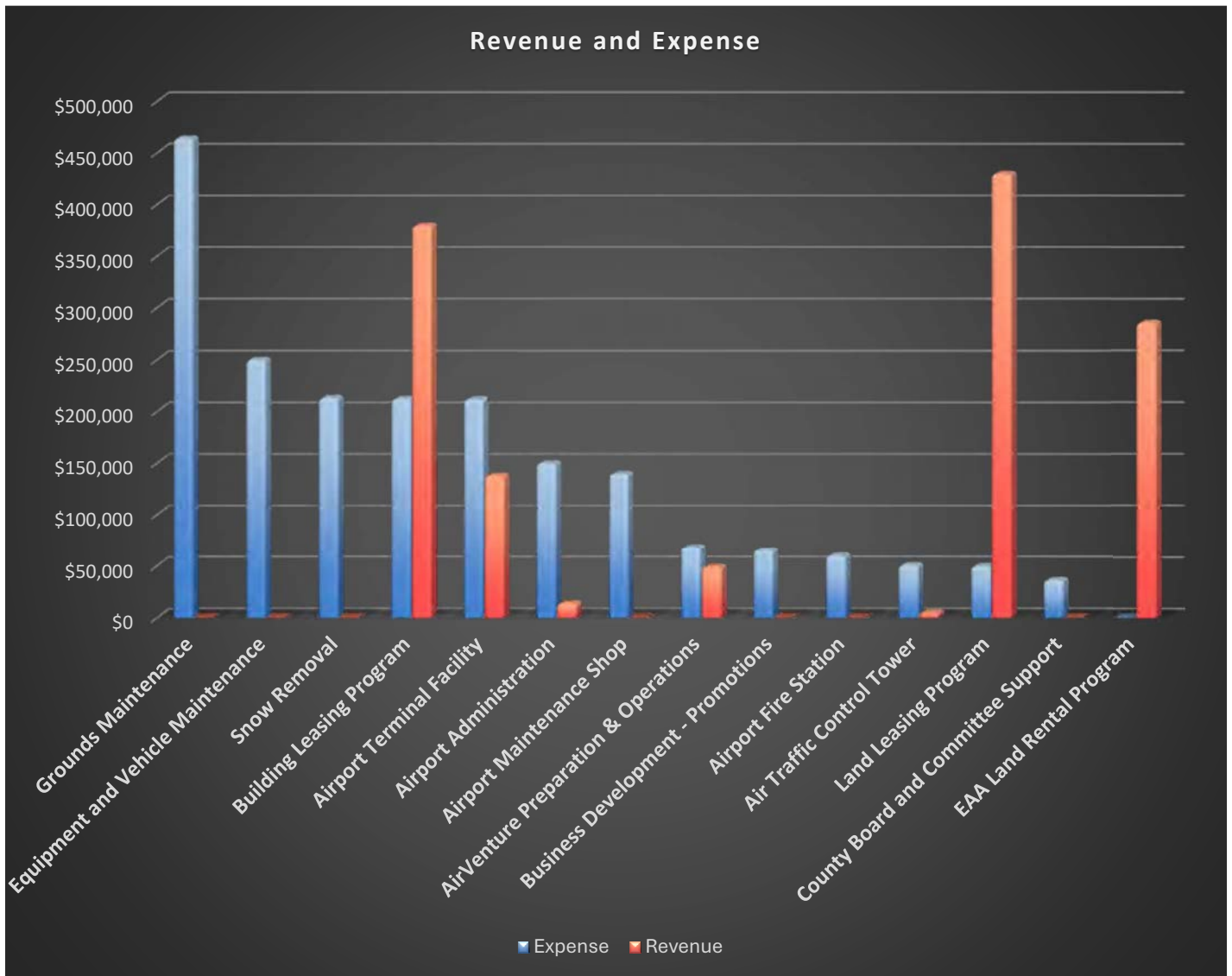
Wittman Regional Airport provides modern facilities and support services for Aviation-related activities that continually enhances sustainable economic development of the region.

Financial Summary					
Airport Fund					
		2024	2024	2024	2025
		6-Month	12-Month	Adopted	Adopted
Items		Actual	Projected	Budget	Budget
Revenues		1,171,118	1,275,200	1,357,004	1,301,447
Labor		391,107	888,721	902,642	943,599
Travel		8,766	21,462	31,675	28,040
Capital		79,065	130,000	130,000	75,000
Other Operating		1,834,582	3,997,801	4,087,748	4,092,178
Non-Operating - Debt		377,901	410,961	410,961	410,517
Total Expenditures		2,691,421	5,448,945	5,563,026	5,549,334
Levy Before Adjustments		1,520,303	4,173,745	4,206,022	4,247,887
Adjustments					
Back out depreciation				(2,975,000)	(2,979,623)
Back out debt expense				(410,961)	(410,517)
Airport Fund balance applied				(97,535)	-
Net Levy After Adjustments				722,526	857,747

AIRPORT PRIORITY BASED BUDGETING PROGRAM INVENTORY

Program	Description
Airport Administration	Provide administrative and operational oversight including revenue, budget and personnel management.
Airport Fire Station	Operate the airport-owned fire station under a joint use agreement with the Oshkosh Fire Department for provision of airfield crash fire and rescue services.
Airport Maintenance Shop	Provide storage and work space to maintain and house airport equipment and provide an operational work space for maintenance and operations staff.
Airport Terminal Facility	Centralized facility to provide service to based and transient users along with providing office and operational space for Airport Administration and Basler Flight Service (FBO).
Air Traffic Control Tower	Operate the physical facility which houses contract tower services and FAA technical operations services.
AirVenture Preparation & Operations	Prepare the airfield prior to the event including signage and temporary paint marking work, runway closures and small airfield improvement projects.
Building Leasing Program	Rent available hangar space and other leasable space to aeronautical and non-aeronautical based tenants.
Business Development - Promotions	Program aimed at attracting new aeronautical or non-aeronautical businesses to locate on the airport. Secondary goal of this program is promoting the airport's year round operations and special events to the flying and general public.
County Board and Committee Support	Prepare for and attend County Board and committee meetings; draft legislation and supporting materials; provide information and answer questions.
Depreciation	Annual Depreciation Cost as calculated from the fixed asset depreciation schedule by Finance.
EAA Land Rental Program	The Experimental Aircraft Association (EAA), the airport's largest tenant, rents a sizeable amount of airport property on an annual basis. This program encompasses a wide variety of uses for all of their land lease agreements.
Equipment and Vehicle Maintenance	Perform routine maintenance and repair work on the airports fleet of snow removal, mowing and specialty equipment. Also includes the airports fleet operations and maintenance vehicles.
Grounds Maintenance	Maintain and improve airport grounds including turf and pavement maintenance
Land Leasing Program	Lease available land area suited for both aeronautical and non-aeronautical development. Renew or revise existing land lease agreements as necessary.
Snow Removal	Clearing snow ice and other winter precipitation from runway, taxiway, aircraft parking areas, vehicle parking areas and access roads owned by the Airport.

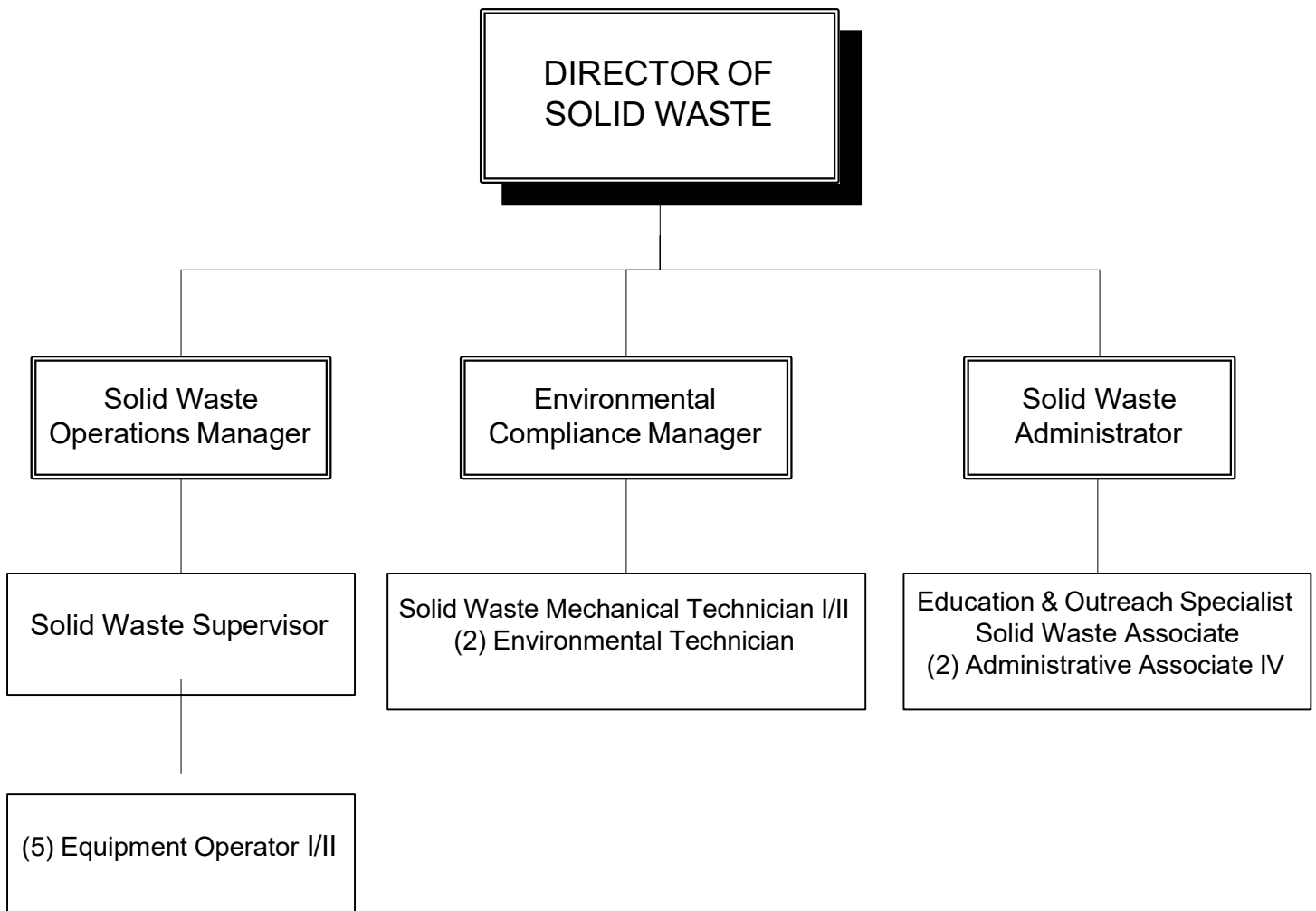
Airport



Mission Statement

Wittman Regional Airport provides premier general aviation services recognized through Wisconsin and the world, facilitating a wide variety of uses and contributing to the economic growth of the region.

SOLID WASTE



SOLID WASTE

Solid Waste Fund: 520 2025 BUDGET NARRATIVE

DEPARTMENT HEAD: Kathryn Hutter

LOCATION: Winnebago County Solid Waste Department
100 W. County Road Y
Oshkosh, WI 54901

TELEPHONE: (920) 232-1805

The Solid Waste Management Board (SWMB) owns and operates the Winnebago County Solid Waste/Recycling Transfer Facility, Sunnyview Landfill Co-Disposal and Sludge Sites (closed), Snell Road Landfill (closed), Household Hazardous Waste (HHW) Facility and Landfill Gas Collection/Utilization Facilities. The Solid Waste Management Board also co-owns/operates the Tri-County Recycling Facility along with partner Counties, Outagamie and Brown.

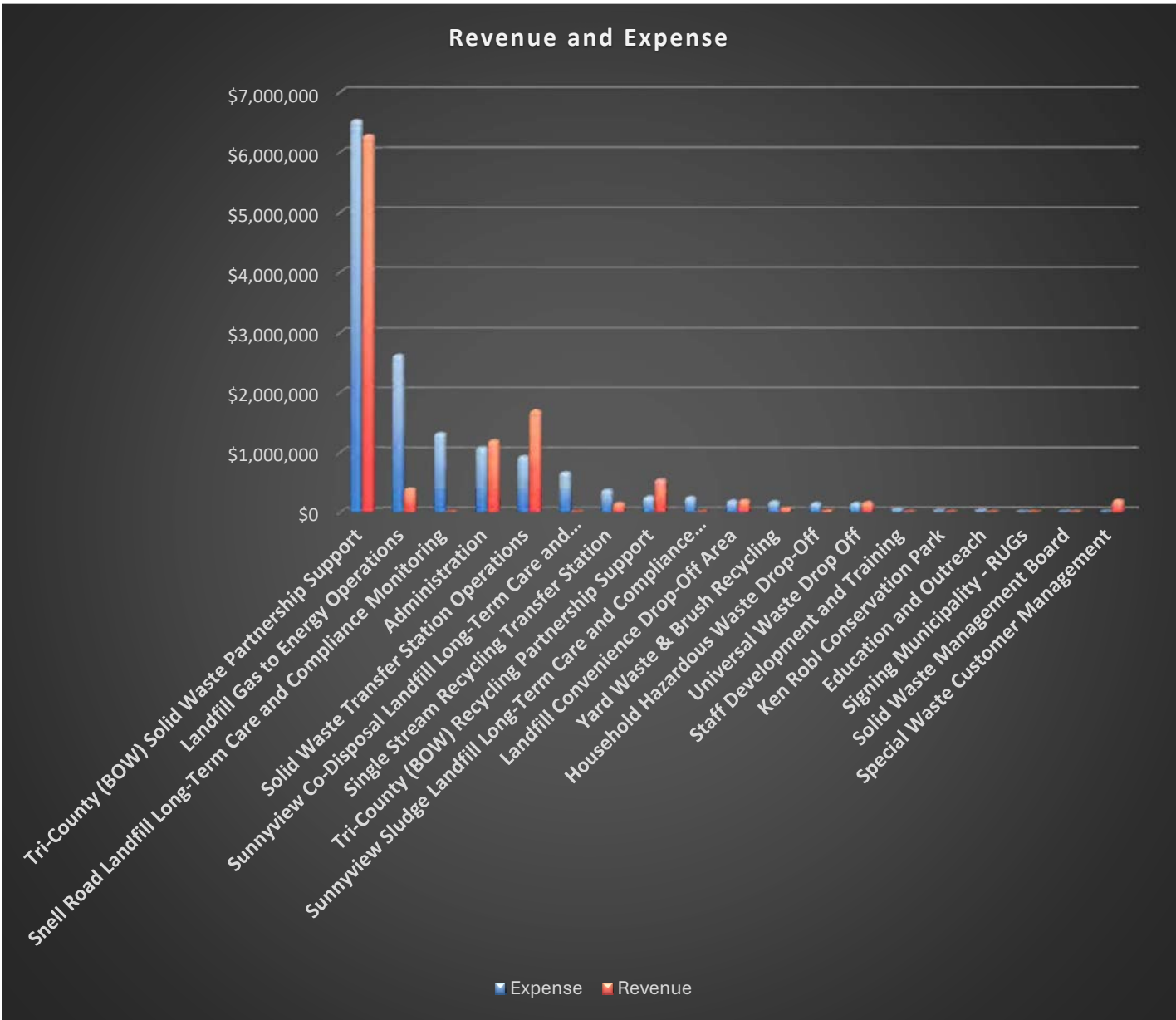
Financial Summary				
Solid Waste				
	2024	2024	2024	2025
	6-Month	12-Month	Adopted	Adopted
Items	Actual	Projected	Budget	Budget
Total Revenues	4,797,492	10,261,006	10,918,900	11,270,565
Labor	689,518	1,622,796	1,625,796	1,709,379
Travel	3,558	7,735	16,815	17,565
Capital	772,456	1,828,097	664,000	1,326,985
Other Operating	3,649,582	9,366,280	10,213,699	10,984,544
Non-Operating - Debt	-	-	-	-
Total Expenditures	5,115,114	12,824,908	12,520,310	14,038,473
(Surplus)/ Deficit Before Adjustments			1,601,410	2,767,908
<i>Adjustments:</i>				
Back out depreciation			(917,000)	(1,007,900)
Net (Surplus) / Deficit on a Budgetary Basis			684,410	1,760,008

SOLID WASTE PRIORITY BASED BUDGETING PROGRAM INVENTORY

Program	Description
Administration	Providing administration activities for the Solid Waste Department and Solid Waste Management Board.
Education and Outreach	Community education and outreach for residential and commercial recycling materials and universal waste recycling programs.
Household Hazardous Waste Drop-Off	Operate and maintain a drop-off facility for disposal and/or reuse of household hazardous wastes from Winnebago County residents.
Ken Robl Conservation Park	Management and maintenance of the Ken Robl Conservation Park located at the closed Snell Road Landfill, in partnership with the Parks Department.
Landfill Convenience Drop-Off Area	Operate and maintain the small-vehicle customer convenience drop-off area at the Sunnyview Landfill. Includes hauling and unloading of various waste/recycling roll-off boxes at the Solid Waste/Recycling Transfer Station.
Landfill Gas to Energy Operations	Operation and maintenance of landfill gas collection, treatment and compression system that conveys landfill gas to three (3) engine generators that burn landfill gas and generate electricity that is sold back to the utility grid. Includes WDNR air permit compliance activities and PSC pipeline compliance activities.
Signing Municipality - RUGs	Management of Signing Municipality - Responsible Unit of Government (RUG) reporting, contract management and relations.
Single Stream Recycling Transfer Station	Operation of a single stream recycling transfer station for management of recyclable materials from municipal and commercial customers. Includes loading and hauling of recyclable materials to the Tri- County recycling facility in Outagamie County for processing.
Snell Road Landfill Long-Term Care and Compliance Monitoring	Post closure, long-term care and maintenance/monitoring of the closed Snell Road Landfill. Includes environmental monitoring of landfill gas, groundwater, surface water and leachate in accordance with WDNR permit approvals.
Solid Waste Management Board	Prepare for and attend County Board and committee meetings; draft legislation and supporting materials; provide information and answer questions.
Solid Waste Transfer Station Operations	Operation of a solid waste transfer station management of waste materials from residential, commercial and industrial customers. Includes loading and hauling of waste materials to regional landfills in Outagamie and Brown County for disposal.
Special Waste Customer Management	Management of Special Waste customers, materials, contracts and BOW shared materials (ADC/BU/C- Soil).
Staff Development and Training	Coordination of continuing education conferences and training, and industry seminars/webinars for Solid Waste Department employees.
Sunnyview Co-Disposal Landfill Long-Term Care and	Post closure, long-term care and maintenance/monitoring of the closed Sunnyview Landfill Co-Disposal Site. Includes environmental monitoring of

Compliance Monitoring	landfill gas, groundwater, surface water and leachate in accordance with WDNR permit approvals.
Sunnyview Sludge Landfill Long-Term Care and Compliance Monitoring	Post closure, long-term care and maintenance/monitoring of the closed Sunnyview Landfill Sludge Site. Includes environmental monitoring of landfill gas, groundwater, surface water and leachate in accordance with WDNR permit approvals.
Tri-County (BOW) Recycling Partnership Support	Assist with coordination of Tri-County Recycling Facility operation and maintenance activities including capital improvements. Includes additional recycling education and outreach.
Tri-County (BOW) Solid Waste Partnership Support	Assist with coordination of BOW shared regional landfill and transfer station operational programs
Universal Waste Drop Off	Management and maintenance of various drop-off programs for miscellaneous wastes and materials banned from landfill disposal including e-waste, tires, appliances, batteries, used oil, oil filters, ballasts, lamps, etc.
Yard Waste & Brush Recycling	Operation and maintenance of a yard waste and brush drop-off site for residential, municipal and commercial customers. Includes periodic grinding of these materials and loading out for beneficial use.

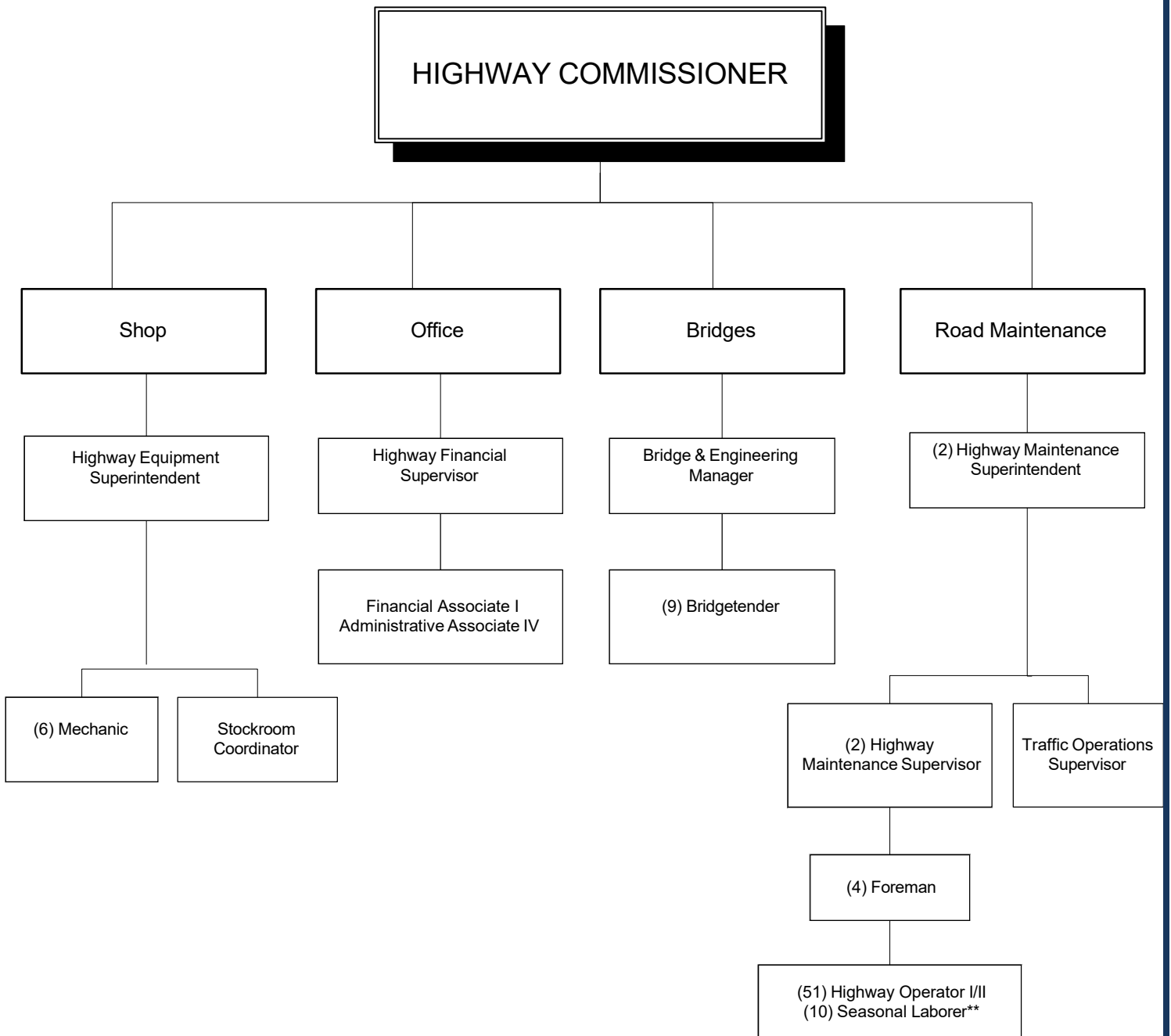
Solid Waste



Mission Statement

Solid Waste oversees the comprehensive, integrated solid waste management program. Our mission is to provide competitive, cost-efficient Solid Waste Management services for solid waste and recyclable materials from our Municipal partnerships and other Winnebago County customers.

HIGHWAY



** Unclassified Position

HIGHWAY DEPARTMENT

Highway Fund: 540
2025 BUDGET NARRATIVE

DEPARTMENT HEAD: Robert Doemel

LOCATION: Winnebago County Highway Department
901 W. County Rd Y
Oshkosh, WI 54901

TELEPHONE: (920) 232-1700

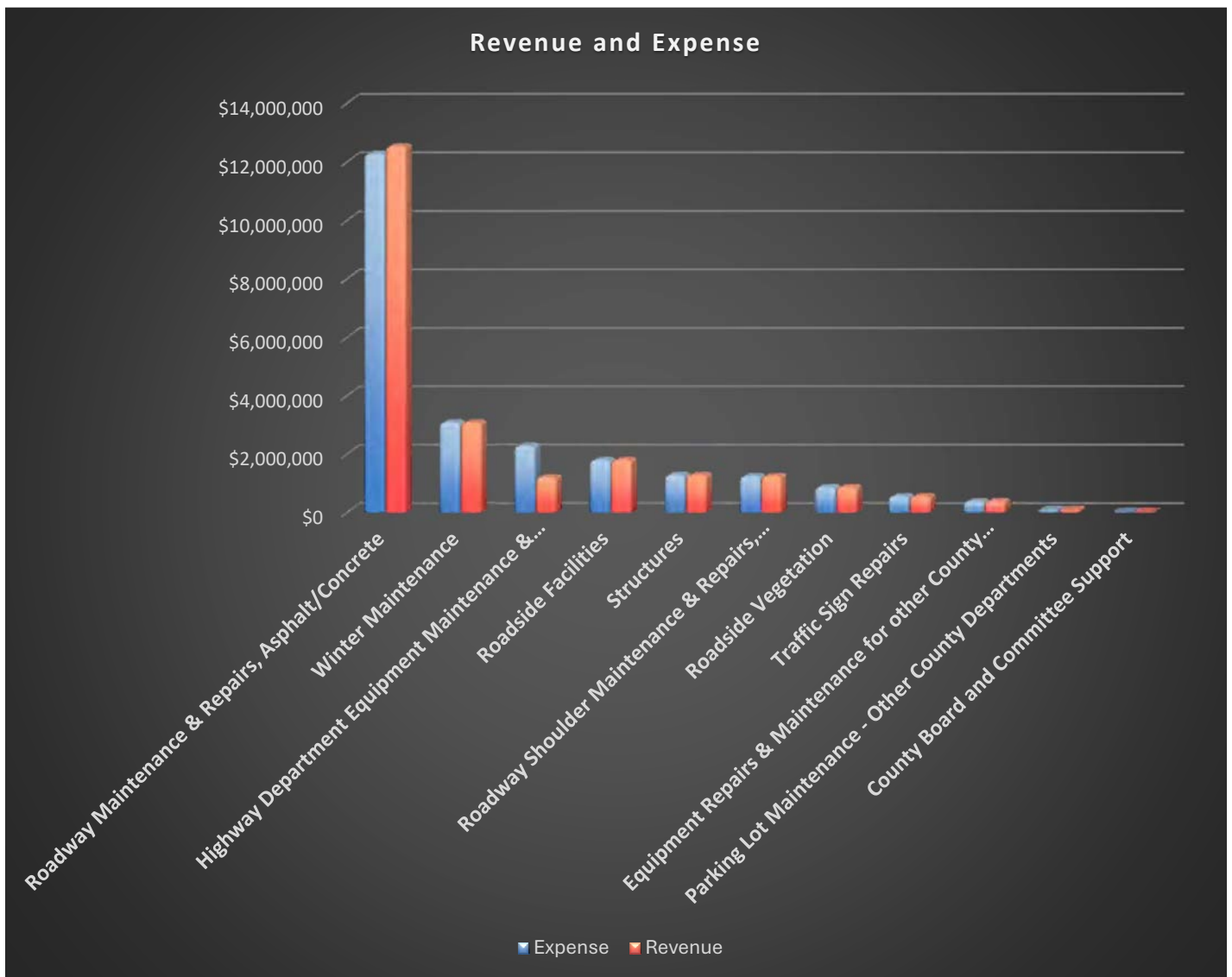
The highway department provides a high level of public service to residents of Winnebago County and the public in general, through cost effective management, repair and construction of the County system of highways; by assisting the towns in Winnebago County with town road maintenance services and by providing maintenance and oversight services on the state and interstate highway system on behalf of the State Department of Transportation.

Financial Summary				
Highway				
	2024	2024	2024	2025
	6-Month	12-Month	Adopted	Adopted
Items	Actual	Projected	Budget	Budget
Total Revenues	7,200,503	20,390,165	20,327,610	20,795,001
Labor	3,325,395	7,685,252	7,745,252	7,907,533
Travel	6,439	10,100	8,300	10,900
Capital	539,446	1,772,345	2,105,125	299,000
Other Operating	3,418,898	10,651,551	10,668,577	10,957,261
Non-Operating - Debt	75,119	78,351	78,351	78,725
Total Expenditures	7,365,297	20,197,599	20,605,605	19,253,419
(Surplus) deficit before adjustments			277,995	(1,541,582)
<i>Adjustments:</i>				
Back out depreciation			(848,000)	(900,000)
Net (surplus) deficit on a budgetary basis			(570,005)	(2,441,582)

HIGHWAY PRIORITY BASED BUDGETING PROGRAM INVENTORY

Program	Description
County Board and Committee Support	Prepare for and attend County Board and committee meetings; draft legislation and supporting materials; provide information and answer questions
Equipment Repairs & Maintenance for other County Departments	Equipment Maintenance and Repairs
Highway Department Equipment Maintenance & Repairs, Parts Inventory	Maintenance and repairs of the Highway Department equipment and management of the parts inventory.
Parking Lot Maintenance - Other County Departments	General maintenance of all county department parking lots
Roadside Facilities	Clean/repair/replace drainage structures, maintain roadside drainage, and maintain safety appurtenances.
Roadside Vegetation	Mowing, litter pick up, and woody vegetation removal.
Roadway Maintenance & Repairs, Asphalt/Concrete	Perform spot repairs, crack sealing/filling, seal coating, wedging/rut filling, milling/bump removal, thin resurfacing, emergency/non emergency repairs of concrete pavement, distressed pavement.
Roadway Shoulder Maintenance & Repairs, Gravel/Paved	Perform maintenance and repairs on gravel and/or paved shoulders and sweeping.
Structures	Bridge maintenance and repairs.
Traffic Sign Repairs	Permanent and temporary sign repairs and installation.
Winter Maintenance	Plowing snow and applying salt and brine to roadways.

Highway



Mission Statement

The Highway Department provides the highest level of public service to residents of the county and the traveling public, through cost effective management, repair and construction of the county system of highways.

Health & Human Services

Summary By Division Public

Health

Child Support

Veterans

Human Services

Park View Health Center



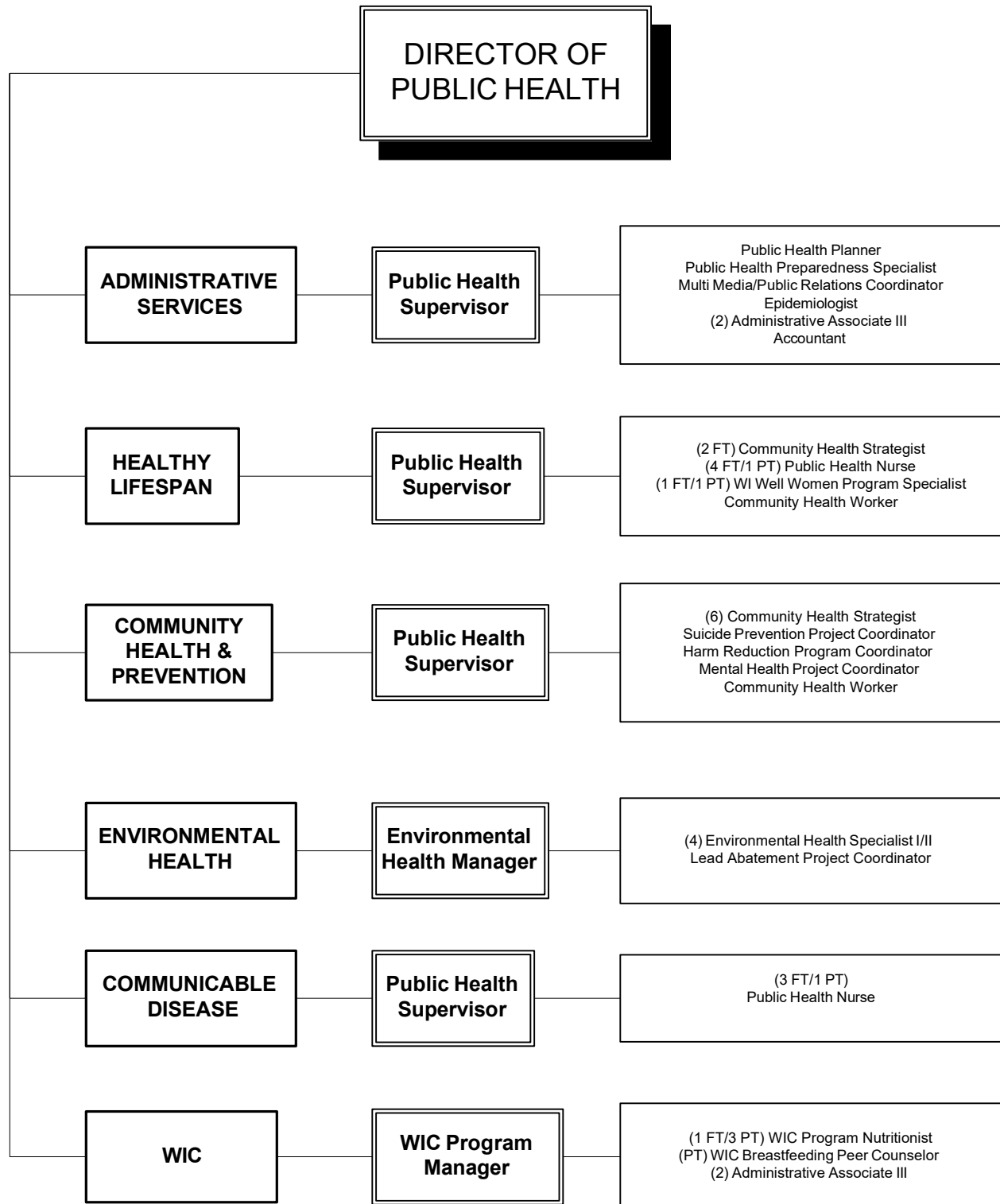
Winnebago County

The Wave of the Future

SUMMARY BY DIVISION

	<u>Revenues</u>	<u>Expenses</u>	<u>Adjustments</u>	<u>Levy</u>
HEALTH & HUMAN SERVICES		\$		
Public Health Department	\$ 5,011,975	7,872,290	\$ (900,000)	\$ 1,960,315
Child Support	1,845,002	1,952,834	-	107,832
Veterans	20,875	721,030	-	700,155
Human Services	37,554,917	56,751,565	(3,000,000)	16,196,648
Park View Health Center	17,105,965	20,578,264	(3,058,099)	414,200
	<u>\$61,538,734</u>	<u>\$87,875,983</u>	<u>\$ (6,958,099)</u>	<u>\$ 19,379,150</u>

PUBLIC HEALTH



PUBLIC HEALTH

General Fund – Division: 052

2025 BUDGET NARRATIVE

DEPARTMENT HEAD: Doug Gieryn

HEALTH LOCATIONS: Winnebago County Public Health Department
David Albrecht Administration Building
112 Otter Avenue, Second Floor
Oshkosh, WI 54901

Winnebago County Neenah Human Services Building
211 North Commercial Street
Neenah, WI 54956

TELEPHONE: (920) 232-3000

FAX: (920) 232-3370

EMAIL: health@co.winnebago.wi.us

WEB: www.winnebagopublichealth.org

SOCIAL: [@WinnebagoHealth](#)

The Public Health department will be updating the Community Health Improvement Plan in 2024 to advise the community on priority needs. This is significant due to the challenges brought forth from the pandemic particularly by lower income households. We will also be reviewed by the State for compliance with DHS 140, the required services of local health departments, as required every five years. Additionally, we will be working to address any gaps identified in 2023 from a statewide Foundational Public Health Services self-assessment. Finally, we intend to pursue potentially available DHS grant funding to increase our capacity to work on chronic disease prevention.

Financial Summary

Public Health

	2024	2024	2024	2025
	6-Month	12-Month	Adopted	Adopted
Items	Actual	Projected	Budget	Budget
Total Revenues	1,580,181	5,544,925	5,394,553	5,011,975
Labor	2,327,691	4,964,759	5,105,729	4,891,732
Travel	33,909	55,076	91,635	89,831
Capital	-	-	-	-
Other Expenditures	999,367	3,213,410	2,921,396	2,890,727
Total Expenditures	3,360,967	8,233,245	8,118,760	7,872,290
Levy Before Fund Balance Adjustment			2,724,207	2,860,315
Decrease Designated Public Health Fund Balance			(862,903)	(900,000)
Net Levy After Fund Balance Adjustment			1,861,304	1,960,315

PUBLIC HEALTH PRIORITY BASED BUDGETING PROGRAM INVENTORY

Program	Description
01. Lead Safe Home Program	Identify homes in Winnebago County with lead hazards that house or will house children under age 6. Verifies program eligibility. Conducts lead hazard inspection of dwelling and develops scope of work for lead abatement. Recruits and develops a lead paint certified contractor base. Put lead abatement work out for bid, monitors abatement work and assures clearance testing before issuing payment to contractor. Residents of dwellings are relocated during abatement. Homes with lead poisoned children are highest priority.
02. Opioid Overdose Prevention Program	<p>Provide administrative oversight and support to the Winnebago County Overdose Fatality Review team, which examines the root causes of overdoses to develop strategies for preventing overdoses at a community level.</p> <p>*Assist community recovery efforts by supporting initiatives led by the recovery community, such as the Solutions Peer Response Team and the We Heart You Program.</p> <p>*Combat HIV, Hepatitis C, and other substance use related diseases by collaborating with other community partners in this work. Identify, and prevent substance use related disease and other harms.</p> <p>*Combat stigma and reduce overdose deaths by increasing Narcan awareness and availability in the community. This includes conducting Narcan training sessions individually with public health clients and at community events. Collaborate with other community organization on work related to enhancing Narcan awareness.</p> <p>*Supervise the overdose spike response team, handle data analysis, and disseminate information through media channels.</p>

PUBLIC HEALTH PRIORITY BASED BUDGETING PROGRAM INVENTORY

03. Public Health Administration and Operations	<p>*Provides direction and administrative management of the Public Health Department in providing Public Health services to Winnebago County. Develops and administers the table of organization and translates the department's mission and vision into action. Supervises and administers any program assigned to the responsibility of Public Health by the federal, state or county government. Supervises the operations and administration of the department. Enforces public health statutes and rules. WI SS Ch 251</p> <p>*Customer support: serves EXTERNAL (COMMUNITY) and internal customers (reception, program support). Supports other county department programs such as providing DNA swabbing services at Child Support and other internal public health programs such as providing immunization clinics' administrative assistance.</p> <p>* Accounting and Budgeting: Manages daily financial operations; budget preparation and monitoring; grant and contract management and reporting. Sets rates and fees for services.</p> <p>* Public Health Planning: Coordinates development and completion of required Public Health Planning including: Community Health Assessment; Workforce Development Plan; Performance Management and Quality Improvement Plans; Community Health Improvement Plans. Provide or arrange for other services that the local health department determines appropriately address objectives or services in the most recent state public health agenda. DHS Ch 140.04(g)</p> <p>* Data Analytics: Analyzes health data to identify risk factors for diseases, evaluate interventions, and assess the effectiveness of public health programs. Monitors the occurrence of diseases and health conditions within a population to detect trends and outbreaks early (Epidemiology). Mandated under: DHS Ch 140.04- 140.06</p> <p>*Communication and Public Relations: Program uses a variety of accessible, transparent and inclusive methods of communication to convey and to receive public health information from the public and stakeholders, including the media, community/county partners and more. Disseminate relevant, accurate information and evidence-informed prevention guidance to the public health system and community. Develop and maintain the department's various social media platforms for the public health department and website. Mandated under: DHS Ch 140.04 (1)(b)(3); 140.04(1)(e)(3).; 140.04 (2)(a); 140.04(1)(e)(2-4).</p> <p>*Emergency Preparedness and Response: Prepare staff and the community to help prevent, respond, and recover from public health emergencies including natural and man-made disasters. These include severe weather (heat, cold, flooding, power loss, etc.) and chemical, biological, radiological, and nuclear hazards. Assure 24/7 availability, conduct planning, scenario exercises, and emergency communications. WI SS 323.02 (16) and Adm Code DHS Ch 140.04(1)(d)1.</p>
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PUBLIC HEALTH PRIORITY BASED BUDGETING PROGRAM INVENTORY

04. Communicable Disease Surveillance, Investigation, and Prevention	<p>Prevent, monitor, investigate and respond to reportable and novel communicable diseases, including outbreaks in the community. Improve public and clinical recognition and awareness of communicable diseases and other illnesses of public health importance. Provide access to immunizations as necessary. Maintain 24/7 availability for reporting, consult or response.</p> <p>WI DHS Ch 145 Subchapter I: 145.04-145.07; Subchapter II 145.10-1145.13; Subchapter III 145.15-145.22 and mandated by WI SS Ch 252: Communicable Diseases.</p> <ul style="list-style-type: none"> * Collect and analyze communicable disease data to accurately and promptly identify issues that affect the public related to communicable diseases. * Receive and review reports of communicable disease in our community. * Educate and inform the public about local disease incidence and trends. Provide or facilitate community- based initiatives to help prevent communicable diseases. * Improve public clinical recognition and awareness of communicable diseases and other illnesses of public health importance. * Provide support and staff expertise to schools, long term care facilities, and other congregate facilities in areas related to communicable disease prevention and control. * Advise and assist refugee resettlement organizations as it relates to communicable disease follow up with clients. * Conduct communicable disease activities relating to prevention, monitoring, conducting epidemiological investigations, and respond to communicable diseases, including outbreaks. * Support and work with individuals needing health services. * Reduce vaccine preventable diseases (measles, mumps, chicken pox, whooping cough, tetanus, hepatitis, etc.) by surveilling and promoting immunization coverage for the public (shingles, HPV, RSV etc.). * Provider of last resort for child and adult immunizations. Contract with the state.
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PUBLIC HEALTH PRIORITY BASED BUDGETING PROGRAM INVENTORY

05. Women, Infants, and Children (WIC)	<p>The Special Supplemental Nutrition Program (SNAP) for Women, Infants, and Children (WIC) is a federally funded nutrition program which aims to safeguard health by providing nutritious supplemental foods, breastfeeding support, health care and basic needs referrals, and nutrition education to low-income pregnant, breastfeeding, non-breastfeeding postpartum women, and to infants and children up to age 5 who are found to be nutritionally at risk. WIC monthly caseload is over 2300 per month and serves over 4000 unique persons per year. WIC voucher redemption brings in over \$1.7M to local retailers in Winnebago County. WI SS Ch 253.06 and US Code 42 USC 1786</p> <ul style="list-style-type: none"> *WIC supports community and economic development by recruiting and promoting vendor participation in offering WIC eligible food items. *WIC supports local farmers and WIC participants by providing additional farm market benefits in the summer months to increase the availability of locally grown, fresh fruits and vegetables in the family's diet. The 2023 farm market season provided almost \$20,000 of income for local farmers. * WIC Breastfeeding Peer Program supports pregnant and breastfeeding women's individual breastfeeding goals to improve the nutrition and health of women and their infant. * The Fit Families Program provides additional education and coaching to increase physical activity, drink more water and eat more fruits and vegetables nutrition education to families of children who are 2 to 4 years of age. * WIC assists families with access to basic needs by referrals to additional community resources including diapers, hygiene products, car seats, immunizations, safe sleep programs, intensive breastfeeding support and prenatal care and support services.
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PUBLIC HEALTH PRIORITY BASED BUDGETING PROGRAM INVENTORY

<p>06. Environmental Health and Licensing and Inspection of Food, Lodging and Recreational Establishments</p>	<p>Conducts licensing and inspection of food, lodging, and other establishments as an agent of the state of Wisconsin. Respond to complaints, educate operators and new establishment plans, and investigate illness outbreaks.</p> <p>* Regulates the inspection and licensing of over 1200 retail food, lodging establishments, special events, camps and campgrounds, swimming pools, mobile home communities, body art establishments, and animal facilities (pet stores, grooming salons, kennels). Ultimately these inspections serve the whole community ensuring food establishments are operating in a safe manner, preventing food borne outbreaks and illness.</p> <p>* Investigates disease outbreaks (food, water, vector-borne) when they occur.</p> <p>* Educates and communicates operators and the general public on licensing, inspection requirements and code interpretations.</p> <p>* Review plans for new/upgraded establishments/facilities.</p> <p>WI Adm Code DATCP Ch 97.3 subchapter III and IV and WI Adm Code ATPC 74; ATPC 75,76,78, 79; Safety and Professional Services Admin Code 221 and State Statute 463; 101.935(2)(e). WI Adm Code DHS 140.06</p> <p>Identify, respond to, and address adverse or potentially hazardous environmental health conditions and other human health hazards. These include indoor and outdoor air quality, living conditions, animal bites and disease, vector borne hazards, water quality, childhood lead poisoning and other threats to health. Mandated under: WI SS Ch 254 Environmental Health Subchapter II (Toxic Substance), IV (Recreational Sanitation, VI (Human Health Hazards)</p> <p>* Identifies , responds and mitigates factors associated with adverse environmental conditions/human health hazards and complaints on air quality, water quality, food safety, and other conditions potentially hazardous to health (housing, nuisances, animal bites, vectors) from the public.</p> <p>* Regulates drinking water safety through the Transient Non-Community Water System Program (water testing and well inspections for public establishments not on municipal water system. (Agent for the DNR).</p> <p>* Collaborates with municipalities on special events.</p> <p>* Responds to calls and request from the public and elected officials and educates based on the concern presented.</p> <p>* Provides community education related to environmental health hazards.</p> <p>* Promotes and sells radon test kit sales throughout the year. Educates households with high Radon levels.</p>
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PUBLIC HEALTH PRIORITY BASED BUDGETING PROGRAM INVENTORY

07. Community Conditions That Improve Health Outcomes and Basic Needs	<p>This program focuses on identifying and addressing community conditions that impact public health outcomes and access to basic needs. This program:</p> <ul style="list-style-type: none"> * Develops and implements interventions that supports positive public health outcomes such as: ensuring access and connection to basic needs, treatment and resources. * Current areas of work include housing, transportation, social connectedness, early childhood and other factors that help people thrive. * Fosters and supports community involvement, partnerships and engagement to strengthen community voice in identifying solutions to issues impacting their lives and health. * Assists communities to develop and implement interventions, policies, and systems to promote practices that support positive public health outcomes and resilient communities. * Uses a variety of accessible, transparent, and inclusive methods of communication to convey and to receive information from the public and stakeholders. * Identifies and addresses factors impacting population health by implementing evidence-informed and emerging best practices. * Works alongside other county departments to identify areas of collaboration, data collection, funding and promotion to increase community knowledge and accessibility to needed county programs. * Supports community- led initiatives by providing space, support and opportunity for groups and organizations to come together to develop strategies to implement programs, which may be grant writing assistance, policy assessment, convening partners, data analysis, and research among other strategies. * Develops strategies to improve the physical, environmental, social, and economic conditions affecting health. * Federal DHS Vital Conditions for Health; DHS 140 .04 (1) (e) (1) ; DHS 140.04 (1) (g) (1,2); DHS 140.04 (1) (h); DHS 140.06.4
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PUBLIC HEALTH PRIORITY BASED BUDGETING PROGRAM INVENTORY

08. Family and Child Health Support and Healthy Development	<p>Provide quality maternal and child health care services such as perinatal care, developmental and biometric screenings, safe sleep, car seat safety, breastfeeding support and more to limited income families to help assure healthy child development; State Statute, Chapter 253.02(2)(4), Title V Maternal Child Health.</p> <p>*Coordinate regional strategies with First Five Fox Valley; to collect and analyze data, improving health delivery systems and access to basic need resources that aim to decrease need for future social services including but not limited to mental health, substance use, economic support, interpersonal violence and abuse, and law enforcement. These basic need resources aim to break the cycles of poverty and prevent other adverse childhood experiences that lead to poor life outcomes.</p> <p>* Perinatal care coordination to improve birth outcomes</p> <p>* New Birth Visits/Contact addressing needs for child, mother and caregivers</p> <p>* Breastfeeding Support (individual & community access)</p> <p>Provide Parent Resource Hours for families to access health resources; facilitate access to free or reduced hygiene supplies (menstrual supplies, diapers, oral care)</p> <p>* Assist families with obtaining a proper car seat and educating on installation practices to reduce infant car injuries</p> <p>* Education related to infant and child safe sleep and ensuring a safe sleep product (pack n plays) is available</p> <p>* Childhood Lead Poisoning Prevention (<6yrs); screenings, provider coordination, home investigations</p> <p>* Early Childhood Community Strategy, including pro-family policy (First Five Fox Valley, State of the Child Reports, ASQ Database, Title V. Grant Implementation)</p> <p>* Public Health nursing expertise contracted by HeadStart to consult ongoing needs</p>
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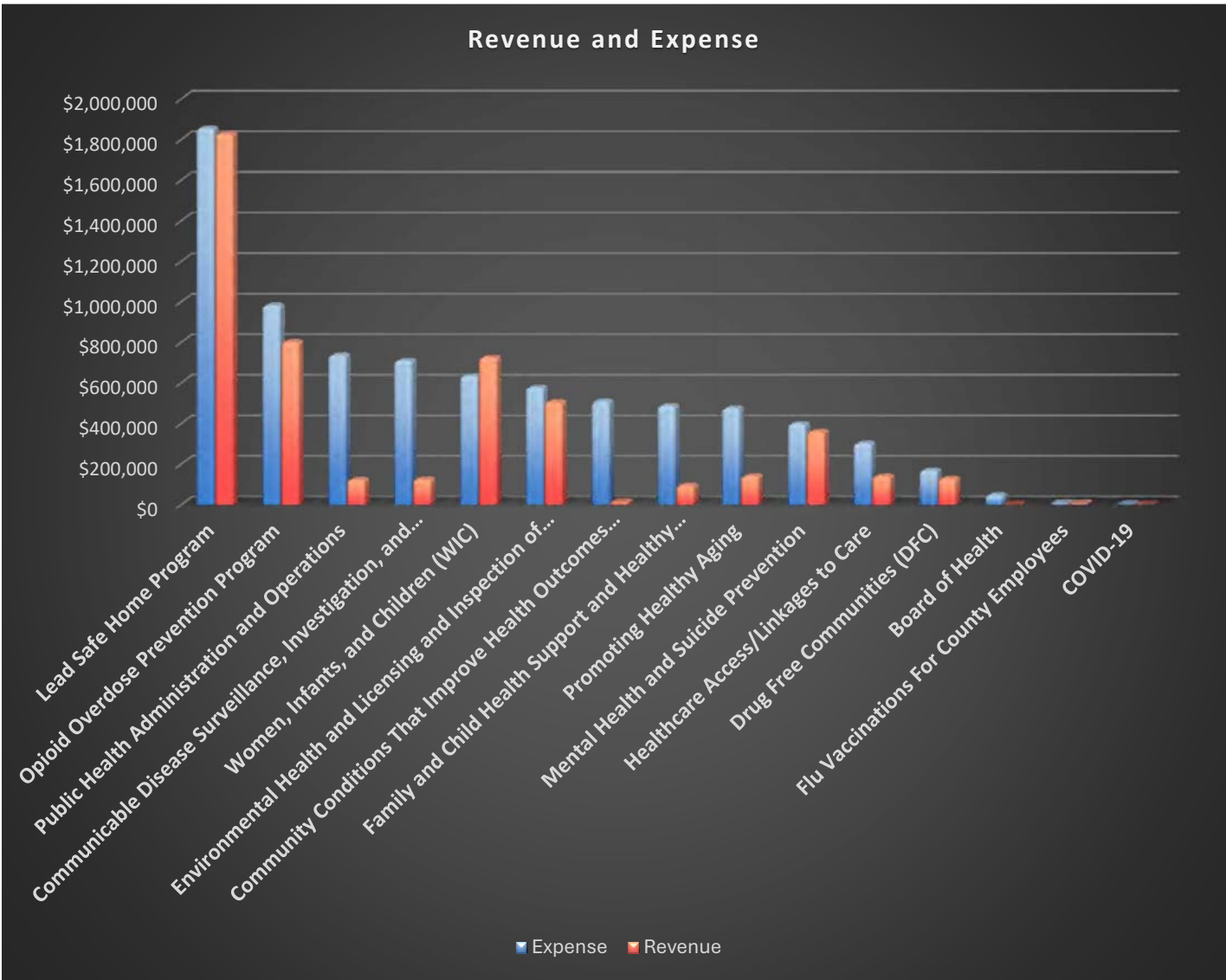
PUBLIC HEALTH PRIORITY BASED BUDGETING PROGRAM INVENTORY

<p>09. Promoting Healthy Aging</p>	<p>Improving quality of life for aging individuals through direct services and population-based supports. This program helps keep seniors independent longer and reducing need and burden to independent and assisted- living care facilities. Services improve strength and mental health of seniors thereby preventing and reducing injury from falls, the leading need of EMS runs.</p> <ul style="list-style-type: none"> * Enable older individuals to maintain their well-being through locally developed community-based systems of services (Older Adult Title III D) by coordinating with the ADRC to write, implement and evaluate the four- year Winnebago County Aging Plan. * Risk assessments and the coordination of the provision of Wellness Plus classes/evidence based classes at over 30 locations in Winnebago: (Tai Chi, Strong Bodies, Mind Over Matter, Chronic Disease Management, Falls Prevention etc.) * Support Falls Prevention activities with community partners (EMS, Senior Centers, Committee's on Aging). * Contract with Winnebago County Housing Authority (HA) to provide onsite access to Public Health Nurse expertise and interventions to over 1,000 HA residents. * Health Nursing Services: home nursing visits in response to falls, medication checks, provider referrals and other services to assist individuals age in place/help keep independence in home. * Promote and support older adult social connection events to reduce isolation, stimulate brain health and foster community support systems. * Community Health Worker provides outreach engagement with our aging population to improve basic needs, health literacy and social connection.
<p>10. Mental Health and Suicide Prevention</p>	<p>Community health assessment identified mental health and suicide prevention as a community health priority. We address this priority by collaborating with the North East Wisconsin Mental Health Connection (NEWMHC) as the fiscal agent for grants and embed staff focused on enhancing community engagement and supporting system change in mental health and suicide prevention efforts. This program leads the development of prevention strategies, oversees operations through backbone support, and actively contributes to the Adult Suicide Death Review Team. Participation in local community suicide prevention groups and facilitation of data collection for surveillance purposes.</p> <p>State statutes require addressing community priorities identified in the community health improvement plan and in alignment with state health improvement health priorities.</p>

PUBLIC HEALTH PRIORITY BASED BUDGETING PROGRAM INVENTORY

11. Healthcare Access/Linkages to Care	<p>Coordinate and promote health prevention and healthcare access services which improves health outcomes, especially to our most vulnerable populations, including the uninsured and incarcerated.</p> <p>Wisconsin Well Woman Program (WWWP)- DHS Administrative Code 147 and WI SS Ch 253.075 (4):</p> <ul style="list-style-type: none"> * Coordinate enrollment to the WWWP program for nine counties. * Coordinate provision of program services such as mammograms and cancer prevention screenings (HPV, Pap smears, etc.) to income eligible women. * Maintain extensive database to monitor, ensure, and strategize for better health infrastructure. * Provide health services and health care resources (perinatal, vaccines, health service referrals) for jail population * Improve community's access to healthcare: Conduct research and educate staff, partners, participants and community at large about issues affecting health care access (transportation, cost, language, location, insurance, etc.). Provide information about the changes in eligibility, standards and enrollment requirements to health care resources and services. Review and assess related policies. * Provide presentations to the public on health insurance enrollment updates, community resources, and referral options.
12. Drug Free Communities (DFC)	<p>This program supports Breakwater, a community coalition that organizes and carries out activities aimed at preventing and decreasing youth substance use thereby decreasing adults substance use over time. Work includes: youth engagement, community events, educational series, prevention campaigns, and youth-led events. Data shows that early substance use raises the risk of future substance use and mental health issues. Focusing on preventing youth substance use, decreases future substance use disorder rates.</p> <ul style="list-style-type: none"> * Federal grant focusing on primary substance use prevention for youth.
13. Board of Health	<ul style="list-style-type: none"> * Prepare for and attend Board of Health, County Board, P&F, Legislative and other county board supervisor attended committee meetings; draft legislation, ordinance amendments, resolutions and other supporting materials. * Respond to calls and requests from county board supervisors and committees. WI SS Ch 251
14. Flu Vaccinations For County Employees	<p>Provide flu vaccinations to county employees.</p>
15. COVID-19	<p>COVID-19 pandemic response, immunization clinics, testing materials distribution, public education, communication, data analysis</p>

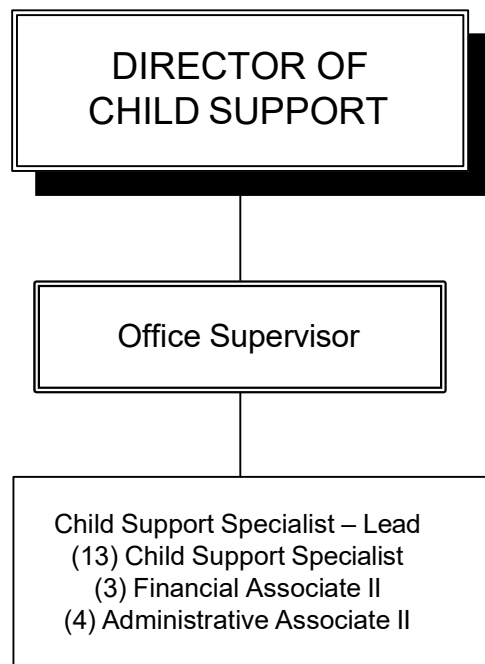
Public Health



Mission Statement

Winnebago County Public Health (WCPH) protects and promotes community health through services, partnerships, and equitable practices and policies so all can live their best life.

CHILD SUPPORT



CHILD SUPPORT

General Fund – Department: 050

2025 BUDGET NARRATIVE

DEPARTMENT HEAD: Julie Mabry
LOCATION: Winnebago County Courthouse
415 Jackson Street, Room 170
Oshkosh, WI 54901
TELEPHONE: (920) 236-1135

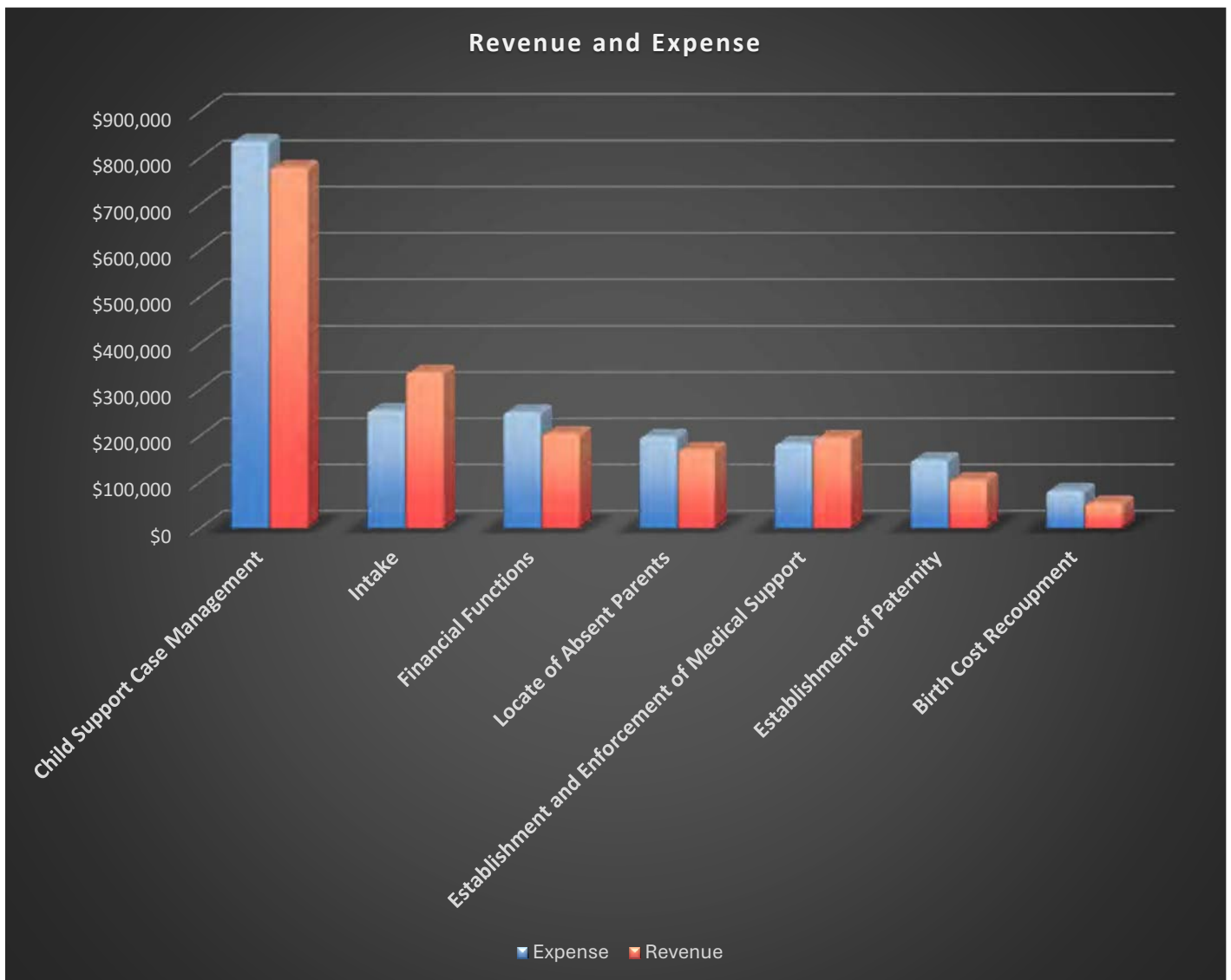
The Child Support Agency serves the children and families of Winnebago County by encouraging responsible parenting through promoting the involvement of both parents or guardians and ensuring children receive the financial and other support they need and deserve.

Financial Summary						
Child Support						
		2024		2024		2025
		6-Month		12-Month		Adopted
Items		Actual		Projected		Budget
Total Revenues		339,126		1,753,640		1,845,002
Labor		738,603		1,722,052		1,809,483
Travel		160		3,874		11,393
Capital		-		-		-
Other Expenditures		47,692		99,925		131,958
Total Expenditures		786,455		1,825,851		1,952,834
Levy						

CHILD SUPPORT PRIORITY BASED BUDGETING PROGRAM INVENTORY

Program	Description
Birth Cost Recoupment	§ 767.89, Wis. Stats. States that if Badger Care paid for the birth of a child the CSA may recoup birthing costs as long as they are following the correct formula.
Child Support Case Management	Case management to ensure compliance with court ordered conditions
Establishment and Enforcement of Medical Support	(Mandated under: 45 CFR 303.3, 303.31, 303.32, DCF 150; 767.513 Wis. Stats) Agency provides services to establish and enforce orders for medical support, which is health insurance for the child.
Establishment of Paternity	(Mandated under: DCF 151, 45 CFR 303.5. 767.80 Wis. Stats) Agency provides services to establish paternity of non- martial children; conducts genetic testing, and related services to add father to birth certificate.
Financial Functions	(Mandated under 45 CFR 303.100 59.53(5)(b) Wis. Stats.) Agency performs court order entry of all child support and medical support orders entered in county and performs all related financial adjustments, reconciliations, suspense reports and recoupments.
Intake	§ 303.2 Establishment of cases and maintenance of case records. Accept an application as filed on the day it and the application fee are received. An application is a record that is provided or used by the State which indicates that the individual is applying for child support enforcement services under the State's title IV-D program and is signed, electronically or otherwise, by the individual applying for IV-D services. For all cases referred to the IV-D agency or applying for services under § 302.33 of this chapter, the IV-D agency must, within no more than 20 calendar days of receipt of referral of a case or filing of an application for services under § 302.33, open a case by establishing a case record and, based on an assessment of the case to determine necessary action.
Locate of Absent Parents	(Mandated under: 45 CFR 303.3) Agency provides locate and investigative services to obtain information on absent parents necessary to establish and enforce paternity and/or support.

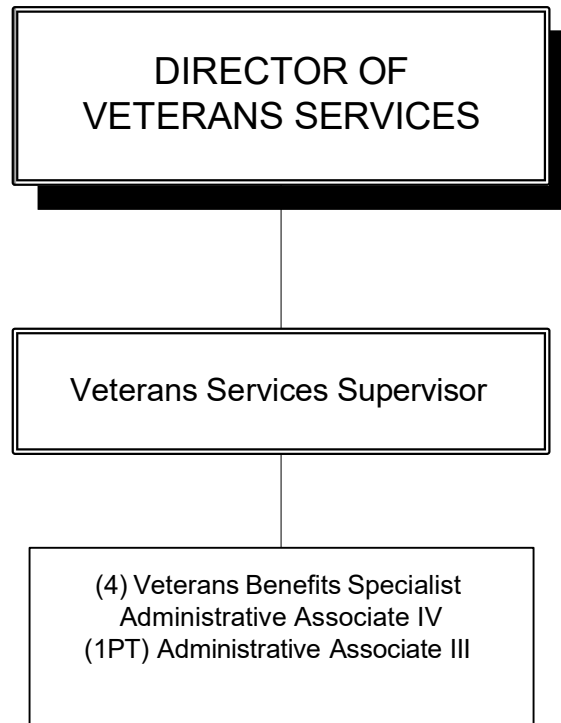
Child Support



Mission Statement

Winnebago County Child Support strives to ensure that ***all*** Wisconsin children and youth are safe and loved members of thriving families and communities.

VETERANS SERVICES



VETERANS SERVICES

General Fund – Department: 059

2025 BUDGET NARRATIVE

DEPARTMENT HEAD: Lydia Wilz, Interim Director
LOCATION: Winnebago County Veterans Services
Oshkosh Human Services Building
220 Washington Avenue, Third Floor
Oshkosh, WI 54901
TELEPHONE: (920) 232-3400

The Winnebago County Veterans Service Office honors and supports Veterans and their dependents in the county by providing advocacy and professional services to assist Veterans in pursuing benefits. The office guides Veterans through the complexities of the tedious application processes.

Financial Summary							
Veterans Services							
		2024		2024		2024	
		6-Month		12-Month		Adopted	
Items		Actual		Projected		Budget	
Total Revenues		19,925		40,053		40,053	20,875
Labor		268,213		545,961		652,142	635,286
Travel		711		6,120		9,290	9,718
Capital		-		-		-	-
Other Expenditures		45,421		82,552		82,280	76,026
Total Expenditures		314,345		634,633		743,712	721,030
Levy						703,659	700,155

VETERANS SERVICES PRIORITY BASED BUDGETING PROGRAM INVENTORY

Program	Description
At-Risk Prevention	Provide housing support, collaborate with community partners to evaluate needs, and develop plan for temporary or permanent placement of homeless veterans. Attend WDVA training on QPR (Question, Persuade, Refer). Attend Suicide Prevention Seminars, Attend Suicide Town Halls, Host Benefit Expo focused on suicide prevention.
Burial Benefits	Assist families in submission of applications for VA Memorial Markers. Apply for Presidential Memorial Certificates for families of deceased veterans. Work with local funeral homes to coordinate Military Funeral Honors. Wis. Stat. 45.62(2). Wis. Stat. 45.80(5)(d)
Care of Veteran Graves	Provide support to Winnebago County cemeteries. Assist with perpetual care cost, order flags and flag markers to be placed on the graves of veterans. Coordinate local veteran organizations with placing the flags. Assist funeral homes with unclaimed remains. Wis. Stat. 45.85
Council of Commanders	Support local Veteran Service Organizations with regards to organizing Veteran centric ceremonial events. Host monthly meetings with the local post commanders to inform them of any updates with the VA. Educate them on local organizations and business to better improve the understanding of what assets there are to assist with various needs that veterans may have.
Federal Benefit Case Management	Guide veterans through the complexities of the application process to ensure they are connected with their benefits. Appeal wrongfully denied claims by gathering new evidence or fight the facts of the case via the law. Assist widow(ers) with DIC Application and applicable Death Benefits: CHAMPVA, Burial Benefits, Property Tax Credit, Military ID Card, SPB, VA Life Ins., DEA, WI GI Bill benefits. Assist wartime veterans or their widow(ers) in applying for Pension (needs based program) *Must be accredited by VA to provide all of these service* Wis. Stat. 45.80(5)(a)(c)(d)(e), Wis. Stat. 45.80(6)(a)(b)
Inmate Support/Diversion Program	Monthly visits to Oshkosh Correctional Institution to assist incarcerated veterans with applications for VA benefits and reintegration objectives. Assist veterans dependents with apportionment applications to reduce the risk of financial burdens. Assist veterans with stopping and reinstating their compensation/pension benefit. Work diligently with the parole or probation office to get the proper paper work submitted to the VA upon release from jail/prison. 38 C.F.R. 21.276, Wis. Stat. 45.80(5)(c) Furthermore, we support the District Attorney's Diversion Program. Respond to all veteran referrals who are entered into the program. Provide an action plan for veterans and provide feedback for the District Attorney's office for those veterans that

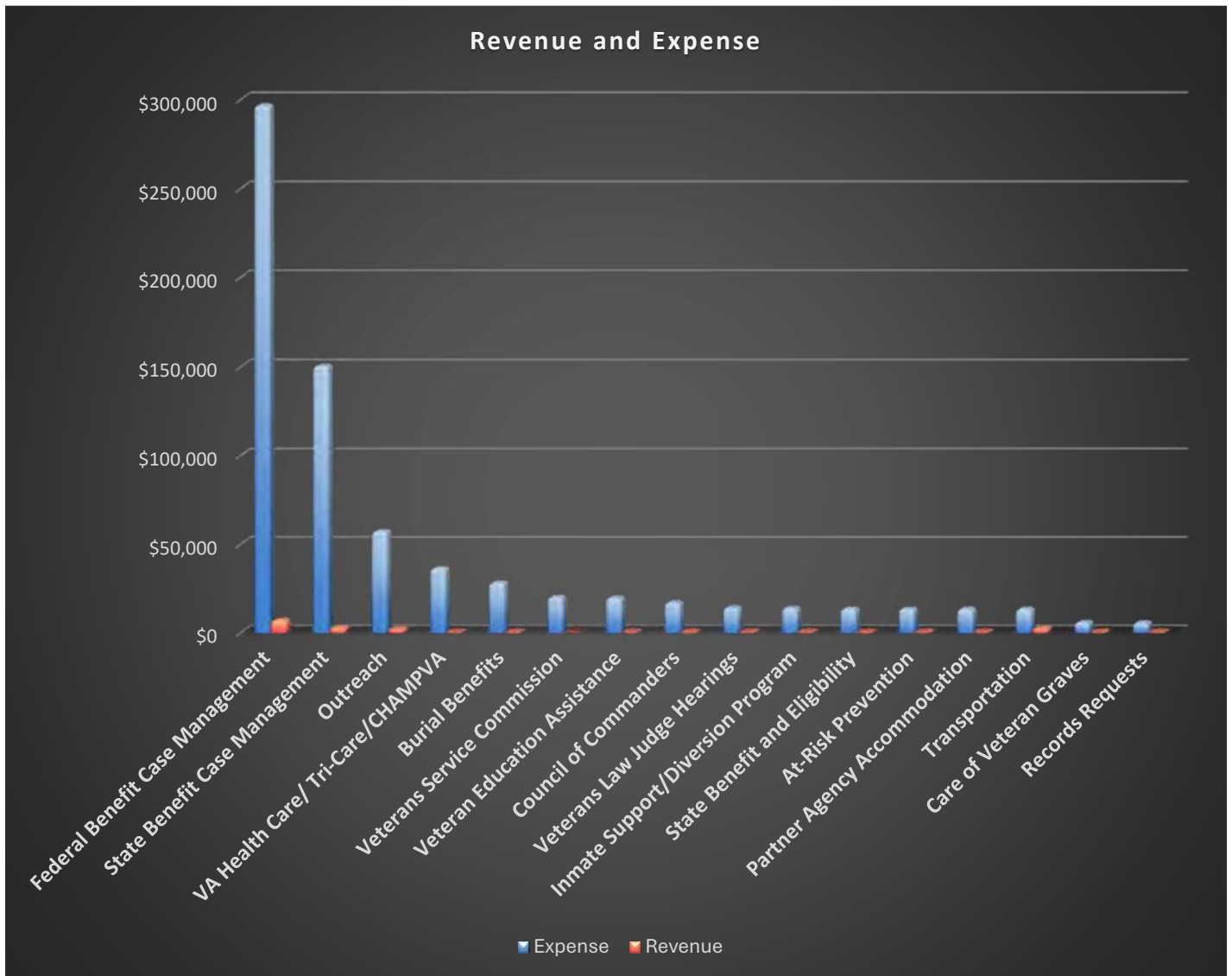
VETERANS SERVICES PRIORITY BASED BUDGETING PROGRAM INVENTORY

	complete the action plan.
Outreach	Attend and initiate various events in Winnebago County. Continually provide updated Pension info to all nursing home and assisted living facilities. Communicate Veteran events via Social Media. Attend inner-county assemblies to assist w/ educating others as to what we do. Weekly emails to inform veterans of any updates within the VA. All county events: EAA, Fair, Memorial Day, Veterans Day, Armed Forces Day...Promote County Veterans Services Office via web sites, and news letters. Design, generate, and distribute informational literature, tri-folds, posters etc. that promote the Winnebago County Veterans Services Office. All marketing is focused on improvement of services. Wis. Stat. 45.82(1)
Partner Agency Accommodation	Assess on a weekly basis if a veteran is in need of outside Veteran Organizations: VORP, CVI, HUDVASH, FVVC, Green Bay Vet Center, In-Patient (Domiciliary) treatment, & MHICM Range. Provide space for Vet Center to come in and counsel combat & mst veterans that our office referred to them. Provide space for veterans who need employment counseling with the veterans we referred to DWD. Provide space for MHICM to assist high risk veterans in our county. Provide space for VORP to case manage veterans we refer to them. Wis. Stat. 45.03(13)(d), Wis. Stat. 45.80(5)(c)
Records Requests	Receive and process requests for vital records and Discharge Documents to assist the veteran and dependents when applying for certain VA Benefits or Education Benefits. Record DD 214's upon separation for safe keeping. Wis. Stat. 45.04(b), Wis. Stat. 45.05
State Benefit and Eligibility	Interview veterans to determine eligibility for WDVA ANV Grants and if applicable assist with completing applications. The Health Care Aid and Subsistence Aid Grant programs provide limited financial assistance to those in need and who have exhausted all other sources of aid. Wis. Stat. 45.80(5)(c), DNR Parks Pass.
State Benefit Case Management	Assist veterans with their Disabled Veterans Property Tax Credit, Admission to State Veterans Home, and assist veterans with pre-registration for veterans cemeteries. Assist eligible veterans in submitting request to WI Department of Motor Vehicles to have "Veteran" added to their drivers license. 2013 Wisconsin ACT 17

VETERANS SERVICES PRIORITY BASED BUDGETING PROGRAM INVENTORY

Transportation	Assist veterans with setting up transportation to and from their VA appointments: Green Bay, Appleton, Milwaukee and Madison Clinics. Compensation & Pension Exams. 38 C.F.R. 70.73 (c)(6), Wis. Stat. 45.03(13)(d). Wis. Stat. 45.80(5)(c). As needed, we will assist with transportation to other places: grocery store/work if emergent.
VA Health Care/ Tri-Care/CHAMPVA	Assist veterans w/ applications for VA Health Care to access medical care and services. Navigate Community Care and assist w/ resolving referral and billing issues. Assist w/ Travel Pay applications. Wis. Stat. 45.80(5)(a)(c), Wis. Stat. 45.80(6)(a)(b).
Veteran Education Assistance	Assist National Guard, Reservist, Veterans and their dependents with applicable Federal and State education benefits: DEA, WI GI Bill, Forever GI Bill, Montgomery GI Bill-Selected Reserve, Post 9/11 GI Bill, Voc Rehab & Retraining Grant. Wis. Stat. 45.80(5)(a)(c), Wis. Stat. 45.80(6)(a)(b).
Veterans Law Judge Hearings	Host BVA (Board of Veteran Appeals) Hearings at the request of the BVA Scheduler. All Winnebago Hearings with a Law Judge utilize our office for the Hearing. We set up the Video Conference and record the hearing. We also advocate the claim for the veteran. *Must be accredited by VA to provide this service. 38 CFR 20.702 - Rule 702 (b), Wis. Stat. 45.03(13)(d), Wis. Stat. 45.80(5)(c)
Veterans Service Commission	Prepare agendas, record minutes and present applications to the Commission for review and consideration. Serve as the secretary of the County Veterans Service Commission. Provide emergency financial aid to veterans approved by the Commission. Prepare monthly financial reports for review by the Veterans Service Commission. Wis. Stat. 45.81

Veterans



Mission Statement

County Veterans Services staff believe in strengthening the lives of all veterans and their families by connecting them with their earned benefits. Working alongside national, state, and local Veterans programs, Veterans Services provides access to a host of County resources that honor those who have served.

HUMAN SERVICES

Human Services Fund: 200 2025 BUDGET NARRATIVE

DEPARTMENT HEAD: Dr. Bill Topel
LOCATION: Winnebago County Human Services
 220 Washington Avenue
 Oshkosh, WI 54901

Winnebago County Human Services
 211 North Commercial St.
 Neenah, WI 54956
TELEPHONE: (920) 236-1195

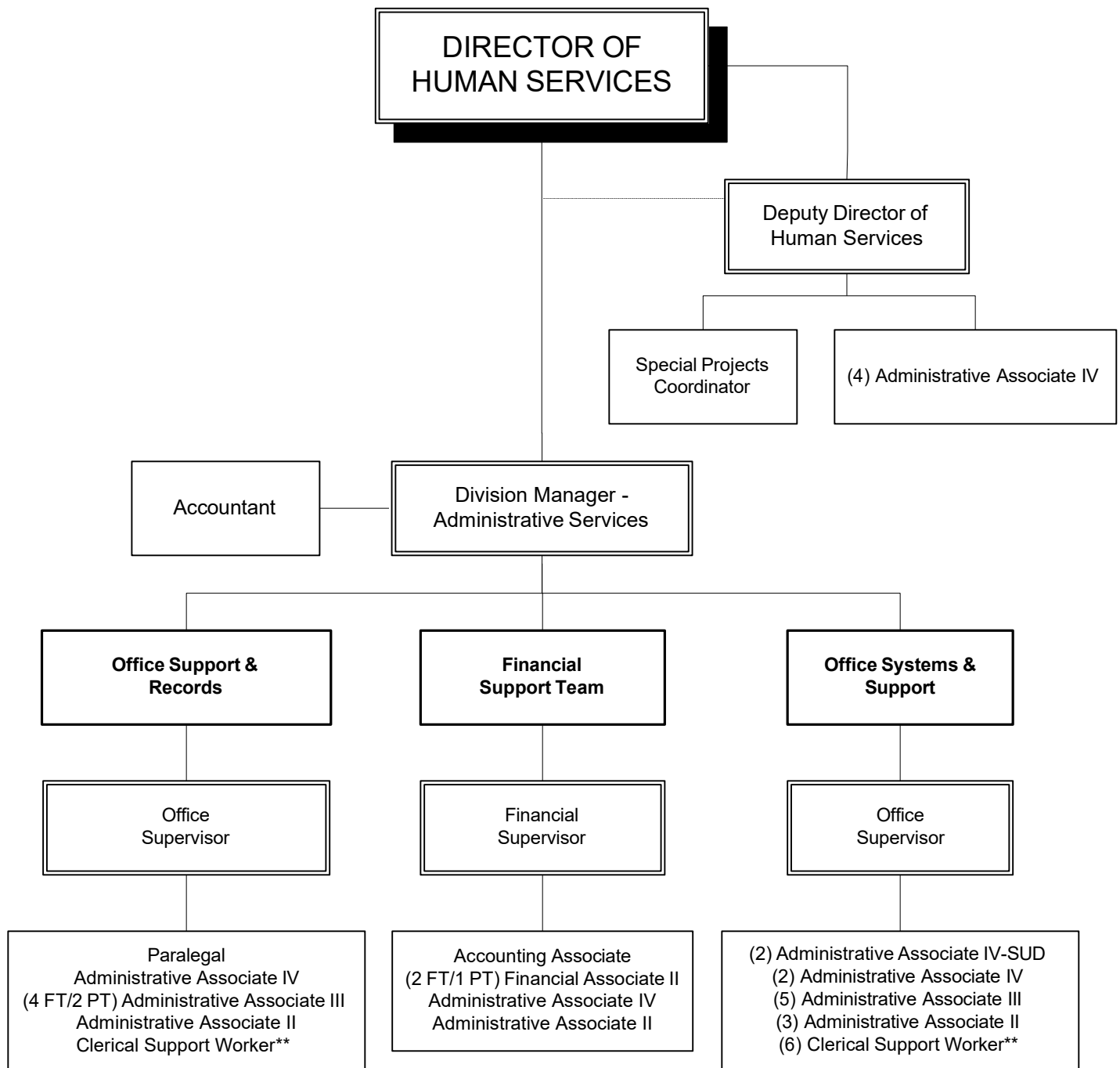
The Department of Human Services is made up of five divisions: Administration, Behavioral Health, Child Welfare, Economic Support, and Long Term Support. Revenue and expenses for the department are processed through a separate fund, although at the end of each year the balance in this fund is transferred back to the general fund.

Financial Summary Human Services

	2024	2024	2024	2025
	6-Month	12-Month	Adopted	Adopted
Items	Actual	Projected	Budget	Budget
Total Revenues	9,510,996	33,764,556	34,189,749	37,554,917
Labor	14,599,610	28,947,367	31,341,406	34,199,106
Travel	180,046	419,013	463,253	492,166
Capital	-	47,000	35,000	55,000
Other Expenditures	8,081,052	20,901,150	20,562,058	22,005,293
Total Expenditures	22,860,708	50,314,530	52,401,717	56,751,565
Levy prior to Adjustments			18,211,968	19,196,648
DHS fund balance applied				(3,000,000)
Levy after adjustments				16,196,648

HUMAN SERVICES

Administrative Services



** Unclassified Position

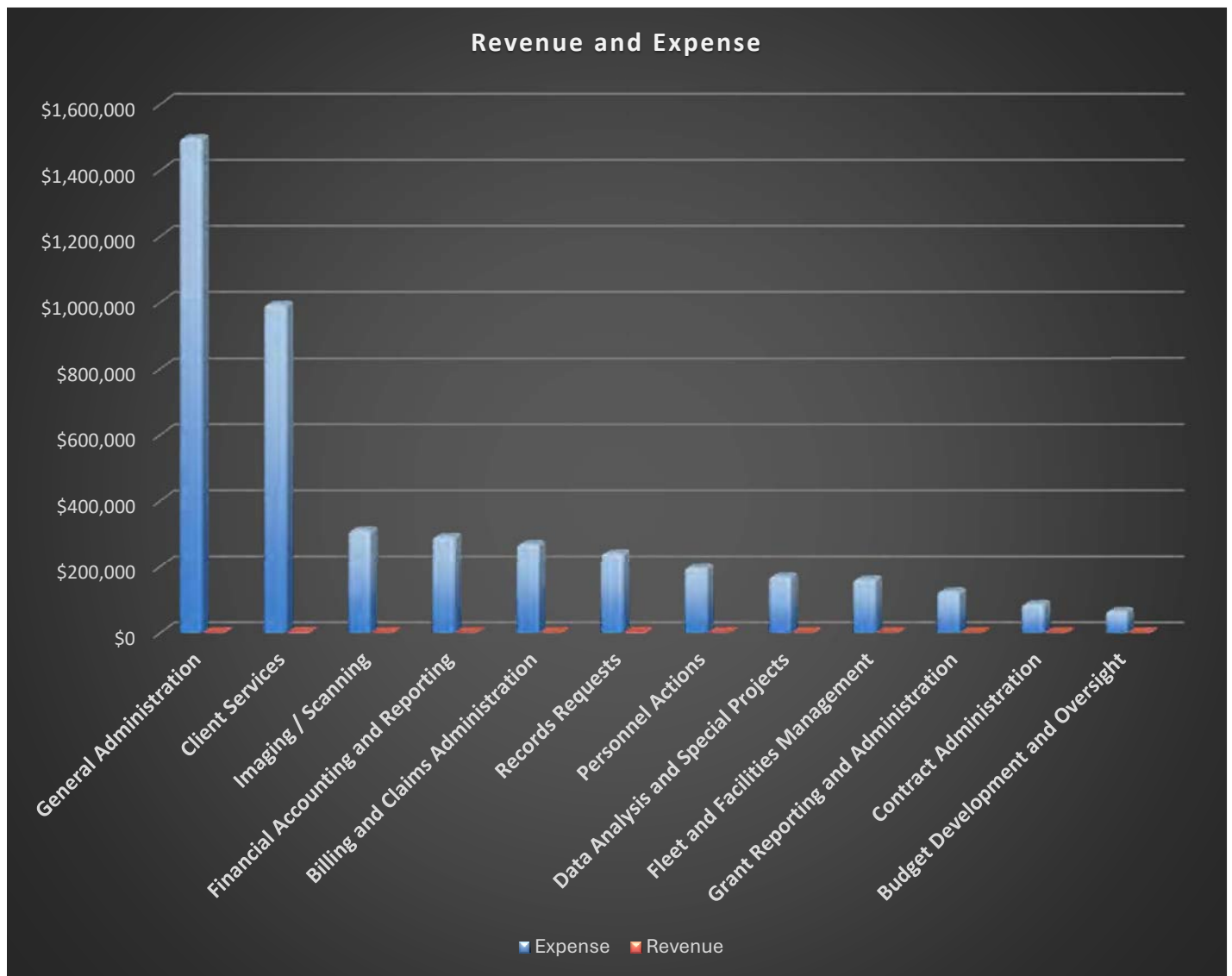
DHS-ADMINISTRATION PRIORITY BASED BUDGETING PROGRAM INVENTORY

Program	Description
Billing and Claims Administration	Process claims related to Medicaid, Medicare, and private insurance for billable services provided by department staff; prepare monthly statements for fee-based programs; reconcile payments with claims and statements; complete provider credentialing to facilitate billing initiate and manage insurance contracts.
Budget Development and Oversight	Coordinate with department management to prepare a proposed budget to present to Human Services Board and County Executive; finalize all budget documents in accordance with County Finance Department direction; prepare budget transfers as needed with required support documentation; monitor execution of the adopted budget on a monthly basis.
Client Services	Provides reception duties for the department; performs client intake and collects required paperwork; schedules appointments; refers clients to the appropriate division/team; responds to client inquiries regarding departmental services; performs a financial assessment for billable services; collects client fees and completes related receipting; tracks and distributes gas cards, food cards, etc. to clients; enter client lab results.
Contract Administration	Prepare, organize, execute and administer Human Services contracts, agreements and memoranda of understanding; ensure compliance with subrecipient and audit requirements per laws, statutes and best practices.
Data Analysis and Special Projects	Maintain department's electronic health record system (Luna); retrieves data from Luna to meet reporting requirements such as State PPS reporting, annual reports and grant reports; ensures accuracy of reporting; maintains software inventory and ensures required security for access; develops and manages special projects at the direction of County and department management.
Financial Accounting and Reporting	Prepare journal entries and vouchers as needed; process accounts payable and receivable; participate in month- and year-end closing processes; reconcile Pcard transactions; participate in annual financial audit with external auditors; communicate with provider auditors as required; provide monthly financial reports including year-end projections to Human Services Board; complete monthly review of financial statements; complete financial analyses to assist in decision making and create greater efficiencies; review internal controls on an ongoing basis; develop and maintain financial policies and procedures.
Fleet and Facilities Management	Develop and manage a fleet maintenance schedule; responsible for facilities maintenance including building safety and security.

DHS-ADMINISTRATION PRIORITY BASED BUDGETING PROGRAM INVENTORY

General Administration	Manage the day to day operations of the department; represent the department at various community meetings and events; investigate and respond to client complaints and issues; lead strategic planning efforts; ensure HIPAA compliance including the provision of required staff training; respond to requests for information from elected officials, media, community groups, etc.; prepare, post and distribute Human Services board meeting agendas and minutes; complete workplace accident and investigations; provide Notary Public services as needed; complete clerical services to support department staff; provide purchasing services to department staff; develop and maintain administrative policies and procedures.
Grant Reporting and Administration	Creates grant budgets and applications; submits monthly financial reports to draw down grant payments; monitors for grant contract and Uniform Grant Guidelines compliance; enters and tracks information in grant management software program; completes final grant reports and reconciliations; compiles and provides single audit information
Imaging / Scanning	Scan all items that need to be retained in accordance with prescribed retention requirements including client related documents, contracts, agreements, etc.; manages destruction of documents in accordance with records retention policies; completes audits of imaged documents.
Personnel Actions	Coordinate departmental personnel actions including hiring, terminations, transfers; responsible for staff communications including the publication of a weekly staff newsletter; provide conflict management; responsible for new employee orientation and onboarding; oversees departmental staff interactions including discipline and evaluations.
Records Requests	In compliance with release of information protocols, provides copies of agency records to authorized persons per applicable laws, statutes and best practices; redacts information from records as required to comply with laws, statutes and best practices.

Human Services - Administrative

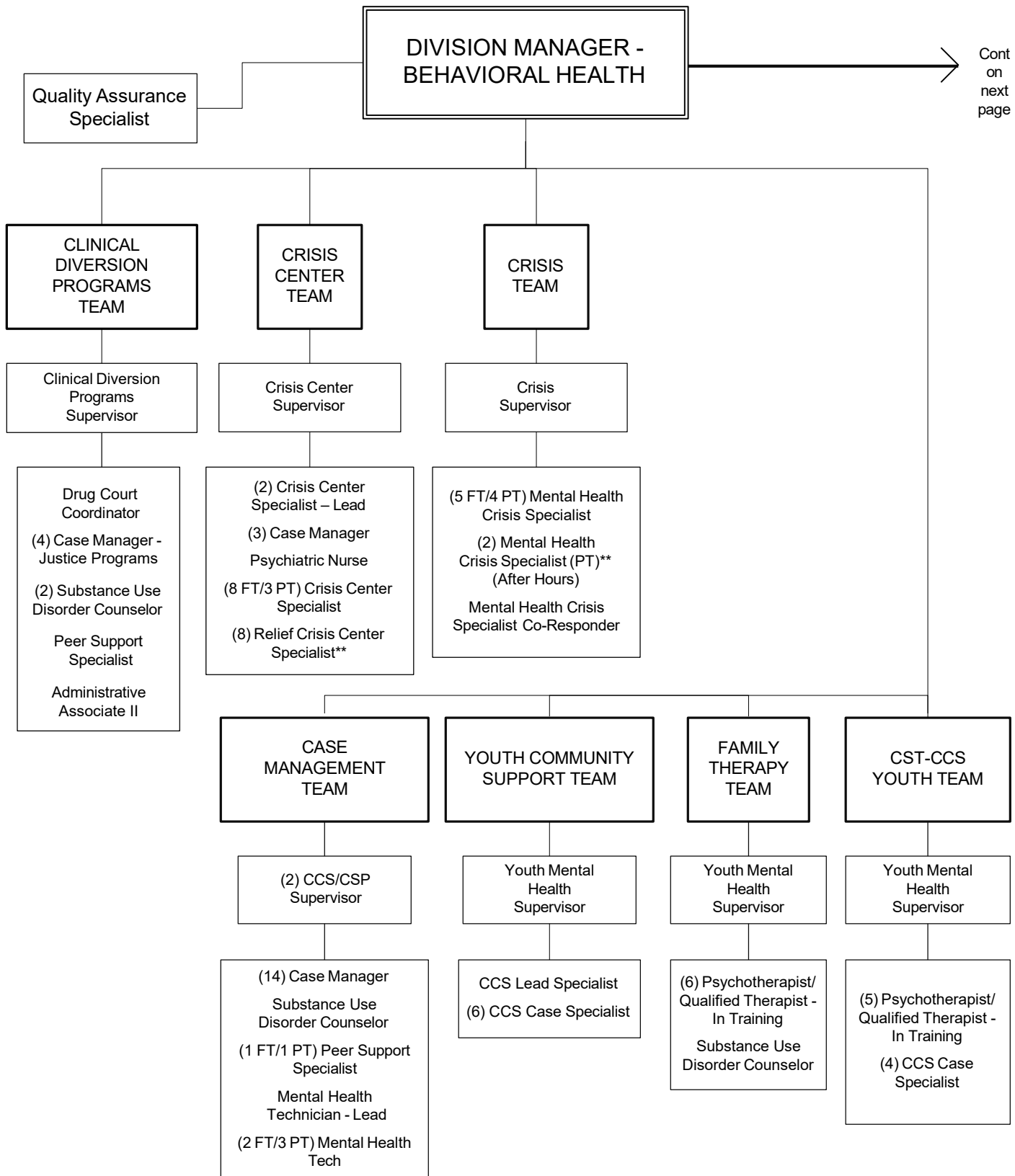


Mission Statement

Human Services provides social safety net services to all Winnebago County residents on behalf of the State. Overseeing a variety of programs for mental health and substance abuse crisis and treatment, child abuse and elder abuse protection, youth justice, aging and disability resources, support for children with intellectual disabilities and benefit assistance for BadgerCare, FoodShare, and low-income child care.

HUMAN SERVICES

Behavioral Health Services



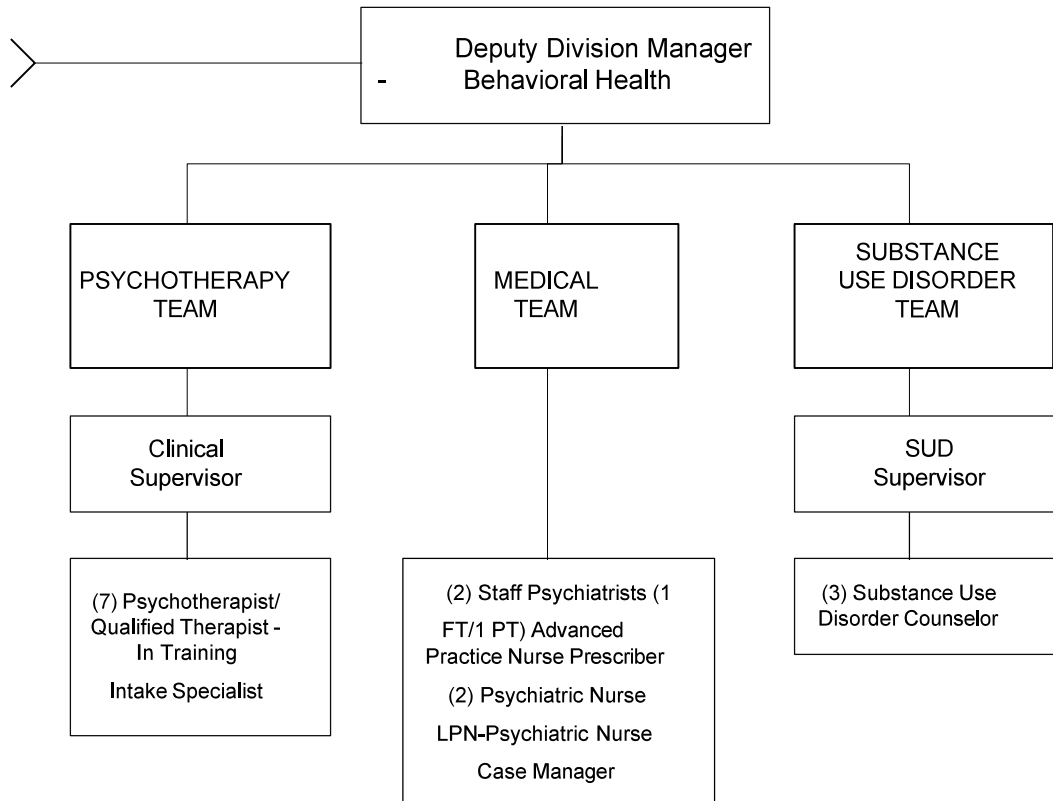
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HUMAN SERVICES

Behavioral Health Services

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DHS-BEHAVIORAL HEALTH PRIORITY BASED BUDGETING PROGRAM INVENTORY

Program	Description
24/7 Sobriety Programs	<p>Programming mandates offender sobriety through intensive testing for drug and alcohol use. It allows offenders to remain functioning members of society, free from incarceration—staying with their families and holding down jobs—if they abstain from the use of alcohol and/or drugs for the term of their program.</p> <p>Positively reinforcing compliant behavior and holding participants accountable for non-compliant behavior relates to long-term impact on reducing recidivism.</p>
Community Support Program (CSP)	Provides a team approach to assist adults with a severe and persistent mental illness with the needed resources and support to ensure they can maintain in the community. This includes support for group home placements and adult family homes when necessary.
Comprehensive Community Services - Adult	Comprehensive Community Services (CCS) helps people of all ages live their best lives. CCS is for people who have needs that, if ignored, could lead to being hospitalized in times of crisis. CCS is meant to help with recovery by working to stabilize and address mental health and substance use concerns, which include: self-managing physical health and social health. Meeting basic needs, such as housing, education, and employment.
Comprehensive Community Services - Youth	Comprehensive Community Services (CCS) helps people of all ages live their best lives. CCS is for people who have needs that, if ignored, could lead to being hospitalized in times of crisis. CCS is meant to help with recovery by working to stabilize and address mental health and substance use concerns, which include: self-managing physical health and social health. Meeting basic needs, such as housing, education, and employment.
Connect Alternative Courts - Adult	<p>Drug Court focuses on non-violent offenders. Cases are referred by an Assistant District Attorney (ADA). Defendants voluntarily agree to participate and receive drug treatment services instead of a sentence. The ADA specifies the length of time in the program.</p> <p>Mental Health Court is a problem-solving court for individuals who are involved in the criminal justice system and have been diagnosed with a major mental illness. Programming addresses mental health needs which may include multiple services. Participants voluntarily agree to comply with services and accountability through a judicially monitored system.</p>

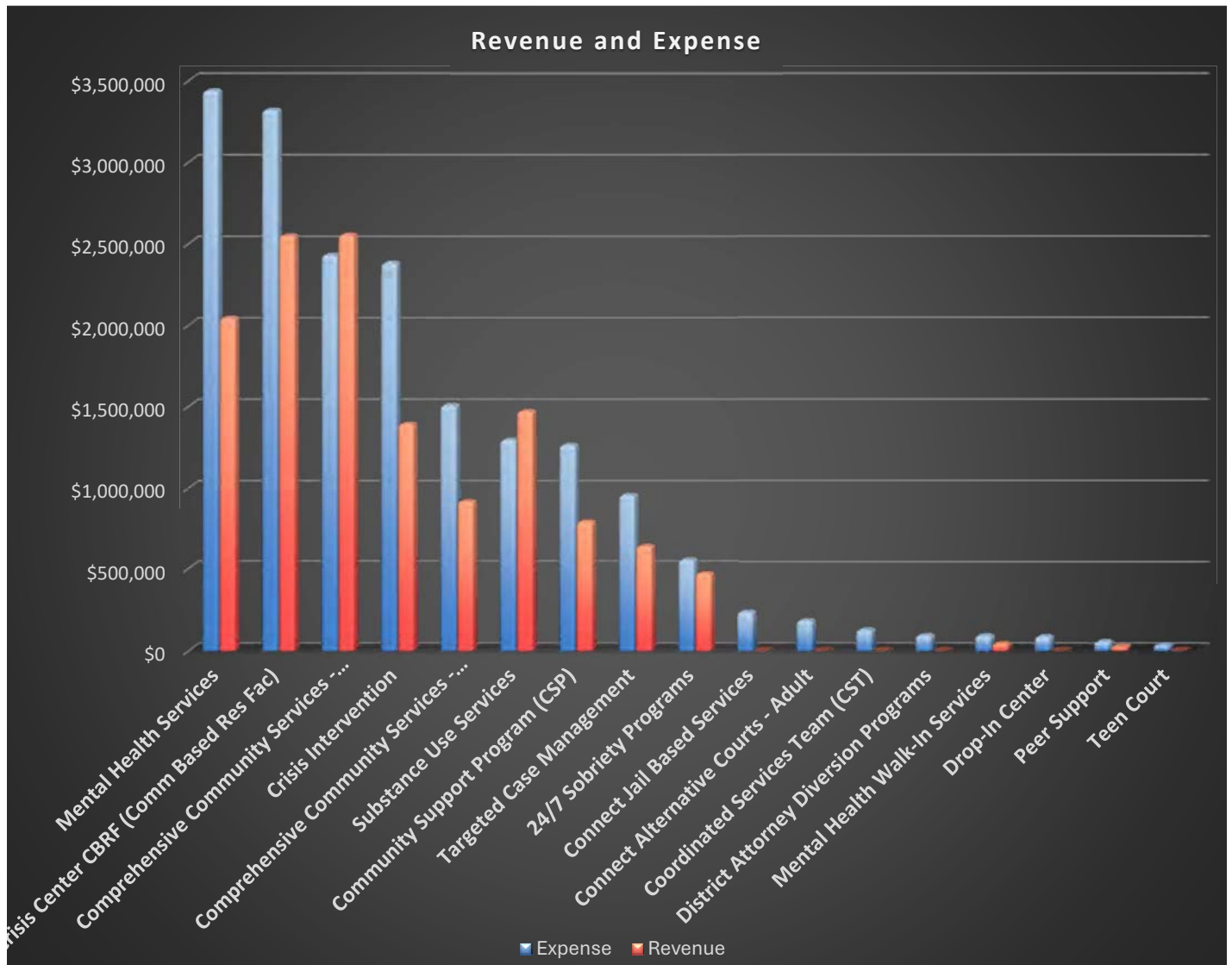
DHS-BEHAVIORAL HEALTH PRIORITY BASED BUDGETING PROGRAM INVENTORY

Connect Jail Based Services	Licensed treatment professional provide treatment during incarceration and release case planning. Release planning includes linkage to community based services aiming to increase successful reintegration and reduce recidivism.
Coordinated Services Team (CST)	<p>Coordinated Services Teams (CST) Initiatives help provide a complete, personalized system of care. They focus on kids with complex behavioral health needs.</p> <p>The CST itself is a team of family members, service providers, and others. They work to design and carry out a coordinated services plan for the child. We also call this model of care “wraparound.”</p> <p>The result of CST Initiatives is a plan of care that meets the needs of the child and family with community-based supports. This lets the child live their best life at home.</p>
Crisis Center - Community Based Residential Facility (CBRF)	Community-based residential facilities (CBRF) are places where five or more unrelated people live together in a community setting. Services include room and board, supervision, and support services (i.e., medication monitoring, group therapy, skill development, etc.). This facility specializes in crisis diversion as a core component of a coordinated, systemic response - bringing health and service sectors together with law enforcement. This model provides comprehensive care, reduces law violations, avoids institutional placement, and stabilizes vulnerable community members.
Crisis Intervention	A mental health crisis can take many forms. Generally, a mental health crisis is a period of intense difficulty or instability that can't be resolved without the help of trained professionals. Crisis specialists provide emergency response 24/7 with clinical assessments for safety planning. Safety planning may include psychiatric hospitalizations.
District Attorney Diversion Programs	Through the direction and supervision of the District Attorney's office, diversion programs provide a variety of services to promote positive behavior change and deter future criminal acts. Offenders have an opportunity to avoid legal charges by undertaking conditions that will benefit the offender, victim and the community as a whole. The program supervises low- to medium-risk offenders (similar to probation) in an attempt to promote positive behavior change, minimize victim loss, reduce court burden and increase resources and support.
Drop-In Center	The State Street Center is a drop-in center for individuals that have mental health and substance use concerns. The program provides support and resources in a

DHS-BEHAVIORAL HEALTH PRIORITY BASED BUDGETING PROGRAM INVENTORY

	non-clinical voluntary setting.
Mental Health Services	Multi-disciplinary teams include psychiatrists, social workers, nurses and case managers provide office based treatment. Treatment may includes assessment, diagnosis, prescription and monitoring of medication, interpersonal or cognitive therapy (individual and group).
Mental Health Walk-In Services	The Behavioral Health Outpatient Clinic offers 'walk in' hours for same day services. This process assists individuals in being assessed for services and ensure that they are able to obtain services sooner when necessary.
Peer Support	A Certified Peer Specialist offers peer support to people receiving services related to mental health and/or substance use challenges. A specialist has their own lived experience of mental health and/or substance use challenges and has completed formal training and certification. They use their unique set of lived experiences and recovery, in combination with comprehensive skills-training, including continuing education, to support people with similar lived experience. Specialists actively center support principles and skills in their work, while maintaining a clearly defined role by collaborating in a complementary fashion as part of an agency's team support structure.
Substance Use Services	A licensed substance use counselor evaluates, diagnosis, treats, and refers individuals or groups in need of services for addiction. This includes residential treatment and sober living as well as the Intoxicated Driver Program for individuals charged for operating a motor vehicle while intoxicated.
Targeted Case Management	A set of services provided to a target population that need some support to maintain their status in the community.
Teen Court	Teen Court is a diversionary program where youth offenders are represented and sentenced by a jury of their peers. This experience provides youth with an alternative to the Juvenile Court System. Teens with successful completion will avoid further court action and citations dismissed.

Human Services – Behavioral Health

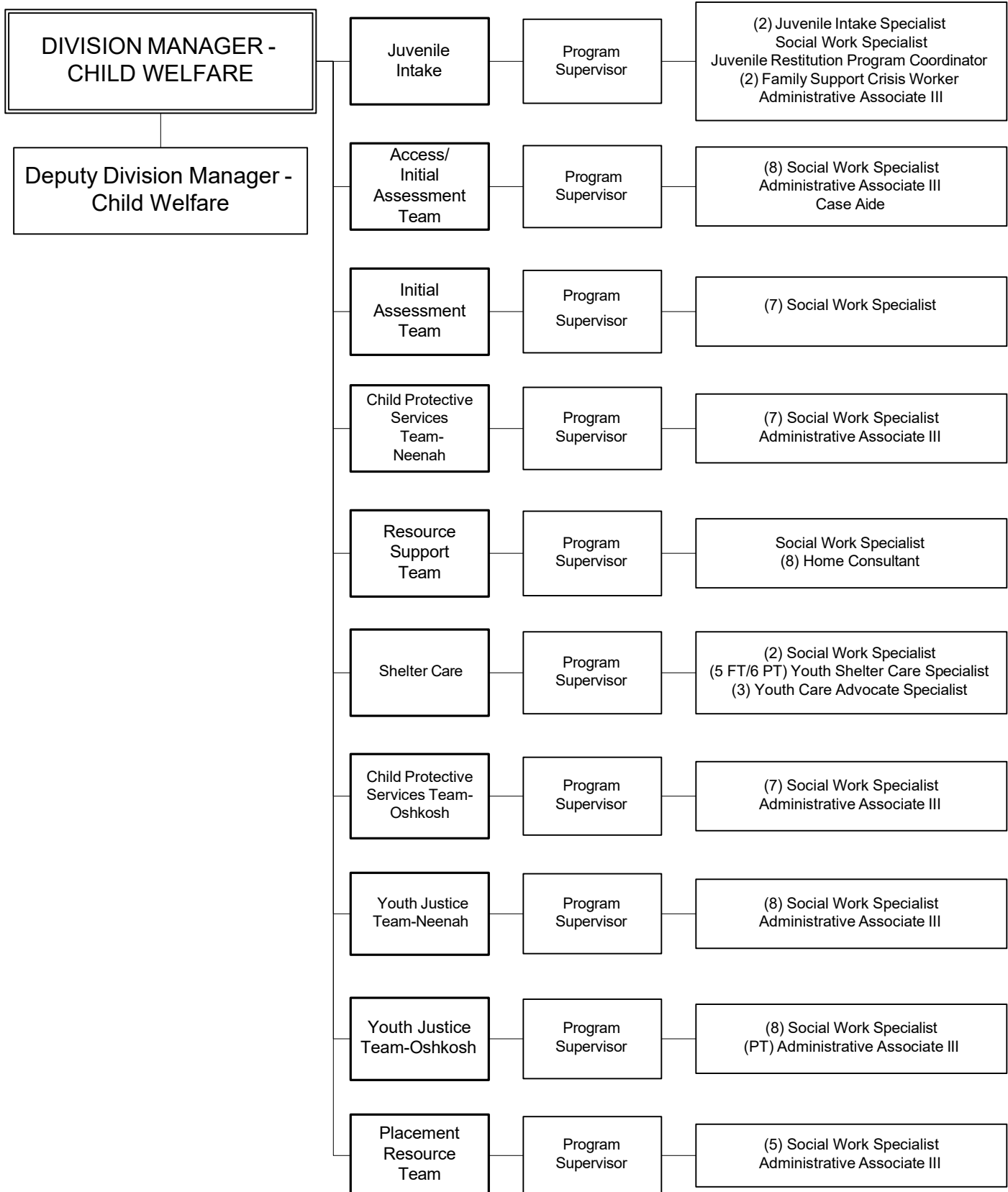


Mission Statement

Human Services provides social safety net services to all Winnebago County residents. The Behavioral Health Division focuses on delivering treatment and services to those with a mental health and/or substance use concern.

HUMAN SERVICES

Child Welfare Services



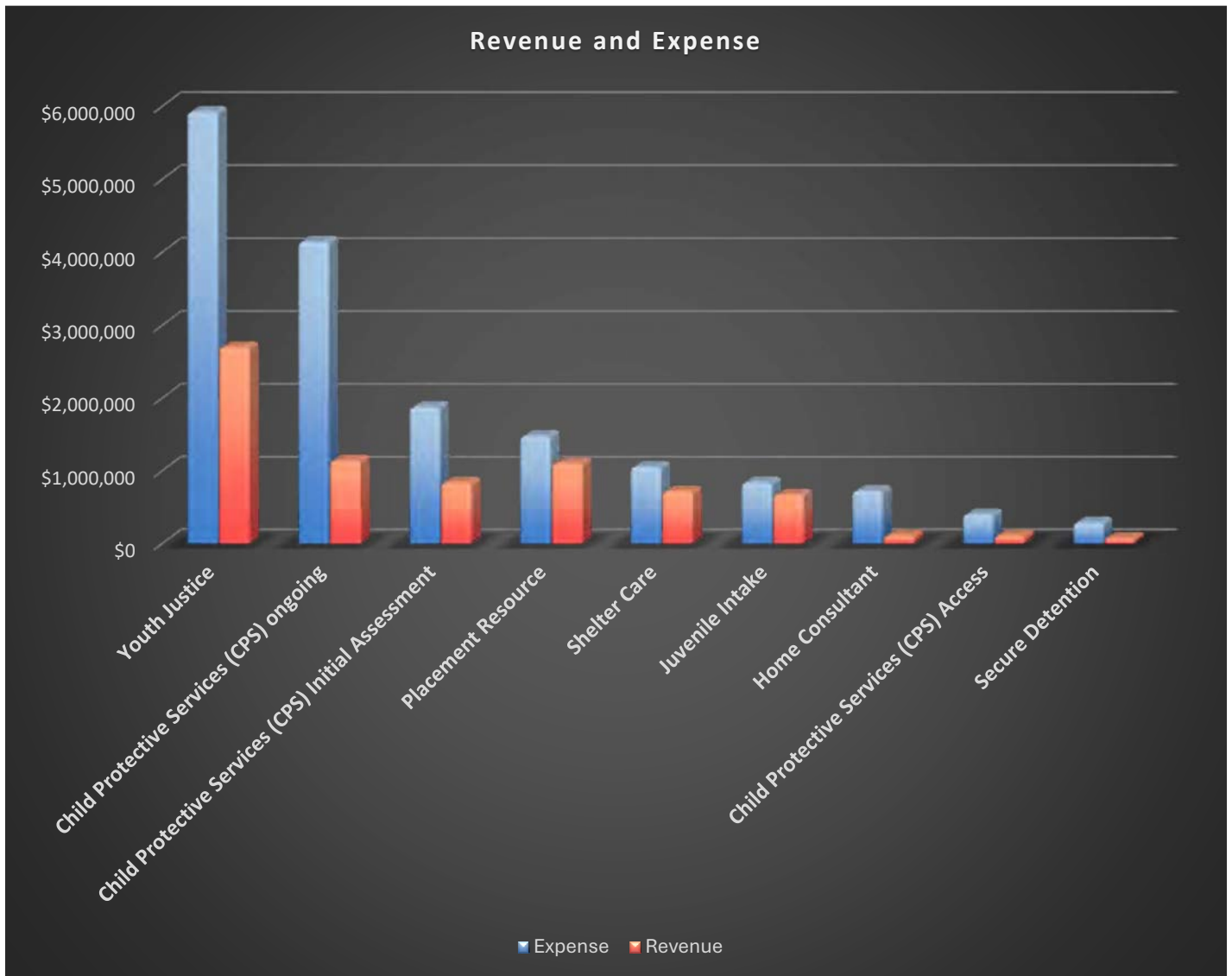
DHS-CHILD WELFARE PRIORITY BASED BUDGETING PROGRAM INVENTORY

Program	Description
Child Protective Services (CPS) Access	Receive and document child abuse, neglect, and services reports from mandated reporters and the community.
Child Protective Services (CPS) Initial Assessment	Assess the safety of children in families who have been referred for child abuse and neglect. Work with these families to enhance their skills and provide safe and supportive care for their children. Some children are removed from the home to ensure their safety. Complete all required court work, and follow all state required timelines and state required documentation.
Child Protective Services (CPS) Ongoing	Provide assessment, case management, report writing, court work, and referral services for families identified in Initial Assessment as needing support and services to address ongoing safety issues for children as well as risk factors relating to the possibility of future harm to children. Services are provided to children out of the home and in the home. Complete all required court work for Termination of Parental Rights (TPR) when it is determined to be the most appropriate option for safety and permanence for children.
Home Consultant	Provide supervised visitation and hands-on training, education, and support to parents and caretakers involved with Child Protective Services (CPS) and/or Youth Justice, to facilitate growth and healing to keep children and youth from further risk of harm.
Juvenile Intake	Review and process all court referrals for Youth Justice and Child Protective Services (CPS). Provide services to victims of youth community offenses, coordinate volunteer services to repay the community, and assist youth to pay for damages caused for Youth Justice youth who go through the court process. Provide resources, support, and services, prior to court action. After hours on-call services are provided 24/7/365 to assess for community and child safety related to Youth Justice and Child Protective Services (CPS). The Family Mobile Team provides immediate de-escalation assistance to families in the community in order to keep children and youth in their home and reduce the need for removal.

DHS-CHILD WELFARE PRIORITY BASED BUDGETING PROGRAM INVENTORY

Placement Resource	Recruitment, training, licensing, funding, and support for kinship homes with relatives and for foster homes for children placed by Child Protective Services (CPS) or Youth Justice. Kinship providers and foster parents provide temporary care for children who cannot remain with their family or caregiver for a variety of reasons. All foster home and kinship home requirements are determined and dictated by the Department of Children and Families. Make referrals to all out of home placements, including respite homes, foster homes licensed by child placing agencies, group homes, residential care centers, and out of state placements. Complete searches to locate relatives and family, reach out to family/relatives, conduct blended perspective meetings in order to engage relatives for placement and support.
Secure Detention	Secure detention is provided through a contract with Fond du Lac County. Fond du Lac County secure detention is a licensed, locked facility for the secure, temporary holding of youth in custody. Secure detention facilities are designed to provide short-term education, treatment, and support to youth in a safe environment. Secure detention facilities are regulated under Wisconsin state statutes 938 and Department of Corrections 301.
Shelter Care	Shelter Care is a short-term, non-secure residential care setting for children and youth (ages 10-17) in need of temporary care and supervision. It is an 8-bed facility open 24/7/365. The staff provide for the youth's basic needs as well as provide enrichment programming to strengthen their competencies. As a facility licensed through the Department of Children and Families, all licensing rules and regulations are followed related to the facility, staffing, basic needs, and programming.
Youth Justice	Provide assessment, supervision services, monitoring, and court work for youth in response to a referral by law enforcement for committing offenses in the community, a referral by schools for truancy, and/or a referral by other community members. The electronic monitoring program provides intensive supervision services and tracks the location of high-risk youth. Provide resources, support, and services throughout the time the youth is on supervision. Work with the youth and family to enhance their skills, build healthy connections, and make safe, appropriate choices.

Human Services – Child Welfare

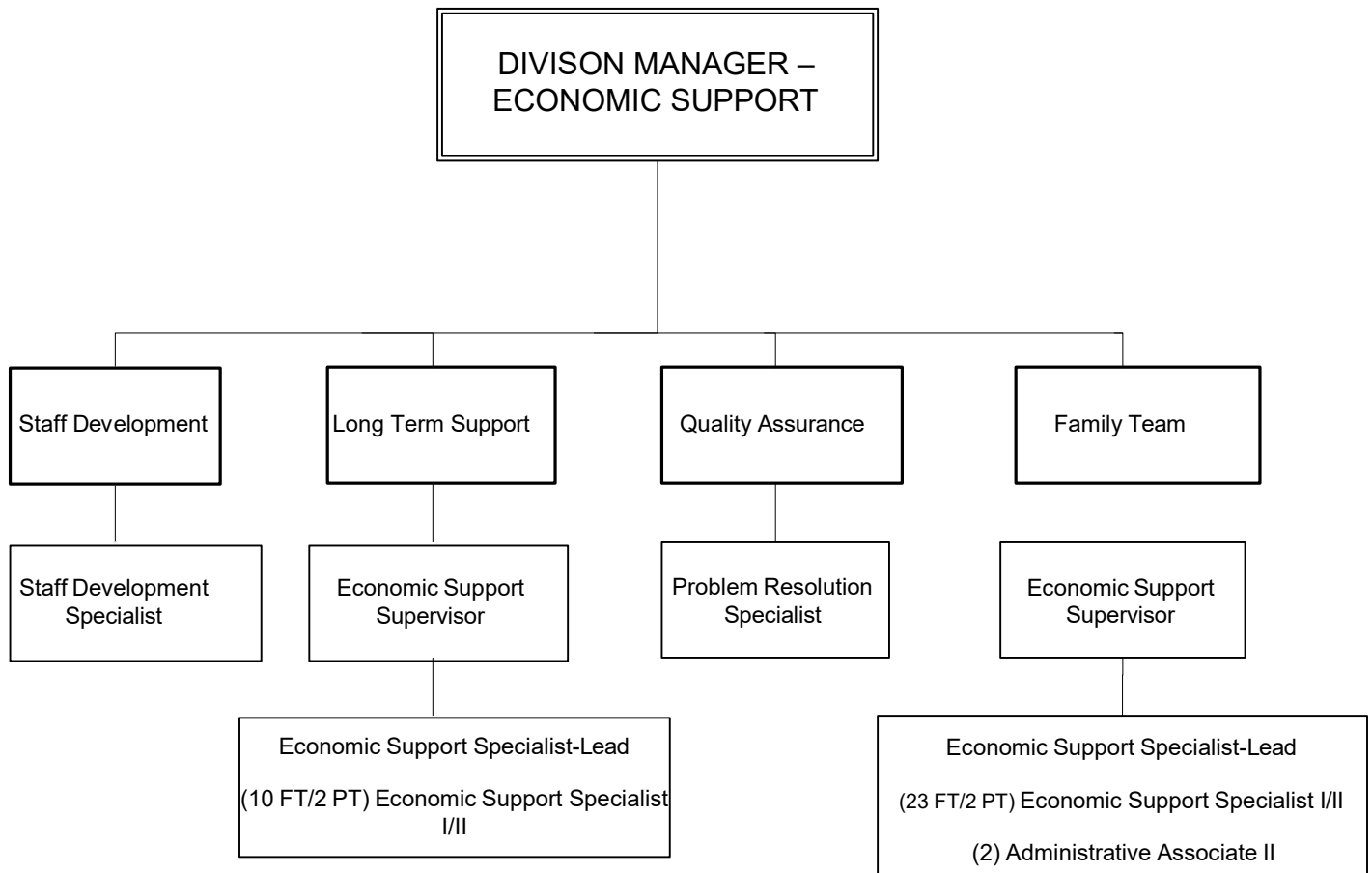


Mission Statement

Human Services provides social safety net services to all Winnebago County residents. The Child Welfare Division focuses on being the providers of State-Directed Child Welfare services in the County along with ensuring that what is best for the children and families in the community gets done.

HUMAN SERVICES

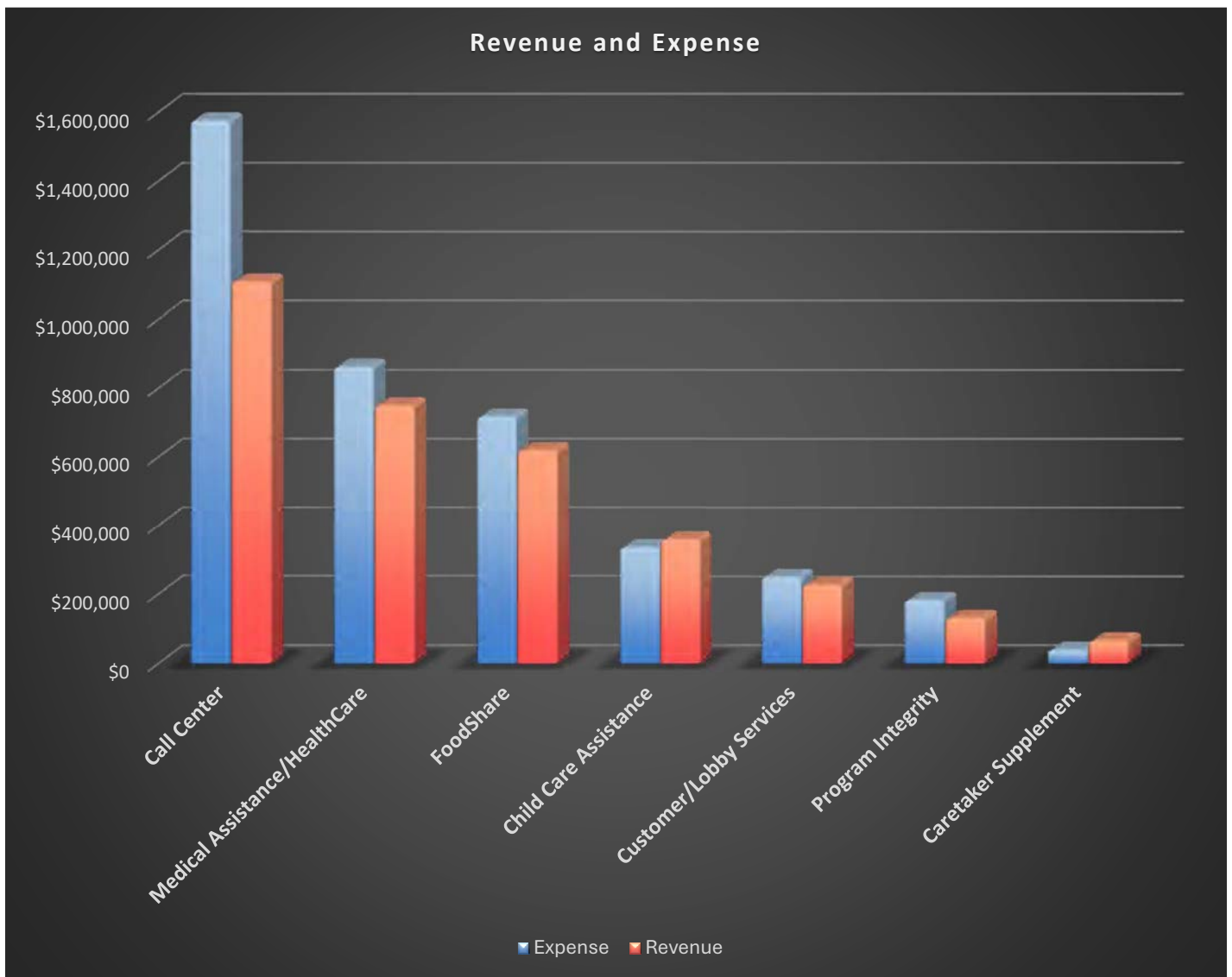
Economic Support Services



DHS-ECONOMIC SUPPORT PRIORITY BASED BUDGETING PROGRAM INVENTORY

Program	Description
Call Center	Staff a call center for East Central Income Maintenance Partnership consortium with eight different counties. This is the primary way for consumers to communicate about their Economic Support benefits. Economic Support workers answer basic questions about the case, conduct interviews for renewals and applications, process documents attached to the case. Monitor work for accuracy and timeliness. Attend county, state, and consortium meetings and trainings as required.
Caretaker Supplement	A program specifically available to children when all parents in the home receive SSI. Applications, renewals, and case maintenance is done by Economic Support workers to ensure that the case payments going to those children is accurate, timely, and appropriate. Monitor work for accuracy and timeliness. Attend county, state, and consortium meetings and trainings as required.
Child Care Assistance	Process applications and maintain caseloads for Wisconsin Shares subsidy program for low income working families. Includes updating changes, completing renewals, entering authorizations for accurate payments to the daycare. It also includes certification of in-home providers. Monitor work for accuracy and timeliness. Attend county, state, and consortium meetings and trainings as required.
Customer/Lobby Services	Provide in-person help with trained Admin staff and Economic Support workers. Accept premium payments for health care. Issue FoodShare temporary cards. House and distribute mail for homeless customers. Answer basic questions about their benefits. Schedule/conduct appointments. Provide space, phone, printer, and computer for customers to update their case. Receive documents and scan them to the case. Monitor work for accuracy and timeliness. Attend county, state, and consortium meetings.
FoodShare	Process applications and maintain cases which involves updating changes and completing renewals for the FoodShare (Federal SNAP) Program. Monitor work for accuracy and timeliness. Attend county, state, and consortium meetings and trainings as required.
Medical Assistance/HealthCare	Process applications and maintain caseloads for Badger Care and Medicaid, including Long Term Care/Waiver and Nursing Home assistance. Complete renewals and update changes. Monitor work for accuracy and timeliness. Attend county, state, and consortium meetings and trainings as required.
Program Integrity	For all programs--FoodShare, HealthCare, ChildCare, CTS--this includes any fraud work- overpayments, discrepancies, fair hearings, determining if an investigation is needed and requesting that as well as updating the case with the results. Monitor work for accuracy and timeliness. Attend county, state, and consortium meetings and trainings as required.

Human Services – Economic Support

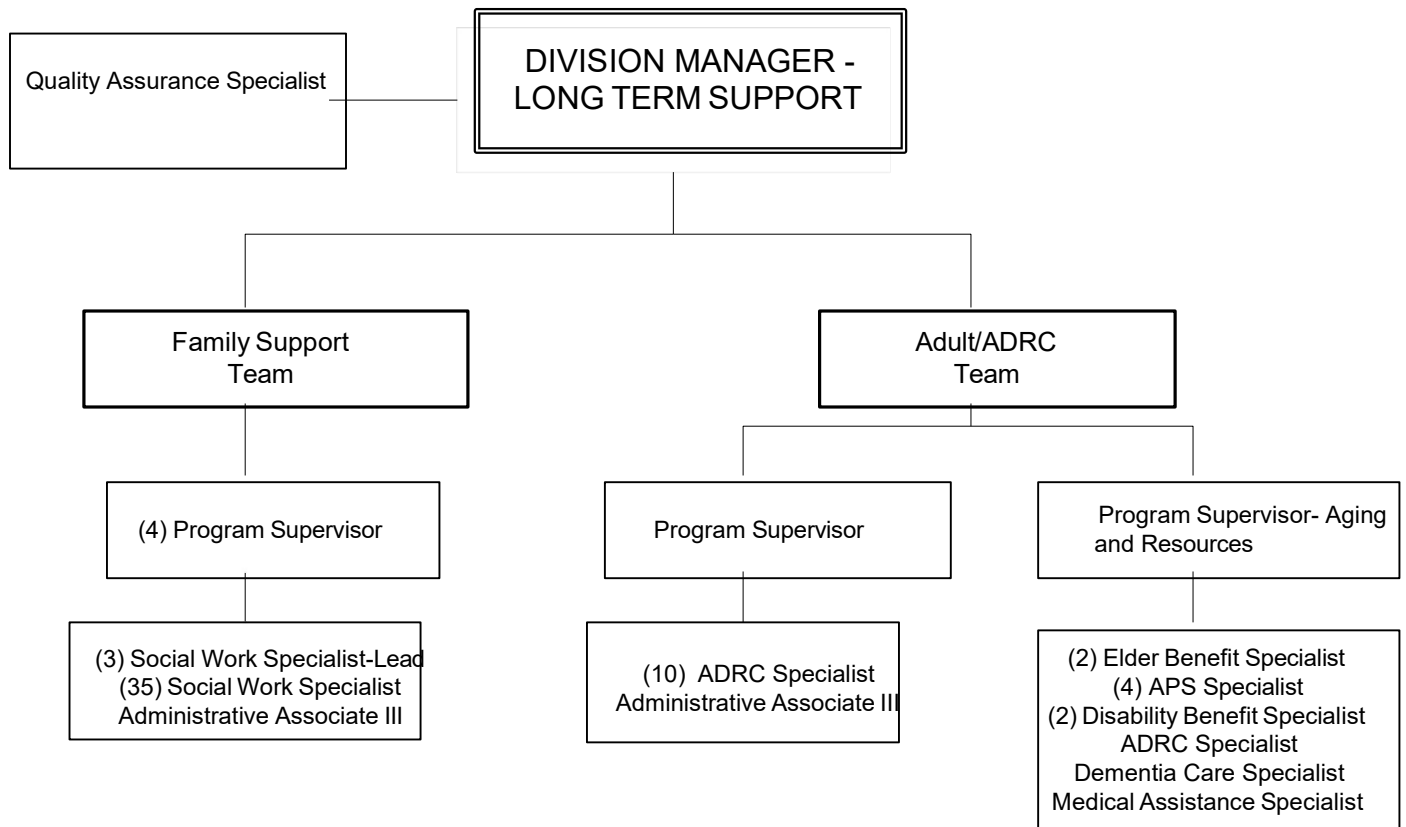


Mission Statement

Human Services provides social safety net services to all Winnebago County residents. The Economic Support Division focuses on ensuring that people in poverty can meet basic needs of medical care, food, and help with daycare costs.

HUMAN SERVICES

Long Term Support Services

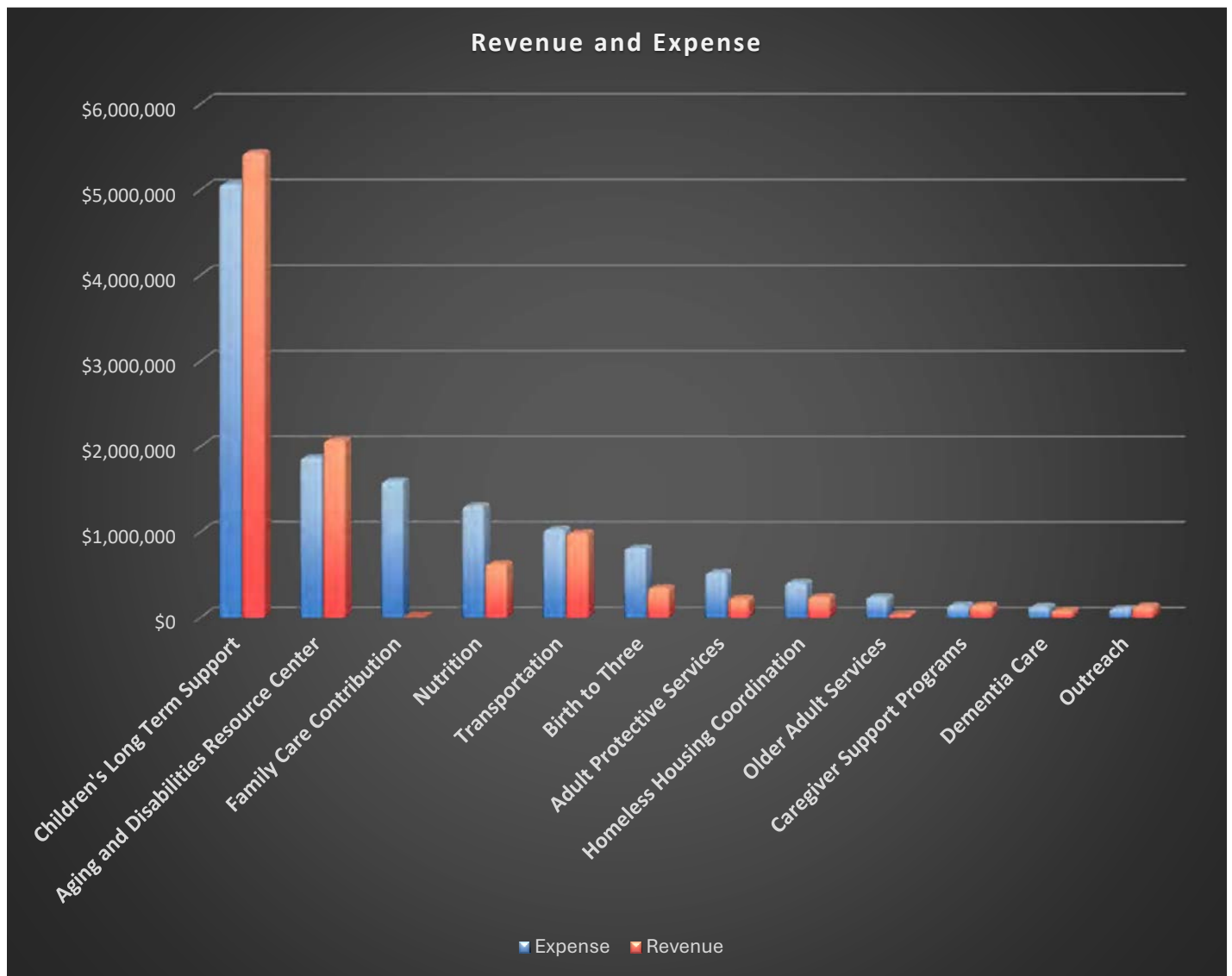


DHS-LONG TERM SUPPORT PRIORITY BASED BUDGETING PROGRAM INVENTORY

Program	Description
Adult Protective Services	Provides investigations of Elder and Adult at Risk reports of Abuse and submits reports. Petitions for protective services, guardianships and protective placements. Conducts annual protective placement reviews and submits reports. Provides training to other teams and law enforcement. Attends appeal hearings.
Aging and Disabilities Resource Center	Provide accurate, unbiased information on all aspects of life related to aging or living with a disability; and serves as the access point for publicly-funded long term care by determining financial and functional eligibility. Provide resources and support to keep people in their homes as they age. Assist with accessing dementia services and supports. Provide benefits counseling and coordination to assure people have the correct benefits.
Birth to Three	Supporting families in promoting growth and development of their children so they are ready for school. Provide early intervention to decrease long term needs.
Caregiver Support Programs	Support for caregivers of older adults, older adults caring for others and those with memory loss. Provides access to support groups, counseling, respite, and home care.
Children's Long Term Support	Home and Community-based services that provide Medicaid funding for children with substantial functional needs. This includes service coordination, which involves an assessment and plan development, determining eligibility for and authorizing services. Authorize services and supports to keep children with disabilities successful in community settings.
Dementia Care	Provide information and assistance to people with dementia and their family or caregivers. Coordinate evidence based programs for people with dementia and their caregivers. Provide training to other staff and the community about dementia and the services offered. Provide outreach to businesses and other providers and offer Purple Angel training. Coordinate with partners who work with people with dementia and their caregivers to enable people to have the highest quality of life while remaining in their home.
Family Care Contribution	Mandated amount of contribution toward Wisconsin's Family Care Program.
Homeless Housing Coordination	Assist people at risk of homelessness to secure stable housing. Provide housing support, collaborate with community partners to evaluate needs and develop housing resources. Provides direct assistance and advocacy to people experiencing housing instability.
Nutrition	Provide meal sites and serve & deliver, without interruption, well-balanced meals to seniors who request them in our service area, and to those who have the greatest economic or social need. Provide proper nutrition and nutrition counseling to those in need.

Older Adult Services	Evidence-based health promotion/disease prevention programs. Assist with Power of Attorneys or Guardianships as needed. Refer to volunteer drivers. Investigate and provide intervention for older adults who have been abused or need protective services. Provide evidence based prevention classes.
Outreach	Presentations to off-site groups or organizations on topics related to current services and programs. Marketing and promoting ADRC and Older Adult programs.
Transportation	Transit service for older adults and people with disabilities.

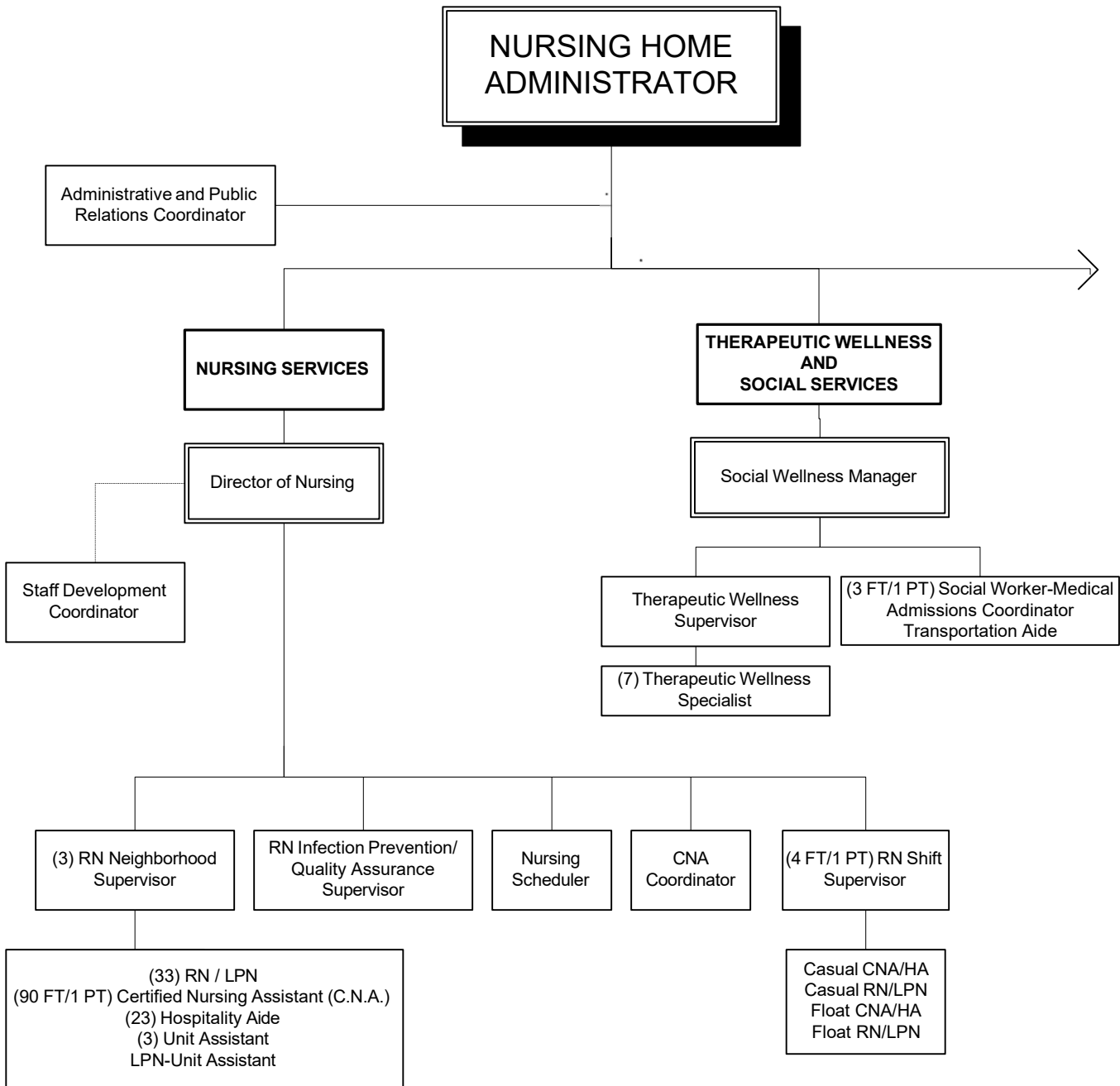
Human Services – Long Term Support



Mission Statement

Long Term Support develops, promotes and provides for supports and services that meet identified outcomes for county residents with long term support needs. The Aging and Disability Resource Center (ADRC) empowers and supports seniors and people with disabilities and their families by providing useful information and finding the help people seek so they may live with dignity and security and achieve maximum independence and quality of life.

PARK VIEW HEALTH CENTER

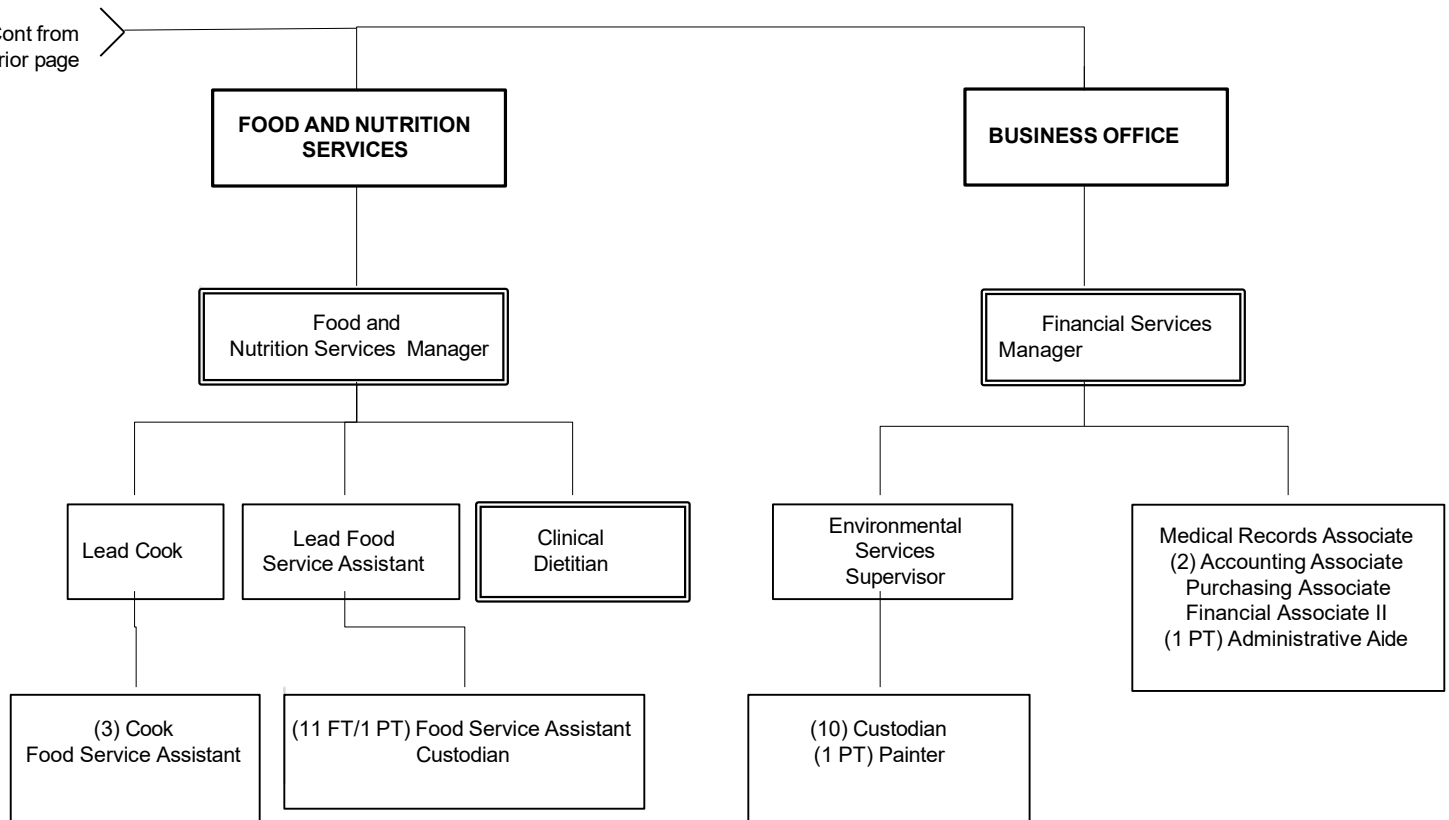


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Note: Nursing, Food, and Activity Services positions are in terms of full time equivalents.

PARK VIEW HEALTH CENTER

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PARK VIEW HEALTH CENTER (PVHC)

Park View Fund: 530
2025 BUDGET NARRATIVE

DEPARTMENT HEAD: Linzi Gazga Parish
LOCATION: Winnebago County Park View Health Center
725 Butler Avenue
Oshkosh, WI 54901-8149
TELEPHONE: (920) 237-6900

Park View Health Center is a county owned skilled nursing facility dedicated to providing services to residents of the Winnebago County community in need of long-term care, short-term rehabilitative care and specialized behavioral services.

Financial Summary					
Park View Health Center (PVHC)					
		2024		2024	
		6-Month		12-Month	
Items		Actual		Projected	
Total Revenues		7,360,650		14,574,352	
Labor		5,911,985		13,345,747	
Travel		8,754		20,007	
Capital		-		36,319	
Other Operating		2,227,027		4,796,653	
Total Expenditures		8,147,766		18,198,726	
Levy Before Adjustments					
Adjustments					
Back out depreciation					
Decrease fund balance					
Net Levy After Adjustments					

PARK VIEW HEALTH CENTER PRIORITY BASED BUDGETING PROGRAM INVENTORY

Program	Description
Activities of Daily Living	<p>Custodial care to include activities of daily living. Bathing, showers, oral/denture care, dressing, eating, support with needs related to hearing/vision/sensory impairment, supporting resident independence in doing as much of these activities by himself/herself. Transfers, ambulation, restorative nursing, contracture care; supporting resident independence in doing as much of these activities by himself/herself</p> <p>Bowel/bladder toileting programs, incontinence care, intermittent or indwelling or other urinary catheter, ostomy, responding to requests for assistance to the bathroom/toilet promptly in order to maintain continence and promote resident dignity. Pressure injury prevention/care, skin care, wound care (surgical, other skin wounds). Restorative programs are designed to improve or maintain the functional ability of residents, so they can achieve their highest level of well-being. Nursing and Therapy department work together to create a restorative program for residents to help maintain level of function. These programs would include standing for 15 mins, walking 150 feet, walk to dine, etc.</p>
Activity Coordinating	<p>Banking, business office assistance, atrium, aviaries, walks, books/library cart, resident mail, beauty shop, gift shop, family visits- scheduling, Pastoral support and outreach, Vending Machines, help with meal service on neighborhoods, scheduling and recruiting entertainment, Coordinate resident voting with officials, Closed Circuit TV channel, community partnerships, community activities, comfort care/end of life support, ordering supplies, budgeting for department, donation slips, pet visit paperwork, transporting residents to/from activities and appointments. Volunteer Program: Applications- paperwork, reference checks, Orientation, Scheduling, recruitment, volunteer appreciation. Great Room programing: spiritual, movies, trivia, music, exercise, BINGO, crafts, special events, resident council, special interest groups, flower arranging and sporting events, schedule and reserve room, happy hour, volunteer programming, power point discussions.</p>
Admissions	<p>Referral management, coordinate new admissions, educate community on admissions process, provide application, manage waitlist, assisted with coordinating facility room moves, completes Preadmission Screening and Resident Review/Behavioral Health screens. Works with insurance companies to verify proper information is given to authorize approved insurance coverage before and during resident stay. Bills and tracks charges for daily room rates for Federal, State, Veteran Affairs and multiple insurance programs</p>

PARK VIEW HEALTH CENTER PRIORITY BASED BUDGETING PROGRAM INVENTORY

Behavioral Health Management	Create/manage behavioral interventions, update and coordinate with psychiatric providers, provide education to staff and residents, maintains behavioral health and service screens and specialized services for developmental disabilities if directed by Government Agencies. Assess behaviors for safety of residents and others. Crisis intervention, Elopement Risk Assessment, Trauma Informed Care, Self-Harm Assessment and psychotropic medication behavioral assessments. Contracted Services for Psychiatric Care - medication and behavior management. Responsible for medication management, diagnosing, responding to recommended Gradual Dose Reductions by Pharmacy. Also available for emergency psychiatric situations. Utilized for specialized services.
Budget Management	Develops yearly budget information to be included in County Budget book. Pays all invoices for services and supplies, verifies financial is properly coded.
Building repairs, maintenance and equipment	Includes all building materials, repairs and equipment relating to all departments of PVHC. Equipment includes lifts, beds, wheelchairs, dishwashers, washers/dryers and any other equipment required to operate the building.
Care planning	Regulated assessments and plan of care coordination between all departments. Create and manage resident individual care plans and resident specific care areas to direct resident daily care. Minimum Data Set assessments required by Center for Medicaid and Medicare Services to include departmental assessments, care conferences with interdepartmental coordination with nursing, food service, social service and activities.
Case Management and Discharge Planning	Referrals to outside agencies to meet the financial, social and legal needs of the resident. (Hospice, psych, Aging and disability resource center, Medicaid, Social security, Adult Protective Services). Assist with/provide education on insurance appeal process. Complete Notice of Medicare non-coverage and advanced beneficiary notices upon loss of insurance coverage. Protective placement reviews and assist in guardianship process. Make referrals and give information on different community programs and resources for resident to be successful after discharge. (Home health, Meals on Wheels, Care Patrol, Life Alert, Visiting Nurse Association, Aging and disability resource center, Mental Health Resources). Complete discharge paperwork. Follow up discharge calls, discharge surveys.

PARK VIEW HEALTH CENTER PRIORITY BASED BUDGETING PROGRAM INVENTORY

Catering and event planning- Internal & External	Volunteer brunch, friends of park view, master gardeners, annual community clean up volunteers, staff events per calendar year, new employee orientation lunch, comfort carts that include light meals/snack for family when loved one is actively passing. Guest meals to dine with loved one. Park View provides meal service activities for residents to include Tuesday summer cookouts for current residents and their guests, Veteran programs, holiday events- Christmas, New Years Eve, Valentine's Day, sporting events, car show, outdoor animals, trick/treat. scheduling for special events and set up, Christmas lights outside decorating, patio upkeep, flower planting and seasonal decorating on all neighborhoods. Park View Provided food service to outside community programs. Dinner provided daily to the Crisis Center. Annually day by day warming shelter. Partnering events- Aging and Disability Resource Center, Chamber of Commerce, Winnebago County Employee Picnic
Contracted Direct Care Staff	Contracted Nurses, aides or other positions that directly care for residents that help fill the open position gaps or ensure regulatory compliance to current residents at PVHC.
Contracted Services	Contracted company for All Lab processing - Phlebotomy services completed within the facility to avoid and minimize outside appointments. Contract for actual Lab processing and interpretation. Contracted company for all diagnostic services to include, X-ray, EKG, Doppler to avoid and minimize outside appointments. Contracted Company to provide required outside services to the residents such as Dentist, Dental Hygienist, Podiatrist, ophthalmologist, audiologist, beautician, massage therapist. Contracted service for Oxygen, Bi-pap, C-Pap, Tracheostomy Supplies. Staff clean and change tubing, bi-pap, c-pap, filling portable oxygen tanks. Contracted services to provide all prescribed medications to residents, regulated and required monthly chart reviews by a licensed pharmacist and recommend gradual dose reductions of psychotropics to physicians, contingency medication supply and routine audits. Also completes Drug Regime Reviews on all admissions. Contracted services to provide primary provider coverage, Physician/nurse practitioner services to current residents to include a medical director of the facility, which includes partnerships with MCO's (Managed Medicaid and Managed Medicare).

PARK VIEW HEALTH CENTER PRIORITY BASED BUDGETING PROGRAM INVENTORY

Corporate Compliance and Resident Rights	The organization has an established corporate compliance program and committee ensuring that the overall operations are run in a legal and ethical manner. Establish and maintain a system for routine/continuous identification and assessment of compliance risk areas by completing periodic audits and reviews of practices/documentation. Advocates and ensures resident rights are protected and upheld to maintain federal and state compliance. Provides education to staff, residents and families on resident rights. Lead resident council and coordinates resident voting.
Depreciation	Building Depreciation
Education & Advanced Training Programs	Park View health Center provides ongoing educational opportunities and certifications. State Approved Program for the C.N.A. Training Course, serve Safe for dietary staff, feeding assistant program to help assist with feeding residents, virtual dementia training for all new staff members and wound care certification. Advanced training is for: Nursing, Food Service and all staff. Required additional education regarding updated policies/regulations. Additional 6 hrs. annually. Required 12 hours of Continuing education credits for Certified Nursing Assistants, Required Annual Skill checks and regulatory trainings and competencies for all staff.
Emergency Management	Facility Emergency Preparedness plan to ensure the safety of all the residents within the facility. This include but is not limited to fire, evacuation, Shelter in place, all weather concerns and is based off of a Hazard assessment. The Community-based risk assessment which document potential hazards within the geographic area of the facility, the facility physical plant and the vulnerabilities and challenges that may impact the facility utilizing an all-hazards approach. In addition, the risk assessment evaluates the facility's ability to maintain continuity of operations, its ability to provide care and services, and its ability to secure required supplies and resources during an emergency or natural disaster. This risk assessment has been in incorporated Emergency Preparedness Plan.

PARK VIEW HEALTH CENTER PRIORITY BASED BUDGETING PROGRAM INVENTORY

Food & Clinical Nutrition Management	<p>Menu planning to ensure all residents meet recommended daily intakes of caloric, fat, protein and carbs based on therapeutic diet, fluids and internal feedings. Manage weights and impose interventions for those outside of parameters, manage lab results. Care Conference, Minimum Data Sets, coordinate and update doctors, family members and educate residents. Also coordinate with dialysis centers. Skin Integrity/concerns reviewed. Adaptive equipment needs reviewed and meets residents needs/ care planned. Providing therapeutic meals based on texture, consistency as ordered by physician. Snacks and supplements provided. Monitored therapeutic meals by a dietician. Completing inventory, ordering food supplies, equipment, deep and daily cleaning schedule, small equipment management, delivering neighborhood supplies- placemats, supplements, coffee, juice, condiments, snacks(dry/refrg/frozen) Food Safety: ensures proper Temps are reached and documented. Food and Nutrition Services is changing and updating the process from thermal carts to person centered dinning. Dietary staff dish meals on the neighborhoods instead of being warmed in the thermal cart on the neighborhood along with providing more options for resident preferences.</p>
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PARK VIEW HEALTH CENTER PRIORITY BASED BUDGETING PROGRAM INVENTORY

General Administration Functions	The care needs of the residents and the requirements of regulations rules and laws govern the needed policies and procedures. Policies and procedures for care are reviewed and updated at least annually and as needed with the introduction of new resident care needs, new technology or equipment, changes to standards of practice, or a change in the physical plant or environmental hazards. Manage the day-to-day operations of the departments, lead strategic planning efforts, respond to requests for information from elected officials, media, community groups, etc., prepare, post and distribute Park View's board meeting agendas and minutes, complete workplace accident and investigations, provide Notary Public services as needed, complete transcription and clerical services to support department staff.
Housekeeping	Ensures that resident rooms are cleaned daily. Ensures that neighborhood general areas, including kitchen, offices, laundry area, and bathing areas are clean. Helps assist when resident move within the facility. Obtains proper beds for the resident. Ensures the facility and resident rooms are kept in homelike environment by painting, covering nail holes and overall, aesthetically pleasing. Ensures the non-resident areas; Great Room, lobby and common toilets are cleaned regularly.
Infection Management	Encompasses both residents and staff: education, monitoring, tracking and trending, vaccinations, environmental services, National Safety Healthcare Network reporting, outbreak management and tracking/trending and ongoing education. Responsible for the respiratory protection program. Antibiotic stewardship program. Infection control audits to ensure correct personal protective equipment, Isolation carts, etc. are being used appropriately including enhanced barrier precautions.
Landscaping	General upkeep of PVHC grounds and parking lots.
Medical Records	Oversight of all resident medical records, scanning, filing, insurance updates and overflow record management. Development of regulated physician compliance visit schedules and maintaining compliance with Medicare certifications. Minimum Data Set resident assessment scheduling and submission to the state for each individual resident, new admissions and discharges.
Neighborhood activity programing	Activity Department coordinates: schedules and plans Exercise, News, Music, Reminisce, coffee clutch, crafts, baking/cooking, BINGO, Card games/ table games, iPad/computers, dine in's, movies, pet visits, trivia, one on one visits, daily announcements, birthday celebrations, Music and memory program. Activity staff provide and keep supplies organized for resident interest activities, which include Spiritual, social, patio, magazines/books, comfort care visits, computer/iPad, essential oils, indoor gardening, manicures, menu planning, newspapers and massage therapy.

PARK VIEW HEALTH CENTER PRIORITY BASED BUDGETING PROGRAM INVENTORY

Payroll and internal accounts	Enter call slip information into Dimensions. Verify Hours are correct, and pay is valid, before file is sent to Winnebago County Payroll for processing. Collects and reports on various services provided, hours worked, yearly financial information to Federal, State and other regulatory bodies. Collects, disburses funds for residents, tracks and reports on resident balances. Collects, disburses funds for donation, tracks and reports on donation balances
Personnel Actions	Coordination of departmental personnel actions including hiring, terminations, transfers, responsible for staff communications including the publication of Quarterly newsletters, conflict management and overseeing departments staff interactions including discipline evaluations. Create and distribute the staff event calendar for morale, update and post job postings on indeed or various hiring websites. Attend local hiring events to help with recruitment.
Public Relations	Community Networking to create external relationships along with community affiliation quality improvement for transition of care across medical facilities. Complete Facebook, indeed posting, Donation thank you letters, Newsletters- internal and external, Staff Calendar of events. Aurora's skilled nursing facility meetings, Oshkosh North- community program, Aging and Disability Resource Center, Dementia Virtual Tour, Interagency Meetings, Chamber of Commerce, Volunteer Ombudsman
Quality Assurance and Improvement (QAPI)	The QAPI process supports the vision and mission of Park View Health Center. It is a management process that is ongoing, multi-level, and facility wide. It encompasses all managerial, administrative, clinical, and environmental services, as well as the performance of outside (contracted or arranged) providers and supplies of care and services. The QAPI plan provides guidance for our overall quality improvement program. Focus areas will include all systems that affect the quality of life for the persons living and working in our organization. Outside data included is: 5-star rating and Quality Measures. Center of Medicare and Medicaid services mandated Regulation requirements at the Federal and State level. Division of Quality Assurance unannounced annual recertification for both Health and Life Safety and complaint surveys. Statement of Deficiencies issued, plans of correction submitted and if needed Informal Dispute resolution or civil money penalties. Park View investigates resident concerns, grievances and complaints. Social Services maintain grievance binder and ensure follow up is completed, provide Ombudsman and Division of Quality Assurance and regulatory state mandated information when requested, missing property, caregiver misconduct reporting to Division of Quality Assurance.

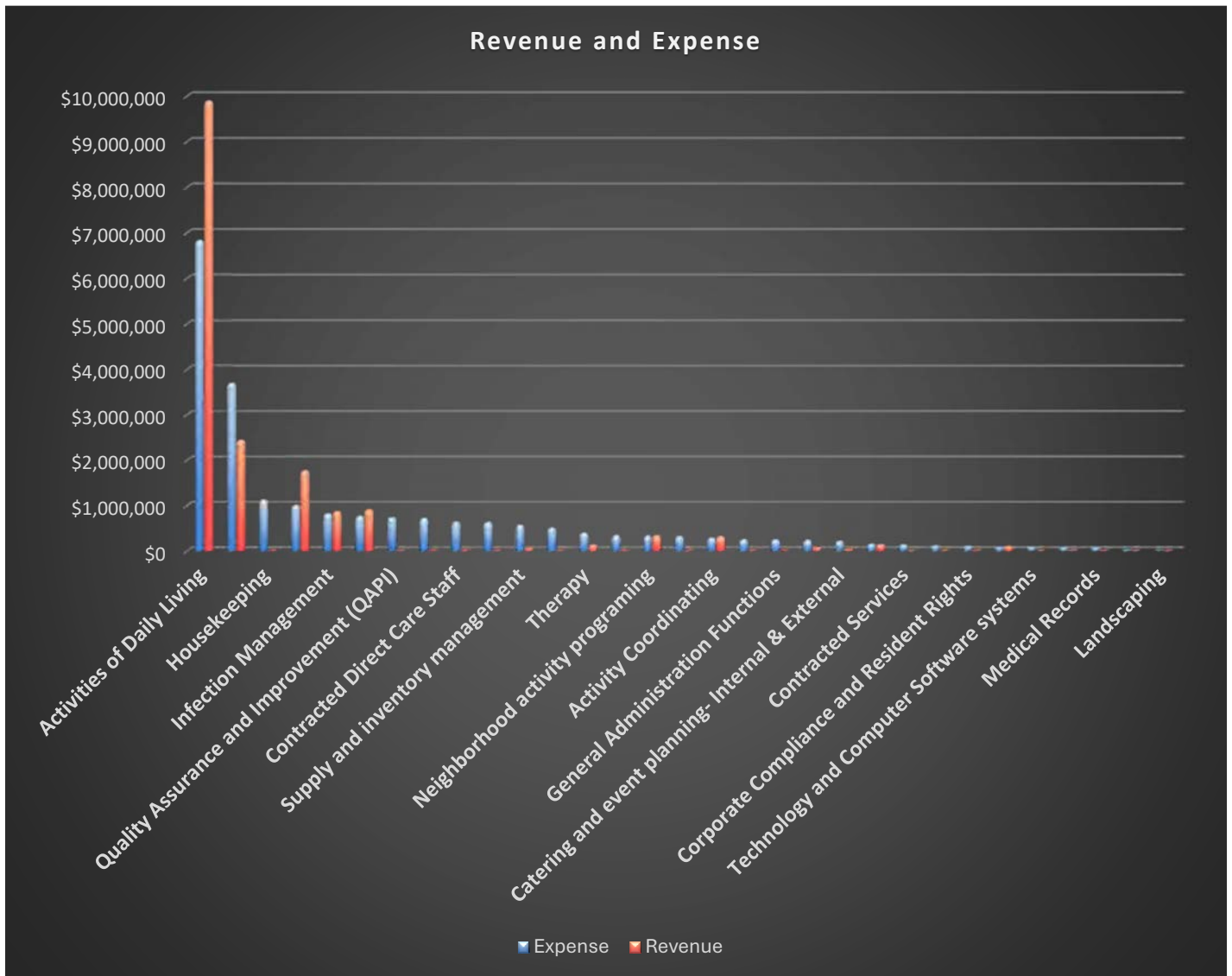
PARK VIEW HEALTH CENTER PRIORITY BASED BUDGETING PROGRAM INVENTORY

Skilled Nursing	<p>Park View Health Center may accept residents with, or current residents may develop common diseases, conditions, physical and cognitive disabilities, or combinations of conditions that require complex medical care and management by licensed nursing staff. This includes comprehensive care, monitoring and assessments. Nursing Services include but are not limited to medication administration, wound treatment and care, Care planning, behavior management, daily supportive nursing care etc. Bladder scanning can be completed prior to ensure proper urological care. The facility provides care to resident populations that may require unique or special care services such as Bariatric Care, Peritoneal Dialysis, Substance Abuse, Specialized Services. End of Life Support and Care to dying residents and their families - comfort care. Assistance and education with advanced directives management and creation. This includes social services, nursing and activities. Park View assists with resident medication management by providing daily medications that are prescribed by practitioners working in and out of the facility. Medications are provided by a contracted Pharmacy Service. Medications can include any route of administration, Oral, Intravenous, Intramuscular, Enteral, etc.</p>
Supply and inventory management	<p>Orders, tracks and distributes medical supplies used by the nursing staff. Orders and track and distribute non-medical supplies used throughout the facility. Tracks usage of purchases so that items are in stock when needed. Orders and tracks equipment used in the facility.</p>

PARK VIEW HEALTH CENTER PRIORITY BASED BUDGETING PROGRAM INVENTORY

Technology and Computer Software systems	Internal Technology services that are provided specifically within Park View Health Center used for daily functions within the facility. Kronos/Dimensions for scheduling and payroll services, Relias Learning for required ongoing education to staff with certifications,, R- Care Phones used for the resident call light system, ECS- Electronic Medical Records for all medical documentation, medication administration and regulated assessments, hospitality suite for meal preparation and planning, temp trac- all refrigerators/ freezers for mandatory temperature tracking , retherm carts for meal warming and meal service on all resident neighborhoods. Wander and Elopement Monitoring Services and Building Equipment for Care: R-Care System for Call lights, Secure Care system for residents with cognitive impairment to alert staff when resident is trying to leave a secured area of the building- stair wells, neighborhoods, main building. All exits are secured. The call light system alerts the staff when a resident needs assistance in various areas of the building.
Therapy	Services provided to the outside community members that are not residents of Park View: Speech, Occupational Therapy, Physical Therapy. Residents may discharge home and return for these outpatient services provided on-site. Internal Speech Therapy- including speech, cognition, swallowing safety including therapeutic diet management related to textures and consistency. Internal Physical Therapy: working with large muscle groups and large motor skills. Fall management/intervention including transfer status, bed mobility and range of motion and activities of daily living (getting dressed, toileting, repositioning self- in bed, in chair). Internal Occupational therapy: mall muscle groups and fine motor skills. Assess seating and positioning in wheelchair, daily activities of daily living (comb hair, brush teeth)
Transportation	Transports resident to and from appointments, transports new admissions, run blood work to lab, help with off site activities events.

Park View Health Center



Mission Statement

The leadership and staff of Park View Health Center are dedicated to serving residents in need of long-term care, short-term rehabilitation care, and specialized behavioral services, regardless of an individual's ability to pay at our award-winning, County-run care facility.

Education, Culture & Recreation

Summary By Division

UWO Fox Cities University

Extension Parks



Winnebago County

The Wave of the Future

SUMMARY BY DIVISION

	<u>Revenues</u>	<u>Expenses</u>	<u>Adjustments</u>	<u>Levy</u>
EDUCATION, CULTURE, & RECREATION				
UWO - Fox Cities Campus	\$ 123,206	\$ 210,412	\$ -	\$ 87,206
University Extension	64,596	754,696	-	690,100
Parks	405,444	1,854,573	-	1,449,129
Boat Launch	135,000	118,398	16,602	-
	<u>\$ 728,246</u>	<u>\$ 2,938,079</u>	<u>\$ 16,602</u>	<u>\$ 2,226,435</u>

UWO-FOX CITIES CAMPUS

General Fund – Department: 062
2025 BUDGET NARRATIVE

DEPARTMENT HEAD: Kurt Leibold
LOCATION: UWO-Fox Cities Campus
1478 Midway Road
Menasha, WI 54952

TELEPHONE: (920) 424-1300

Through an agreement made in 1959 with the State of Wisconsin, Winnebago and Outagamie Counties jointly own the buildings and grounds of the campus of the University of Wisconsin Oshkosh – Fox Cities. County funding provides for the maintenance and improvement of these campus facilities.

The University of Wisconsin Oshkosh – Fox Cities, delivers accessible and high-quality university education providing liberal arts and pre-professional instruction that engages students in baccalaureate and professional programs. This learning environment allows our students to seek and discover their potential for leadership, service, and responsible citizenship and encourages life-long learning. UWO- Fox Cities serves our community through civic engagement by providing access to information, knowledge and cultural enrichment opportunities. The campus web site is <https://uwosh.edu/fox>.

The decision to close the campus was announced in the summer of 2024. The campus will close at the end of the 2024/2025 school year.

Financial Summary				
UWO-Fox Cities Campus				
	2024	2024	2024	2025
	6-Month	12-Month	Adopted	Adopted
Items	Actual	Projected	Budget	Budget
Total Revenues	84,290	165,000	192,308	123,206
Labor	-	-	-	-
Travel	-	-	-	-
Capital	-	-	-	-
Other Expenditures	146,824	285,651	348,616	210,412
Total Expenditures	146,824	285,651	348,616	210,412
Levy			156,308	87,206

U.W. EXTENSION SERVICES

AREA EXTENSION DIRECTOR **

Land and Water
Outreach Program
Manager
(Statewide)**

HDR Educator: Family
Engagement &
Relationships*

Horticulture
Educator***

4-H Program
Coordinator*

FoodWise
Coordinator**
(4 county area)

Community
Development
Educator*
(Shared)

Administrativ
e Associate
IV(2)
Administrati
ve
Associate III

Grandparents Raising
Grandchildren
Coordinator (PT)

Regional Crops
Educator*

Educator – 4-H
Youth and Science

(2) FoodWise
Educators**

HDR Educator:
Financial
Management***

Regional Dairy
Educator*

Healthy
Communities
Coordinator**

* UW Position with County Supplement

** State or Grant funded position

*** UW Position with full county funding

UW - EXTENSION

General Fund – Department: 064 2025 BUDGET NARRATIVE

DEPARTMENT HEAD/

AREA EXTENSION DIRECTOR:

LOCATION:

Chris Viau

Winnebago County UW-Extension
James P. Coughlin Center

625 E. County Road Y, Suite 600

Oshkosh, WI 54901-9774

TELEPHONE:

(920) 232-1973

UW-Extension provides residents with access to university resources, engaging lifelong learners wherever they live and work. Educational programs support the community, organizations, youth, families, and agriculture and meet local needs by utilizing input from residents and community leaders throughout Winnebago County. The UW-Extension office has a contracted service agreement with UW-Madison, Division of Extension for the Extension Educators who are providing outreach educational services to the Winnebago County community.

Financial Summary						
University Extension						
		2024		2024		2025
		6-Month		12-Month		Adopted
Items		Actual		Projected		Budget
Total Revenues		32,987		56,260		64,596
Labor		147,047		301,918		316,981
Travel		1,677		11,205		11,200
Capital		-		-		-
Other Expenditures		136,814		361,124		426,515
Total Expenditures		285,538		674,247		754,696
Levy						690,100

UW-EXTENSION PRIORITY BASED BUDGETING PROGRAM INVENTORY

Program	Description
4-H Youth Outreach	In addition to local schools and youth organizations, youth outreach includes community events such as activities during the Winnebago County Fair, participating in various community parades, carnivals and agricultural events such as Lunch at the Farm, and June Dairy Month events. There also various youth network committees that share info and plan community events as the Oshkosh and Fox Cities Youth Coalitions
4-H Youth Program and Volunteer Management	The 4-H program leads and manages a full range of the 4-H programs including clubs, workshops, educational and leadership experiences, and camps. The 4-H program also recruits, trains, develops, and manages volunteers focused on helping youth develop life skills that promote ongoing community involvement and strengthen youth leadership development. This includes overseeing 4-H Clubs, 4-H Groups, 4-H Leaders Associations and committees and coordinating the process for youth and adult volunteer enrollment.
Agriculture Outreach- Crops & Soils	Extension Crops and Soils Outreach engages Agricultural producers, Industry professionals, and landowners throughout Winnebago County to make informed decisions and adopt management practices using locally relevant research and evidence based knowledge in the areas of Forage and Grain Production and Management, Emerging Crops, soils, Nutrient management and soil Health.
Agriculture Outreach- Dairy	Extension Dairy Outreach engages Individuals to make informed decisions and adopt management practices that will improve 1.) farm economic viability, through productivity and efficiency, and 2.) environmental sustainability, while prioritizing wellbeing/welfare and food safety. Extension Outreach focuses on Reproduction and Genetics, Nutrition, and Facility Development/Emerging Technologies.
Community Development Outreach	Community Development focuses on two areas: direct and targeted business development support and entrepreneurial ecosystem development. Specific actions include: conducting, analyzing, and reporting data from the Wisconsin Economic Survey; publishing WIndicators and The Wisconsin Economy Series, hosting lunch-n-learn webinars, economic development summits, and regional dissemination meetings providing technical assistance to our community, county, and state partners; participating in invited presentations from communities, regional, and national partners; engaging in comprehensive economic development planning; and contributing to the community of science and academic scholarship

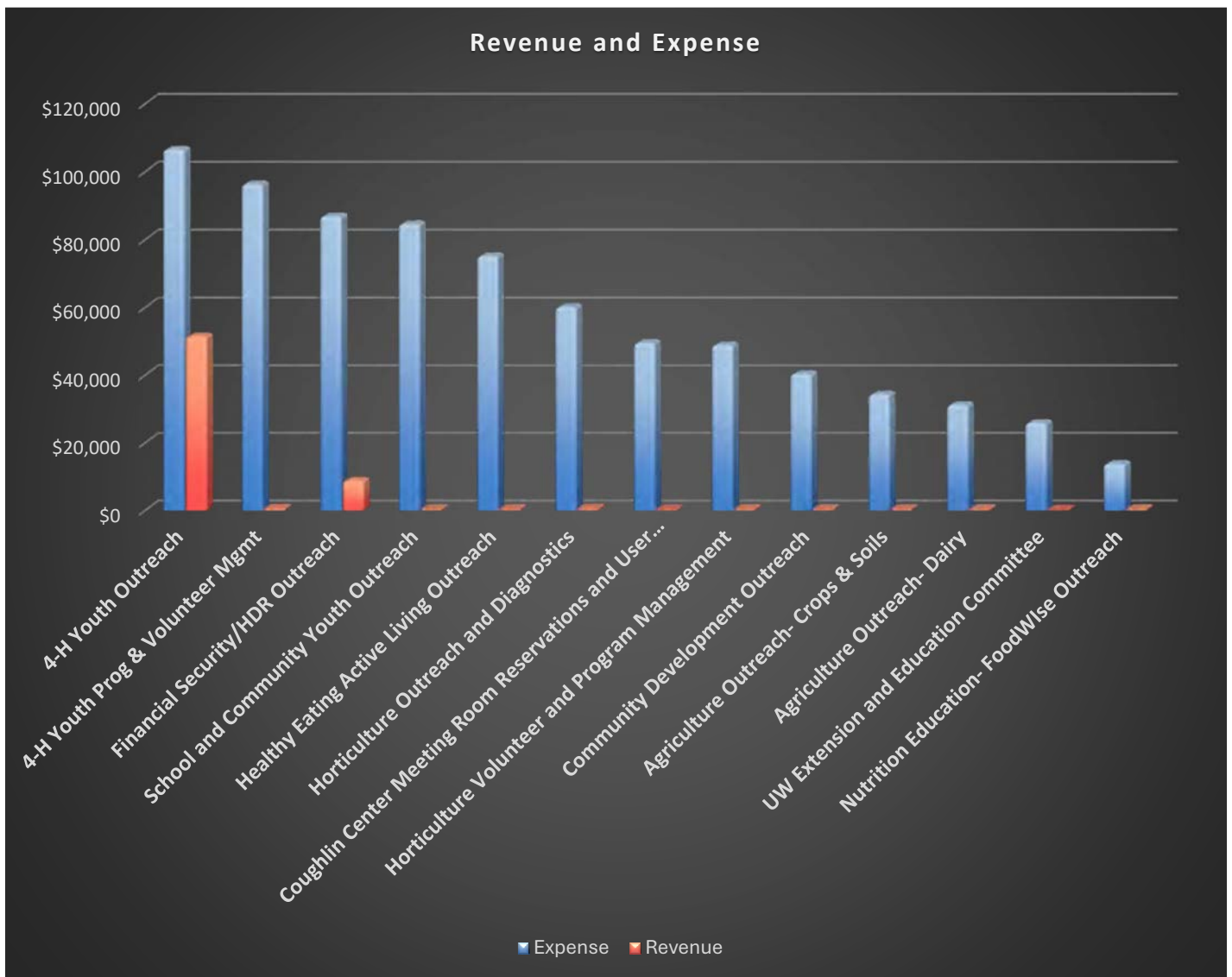
UW-EXTENSION PRIORITY BASED BUDGETING PROGRAM INVENTORY

Coughlin Center Meeting Room Reservations and User Support	A primary point of contact to the users of the Coughlin Center Meeting Rooms, Extension staff intake and manage reservations, engage with reservation contacts regarding space needs, technology set-up, and clean-up. Additionally, staff are liaisons to internal departments, including facilities regarding special requests, cleaning, maintenance, and upkeep. Extension staff triage, order and process payments for meeting room supplies and equipment.
Financial Security/HDR Outreach	Extension Educators provide the tools Wisconsinites need to thrive as well-rounded, capable individuals and families. Our programs help families put technology, mindfulness, and financial awareness to use. Extension's Financial Education program helps families and individuals across the state achieve financial well being – keeping pace with day-to-day expenses, reaching financial goals, planning for life's unexpected events, and securing their financial future.
Healthy Eating Active Living Outreach	Healthy living, optimal nutrition (including food safety & security) and physical activity are the cornerstones of life-long prevention of chronic diseases that promote vibrant health. Chronic disease is rarely cured, it worsens over time, can lead to a disability, and is very costly. Direct Ed Programs include Aging Mastery, Dining with Diabetes and Food Security Education. Support of the Strongbodies program by supporting an increase in capacity. Active membership in community coalitions sharing research and evidence based resources and programs.
Horticulture Outreach and Diagnostics	Program efforts include Horticulture Diagnostics- Staff and volunteers provide identification and resources to common lawn and garden issues utilizing University Research and Best Practices. Direct Education outreach using in person, virtual, and hybrid formats. audiences will include consumers throughout Winnebago county, who are seeking locally-relevant research- and evidence-based knowledge relating to horticulture topics.
Horticulture Volunteer and Program Management	Oversight and management of Extension Volunteers working under the direction of the Horticulture Educator for Horticulture Outreach. Assist Master Gardeners with questions about compliance and membership status in the organization.

UW-EXTENSION PRIORITY BASED BUDGETING PROGRAM INVENTORY

Nutrition Education-FoodWise Outreach	<p>FoodWise staff in Winnebago County:</p> <p>Increase WIC and EBT redemption rates at local Farmers Market by collaborating with the market managers and promoting EBT at the market to program participants at locations such as Food Pantries and WIC.</p> <p>Increase access to nutritious foods for limited resources families and individuals by implementing and maintaining at least three community gardens and establish coalitions focusing on Food Security and Hunger in our communities.</p> <p>Support schools on updating their school wellness policy and practices to increase positive nutrition and physical activity behaviors among students, and will discuss ways to center equity with these schools.</p>
School and Community Youth Outreach	<p>4-H Educators cultivate collaborative efforts and partnerships with other organizations to expand 4-H programming opportunities by bringing the 4-H opportunity to county school districts and youth organizations that may not otherwise be able to attend a traditional community 4-H club meeting. Examples of such programming are the in- classroom ChickQuest program and various hands-on STEM after school activities.</p>
UW Extension and Education Committee	<p>Prepare for and attend County Board and committee meetings; draft legislation and supporting materials; provide information and answer questions.</p>

UW Extension



Mission Statement

UW-Extension carries out the Wisconsin Idea by providing residents with access to university resources, engaging lifelong learners wherever they live and work. Educational programs support the community, organizations, youth, families, and agriculture and meet local needs.

PARKS

DIRECTOR OF PARKS AND EXPO CENTER

(2) Parks Ranger**
(Boat Landing-Parking
Permit Program)

Parks and Expo Grounds
Manager

Expo Manager

Program and Marketing
Coordinator

Foreman

(2 PT) Parks Caretaker

(4) Parks Caretaker
(9) Seasonal Laborer**

** Unclassified Position

PARKS

General Fund – Division: 065 2025 BUDGET NARRATIVE

DEPARTMENT HEAD: Adam Breest
LOCATION: Winnebago County Parks Department
 James P. Coughlin Center
 625 East County Road Y, Suite 500
 Oshkosh, WI 54901
TELEPHONE: (920) 232-1961

The Parks system provides for the physical maintenance and development of County-owned park lands; facilitate recreational programming; promote and encourage the recreational use of the County-owned park lands and facilities; provide access to, and navigation aids for, the major bodies of water; provide multi-use recreation trails; and promote the use of the County Exposition grounds for the annual County Fair and other special events.

Boat Landing – Department 070:

The Boat Landing Fee program is a program that started several years ago. The County instituted a fee for people to launch boats onto Winnebago County waterways. The intent of this was to establish a program that would fund the maintenance of the boat launch's, docks and other boating related facilities therefore removing it from the general tax levy.

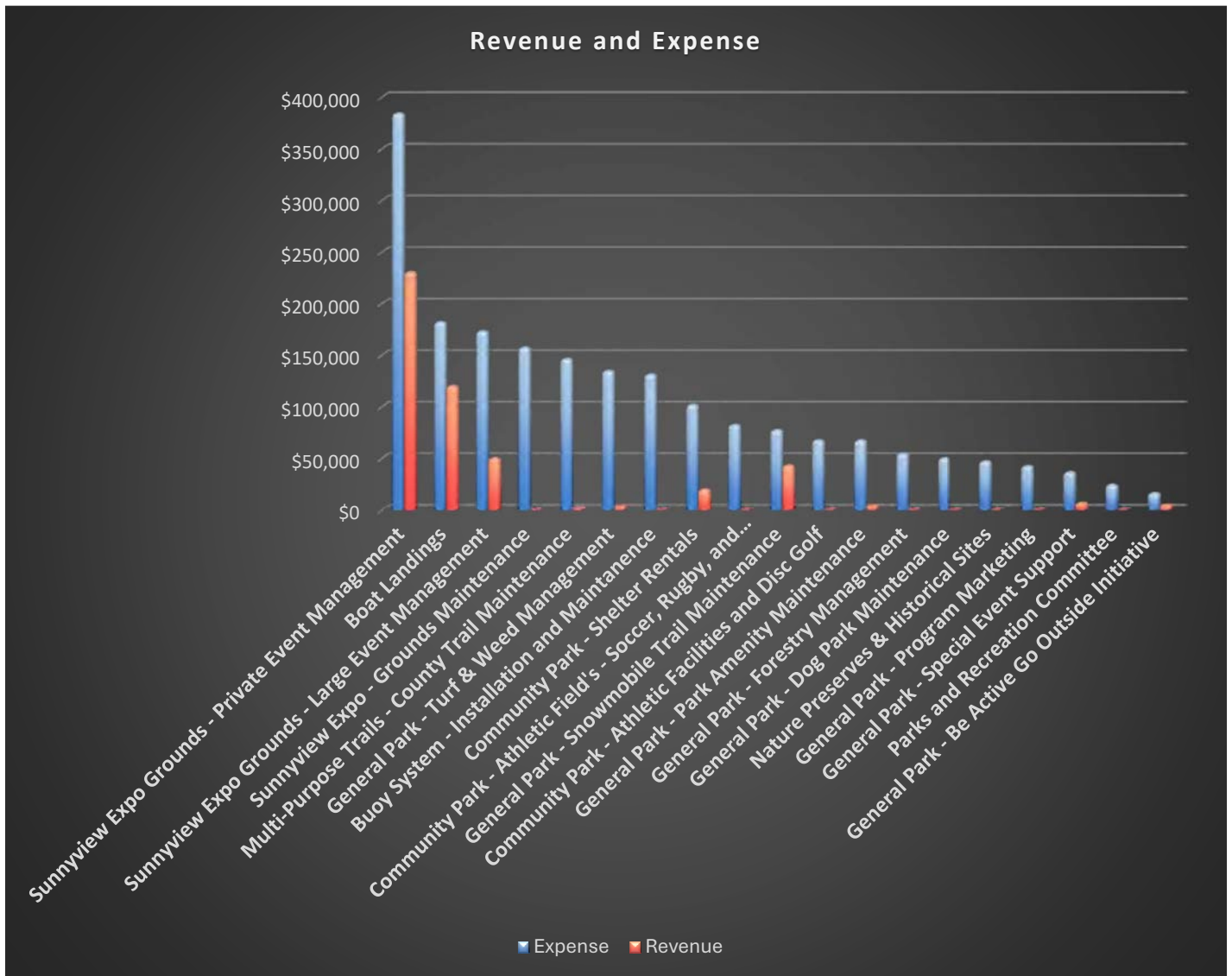
Financial Summary				
Parks (Excludes Boat Launch)				
	2024	2024	2024	2025
	6-Month	12-Month	Adopted	Adopted
Items	Actual	Projected	Budget	Budget
Total Revenues	145,360	393,945	363,244	405,444
Labor	482,762	1,008,903	1,028,012	1,080,556
Travel	3,240	4,500	4,600	4,600
Capital	28,791	53,316	55,000	19,000
Other Expenditures	344,530	780,686	729,240	750,417
Total Expenditures	859,323	1,847,405	1,816,852	1,854,573
Levy			1,453,608	1,449,129

PARKS PRIORITY BASED BUDGETING PROGRAM INVENTORY

Program	Description
Boat Landings	Mowing, trimming, fertilizing, irrigation, weed control, installing docks, portable toilets, and cleanup of the property.
Buoy System - Installation and Maintenance	Installation, removal, and maintenance of over 80 navigational buoys located on Lake Winnebago County, Lake Poygan, and Lake Butte des Morts.
Community Park - Athletic Facilities and Disc Golf	Preparation of athletic facilities and courts such as installing of tennis and basketball nets and disc golf course management.
Community Park - Athletic Field's - Soccer, Rugby, and Softball	Preparation of athletic fields the include more green space. Mowing for a game, irrigation systems, etc. Regular maintenance of the fields and courts located in the Community Park.
Community Park - Shelter Rentals	Maintenance for shelter rentals and the Community Park.
General Park - Be Active Go Outside Initiative	Providing programs such as BAGO (Be Active Go Outside) and other programming opportunities within the County Park System.
General Park - Dog Park Maintenance	Clean and maintain the dog parks located in Oshkosh and Fox Crossings. This includes mowing, portable toilets, water service, lighting, and other maintenance.
General Park - Forestry Management	Tree inventory, inspections and risk assessment of trees, chipping, removing, trimming, and planting new trees throughout all County Park property.
General Park - Park Amenity Maintenance	Installation and maintenance of park amenities. These include but are not limited to playgrounds, water fountains, signs, and kiosks. Removal of graffiti and repair and replacement of park surfaces features and equipment.
General Park - Program Marketing	Promote parks and recreation programs and services, including preparing facility brochures, monthly newsletters, radio interviews, and more.
General Park - Snowmobile Trail Maintenance	Maintenance performed in the winter months for the 144 miles of snowmobile trails located in Winnebago County.
General Park - Special Event Support	Provide staff equipment and other resources through our special event permit process for community events located at the Community Park.
General Park - Turf & Weed Management	Manage turf in parks, including fertilization, aeration, pest control, reseeding and sod placement, and cyclical mowing. Eliminate existing weeds and prevent growth of new weeds at parks and public buildings and facilities. Plow park properties and Coughlin Building.
Multi-Purpose Trails - County Trail Maintenance	Mowing, trail repairs, tree/brush clearing, sign repair, and other maintenance tasks related to maintaining the WIOUWASH, Mascoutin, and other County Park Trails.
Nature Preserves & Historical Sites	Maintenance activities at the Waukau Dam, Waukau Creek, Lasley Point, and Shangri La Nature Preserves.
Parks and Recreation Committee	Prepare for and attend County Board and committee meetings; draft legislation and supporting materials; provide information and answer

	questions.
Sunnyview Expo Grounds - Large Event Management	Management and maintenance activities for large events at the Sunnyview Exposition Center such as Lifest, PGI, and County Fair.
Sunnyview Expo - Grounds Maintenance	Mowing, trimming, fertilizing, irrigation, weed control, and cleanup of the property. Plow Sunnyview Exposition Center.
Sunnyview Expo Grounds - Private Event Management	Setup, take down, clean out stalls, and activities directly associated with events located at the Sunnyview Exposition Center.

Parks



Mission Statement

County Parks provide for the physical maintenance and development of county-owned park lands; facilitate recreational programming; promote and encourage the recreational use of the park lands and facilities

Conservation & Development

Summary By Division

Register of Deeds Planning,
Zoning, GIS Land & Water
Conservation



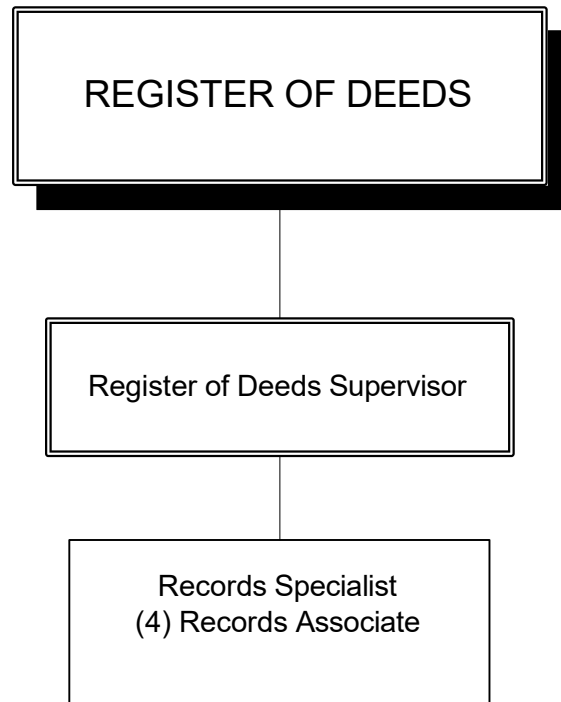
Winnebago County

The Wave of the Future

SUMMARY BY DIVISION

	<u>Revenues</u>	<u>Expenses</u>	<u>Adjustments</u>	<u>Levy</u>
CONSERVATION & DEVELOPMENT				
Register of Deeds	\$ 1,088,000	\$ 681,955	\$ -	\$ (406,045)
Planning	399,825	1,274,175	-	874,350
Property Lister	600	220,399	-	219,799
Land Records Modernization	262,258	375,384	(113,126)	-
Land & Water Conservation	1,109,345	1,885,875	(47,500)	729,030
	<u>\$ 2,860,028</u>	<u>\$ 4,437,788</u>	<u>\$(160,626)</u>	<u>\$ 1,417,134</u>

REGISTER OF DEEDS



REGISTER OF DEEDS

General Fund – Department: 080
2025 BUDGET NARRATIVE

DEPARTMENT HEAD: Natalie Strohmeyer
LOCATION: Winnebago County Register of Deeds
David W. Albrecht Administration Building
112 Otter Avenue, Room 108
Oshkosh, WI 54901
TELEPHONE: (920) 232-3393

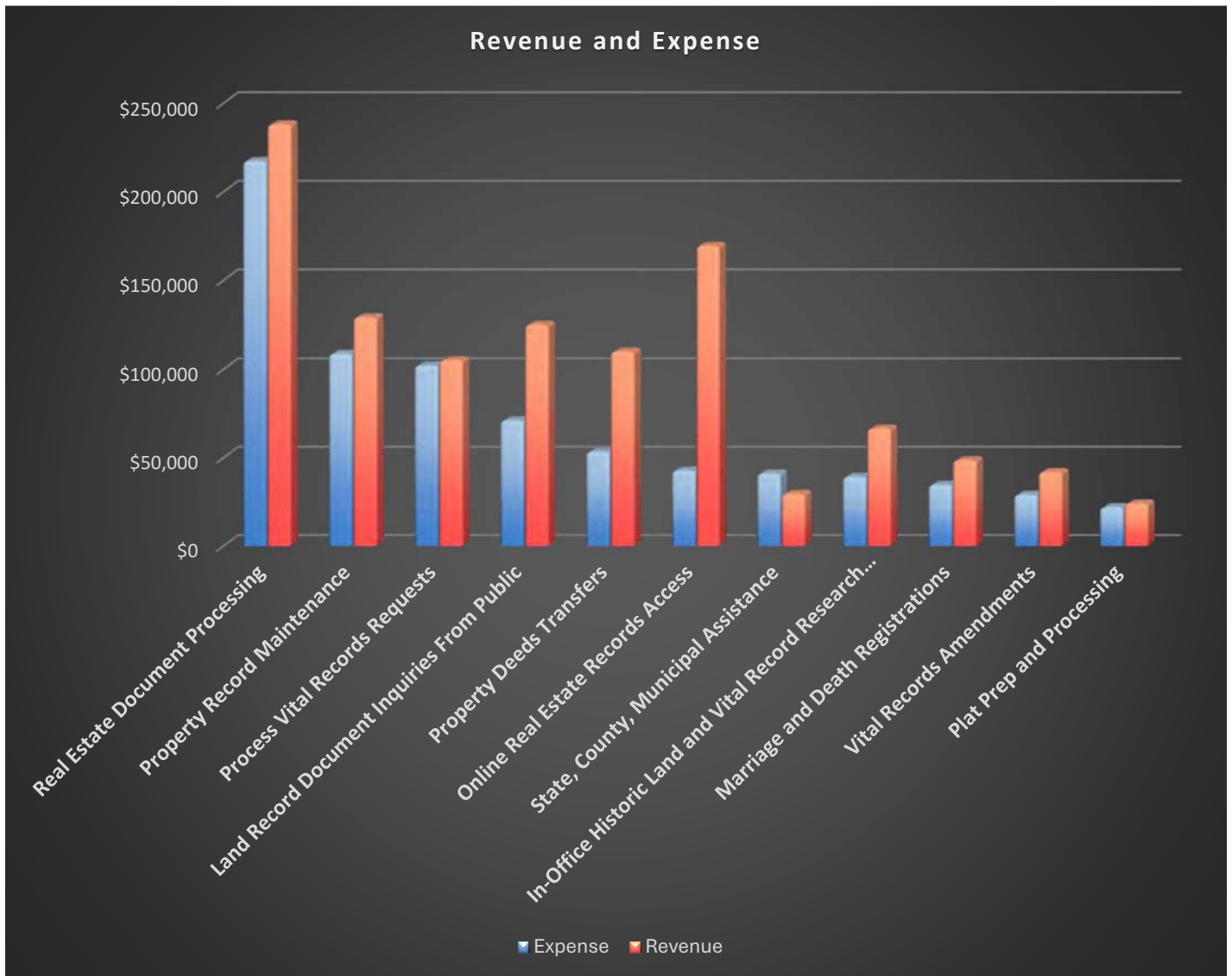
Winnebago County Register of Deeds serves as the official county repository for land records and vital records. The office provides permanent storage, accurate indexing, and convenient public access for all real estate documents, federal tax liens, military discharges, vital records, and other instruments entitled to be recorded, as directed by the statutes.

Financial Summary						
Register of Deeds						
		2024		2024		2025
		6-Month		12-Month		Adopted
Items		Actual		Projected		Budget
Total Revenues		541,329		1,072,500		1,088,000
Labor		261,532		550,402		579,805
Travel		1,128		2,275		2,565
Capital		-		-		-
Other Expenditures		39,788		88,746		99,585
Total Expenditures		302,448		641,423		681,955
Levy						(406,045)
					(408,577)	

REGISTER OF DEEDS PRIORITY BASED BUDGETING PROGRAM INVENTORY

Program	Description
In-Office Historic Land and Vital Record Research Assistance	Assist constituents in-office with searching historical records. Schedule appointments times, verify identity if required. Give guidance on navigating county databases and answer search related questions.
Land Record Document Inquiries From Public	Assist attorneys, banks, real estate professionals, and general public with locating recorded documents related to land ownership and other real estate information.
Marriage and Death Registrations	Register new marriage and death records. Work with County Clerk, Clerk of Courts, Officiants, Funeral Directors and State Vital Records office to verify information and correct errors prior to registration. Scan marriage worksheets into State Vital Records system.
Online Real Estate Records Access	Administer and manage online services (remote access to county land records). Setup and maintenance of subscriber database. Monitor and adjust customers escrow accounts. Monitor temporary customer accounts. Review and prepare customer contracts.
Plat Prep and Processing	Review subdivision plats, transportation project plats, condominiums, declarations, and addenda for compliance with state statutes and County requirements. Scan, record, and index plats once approved. Report recording info to State Plat Review.
Process Vital Records Requests	Process requests for Birth, Death, Marriage, Divorce records including historic records not issued from State Vital Record System. Verify applicants' identities and related documentation to establish Direct Tangible Interest for certified records. Scan and maintain searchable database of all applications. Verify and document all security paper usage and destruction.
Property Deeds Transfers	Assist customers with recording of deeds and non-probate transfers. Provide necessary forms, assist in determining current title, guidance on compliance with Department of Revenue and recording requirements.
Property Record Maintenance	Maintain property record database. Ongoing back-indexing projects to improve accuracy of tract index and enhance document image quality.
Real Estate Document Processing	Review Real Estate documents for statutory compliance. Scan, record, index, verify, and electronically return documents to submitter. Create and maintain database of customers to facilitate electronic document return.
State, County, Municipal Assistance	Provide assistance to Veterans Services, Department of Human Services, Child Support, Coroner, and District Attorney in obtaining Vital records and related information. Assist various county offices, local municipalities and state entities with recording Land Documents and related research.
Vital Records Amendments	Assist with amendments to vital records. Work with State Vital Records Office to facilitate amendments on behalf of the public.

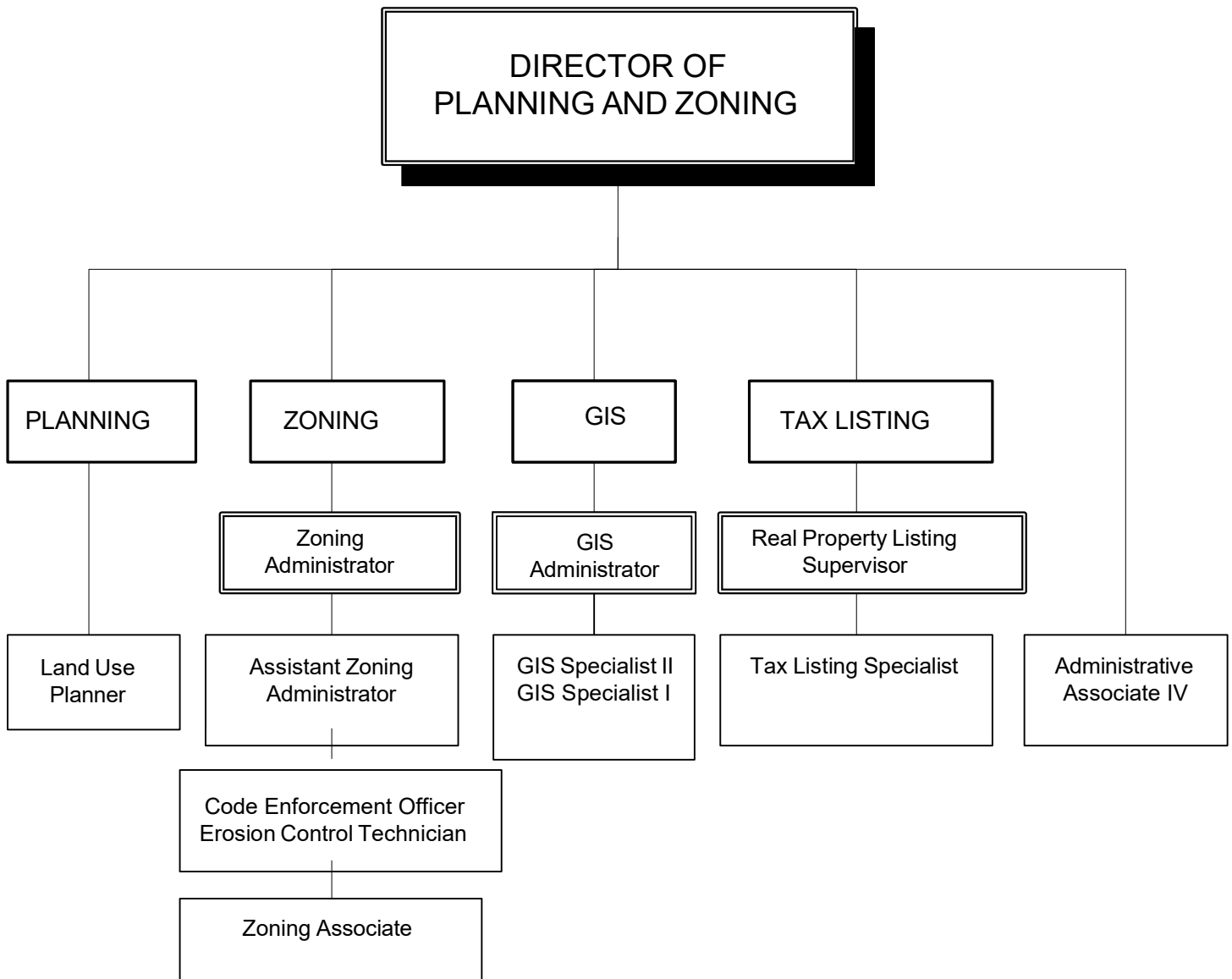
Register of Deeds



Mission Statement

Register of Deeds serves as the official county repository for land records and vital records. We provide permanent storage, accurate indexing, and convenient public access for all documents.

PLANNING AND ZONING



PLANNING & ZONING

General Fund – Division: 086
2025 BUDGET NARRATIVE

DEPARTMENT HEAD: Jerry Bougie

LOCATION: Winnebago County Planning & Zoning
David Albrecht Administration Building
112 Otter Avenue, Third Floor
Oshkosh, WI 54901

TELEPHONE: (920) 232-3340

NOTE: This section contains Planning, Zoning, Geographic Information Systems (GIS), Property Lister, and Land Records Modernization.

All of these areas report to the Planning Director. The financial information for Planning excludes the Property Lister from the totals. The Property Lister data is shown separately because it is a special apportionment.

The department works to ensure sound land use growth by implementing the goals of the Winnebago County Comprehensive Plan and providing comprehensive and technical planning assistance to Winnebago County's committees, departments and political subdivisions. The staff promote Winnebago County as a good place to live and do business and implement land record modernization technology to reduce the cost of general-purpose government and provide better and more efficient access to land records for the public.

The Property Lister is a special apportionment levy and is not levied to all municipalities of the County. As such we must reserve any unused funds from that department at year end and carry them forward to be applied against the Property Lister levy in the succeeding or future years. A schedule of significant changes follows. A fund balance roll-forward schedule can be viewed in the Overview section of the budget book. It is listed as Fund Projections in the table of contents.

The Land Records Modernization (LRM) Fund is a separate fund created under Wisconsin Statutes which receives money when people register documents at the Register of Deeds office. Monies accumulated in this fund can be used for land records modernization project costs which can include equipment and software purchases as well as training in their use. The funds can also be used to retire debt incurred to purchase and install these systems.

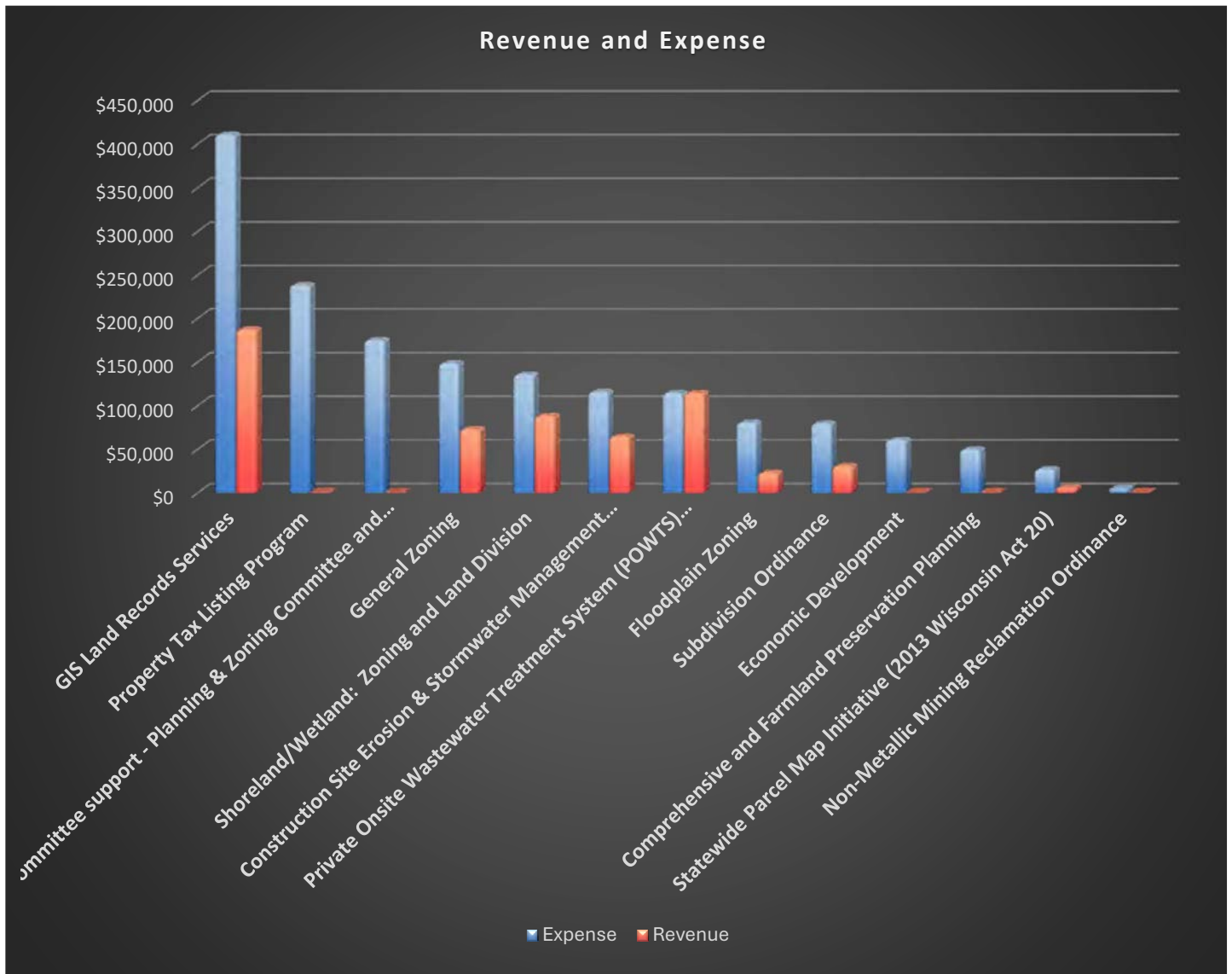
Financial Summary				
Planning & Zoning (Excludes Property Lister)				
	2024	2024	2024	2025
	6-Month	12-Month	Adopted	Adopted
Items	Actual	Projected	Budget	Budget
Total Revenues	211,135	344,863	364,610	399,825
Labor	577,447	1,156,981	1,191,745	1,211,711
Travel	4,431	6,530	5,875	6,855
Capital	-	-	-	-
Other Expenditures	17,564	35,386	41,709	55,609
Total Expenditures	599,442	1,198,897	1,239,329	1,274,175
Levy			874,719	874,350

PLANNING & ZONING PRIORITY BASED BUDGETING PROGRAM INVENTORY

Program	Description
Committee support - Planning & Zoning Committee and Board of Adjustment	Staff support to prepare agenda and materials for Committee meetings (meetings include Public Hearing, Deliberative, Viewing, Planning meetings for P&Z Committee and BOA) including staff time preparing reports and documents and staff time attending Committee meetings. The Planning and Zoning Committee and Board of Adjustment is authorized under Wis. Stat. Chapters 59.69 and 59.694, respectively.
Comprehensive and Farmland Preservation Planning	Administers State Mandated Comprehensive Planning and Farmland Preservation Planning program (Plan and Ordinance) pursuant to Chapters 66.1001 and 91 Wis. Stats. and codified in Chapters 22 and 23, County General Code.
Construction Site Erosion & Stormwater Management Ordinance	Administers and enforces State Mandated Ordinance for Erosion Control and Stormwater Management in all unincorporated areas, (except Town of Omro) pursuant to NR-151.13(2) and NR-216, Wis. Admin. Code, and Chapters 59.693, 101.65(1)(a) and 101.653, Wis. Stats., and codified in Chapter 23.15 County General Code.
Economic Development	Administers and coordinates Economic Development Functions for the County via the Industrial Development Board (IDB) pursuant to the IDB's adopted Articles of Incorporation, Bylaws, and Policies for its loan and grant programs pursuant to Wisconsin Statute Chapters 59.57 (Economic and Industrial Development) and 181 (Nonstock Corporations).
Floodplain Zoning	Administers and enforces State Mandated Floodplain Zoning in the unincorporated areas of the County pursuant to Chapters 59.69, 59.692 and 87.30, Wis. Stats., and Wis. Admin Code NR-116 and codified in Chapters 23 and 26 County General Code.
General Zoning	Administers and enforces General Zoning for 4 Towns (Algoma, Neenah, Nekimi, Omro) and the designated navigable airspace in proximity to Wittman Airport pursuant to Chapters Chapters 23 and 24, County General Code and Chapters 59.69, and 114.136 Wis. Stats.
GIS Land Records Services	Creates, disseminates, supports and maintains Public facing GIS applications and custom digital land information products to assist end-users both internally and externally to the County including other county departments, the development community, local communities and the general public. The program provides end-users with tools to access a variety of land and property records information. Land Information is prepared and implemented in accordance with the Countywide Plan for Land Records Modernization and County Land Records Ordinance which allows for participation in the Wisconsin Land Information Program (WLIP) pursuant to Chapter 59.72(3)(b), Chapters 16.967, 59.52(2), 59.69, 59.45, and 59.72 Wis. Stats. and codified in Chapter 8.05 County General Code. Also provides services for the 980 Committee as required by state mandate.

Non-Metallic Mining Reclamation Ordinance	Administers and enforces State Mandated Ordinance for Non-metallic Mining Reclamation in all unincorporated areas of the County pursuant to Chapter 295 Wis. Stats., and Wis. Admin. Code NR-135 and codified in Chapter 20, County General Code.
Private Onsite Wastewater Treatment System (POWTS) Program	Administers and enforces State Mandated POWTS Ordinance and Maintenance program in the unincorporated areas of the County pursuant to Chapters 59.70(5) & 145, Wis. Stats, and Chapters 383 & 391, Wis. Admin Code and codified in Chapter 16 County General Code.
Property Tax Listing Program	Performs Property Lister functions in accordance with Chapter 70.09, Wis. Stats. Conducts ongoing research and updating of property related documents, prepares and coordinates with local communities and assessors for the annual tax and assessment work rolls for local Boards of Review, coordinates submittal of statement of assessments to State Dept. of Revenue and calculates, prepares and generates annual tax bills for 18 municipalities in the County.
Shoreland/Wetland: Zoning and Land Division	Administers and enforces State Mandated Shoreland/Wetland Zoning and Land Division (subdivisions and csm's) in the unincorporated areas of the County pursuant to Chapters 59.692, 59.69, 281.31, 236.45 Wis. Stats. and Wisconsin Admin Code NR-115 and codified in Chapters 18, 23 and 27, County General Code.
Statewide Parcel Map Initiative (2013 Wisconsin Act 20)	Provides GIS support and maintenance for County compliance with Wisconsin ACT 20 and chapters 16.967(3)(h) and 16.967(7), Wis. Stats. for the Wisconsin Land Information Program.
Subdivision Ordinance	Administers and enforces Land Division Ordinance (Certified Survey Maps (CSM's) and Subdivision Plats) in the unincorporated areas of the County, as well as plat objecting authority within incorporated areas, pursuant to Chapter 18 County General Code and Chapter 236, Wis. Stats.

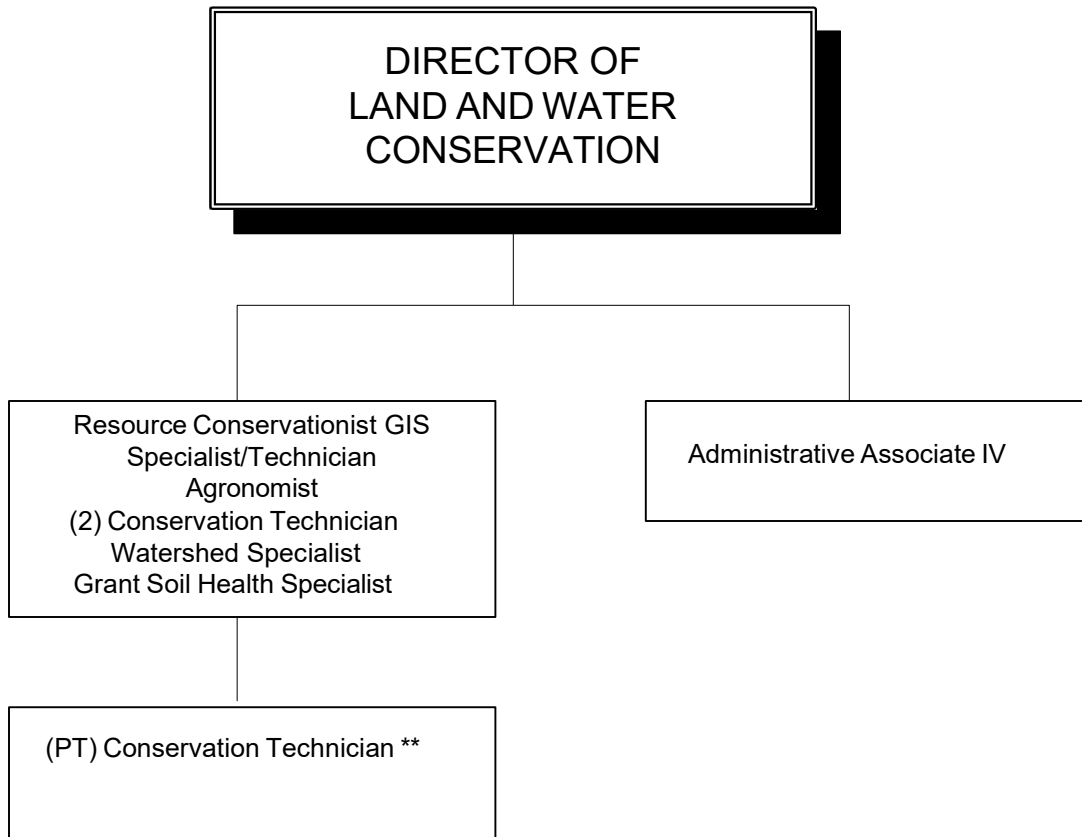
Planning & Zoning



Mission Statement

The Office of Planning, Zoning, GIS and Property Listing serves to ensure sound land use growth by implementing the goals of the comprehensive plan and providing comprehensive and technical assistance to all committees, departments and political subdivisions.

LAND AND WATER CONSERVATION



** Unclassified Position

LAND & WATER CONSERVATION

General Fund – Department: 082

2025 BUDGET NARRATIVE

DEPARTMENT HEAD: Chad M. Casper
LOCATION: Winnebago County Land & Water Conservation
 James P. Coughlin Center
 625 East County Road Y, Suite 100
 Oshkosh, WI 54901
TELEPHONE: (920) 232-1951

The Land and Water Conservation Department provides a full range of professional services in the planning, design, and implementation of programs and projects that protect, restore, and sustain the natural resources of Winnebago County.

Financial Summary				
Land & Water Conservation				
	2024	2024	2024	2025
	6-Month	12-Month	Adopted	Adopted
Items	Actual	Projected	Budget	Budget
Total Revenues	70,303	768,056	754,818	1,109,345
Labor	405,875	834,260	853,361	877,521
Travel	3,106	6,350	6,945	6,350
Capital	-	-	-	47,500
Other Expenditures	114,268	731,873	610,579	954,504
Total Expenditures	523,249	1,572,483	1,470,885	1,885,875
Levy prior to fund balance adjustment			716,067	776,530
Unassigned general fund balance applied			-	(47,500)
Net Levy after fund balance adjustment			716,067	729,030

LAND & WATER CONSERVATION PRIORITY BASED BUDGETING PROGRAM INVENTORY

Program	Description
Conservation Reserve Enhancement Program (CREP)	CREP is a program that offers State and Federal financial incentives to property owners who voluntarily agree to install grass buffers along stream corridors. The LWCD staff are responsible for completing the state contracts, assisting in layout and mapping of the buffer, and providing state incentive and practice payments to participating landowners.
County Board and Committee Support	Prepare for and attend County Board and committee meetings; draft legislation and supporting materials; provide information and answer questions.
Farmland Preservation Program (FPP)	FPP helps local governments preserve farmland through local exclusive agricultural zoning, and to provide tax relief to participating landowners that meet the requirements of the program. The LWCD is responsible for annual landowner conservation plan certification, land ownership certificate verification and program compliance field monitoring.
Information & Education (I & E)	Coordinate & conduct I & E efforts including presentations, social media, demo projects, farmer training classes, Conservation Field Days, Soil Health Challenge, Town meetings and overall LWCD awareness presentations to landowners, local and regional organizations and industries. Provide assistance with Nutrient Management Plan development, training, classes and review.
Livestock Waste Management Ordinance - Chapter 13	Chapter 13 is to assure the safe handling and spreading of livestock waste as well as to regulate the location, design, construction, alteration, operation, and maintenance of all livestock facilities and livestock waste transfer and storage facilities; and to regulate the abandonment/closure of livestock waste transfer and storage facilities.
LWCD Spirit Fund Program (SFP)	The LWCD SFP allocated funding for the support of BMPs and specific LCC approved programs that protect surface water and groundwater, reduce soil erosion and educate and/or demonstrate the importance of resource protection.
Mapping & Spatial Analysis & Drone/UAV Management	Provide overall GIS map support to all aspects of LWCD projects (and some support for other departments). Includes hard copy map production, online map and app development, creation of mobile apps for field data collection, spatial analysis and county plat book production. Manage all aspects of the drone program including hardware, software, pilot certification, training, operations and product development.
Multi-Discharger Variance (MDV)	The MDV extends the timeline for point sources to comply with low-level phosphorus limits. Counties have access to financial resources for nonpoint source pollution control activities.

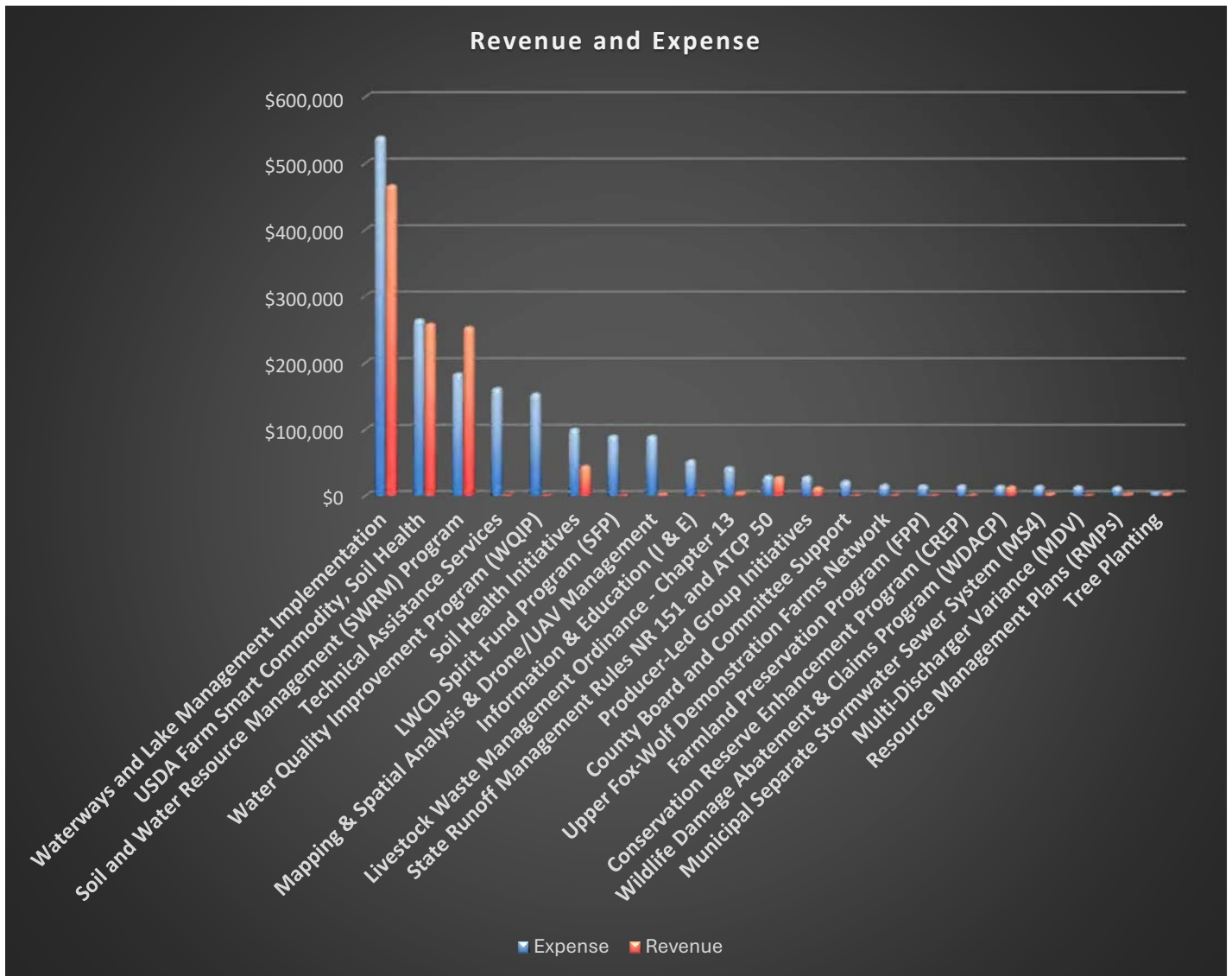
LAND & WATER CONSERVATION PRIORITY BASED BUDGETING PROGRAM INVENTORY

Municipal Separate Stormwater Sewer System (MS4)	The LWCD ensures compliance with the State MS4 permit requirements (NR 216) and recognize any installed BMPs for their pollutant load reductions. LWCD is responsible for the management and administration of Chapter 14, Illicit Discharge and Illicit Connection Ordinance as part of the Winnebago County WDNR MS4 Permit. The LWCD administers the State MS4 permit requirements on behalf of the Hwy. Dept.
Producer-Led Group Initiatives	Administration of a Producer-Led group(s) in the county. These efforts work to improve soil and water quality by supporting and advancing producer-led solutions that increase on-the-ground practices and farmer participation in local watershed efforts.
Resource Management Plans (RMPs)	Development and updates of RMPs: County Land & Water Resource Management Plan (State mandated), Winnebago Waterways Lake Management Plan, 9KE watershed plans and MDV watershed plans.
Soil and Water Resource Management (SWRM) Program	The Department of Agriculture, Trade and Consumer Protection (DATCP) administers Wisconsin's SWRM Program under the provisions of Chapter 92 WI Stats. and ATCP 50 WI Admin. Code. DATCP assists the County LCCs by distributing funds through the SWRM grant program. The LWCD manages the SWRM grant program for the county.
Soil Health Initiatives	Manage and utilize grant funds for soil health initiatives in the county.
State Runoff Management Rules NR 151 and ATCP 50	State rules to control polluted runoff from farms, as well as other sources. The DNR rule, NR151, sets performance standards and prohibitions for farms and other non-agricultural sites. The DATCP rule, ATCP 50, identifies BMPs that farmers and other landowners must follow or install to meet DNR standards. The LWCD staff is responsible for the administration, implementation and enforcement of the Agricultural Performance Standards and Prohibitions for the county.
Technical Assistance Services	Technical and engineering services for BMPs involving the planning, design and construction of land and water resource improvement, restoration and protection components. This includes technical services for drainage issues (Chapter 88). This also includes Request for Proposal (RFP) management.
Tree Planting	The LWCD distributes trees through the WDNR Tree Program. The LWCD offers many materials and tools for landowners to ensure the growth of a healthy tree along with having tree planters available to rent for the public.
Upper Fox-Wolf Demonstration Farms Network	Partnership with 8 counties and the USDA/NRCS that launched the Upper Fox-Wolf Demo Farm Network. The Upper Fox-Wolf Demo Farms' mission is to demonstrate to farmers and general public that the right combination of traditional conservation practices and other innovative technologies functioning on the landscape can produce viable and sustainable economic and environmental benefit.
USDA Farm Smart Commodity, Soil Health	Adoption of agricultural conservation practices by providing producers with the knowledge and tools they need to run a conservation smart farm and communicate with the supply chain in order to ensure the agricultural legacy in NE WI remains viable as supply chains become more conservation focused.

LAND & WATER CONSERVATION PRIORITY BASED BUDGETING PROGRAM INVENTORY

Water Quality Improvement Program (WQIP)	The WQIP is a county funded program under the jurisdiction of the LCC with administrative responsibilities assigned to the LWCD. Funds are to be used to support BMPs and specific LCC approved programs that protect surface water and groundwater, reduce soil erosion and educate and/or demonstrate the importance of resource protection.
Waterways and Lake Management Implementation	Implementation of the Lake Management Plan by managing and utilizing grant funds for conservation projects on the Winnebago System. Winnebago Waterways Program facilitates regional coordination and implementation of restoration and protection efforts for the Winnebago Lakes and surrounding watersheds.
Wildlife Damage Abatement & Claims Program (WDACP)	WDACP is a program under Wis. Stats. 29.889 and Wis. Adm. Code NR12 that assists farmers when wildlife damages their agricultural crops. The WDACP provides damage prevention assistance and partial compensation to farmers when wildlife damage their agricultural crops. The administrative participation is required of the County to make its land eligible for the WDACP.

Land & Water Conservation



Mission Statement

Office of Land and Water Conservation is dedicated to providing a full range of professional services in the planning, design, and implementation of programs and projects that PROTECT, RESTORE and SUSTAIN the natural resources of Winnebago County.

DEBT SERVICE 2025 BUDGET NARRATIVE

The 2025 Debt Service Fund levy is \$8,840,963, an increase of \$105,211 or 1.20% over 2024. The 2024 borrowing will be \$8,120,000 and includes the projects listed in the Capital Projects section. The principal and interest payments for this borrowing are budgeted in the Debt Service Fund, even though there are some proprietary fund projects proposed. Decisions on which projects to borrow for will be finalized in November 2024. Each of these projects have already been approved by the Winnebago County Board of Supervisors.

NOTE: Debt of proprietary funds such as Airport, Park View Health Center and Highway department are reflected in the budgets of those departments and are backed out of the totals here. The debt service in this section only applies to the governmental funds. However, charts and graphs are prepared to include all debt so the reader can get a complete view of all debt.

INDEBTEDNESS LIMITATIONS:

Total estimated outstanding debt is projected to be \$37,150,000 at the end of 2025 assuming \$15M borrowing in 11/2025. This is well below our debt limit of over \$945 million.

OUTSTANDING INDEBTEDNESS AND REPAYMENT:

Amounts of outstanding debt along with schedules of principal and interest due by year are on schedules that follow. All debt is fully retired after 10 years. The Levy and Non-Levy Debt graph that follows (a few pages later) shows our policy of maintaining level debt service payments each year while leaving room in the later years to accommodate new debt.

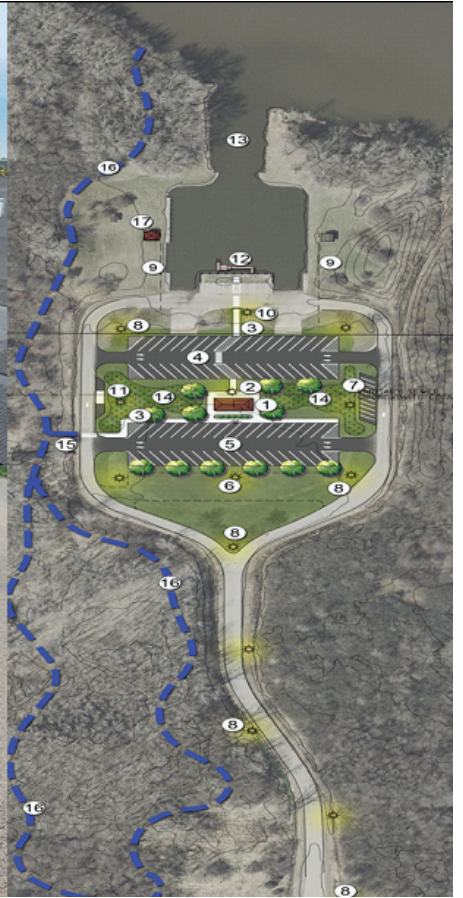
Debt service principal and interest on debt incurred to finance proprietary activities is accounted for in those proprietary funds. The debt service fund is used to account for the accumulation of resources for, and the payment of, general long-term debt principal, interest and related costs, for governmental funds. See the glossary at the end of the budget book for a definition of proprietary type activities. This section of the budget summarizes all debt service of the County and identifies that portion attributable to proprietary type activities. Explanations are only provided for those debt obligations that are still outstanding. These explanations are found later in this section just prior to debt service schedules.

Winnnebago County
Budget Detail - 2025
Debt Service (Dollars in thousands)

	2021 Adopted Budget	2022 Adopted Budget	2023 Adopted Budget	2024 Adopted Budget	2025 Executive Budget
Reimbursements for pass through debt					
Housing Authority	111	111	110	110	110
Investment income	-	-	-	-	-
TOTAL REVENUES	111	111	110	110	110
Principal payments:					
G.O. Notes, Series 2010C Trust Fund Loan	86	90	95	100	105
300 G.O. Notes, Series 2011 A	420	-	-	-	-
300 G.O. Notes, Series 2012 C	2,990	-	-	-	-
300 G.O. Notes, Series 2014 A	1,785	-	-	-	-
300 G.O. Notes, Series 2015 A	425	435	445	455	470
300 G.O. Notes, Series 2016 A	145	150	155	155	160
300 G.O. Notes, Series 2017 A	745	760	775	795	815
300 G.O. Notes, Series 2018 A	585	605	625	650	680
300 G.O. Notes, Series 2019 A	775	695	710	730	755
300 G.O. Notes, Series 2020 A	3,250	980	850	860	880
300 G.O. Notes, Series 2021 A	-	4,000	-	-	-
300 G.O. Notes, Series 2022 A	-	-	4,315	154	160
300 G.O. Notes, Series 2023 A	-	-	-	4,620	470
300 G.O. Notes, Series 2024 A	-	-	-	-	4,230
Total Principal	11,206	7,715	7,970	8,519	8,725
Interest payments:					
300 G.O. Notes, Series 2010C Trust Fund Loan	25	21	16	11	5
300 G.O. Notes, Series 2011 A	6	-	-	-	-
300 G.O. Notes, Series 2012 C	45	-	-	-	-
300 G.O. Notes, Series 2014 A	38	-	-	-	-
300 G.O. Notes, Series 2015 A	41	32	23	14	5
300 G.O. Notes, Series 2016 A	22	18	22	10	6
300 G.O. Notes, Series 2017 A	128	98	75	59	43
300 G.O. Notes, Series 2018 A	180	156	132	105	79
300 G.O. Notes, Series 2019 A	185	170	152	132	109
300 G.O. Notes, Series 2020 A	150	155	137	120	102
300 G.O. Notes, Series 2021 A	-	27	-	-	-
300 G.O. Notes, Series 2022 A	-	-	130	74	66
300 G.O. Notes, Series 2023 A	-	-	-	291	249
300 G.O. Notes, Series 2024 A	-	-	-	-	251
Total Interest	820	677	687	816	915
TOTAL EXPENSES	12,026	8,392	8,657	9,335	9,640
Gross levy	11,915	8,281	8,547	9,225	9,530
Less amounts charged to:					
Airport fund	(859)	(329)	(3,000)	(411)	(411)
Solid Waste fund	-	-	-	-	-
Park View Health center	(38)	-	-	-	-
Highway	(186)	(84)	(79)	(79)	(79)
Gross LEVY debt service fund	10,832	7,868	5,468	8,735	9,040
Fund balance applied (Note)	(2,865)	-	-	-	-
Fund balance applied (Note) Airport	32	-	-	-	-
Fund balance applied (Note) PVHC	19	-	-	-	-
Net LEVY debt service fund	8,018	7,868	5,468	8,735	9,040
Add back levy departments					
Airport fund	827	329	3,000	411	411
Park View Health Center	19	-	-	-	-
Fund balance applied (Debt Service Note)	-	-	-	-	79
Total all debt service levy	8,864	8,197	8,468	9,146	9,530

Note: Fund balance applied is a use of fund balance to reduce the levy for this activity.

Capital Improvement Plan 2025



Capital Improvement Plan 2025-2029

Capital Improvement Plan 2025-2029

The 2025 - 2029 Executive Capital Improvements Plan is submitted to the County Board during the 2025 budget review process. The 2025 Capital project requests will be approved with the budget.

CAPITAL PROJECT DEFINITION

A **capital project** is a long-term project to build, improve, maintain, or develop a capital asset. This type of project involves a significant and consistent flow of investment that exceeds \$100,000. **Capital assets** include land, buildings, machinery, vehicles, computer equipment, etc.

GENERAL

This document is intended to serve the following purposes:

- 1) Identify proposed projects within the planning horizon from 2025-2029 that would allocate, define and review limited resources.
- 2) Provide continuity in financial decisions linking long-term planning and approving to the annual budget process.
- 3) Assure a coordinated county-wide approach to setting priorities.
- 4) identify existing debt service requirements so that these are considered in the formulation of annual bonding proposals.
- 5) Identify a proposal for the use of undesignated general fund balance current and long-term projects.

SOLICITATION OF PROJECT REQUESTS

Projects have been identified through communication of project request forms from department heads. Department heads were asked to review previously identified projects and resubmit those or new projects. Project request forms were submitted for each. With this information, a comprehensive list of projects has been assembled and evaluated under the leadership and direction of the County Executive, Director of Administration and Director of Finance.

TECHNICAL REVIEW

The first step of the review consisted of a technical review. This was to insure that:

- 1) Request forms were properly prepared and classified as to project type.
- 2) All project costs and sources of funds were appropriately identified.
- 3) All additional information required for a complete evaluation of projects has been obtained.

PROJECT EVALUATION / DOCUMENT ASSEMBLY

Subsequent to technical review, a preliminary document was assembled and presented to the County Executive for recommendations, revisions, and instructions. This document is the culmination of that process. The Executive Capital Improvements Plan will be updated on an annual basis to assure that all projects are identified, priorities established and annual bonding and application of undesignated general fund balance is held to an acceptable level.

Capital Improvement Plan 2025

Capital Improvement Plan Projects Requests									
Department	Project Description	Resolution	Prior	2025		2026		Total	
		Number	Aproved	County Funding Request	Other Funding	County Funding Request	Other Funding	County	Other Funding
Facilities	Highway Shop Fire Alarm System Replacement			1,268,400				1,268,400	-
Facilities	Replace Highway Shop Make-up Air Handlers 5 and 6			304,630				304,630	-
Facilities	Orrin King Building - Air Conditioning Chiller Replacement			627,332				627,332	-
Facilities	Park View Health Center Air Conditioning Upgrade			1,392,982				1,392,982	-
Highway	CTH M (STH 44 - STH 91)			3,187,340				3,187,340	-
Highway	CTH E (Oakwood Road - CTH FF)			1,267,296	366,905			1,267,296	366,905
Highway	5 Yard Dump Truck Qty (2)			314,000				314,000	-
Highway	Winter Equipment Trucks (5)			925,000				925,000	-
Highway	Sign Shop Truck			100,000				100,000	-
Highway	Vacuum Trailer			180,000				180,000	-
Highway	Brine Tank/Outfitting			100,000				100,000	-
Highway	Wood Chipper			200,000				200,000	-
Highway	CTH Repair Various County Roads	315-012024	300,000	175,000				175,000	-
Parks	Butte des Morts Boat Landing Improvement Project			145,848		729,241	729,241	875,089	729,241
Parks	Expo Covered Arena Repair			50,000		500,000		550,000	-
Parks	Shelters 1 and 2 Repairs and ADA Updates	315-012024	250,000	125,000				125,000	-
Parks	Expo West Drainage/Parking Lot Improvements and Repair	315-012024	443,254	5,380,470				5,380,470	-
Sheriff	Winnebago County Jail Housing Unit Cameras and Cell Cameras			225,000				225,000	-
Solid Waste	Snell Road Landfill Office Renovation (2024)			134,000				134,000	-
Solid Waste	Engine/Generator #3 Replacement			1,200,000				1,200,000	-
Solid Waste	Mini Excavator (2025)			120,000				120,000	-
Solid Waste	Transfer Station Exhaust System Replacement			115,000				115,000	
Solid Waste	Backup Power Generation for SW Admin Office & Transfer Station			290,000				290,000	
Total 2025 Projects			993,254	17,827,298	366,905	1,229,241	729,241	19,056,539	1,096,146
Facilities	Courthouse Fall Protection Install	194-022023 315-012024	155,000	15,000				15,000	-
Facilities	Courthouse Fourth Floor Ceiling Repairs - Room 410 Cty Board Room	194-022023 315-012025	275,000	25,000				25,000	-
Facilities	David Albrecht Administration Building Masonry Repair	315-012024	355,000	16,500				16,500	-
Facilities	David Albrecht Administration Building Roof Replacement	315-012024	469,920	23,496				23,496	-
Facilities	Second Chance Building Roof Replacement	315-012024	242,080	12,104				12,104	
Facilities	Neenah Human Services Boiler Replacement	194-022023 315-012024	213,000	32,000				32,000	
Total Facilities Projects with Additional Funding Requests			1,710,000	124,100	-	-	-	124,100	-
Total 2025 Projects with Additional Funding Projects			2,703,254	17,951,398	366,905	1,229,241	729,241	19,180,639	1,096,146

Facilities: Highway Shop Fire Alarm System Replacement

Project title: Highway Shop Fire Alarm System Replacement								
ANTICIPATED PROJECT COST AND SOURCES OF FUNDS:								
	Prior years	2025	2026	2027	2028	2029	Beyond	Total
PROJECT COST'S								
Planning, Design, Engineering		113,400						113,400
Land Purchase								-
Construction								-
Equipment		1,155,000						1,155,000
Other								-
Non-County Expenses								-
TOTAL	-	1,268,400	-	-	-	-	-	1,268,400
PROJECT FUNDS								
Outside funding (Grants)								-
TOTAL	-	-	-	-	-	-	-	-

Project Description:

This project replaces the existing fire alarm for the Highway shop and office. The fire alarm system is the original system installed when the building was built in 1990. The system has exceeded its expected life by 13 years. The system is becoming unreliable, and the sensors need to be replaced. In order to do that a complete UL tested system needs to be installed. Additionally, the system lacks full ADA notification.

Relationships to other projects:

This project is not related to any other project.

Justification and Alternatives:

This is a life safety related system and needs to be replaced before it is inoperable, and parts are no longer available.

Facilities: Highway Shop Fire Alarm System Replacement



Facilities: Replace Highway Shop Make-up Air Handlers 5 & 6

Project title: Highway Shop Make-up Air Handlers 5 & 6								
ANTICIPATED PROJECT COST AND SOURCES OF FUNDS:								
	Prior years	2025	2026	2027	2028	2029	Beyond	Total
PROJECT COSTS								
Planning, Design, Engineering		27,694						- 27,694
Land Purchase								-
Construction								-
Equipment		276,936						276,936
Other								-
Non-County Expenses								-
TOTAL	-	304,630	-	-	-	-	-	304,630
PROJECT FUNDS								
Outside funding (Grants)								-
TOTAL	-	-	-	-	-	-	-	-

Project Description:

This project is to replace the make-up air handlers for the Highway Shop. These air handlers are original to the building and are 3 years beyond their expected life span. A makeup air unit takes in fresh outside air, mixes it with recirculated inside air, and then distributes the conditioned air throughout the building via the ductwork. The mixing of fresh and recirculated air can be controlled to maintain a desired indoor air quality (IAQ).

Relationships to other projects:

These air handlers were identified in the Facility Condition Assessment as needing to be replaced & are not related to any other project. .

Justification and Alternatives:

There are two alternatives. The first is to do nothing and continue to operate the existing air handlers. This will lead to continued higher energy costs, less efficient operation and the potential for more expensive repairs as the older technology parts is harder to find. The other alternative is to replace the existing air handlers with more energy efficient ones.

Facilities: Replace Highway Shop Make-up Air Handlers 5 & 6



Make-up Air Handler 5



Make-up Air Handler 6

Facilities: Orrin King- Air Conditioning Chiller Replacement

Project title: Orrin King Building - Air Conditioning Chiller Replacement

ANTICIPATED PROJECT COST AND SOURCES OF FUNDS:

	Prior years	2025	2026	2027	2028	2029	Beyond	Total
<u>PROJECT COST</u>								
Planning, Design, Engineering		57,000						- 57,000
Land Purchase								-
Construction								-
Equipment		570,332						570,332
Other								-
Non-County Expenses								-
TOTAL	-	627,332	-	-	-	-	-	627,332
<u>PROJECT FUNDS</u>								
Outside funding (Grants)								-
TOTAL	-	-	-	-	-	-	-	-

Project Description:

This project is to replace the air conditioning chiller (multi-stack) in the Orrin King Building. It was originally scheduled to be accomplished in 2028, but due to equipment component failures the replacement is required sooner. This piece of equipment provides the chilled water that circulates through the building to provide cooling. The chiller was installed as a replacement in 1998. It uses R-22 as a refrigerant. The chiller has reached the end of its useful life. Major components are beginning to fail and repair costs are climbing. Additionally, the refrigerant used is no longer manufactured and becoming less available. The cost for the refrigerant is also climbing. A new chiller would use environmentally friendly refrigerant and would be more energy efficient.

Relationships to other projects:

This project may have some impact on the cooling tower replacement project in 2026. Prior to moving forward with the project, a feasibility study needs to be accomplished to identify the best system to cool the King Building.

Facilities: Orrin King- Air Conditioning Chiller Replacement



Justification and Alternatives:

There are two options for this project. The first is to do nothing. This will lead to more frequent and more expensive repairs to the chiller. It may cause the chiller to fail completely, leaving the King Building without any air conditioning. A future replacement may need to be done as an emergency. This is what occurred in 1998.

The second option is to replace the chiller. This can be a planned replacement. Air conditioning would continue to be provided with minimal disruption.

Facilities: Park View Health Center Air Conditioning Upgrade

Project title: Park View Health Center Air Conditioning Upgrade

ANTICIPATED PROJECT COST AND SOURCES OF FUNDS:

	Prior years	2025	2026	2027	2028	2029	Beyond	Total
PROJECT COST								
Planning, Design, Engineering		25,000						- 25,000
Land Purchase								-
Construction								-
Equipment		1,367,982						1,367,982
Other								-
Non-County Expenses								-
TOTAL	-	1,392,982	-	-	-	-	-	1,392,982
PROJECT FUNDS								
Outside funding (Grants)								-
TOTAL	-	-	-	-	-	-	-	-

Project Description:

This project is to replace the air conditioning system for Park View Health Center. The current equipment was installed in 2008 when the building was built. There are 5 separate air handlers with air conditioning systems installed, located on the roof of Park View. These systems provide the cooled forced air that circulates through the building to provide cooling. All 5 of the air conditioning units use R-22 as a refrigerant. They have reached the end of their useful life. Major components are beginning to fail and repair costs are climbing. Additionally, the refrigerant used is no longer manufactured and has become less available causing the refrigerant cost to climb. New air conditioning systems would use environmentally friendly refrigerant and would be more energy efficient.

Relationships to other projects:

This Project is not related to any other capital projects.

Facilities: Park View Health Center Air Conditioning Upgrade



Justification and Alternatives:

Park View Health Care Center is required by CMS regulations to provide an environment within air temperatures within a band. Air conditioning is a requirement. There are two options for this project. The first is to do nothing. This will lead to more frequent and more expensive repairs. It may cause the equipment to fail completely, leaving the building without any air conditioning. A future replacement may need to be done as an emergency. The second option is to replace the chiller. This can be a planned replacement. Air conditioning would continue to be provided with minimal disruption.



Facilities: Existing Project Additional Funds Requested

Project Description	Resolution #	Previously Approved	County Funding Request	Reason for Additional Funding Request
Courthouse Fall Protection Install	194-022023 315-012024	155,000	15,000	This project has not gone to bid yet, the cost estimate for installation has been adjusted due to the effects of inflation.
Courthouse Fourth Floor Ceiling Repairs - Room 410 Cty Board Room	194-022023 315-012025	275,000	25,000	This project has not gone to bid yet, the cost estimate for installation has been adjusted due to the effects of inflation.
David Albrecht Administration Building Masonry Repair	315-012024	355,000	16,500	This project has not gone to bid yet, the cost estimate for installation has been adjusted due to the effects of inflation.
David Albrecht Administration Building Roof Replacement	315-012024	469,920	23,496	This project has not gone to bid yet, the cost estimate for installation has been adjusted due to the effects of inflation.
Second Chance Building Roof Replacement	315-012024	242,080	12,104	This project has not gone to bid yet, the cost estimate for installation has been adjusted due to the effects of inflation.
Neenah Human Services Boiler Replacement	194-022023 315-012024	213,000	32,000	This project has been out to bid once with costs for the equipment significantly higher than in the original opinion of probable cost. The increase reflects the increased equipment costs.
Additional Request Total			124,100	



Highway: CTH M (STH 44- STH 91)

Project title: CTH M (STH 44 - STH 91)

ANTICIPATED PROJECT COST AND SOURCES OF FUNDS:

	Prior years	2025	2026	2027	2028	2029	Beyond	Total
<u>PROJECT COST</u>								
Planning, Design, Engineering								-
Land Purchase								-
Construction		3,187,340						3,187,340
Equipment								-
Other								-
Non-County Expenses								-
TOTAL	-	3,187,340	-	-	-	-	-	3,187,340
<u>PROJECT FUNDS</u>								
Outside funding (Grants)								-
TOTAL	-	-	-	-	-	-	-	-

Project Description:

This 6.64-mile segment includes pulverizing the existing asphalt pavement, installing a new asphalt surface, widening asphalt on narrow curves, minor drainage improvements, and traffic sign replacements.

Relationships to other projects:

This project is not related to any other capital projects.

Justification and Alternatives:

This roadway segment is heavily traveled by local agriculture equipment and has narrow curves that create safety concerns. This project will allow the narrow asphalt on the curves to be widened, and allow for a wider, safer travel surface. The existing pavement is in poor condition and is beyond the point at which preventative maintenance would be a cost-effective alternative. Pulverizing the existing pavement and overlaying is the most economical method at this time which will provide a useful life for 15+ years. The last asphalt overlay on this section of roadway was last completed in 2008. Pavement improvements on roadways that cannot be economically maintained are essential to provide pavement conditions that are safe and promote commerce within the county.

Highway: CTH M (STH 44- STH 91)



Highway: CTH E (Oakwood Road- CTH FF)

Project title: CTH E (Oakwood Road - CTH FF)

ANTICIPATED PROJECT COST AND SOURCES OF FUNDS:

	Prior years	2025	2026	2027	2028	2029	Beyond	Total
PROJECT COST								
Planning, Design, Engineering								-
Land Purchase								-
Construction		1,634,201						1,634,201
Equipment								-
Other								-
Non-County Expenses								-
TOTAL	-	1,634,201	-	-	-	-	-	1,634,201
PROJECT FUNDS								
Outside funding (Grants)		366,905						366,905
TOTAL	-	366,905	-	-	-	-	-	366,905

Project Description:

This 3.53-mile segment includes pulverizing the existing asphalt pavement, installing a new asphalt pavement, minor drainage improvements, which may include drain tile installation, tree/brush removal, and traffic sign replacement.

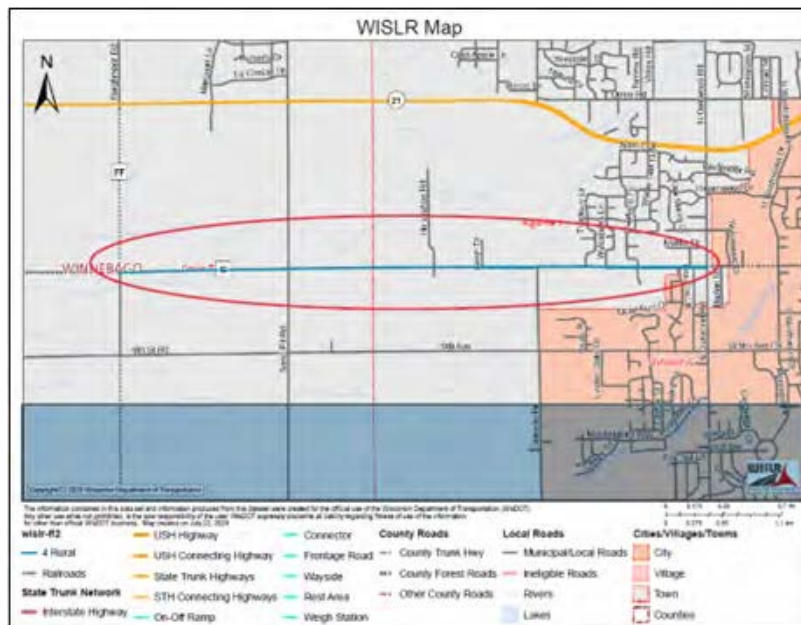
Relationships to other projects:

Pavement improvements on roadways that cannot be economically maintained are essential to provide pavement conditions that are safe and promote commerce within the county. This section of CTH-E roadway from Oakwood Road to CTH-FF will be the first phase of the CTH-E Project.

Justification and Alternatives:

The existing pavement is in poor condition and is beyond the point at which preventative maintenance would be a cost-effective alternative. Because of the extensive deterioration in the wheel tracks and heavy vehicle traffic, pulverizing is the preferred and most economical method at this time which will provide a useful life for 15+ years. The last asphalt overlay on this section of roadway was completed in 2007.

Highway: CTH E (Oakwood Road- CTH FF)



Highway: 5 Yard Dump Truck Qty 2

Project title: 5 Yard Dump Truck Qty 2								
ANTICIPATED PROJECT COST AND SOURCES OF FUNDS:								
	Prior years	2025	2026	2027	2028	2029	Beyond	Total
PROJECT COST								
Planning, Design, Engineering								-
Land Purchase								-
Construction								-
Equipment		314,000						314,000
Other								-
Non-County Expenses								-
TOTAL	-	314,000	-	-	-	-	-	314,000
PROJECT FUNDS								
Outside funding (Grants)								-
TOTAL	-	-	-	-	-	-	-	-

Project Description:

The Highway Dept depends on reliable vehicles and equipment to complete capital road projects, local municipal maintenance agreements, and mandated state/federal maintenance 12 months of the year. During winter maintenance operations this equipment may be required to run 24 hours per day, 7 days a week. Winter severity and summer construction workload plays a large role in the life expectancy of a vehicle or piece of equipment.

Relationships to other projects:

No Relationships with other projects.

Justification and Alternatives:

Before replacing vehicles or equipment within our department, we look at the costs associated with that individual unit, and identify when that unit is reasonably depreciated, but before incurring significant repair or maintenance costs. We also look at mileage, engine hours, age, use, and the over all condition of each vehicle or piece of equipment. Typically, our department is looking to replace has vehicles and equipment when its repairs/maintenance costs start to exceed the salvage price. A general rule of thumb is 10 years of age, 100,000 miles or 10,000 hours.



Highway: Winter Equipment for Truck Qty 5

Project title: Winter Equipment for Trucks Qty 5

ANTICIPATED PROJECT COST AND SOURCES OF FUNDS:

	Prior years	2025	2026	2027	2028	2029	Beyond	Total
PROJECT COST								
Planning, Design, Engineering								-
Land Purchase								-
Construction								-
Equipment		925,000						925,000
Other								-
Non-County Expenses								-
TOTAL	-	925,000	-	-	-	-	-	925,000
PROJECT FUNDS								
Outside funding (Grants)								-
TOTAL	-	-	-	-	-	-	-	-

Project Description:

The Highway Dept depends on reliable vehicles and equipment to complete capital road projects, local municipal maintenance agreements, and mandated state/federal maintenance 12 months of the year. During winter maintenance operations this equipment may be required to run 24 hours per day, 7 days a week. Winter severity and summer construction workload plays a large role in the life expectancy of a vehicle or piece of equipment.

Relationships to other projects:

No Relationships with other projects.

Justification and Alternatives:

Before replacing vehicles or equipment within our department, we look at the costs associated with that individual unit, and identify when that unit is reasonably depreciated, but before incurring significant repair or maintenance costs. We also look at mileage, engine hours, age, use, and the over all condition of each vehicle or piece of equipment. Typically, our department is looking to replace has vehicles and equipment when its repairs/maintenance costs start to exceed the salvage price. A general rule of thumb is 10 years of age, 100,000 miles or 10,000 hours.



Highway: Shop Sign Truck

Project title: Sign Shop Truck								
ANTICIPATED PROJECT COST AND SOURCES OF FUNDS:								
	<u>Prior years</u>	<u>2025</u>	<u>2026</u>	<u>2027</u>	<u>2028</u>	<u>2029</u>	<u>Beyond</u>	<u>Total</u>
PROJECT COST								
Planning, Design, Engineering								-
Land Purchase								-
Construction								-
Equipment		100,000						100,000
Other								-
Non-County Expenses								-
TOTAL	-	100,000	-	-	-	-	-	100,000
PROJECT FUNDS								
Outside funding (Grants)								-
TOTAL	-	-	-	-	-	-	-	-

Project Description:

The Highway Dept depends on reliable vehicles and equipment to complete capital road projects, local municipal maintenance agreements, and mandated state/federal maintenance 12 months of the year. During winter maintenance operations this equipment may be required to run 24 hours per day, 7 days a week. Winter severity and summer construction workload plays a large role in the life expectancy of a vehicle or piece of equipment.

Relationships to other projects:

No Relationships with other projects.

Justification and Alternatives:

Before replacing vehicles or equipment within our department, we look at the costs associated with that individual unit, and identify when that unit is reasonably depreciated, but before incurring significant repair or maintenance costs. We also look at mileage, engine hours, age, use, and the over all condition of each vehicle or piece of equipment. Typically, our department is looking to replace has vehicles and equipment when its repairs/maintenance costs start to exceed the salvage price. A general rule of thumb is 10 years of age, 100,000 miles or 10,000 hours.



Highway: Vacuum Trailer

Project title: Vacuum Trailer								
ANTICIPATED PROJECT COST AND SOURCES OF FUNDS:								
	Prior years	2025	2026	2027	2028	2029	Beyond	Total
PROJECT COST								
Planning, Design, Engineering								-
Land Purchase								-
Construction								-
Equipment		180,000						180,000
Other								-
Non-County Expenses								-
TOTAL	-	180,000	-	-	-	-	-	180,000
PROJECT FUNDS								
Outside funding (Grants)								-
TOTAL	-	-	-	-	-	-	-	-

Project Description:

The Highway Dept depends on reliable vehicles and equipment to complete capital road projects, local municipal maintenance agreements, and mandated state/federal maintenance 12 months of the year. During winter maintenance operations this equipment may be required to run 24 hours per day, 7 days a week. Winter severity and summer construction workload plays a large role in the life expectancy of a vehicle or piece of equipment.

Relationships to other projects:

No Relationships with other projects.

Justification and Alternatives:

Before replacing vehicles or equipment within our department, we look at the costs associated with that individual unit, and identify when that unit is reasonably depreciated, but before incurring significant repair or maintenance costs. We also look at mileage, engine hours, age, use, and the over all condition of each vehicle or piece of equipment. Typically, our department is looking to replace has vehicles and equipment when its repairs/maintenance costs start to exceed the salvage price. A general rule of thumb is 10 years of age, 100,000 miles or 10,000 hours.



Highway: Brine Tank/ Outfitting

Project title: Brine Tank/Outfitting								
ANTICIPATED PROJECT COST AND SOURCES OF FUNDS:								
	Prior years	2025	2026	2027	2028	2029	Beyond	Total
PROJECT COST								
Planning, Design, Engineering								-
Land Purchase								-
Construction								-
Equipment		100,000						100,000
Other								-
Non-County Expenses								-
TOTAL	-	100,000	-	-	-	-	-	100,000
PROJECT FUNDS								
Outside funding (Grants)								-
TOTAL	-	-	-	-	-	-	-	-

Project Description:

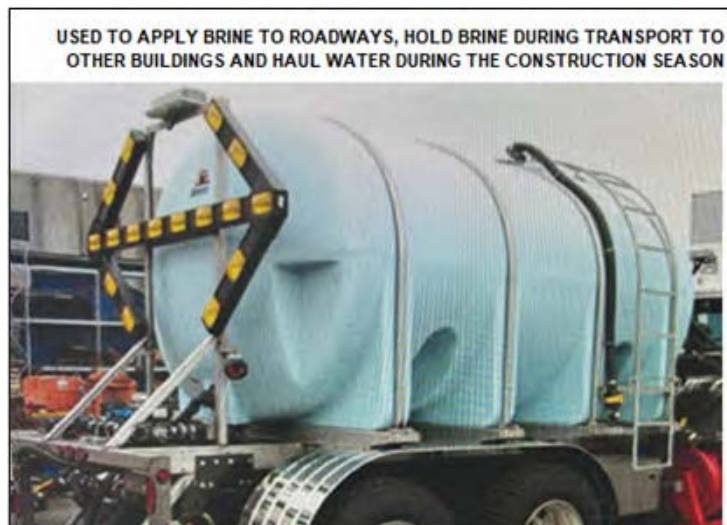
The Highway Dept depends on reliable vehicles and equipment to complete capital road projects, local municipal maintenance agreements, and mandated state/federal maintenance 12 months of the year. During winter maintenance operations this equipment may be required to run 24 hours per day, 7 days a week. Winter severity and summer construction workload plays a large role in the life expectancy of a vehicle or piece of equipment.

Relationships to other projects:

No Relationships with other projects.

Justification and Alternatives:

Before replacing vehicles or equipment within our department, we look at the costs associated with that individual unit, and identify when that unit is reasonably depreciated, but before incurring significant repair or maintenance costs. We also look at mileage, engine hours, age, use, and the over all condition of each vehicle or piece of equipment. Typically, our department is looking to replace has vehicles and equipment when its repairs/maintenance costs start to exceed the salvage price. A general rule of thumb is 10 years of age, 100,000 miles or 10,000 hours.



Highway: Wood-Chipper

Project title: Wood-Chipper

ANTICIPATED PROJECT COST AND SOURCES OF FUNDS:

	Prior years	2025	2026	2027	2028	2029	Beyond	Total
PROJECT COST								
Planning, Design, Engineering								-
Land Purchase								-
Construction								-
Equipment		200,000						200,000
Other								-
Non-County Expenses								-
TOTAL	-	200,000	-	-	-	-	-	200,000
PROJECT FUNDS								
Outside funding (Grants)								-
TOTAL	-	-	-	-	-	-	-	-

Project Description:

The Highway Dept depends on reliable vehicles and equipment to complete capital road projects, local municipal maintenance agreements, and mandated state/federal maintenance 12 months of the year. During winter maintenance operations this equipment may be required to run 24 hours per day, 7 days a week. Winter severity and summer construction workload plays a large role in the life expectancy of a vehicle or piece of equipment.

Relationships to other projects:

No Relationships with other projects.

Justification and Alternatives:

Before replacing vehicles or equipment within our department, we look at the costs associated with that individual unit, and identify when that unit is reasonably depreciated, but before incurring significant repair or maintenance costs. We also look at mileage, engine hours, age, use, and the over all condition of each vehicle or piece of equipment. Typically, our department is looking to replace has vehicles and equipment when its repairs/maintenance costs start to exceed the salvage price. A general rule of thumb is 10 years of age, 100,000 miles or 10,000 hours.



Highway: CTH Repair Various County Roads

Project title: CTH Repair Various County Roads									
ANTICIPATED PROJECT COST AND SOURCES OF FUNDS:									
	Prior years	Add'l Funding Required	2025	2026	2027	2028	2029	Beyond	Total
<u>PROJECT COST'S</u>									
Planning, Design, Engineering									-
Land Purchase									-
Construction	300,000	175,000							475,000
Equipment									-
Other									-
Non-County Expenses									-
TOTAL	300,000	175,000	-	-	-	-	-	-	475,000
<u>PROJECT FUNDS</u>									
Outside funding (Grants)									-
TOTAL	-	-	-	-	-	-	-	-	-

Project Description:

Over the past 25 years Winnebago County has reconstructed many rural sections of roadway and updated to the present concrete urban section of roadway. These urban sections of roadway are typically located near local city limits or heavy industrial truck traffic areas. Some of these areas have concrete panels of roadway that have spalled, cracked, or have settled, creating conditions of unsafe travel or an extremely rough riding surface. These areas of failure are sporadic among the following sections of County Roads: CTH-A, CTH-AA, CTH-AP, CTH-CB, CTH-E, and CTH-11. These panels of roadway vary in size from 10-12 feet square and 7-9 inches thick. The project would include removing/replacing failed panels and filling small concrete spalls with a hot or cold asphalt material.

Relationships to other projects:

This project is a previously approved project requesting additional Funds.

Justification and Alternatives:

Winnebago County has been replacing failed concrete panels on an "as needed basis" and has never had a set scheduled plan of maintenance. Because of the aging concrete in these areas, and the increase in failed areas, our department needs to start addressing these problem areas now. By setting up a yearly concrete panel replacement plan, we can economically maintain a good driving roadway and prolong a costly reconstruction project. Our department is requesting to continue this project to repair this concrete that is now reaching that 20+ year age and is now starting to deteriorate. Much of the driving surface is still in good condition but were starting to notice more of these damaged areas starting to show up. This will be part of an annual concrete repair program to ensure safe driving conditions on our concrete roads within Winnebago County.

Highway: CTH Repair Various County Roads



Parks: Butte des Morts Boat Landing Improvement

Project title: Butte des Morts Boat Landing Improvement Project								
ANTICIPATED PROJECT COST AND SOURCES OF FUNDS:								
	Prior years	2025	2026	2027	2028	2029	Beyond	Total
PROJECT COST								
Planning, Design, Engineering		145,848						145,848
Land Purchase								-
Construction			1,458,482					1,458,482
Equipment								-
Other								-
Non-County Expenses								-
TOTAL	-	145,848	1,458,482	-	-	-	-	1,604,330
PROJECT FUNDS								
Outside funding (Grants)			729,241					729,241
TOTAL	-	-	729,241	-	-	-	-	729,241

Project Description:

This project will address the lack of parking for boat trailers during the fishing season. The parking lot will be expanded on land that is already part of the park and a restroom facility will be added. Better traffic flow will assist in safe launching. An ADA kayak launch will be added to assist in the launching of kayaks for all individuals. This project will also address the dredging needs of the channel. The project would add an additional 36 trailer parking stalls. This would double the number of dedicated boat trailer stalls we currently have at this site. We counted 30,000 cars at the Butte des Morts Boat Landing in 2023.

Relationships to other projects:

This project is not related to other project plans.

Justification and Alternatives

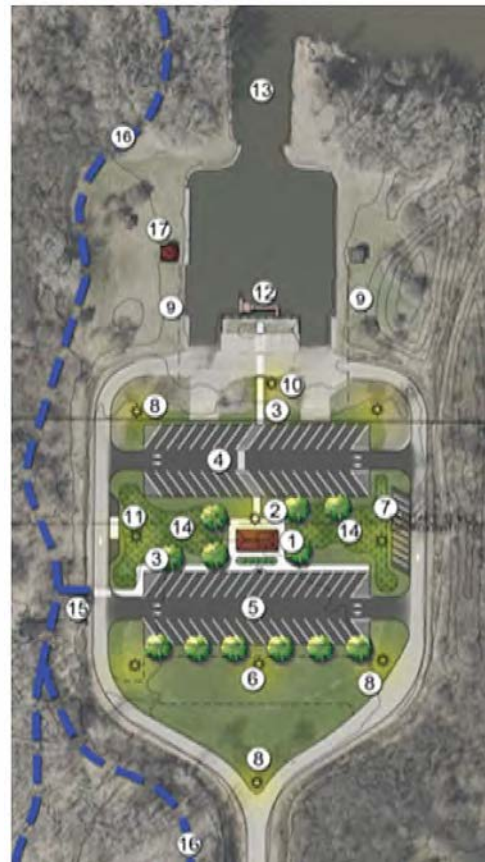
There is no alternative to this project. The original design for this landing reserved space for additional parking and we would develop these additional areas. Butte des Morts is a heavily used landing during the entire fishing season. Also, during heavy use events (i.e.) fishing tournaments the lot fills early and the street parking available is very limited. When people do park on the street it is a hindrance to the traffic flow and to residents in the local area. The Butte des Morts landing is one of the few public landings on Lake Butte des Morts. The only other one is in Butte des Morts but it does not have a parking lot. The expansion would double the current trailer parking and add space for cars to park and not take up boat spaces. The project would also include dredging the channel to the lake. The goal is to apply for funding with the WI DNR Recreation Boating Facilities Grant. The deadline to apply is June 1 of 2025.

Parks: Butte des Morts Boat Landing Improvement

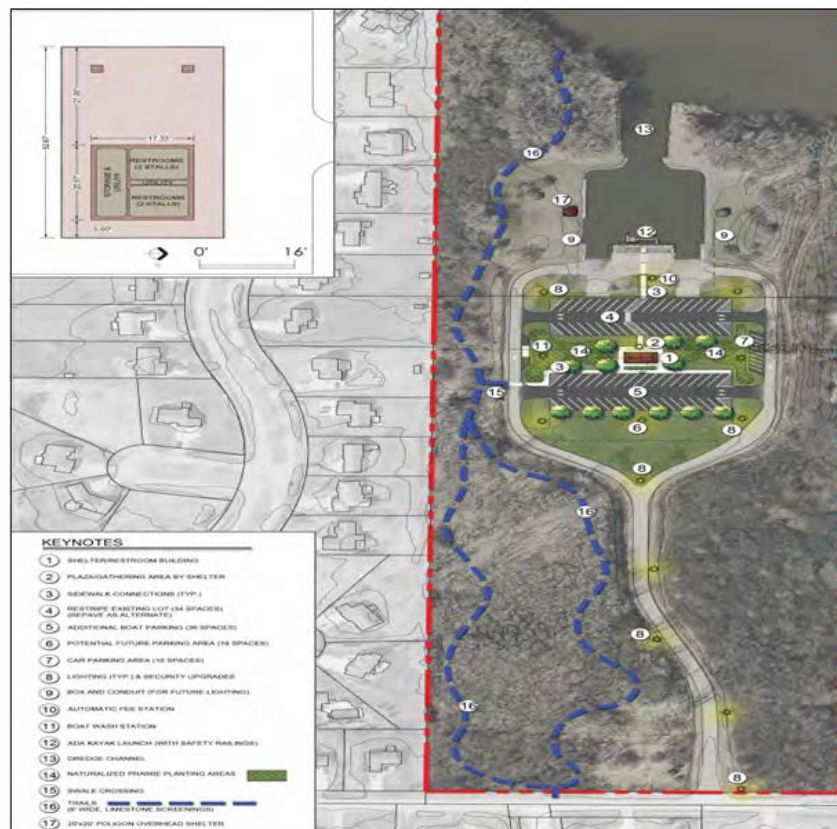
2024 Butte des Mort Landing



Future Butte des Mort Landing



Future Butte des Mort Landing (Complete Diagram)



Parks: Expo Covered Arena Repair

Project title: Expo Covered Arena Repair

ANTICIPATED PROJECT COST AND SOURCES OF FUNDS:

	Prior years	2025	2026	2027	2028	2029	Beyond	Total
PROJECT COST								
Planning, Design, Engineering		50,000						- 50,000
Land Purchase								-
Construction			500,000					500,000
Equipment								-
Other								-
Non-County Expenses								-
TOTAL	-	50,000	500,000	-	-	-	-	550,000
PROJECT FUNDS								
Outside funding (Grants)								
TOTAL	-	-		-	-	-	-	

Project Description:

This project includes sandblasting and painting the steel girders and struts throughout the covered arena at the Sunnyview Exposition Center. We would also replace the insulation within the arena. The project also includes funds to hire a consultant/engineer to design and create specifications.

Relationships to other projects:

This project is not related to other project plans.

Justification and Alternatives

The steel support beams and girders need to be addressed before they deteriorate past the point of being able to be restored. They are beginning to rust. We also need to replace the insulation under the roof. The insulation buffers the sound within the covered arena. If we do not replace it the noise would be very loud during rain events. The birds have begun to rip through it due to its age. When we had painting contractors look at the project, they were also concerned that their prep work would further damage the insulation in its current state.

Parks: Expo Covered Arena



Parks: Shelters 1 and 2 Repairs and ADA Updates

Project title: Shelters 1 and 2 Repairs and ADA Updates									
ANTICIPATED PROJECT COST AND SOURCES OF FUNDS:									
	Prior years	Add'l Funding Required	2025	2026	2027	2028	2029	Beyond	Total
PROJECT COST									
Planning, Design, Engineering									-
Construction	250,000	125,000							-
Equipment									-
Non-County Expenses									-
TOTAL	250,000	125,000		-	-	-	-	-	-
PROJECT FUNDS									
Outside funding (Grants)									-
TOTAL	-	-	-	-	-	-	-	-	-

Project Description:

Shelters 1 and 2 are the most popular shelters to rent in the Community Park. The block structures and steel are in good shape. In order to make these shelters last for many more years, shelters 1 and 2 within the are in need of updates and repairs. The asphalt pavement is a tripping hazard and needs to be repaved up to the building to prevent foundation damage. We will install a new asphalt or concrete pad around the entire shelter. The bathrooms are not ADA compliant. We will convert the bathrooms to unisex bathrooms and take out the partitions so that way a wheelchair can better maneuver. We will replace the doors and install automatic locks so the bathrooms can lock overnight. The structural steel is rusting. We will sandblast and paint the steel. The bathroom and kitchen floors will be sealed with an epoxy. Other fixes to the soffit and fascia will be done.

Relationships to other projects:

This is a previously approved project requesting additional funding. This project is part of phase 1 of the Community Park Master Plan. More of phase 1 is being requested by Spirit Funds.

Parks: Shelters 1 and 2 Repairs & ADA Updates

Justification and Alternatives

These repairs will enhance the rental experience and will prolong the life of the shelters for many more years. By performing these repairs, we will not have to worry about replacing these buildings in the near future. A replacement shelter would cost between \$400,000 - \$500,000 per shelter. This follows our Community Park Master Plan as we look to address the maintenance needs within the Community Park.

2024 Update: The Parks Department solicited bids for Shelters 1 and 2 with Shelter 4 as an add bid. We had several general contractors attend the pre-bid meeting. We had 1 bid submitted by a responsible bidder and it was over budget. The contractor stated that they will hold pricing until November 30, 2024, to allow for the approval process. The bid for Shelters 1 and 2 is \$388,220. Staff have worked with the lower bidder to remove a few items, and we are requesting \$125,000 in additional funding to move forward with Shelters 1 and 2's update to make them ADA compliant. We have decided to remove Shelter 4 from the project as the cost was too significant and it did not have the major modifications to make it ADA compliant.



Parks: Expo West Drainage/Parking Lot Improvements & Repair

Project title: Expo West Drainage/Parking Lot Improvements and Repair									
ANTICIPATED PROJECT COST AND SOURCES OF FUNDS:									
	Prior years	Add'l Funding Required	2025	2026	2027	2028	2029	Beyond	Total
PROJECT COST									
Planning, Design, Engineering	443,254								-
									443,254
Construction		5,380,470							5,380,470
Equipment									-
Other									-
Non-County Expenses									-
TOTAL	443,254	5,380,470		-	-	-	-	-	5,823,724
PROJECT FUNDS									
Outside funding (Grants)									
TOTAL	-	-	-	-	-	-	-	-	

Project Description:

As part of the second phase of a multi-phase project directed at making large scale improvements to the Expo Center infrastructure, Parks would focus on remedying three longstanding areas of concern that have negatively impacted the programing and functionality of the expo grounds.

These concerns include:

1. Absence of an effective means for addressing storm water drainage.
2. Correcting the lack of adequate sub-base, pitch and pavement thickness prevalent in the majority of the asphaltic surfaces.
3. Given a sustained increase in the number of multi-day event bookings, the expo has a pronounced inadequacy in both the amount and quality of available camping facilities.

Relationships to other projects:

This project for additional funding for the construction phase of this project. This project is included in the Sunnyview Exposition Center Master Plan that was created in 2019. The east campus improvements and repairs were performed through the 2021-2022 Capital Improvement Plan.

Justification and Alternatives

In 2024, the Parks Department has worked with RETTLER Corporation to design the west campus improvements at the Sunnyview Exposition Center. We have had multiple meetings with staff since March of this year. Staff and RETTLER have also met multiple times with the County Fair and Lifest as they are two largest events that utilize the entire grounds. We took their feedback and incorporated it into our plans. One of the primary areas of concern with the expo infrastructure has to do with the mostly non-existent storm water drainage facilities inherent on the site. The effects of this poor drainage and the issues associated with it continually cause hardships for clientele and staff alike as it quite often adversely affects the ability of staff to be able to make site adjustments intended to off-set a client's loss of dry and accessible program space following a rainfall.

Parks: Expo West Drainage/Parking Lot Improvements & Repair

Justification and Alternatives- Continued

This causes the client to park cars across the street in the Community Park and cross County Road Y. The storm pond will help manage the water from the expo building, parking lot, and west of the main entrance. The other area of concern with the expo infrastructure evolves around the overall deterioration of the Expo Center's hard surface areas, graveled and paved alike. Specifically, the lack of a well-planned storm water drainage network has significantly contributed to the expo's problem with the poor condition of a majority of the facility's hard surface areas. For reasons unknown, back in the late 80's, during the initial design and development of the venue, it can be surmised that certain quantifiable characteristics dealing with the expo terrain were not taken into account that, if addressed at that time, would have helped preserve the quality and functionality of much of the hard surfaces for some time yet to come. Unfortunately, as a consequence of not having compensated for the relatively flat contours of the site and the lack of any appreciable elevation drop in the regions surrounding the expo boundaries, there were no substantial measures taken in attempting to drain storm water away from the parking lots and camping areas. Thus, over time the asphaltic surfaces throughout the expo have been compromised as a consequence of the amount of moistures retained in the pavement sub-base and the predisposition for those areas to subsequently heave and break-up during winter thaw. Lastly, typically asphalt pavement has a 25 to 30-year lifespan. The main parking lot is original parking lot and is 35 years old.

The current parking lot configuration when striped can fit 760 cars. The proposed asphalt configuration with the small gravel space for the new design will fit 770 spaces. We would only be adding an additional 10 spaces. However, we would be developing lot 6 to be a more consistent overflow lot. It is important to maintain the size of hard surface onsite. One of our shows is the Waterfowl Hunters Expo in August. In 2024, they had over 6000 attendees, 150 exhibitors and 33 presenters. This would be roughly 2,473 cars parked at the Expo over the weekend.

We also have a need to update the electrical, plumbing, and 4 entrances into the Sunnyview Exposition Center grounds. We will be replacing the old original lighting with new LED lights and light poles. We will also be adding more electrical capacity so that way the County Fair, Lifest and other events have more shore power. The entrances will be upgraded with new signs that will allow us to better dictate the flow into and out of the site. The signs will be able to be modified depending on the event to indicate closed, entrance only, or exit only. This will allow us to continue to market in such a way to have multiple events onsite at the same time. Gates will also be installed throughout the site so that way we can close off areas that are not being rented or to divide events.



Sheriff: County Jail Housing Unit Cameras & Cell Cameras

Project title: Winnebago County Jail Housing Unit Cameras and Cell Cameras								
ANTICIPATED PROJECT COST AND SOURCES OF FUNDS:								
	Prior years	2025	2026	2027	2028	2029	Beyond	Total
PROJECT COST								
Planning, Design, Engineering					-			-
Land Purchase					-			-
Construction					-			-
Equipment		225,000						225,000
Other					-			-
								-
TOTAL	-	225,000	-	-	-	-	-	225,000
PROJECT FUNDS								
Outside funding (Grants)								-
TOTAL	-	-	-	-	-	-	-	-

Project Description:

The Winnebago County Jail is requesting an expansion to the current surveillance camera system. The current system severely limits monitoring abilities and must be enhanced to more fully protect the inmates, staff, and county interests. The project adds 39 cameras/licensing and one 220 TB server to provide needed coverage inside each housing unit. The cameras in the housing units will provide coverage to areas that are currently unmonitored and have been unmonitored since the building was opened in 2003. The coverage will be provided by a variety of camera styles (models) dependent upon the specific type of physical space involved. The project also includes installing two 24-port Power Over Ethernet (POE) systems which are necessary for the system to operate.

Relationships to other projects:

This project is not associated with any other projects.

Sheriff: County Jail Housing Unit Cameras & Cell Cameras

Justification and Alternatives:

The Winnebago County Sheriff's Office Jail is an adult correctional facility with a capacity of 355 inmates. The facility provides services for a transient population, which averages fourteen new inmates daily. Each of the six pods in the facility are staffed by one deputy per shift. Currently, the existing cameras centered above the Officer's Station do not capture views of all of the housing units in each pod, and inmates have exploited these areas of weakness within the facility. Placing cameras directly into the dayrooms of the housing units would allow for more significant and high-quality monitoring, as well as the ability to review footage and maintain evidence after high liability incidents with propensity for litigation occur.

Securitas Technology



Securitas Technology Corporation
11899 Exit 5 Parkway, Suite 100.,
Fishers, IN 46037

Dear Lt. Johnson:

Per your request, we have attached pricing for the addition of new IP cameras in several Jail Dayrooms, cells and Booking cells. We will provide twenty (20) 3MP Corner Mount Cameras, seventeen (17) 5MP Minidome Cameras, and two (2) 10MP Dual Cameras (2x5MP). We will provide the equipment, new conduit (we will attempt to reuse existing conduit and backboxes, if feasible), CAT6 wiring, travel to site, remove the old equipment, install the new equipment, and test the functionality.

Per your email and sketch, we have included the cameras below:

Corner (anti-ligature) cameras:

Booking

1396 – R111
1394 – R110
1392 – R109
1390 – R108
1388 – R107
1386 – R106
1418 – R105
1417 – R104
1414 – R103
1413 – R102
1410 – R101

A-Pod

2122 Cell – A610
2123 Cell – A609
2124 Cell – A608
2125 Cell – A607
2128 Cell – A605
2129 Cell – A604
2130 Cell – A603
2131 Cell – A602
2132 Cell – A601

Mini-dome cameras:

1294 – A100 Dayroom
1283 – A200 Dayroom
1270 – A300 Dayroom
1234 – A500 Dayroom
2126 – A600 Dayroom
2118 – A700 Dayroom

1125 – B100 Dayroom
1100 – B200 Dayroom
1103 – B300 Dayroom
1112 – B400 Dayroom
1120 – B500 Dayroom
2093 – B600 Dayroom

1176 – D100 Dayroom
1196 – D200 Dayroom
1193 – D300 Dayroom
1167 – D500 Dayroom
2027 – D600 Dayroom

Dual Head cameras:

1181 – D400 Dayroom (2x cameras)

Solid Waste: Snell Road Landfill Office Renovation

Project title: Snell Road Landfill Office Renovation (2024)

ANTICIPATED PROJECT COST AND SOURCES OF FUNDS:

	Prior years	2025	2026	2027	2028	2029	Beyond	Total
PROJECT COST								
Planning, Design, Engineering		20,000						- 20,000
Land Purchase								-
Construction		100,000						100,000
Equipment								-
Other		14,000						14,000
Non-County Expenses								-
TOTAL	-	134,000		-	-		-	134,000
PROJECT FUNDS								
Outside funding (Grants)								-
TOTAL	-	-	-	-	-	-	-	-

Project Description:

Renovation of the existing Snell Road Landfill scale office building.

Relationships to other projects:

This project is not associated with any other projects.

Justification and Alternatives:

Architect Engineer determined that this concrete block office would be renovated/remodeled to include a meeting room, bathroom and long-term file storage. Mechanical Technician and Environmental Technician who perform majority of work at the Snell Road Landfill location use this building for office space and computer usage. This is the only building at this location that has running water/sewer and restrooms.



Solid Waste: Engine/Generator #3 Replacement

Project title: Engine/Generator #3 Replacement

ANTICIPATED PROJECT COST AND SOURCES OF FUNDS:

	Prior years	2025	2026	2027	2028	2029	Beyond	Total
PROJECT COST								
Planning, Design, Engineering		50,000						50,000
Land Purchase								
Construction		100,000						100,000
Equipment		1,050,000						1,050,000
Other								
Non-County Expenses								
TOTAL	-	1,200,000			-	-	-	1,200,000
PROJECT FUNDS								
Outside funding (Grants)								-
TOTAL	-	-	-	-	-	-	-	-

Project Description:

Replacement of existing landfill gas Engine/Generator #3 at the Snell Road Landfill.

Relationships to other projects:

This project is not associated with any other projects.

Justification and Alternatives:

The current engine/generator will have ~57,000 hours at the end of 2024, and the useful economic life will be reached as the engine/generator reaches 60,000 hours. The engine/generator replacement in 2025 will allow another 60,000 hours of power generation capability. An alternative is to not replace the engine and depend on a single engine and the flare system to remain in regulatory compliance. Engines allow the Department to beneficially use the methane gas generated at the landfill as materials break down. No revenues are made with flaring landfill gas.



Solid Waste: Mini Excavator

Project title: Mini Excavator (2025)

ANTICIPATED PROJECT COST AND SOURCES OF FUNDS:

	Prior years	2025	2026	2027	2028	2029	Beyond	Total
PROJECT COST								
Planning, Design, Engineering								-
Land Purchase								
Construction								
Equipment		120,000						120,000
Other								
Non-County Expenses								
TOTAL	-	120,000			-	-	-	120,000
PROJECT FUNDS								
Outside funding (Grants)								-
TOTAL	-	-	-	-	-	-	-	-

Project Description:

Replace a 2002 John Deere Loader/Backhoe (#450) with a Mini-Excavator for landfill grounds maintenance projects.

Relationships to other projects:

This project is not associated with any other projects.

Justification and Alternatives:

The current equipment is 22 years old with ~3,500 hours on it at the end of 2024 and will have reached the end of its economic useful life. The Solid Waste Department has rented equipment for more extensive grounds maintenance projects in the past, but demand for heavy equipment is high and rental contracts must be signed months prior to need. This makes it difficult to coordinate work (which is often weather dependent) and staffing within the rental timeframe. The Solid Waste Department has also considered renting equipment from the Highway Department. The timeframe to complete construction projects would occur during the same time that Highway is using equipment for their own projects. The above construction projects, including line repairs, regrading, eliminating sags and ponding and maintaining vegetative growth on landfill cells is required of landfills by state regulation.



Solid Waste: Transfer Station Exhaust System Replacement

Project title: Transfer Station Exhaust System Replacement

ANTICIPATED PROJECT COST AND SOURCES OF FUNDS:

	Prior years	2025	2026	2027	2028	2029	Beyond	Total
PROJECT COST								
Planning, Design, Engineering		20,000						- 20,000
Land Purchase								-
Construction								-
Equipment		95,000						95,000
Other								-
Non-County Expenses								-
TOTAL		115,000		-	-		-	115,000
PROJECT FUNDS								
Outside funding (Grants)								-
TOTAL	-	-	-	-	-	-	-	-

Project Description:

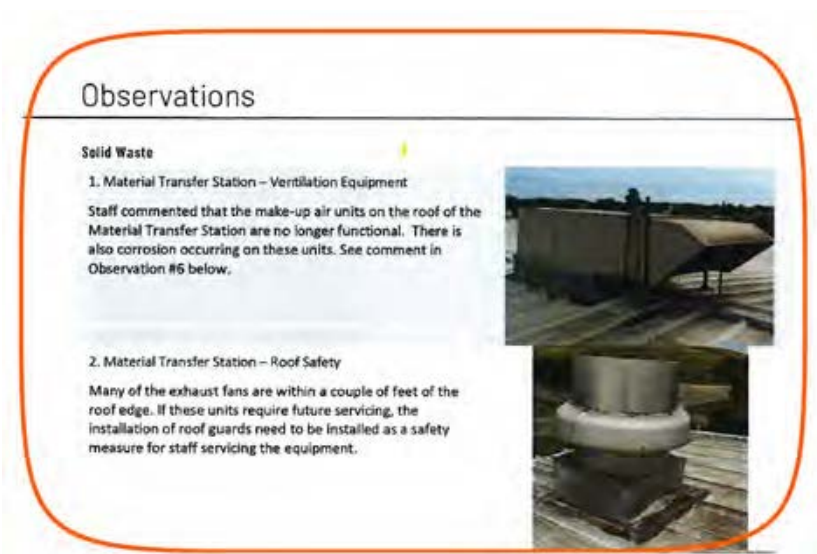
Hire engineer/consultant to assess condition, design and replace existing industrial roof exhaust fan system.

Relationships to other projects:

This project is not associated with any other projects.

Justification and Alternatives:

The exhaust fan system is necessary mechanical equipment for operation of the Solid Waste and Recycling Transfer Station. This will allow us opportunity to fix concerns with location of exhaust fans noted on the Facilities Condition Assessment (9/2023). WDNR requires the Solid Waste Transfer Facility to remain in compliance with NR 502.07(7)(k) and within the WDNR approved Plan of Operation for the facility. The SW Department is required to operate air handling equipment and ventilation equipment within the structure and trailer pits to control odor, dust, and hazardous gas buildup. The existing system is beyond useful life.



Solid Waste: Backup Power Generator for SW Admin Office & Transfer Station

Project title: Backup Power Generation for SW Administrative Office and Transfer Station

ANTICIPATED PROJECT COST AND SOURCES OF FUNDS:

	Prior years	2025	2026	2027	2028	2029	Beyond	Total
PROJECT COST								
Planning, Design, Engineering		90,000						-
Land Purchase								-
Construction								-
Equipment		200,000						-
Other								-
Non-County Expenses								-
TOTAL		290,000		-	-		-	-
PROJECT FUNDS								
Outside funding (Grants)								-
TOTAL	-	-	-	-	-	-	-	-

Project Description:

This would include a power needs study to determine the size natural gas generators needed at the Administrative Office and Transfer Station. It will also fund equipment, installation and modification of electrical panels/automatic switch have Administrative Office and Transfer Station Operational in the event of a power emergency.

Relationships to other projects:

This project is not associated with any other projects.

Justification and Alternatives:

The Administrative Office houses scaling operations, working offices, employee/public restrooms and mechanical shop for Solid Waste Operations. All traffic must scale in before using any portion of the facility. Municipal route trucks and commercial traffic report to the Transfer Station after weigh-in and unload materials on a waste tipping floor or recycling tipping floor. The material is then loaded into industrial sized compactors (powered by electricity), which packs the material into semi-truck trailers for delivery to a partner landfill. In the event of a power outage, there is no ability to ship materials outbound, close overhead doors, weigh truck traffic into the facility or control the office climate. Statutes require debris to be removed within a 24-hour period. Also, the Facilities Conditions assessment revealed existing electrical



Solid Waste: Backup Power Generator for SW Admin Office & Transfer Station

Project title: Backup Power Generation for SW Administrative Office and Transfer Station
ANTICIPATED PROJECT COST AND SOURCES OF FUNDS:

	Prior years	2025	2026	2027	2028	2029	Beyond	Total
PROJECT COST								
Planning, Design, Engineering		90,000						-
Land Purchase								-
Construction								-
Equipment		200,000						-
Other								-
Non-County Expenses								-
TOTAL		290,000		-	-		-	-
PROJECT FUNDS								
Outside funding (Grants)								-
TOTAL	-	-	-	-	-	-	-	-

Project Description:

This would include a power needs study to determine the size natural gas generators needed at the Administrative Office and Transfer Station. It will also fund equipment, installation and modification of electrical panels/automatic switch have Administrative Office and Transfer Station Operational in the event of a power emergency.

Relationships to other projects:

This project is not associated with any other projects.

Justification and Alternatives:

The Administrative Office houses scaling operations, working offices, employee/public restrooms and mechanical shop for Solid Waste Operations. All traffic must scale in before using any portion of the facility. Municipal route trucks and commercial traffic report to the Transfer Station after weigh-in and unload materials on a waste tipping floor or recycling tipping floor. The material is then loaded into industrial sized compactors (powered by electricity), which packs the material into semi-truck trailers for delivery to a partner landfill. In the event of a power outage, there is no ability to ship materials outbound, close overhead doors, weigh truck traffic into the facility or control the office climate. Statutes require debris to be removed within a 24-hour period. Also, the Facilities Conditions assessment revealed existing electrical panelboards exposed to non-conditioned/dirty environments.



Capital Improvement Plan 2025

Capital Improvement Plan Projects Requests									
Department	Project Description	Resolution	Prior	2025		2026		Total	
		Number	Aproved	County Funding Request	Other Funding	County Funding Request	Other Funding	County	Other Funding
Facilities	Highway Shop Fire Alarm System Replacement			1,268,400				1,268,400	-
Facilities	Replace Highway Shop Make-up Air Handlers 5 and 6			304,630				304,630	-
Facilities	Orrin King Building - Air Conditioning Chiller Replacement			627,332				627,332	-
Facilities	Park View Health Center Air Conditioning Upgrade			1,392,982				1,392,982	-
Highway	CTH M (STH 44 - STH 91)			3,187,340				3,187,340	-
Highway	CTH E (Oakwood Road - CTH FF)			1,267,296	366,905			1,267,296	366,905
Highway	5 Yard Dump Truck Qty (2)			314,000				314,000	-
Highway	Winter Equipment Trucks (5)			925,000				925,000	-
Highway	Sign Shop Truck			100,000				100,000	-
Highway	Vacuum Trailer			180,000				180,000	-
Highway	Brine Tank/Outfitting			100,000				100,000	-
Highway	Wood Chipper			200,000				200,000	-
Highway	CTH Repair Various County Roads	315-012024	300,000	175,000				175,000	-
Parks	Butte des Morts Boat Landing Improvement Project			145,848		729,241	729,241	875,089	729,241
Parks	Expo Covered Arena Repair			50,000		500,000		550,000	-
Parks	Shelters 1 and 2 Repairs and ADA Updates	315-012024	250,000	125,000				125,000	-
Parks	Expo West Drainage/Parking Lot Improvements and Repair	315-012024	443,254	5,380,470				5,380,470	-
Sheriff	Winnebago County Jail Housing Unit Cameras and Cell Cameras			225,000				225,000	-
Solid Waste	Snell Road Landfill Office Renovation (2024)			134,000				134,000	-
Solid Waste	Engine/Generator #3 Replacement			1,200,000				1,200,000	-
Solid Waste	Mini Excavator (2025)			120,000				120,000	-
Solid Waste	Transfer Station Exhaust System Replacement			115,000				115,000	
Solid Waste	Backup Power Generation for SW Admin Office & Transfer Station			290,000				290,000	
Total 2025 Projects			993,254	17,827,298	366,905	1,229,241	729,241	19,056,539	1,096,146
Facilities	Courthouse Fall Protection Install	194-022023 315-012024	155,000	15,000				15,000	-
Facilities	Courthouse Fourth Floor Ceiling Repairs - Room 410 Cty Board Room	194-022023 315-012025	275,000	25,000				25,000	-
Facilities	David Albrecht Administration Building Masonry Repair	315-012024	355,000	16,500				16,500	-
Facilities	David Albrecht Administration Building Roof Replacement	315-012024	469,920	23,496				23,496	-
Facilities	Second Chance Building Roof Replacement	315-012024	242,080	12,104				12,104	
Facilities	Neenah Human Services Boiler Replacement	194-022023 315-012024	213,000	32,000				32,000	
Total Facilities Projects with Additional Funding Requests			1,710,000	124,100	-	-	-	124,100	-
Total 2025 Projects with Additional Funding Projects			2,703,254	17,951,398	366,905	1,229,241	729,241	19,180,639	1,096,146



Capital Improvement Plan 2025-2029

Cost of Capital Improvement Plan Projects											
Department	Project Description	2026 Years Cost		2027 Years Cost		2028 Years Cost		2029 Years Cost		Total	
		County Funding	Other Funding	County Funding	Other Funding	County Funding	Other Funding	County Funding	Other Funding	County Funding	Other Funding
Airport	Taxiway Alpha (A) Reconstruction - Final Phase(\$3M Previously Approved	175,000	3,325,000	-	-	-	-	-	-	175,000	3,325,000
Facilities	Airport Fire Station Roof Replacement	213,000	-	-	-	-	-	-	-	213,000	-
Facilities	Highway Building Automation System Replacement	724,000	-	-	-	-	-	-	-	724,000	-
Facilities	Replace Highway Shop Make-up Air Handler 4	206,000	-	-	-	-	-	-	-	206,000	-
Facilities	King Building Cooling Tower Replacement	185,000	-	-	-	-	-	-	-	185,000	-
Facilities	Oshkosh Human Services Building Fire Alarm System Replacement	753,000	-	-	-	-	-	-	-	753,000	-
Facilities	Oshkosh Human Services Building VAV Box Replacement	233,000	-	-	-	-	-	-	-	233,000	-
Facilities	Orrin King Building - Building Automation System Upgrade	228,026	-	-	-	-	-	-	-	228,026	-
Facilities	Orrin King Building - Orrin King Building Ramp Repair	205,000	-	-	-	-	-	-	-	205,000	-
Facilities	Courthouse Air Handler 2 Replacement	-	-	388,000	-	-	-	-	-	388,000	-
Facilities	David Albrecht Administration Building Window Replacement	-	-	856,000	-	-	-	-	-	856,000	-
Facilities	Orrin King Building Electrical Switchgear Replacement	-	-	202,000	-	-	-	-	-	202,000	-
Facilities	Law Enforcement Center Roof Replacement	-	-	4,048,000	-	-	-	-	-	4,048,000	-
Facilities	Oshkosh Human Services Building Elevator 2 Upgrade	-	-	745,000	-	-	-	-	-	745,000	-
Facilities	Courthouse HVAC System Modernization	-	-	-	-	2,426,561	-	-	-	2,426,561	-
Facilities	David Albrecht Administration Building Elevator 2 Upgrade	-	-	-	-	781,000	-	-	-	781,000	-
Facilities	Orrin King Building Security/Fire Alarm System Replace	-	-	-	-	212,000	-	-	-	212,000	-
Facilities	LEC Computer Room Air Conditioning Unit Replacement	-	-	-	-	179,000	-	179,000	-	358,000	-
Facilities	Evidence Building Fire Alarm System Replacement	-	-	-	-	272,000	-	-	-	272,000	-
Facilities	Neenah Human Services Building Elevator Upgrade	-	-	-	-	431,000	-	-	-	431,000	-
Facilities	Neenah Human Services Building Security/Fire Alarm System Replace	-	-	-	-	273,000	-	-	-	273,000	-
Facilities	Park View Health Center Roof Replacement	-	-	-	-	2,423,176	-	-	-	2,423,176	-
Facilities	Air Traffic Control Tower Air Conditioning Chiller Replacement	-	-	-	-	-	-	194,600	-	194,600	-
Facilities	Highway Shop Salt Shed Roof Replacement	-	-	-	-	-	-	321,200	-	321,200	-
Facilities	Law Enforcement Center Air Conditioning Chiller Replacement	-	-	-	-	-	-	2,078,000	-	2,078,000	-
Facilities	Law Enforcement Center Dish Machine Replacement	-	-	-	-	-	-	341,000	-	341,000	-
Facilities	Law Enforcement Center Evidence Building Roof Replacement	-	-	-	-	-	-	771,100	-	771,100	-
Facilities	Oshkosh Human Services Building Air Conditioning Chiller Replacement	-	-	-	-	-	-	765,000	-	765,000	-
Facilities	Oshkosh HS Building Condensing Unit 1, 2, and 3 Replacement	-	-	-	-	-	-	776,000	-	776,000	-
Highway	CTH E (CTH FF - STH 116)	1,222,086	577,082	-	-	-	-	-	-	1,222,086	577,082



Capital Improvement Plan 2025-2029

Cost of Capital Improvement Plan Projects											
Department	Project Description	2026 Years Cost		2027 Years Cost		2028 Years Cost		2029 Years Cost		Total	
		County Funding	Other Funding	County Funding	Other Funding	County Funding	Other Funding	County Funding	Other Funding	County Funding	Other Funding
Highway	CTH II (STH 76 - USH 45)	1,997,136		-		-		-		1,997,136	-
Highway	CTH M (CTH II - STH 10)	800,000		-		-		-		800,000	-
Highway	CTH A (Sherman Road - Indian Point Road)	410,460		-		-		-		410,460	-
Highway	CTH P (Midway RD - STH 47) (\$1.53M Previously Approved)	1,696,875	7,893,125	-		-		-		1,696,875	7,893,125
Highway	CTH N (CTH FF - STH 44)	-		275,000		300,000		1,500,000		2,075,000	-
Highway	CTH H (W CTY Line- N CTY Line)	-		2,533,252		-		-		2,533,252	-
Highway	CTH E (STH 91 - STH 116)	-		2,226,714		-		-		2,226,714	-
Highway	CTH B (STH 116 - CTH D)	-		-		3,257,092		-		3,257,092	-
Highway	CTH BB (STH 76 - Coldspring RD)	-		-		1,114,325		-		1,114,325	-
Highway	CTH AP Road Diet (Midway Road - Onieda Street)					150,000		-		150,000	-
Highway	CTH D (STH 116 - CTH B)							2,786,982		2,786,982	-
Parks	Community Park Pavilion	450,000		3,000,000		-		-		3,450,000	-
Parks	Replacement Lift truck	245,000		-		-		-		245,000	-
Parks	Eureka Playground Replacement and Dredging Project	-		30,000		300,000		-		330,000	-
Parks	Boom Bay Dredging Project	-		-		30,000		300,000		330,000	-
Parks	Community Park Soccer Complex Playground					300,000				300,000	-
Parks	P78 Replacement 16 Foot Mower					140,000				140,000	-
Parks	Wiouwash Trail - Breezewood Trailhead					150,000				150,000	-
Parks	P15 Replacement 10 Foot Mower					-		110,000		110,000	-
Parks	Shangri La Parking Lot and Site Access	-		-		-		287,580		287,580	-
Sheriff	Squad and Body Camera Server & Storage Upgrade	130,000		-		-		-		130,000	-
Sheriff	AT&T 911 Call Handling Equipment upgrade	40,000	360,000			-		-		40,000	360,000
Sheriff	RMS and CAD replacement					-		4,700,000		4,700,000	-
Solid Waste	Snell Rd Remedial Construction/Implementation	2,300,000								2,300,000	-
Solid Waste	Replacement Front End Loader	340,000								340,000	-
Solid Waste	Rebuild Solid Waste Compactor	150,000								150,000	-
Solid Waste	Replacement Front End Loader	-		340,000		-		-		340,000	-
Solid Waste	Replace Recycling Compactor	-		-		350,000		-		350,000	-
Solid Waste	Replace Concrete Tipping Floor S-MSW	-		-		220,000		-		220,000	-
2025 Cost of Capital Carryover Years		1,229,241	729,241	-		-		-		1,229,241	729,241
Total Cost of Capital Plan 2026-2029		13,932,824	12,884,448	14,643,966	-	13,309,154	-	15,110,462	-	56,996,406	12,884,448
2025 Cost of Capital Plan										17,951,398	366,905
Total Cost of Capital Plan 2025-2029										74,947,804	13,251,353

GLOSSARY

Accrual Accounting: A method of accounting in which revenues are recognized in the accounting period in which they are earned. Expenditures are recognized in the accounting period in which the liability is incurred. This method also is often contrasted with **Cash Accounting**.

Agency Fund: A **Fiduciary Fund** in which the government is a temporary agent.

Annual Comprehensive Financial Report (ACFR): In addition to the **Budget**, the CAFR is one of the primary financial documents of the government. The document is prepared at the end of the **Fiscal Year** and presents summaries of the government's fiscal activities in the past year (in comparison to previous years and the budget). Specifically, the document contains comprehensive (combined) **Balance Sheets**, statements of **Revenues** and **Expenditures** and changes in the **Fund Balance** for all **Governmental Funds**.

Appropriations: The amount of money granted by the legislative body to units of local government for most activities in the coming **Fiscal Year**. Appropriations are usually reported in the budget by **Line Item**; and they allow governmental units to make new expenditures and incur new obligations up to the amount of the appropriation. Appropriations are also called budgeted expenditures.

Assessed Valuation: This is the value of the property that is available for taxation which is determined annually and is based on the ratio of the property's assessed value to its "fair market value." The process of determining a property's assessed value is called an **Assessment**, and assessors consider many factors when valuing properties. See **Equalized Assessed Valuation**.

Assets: As reported on a **Balance Sheet** for a given fund, assets include any financial resources available to government such as cash, expected tax revenues, payments due from other funds or governmental units, and inventories.

Balance Sheet: A periodic report on the government's **Assets**, **Liabilities**, and **Fund Equity**, and all **Governmental Funds**. The governmental financial officer or the Accounting division usually prepares these reports.

Bonds (Municipal): A method of issuing **long-term Debt** to local governments or semi-independent agencies associated with local government such as authorities or corporations. The two primary types of bonds are: General **Obligation** and **Revenue**. All municipal bonds are tax exempt, and therefore are usually bought by investors with high marginal tax rates such as commercial banks and high-income individuals. Investment patterns in municipal bonds have changed dramatically since the late 70's due to revenue limitations, radical changes in interest rates, and the national Tax Reform Act of 1986 that eliminated the benefits of using revenue bonds for "private purpose development."

Bond Rating: A judgement on the investment quality of the **Bond** which reflects the government's ability to repay the debt or its creditworthiness. The stronger the rating, the lower the interest rate assigned to the bond by the underwriters. There are three rating agencies: Moody's Investors Service, Standard & Poor's Corporation, and Fitch's. A variety of characteristics about the government and community are examined to determine its rating such as the strength of the local economy, the financial management practices of the government, debt factors, and administrative practices.

Budget: The budget is one of the primary financial documents of the government, in addition to the **Annual Comprehensive Financial Report**. The budget is prepared before the beginning of the **Fiscal Year** and documents expected **Revenues**, and **Appropriations** for the entire government and for the various departments and divisions of the government.

Cash Accounting: Different from accrual accounting in that both revenues and expenditures are not recognized until the cash transfers are actually made. This method of accounting is not recognized by **Generally Accepted Accounting Principles (GAAP)**.

Capital Assets: Long-term assets that the government intends to use or hold for a relatively long period of time, such as land, buildings, machinery, and equipment.

Current Assets: include any financial resource available to a government unit to meet any obligations due within a year. This would include non-cash assets that could be convertible to cash to meet obligations due within a year. For instance, receivables would be classified as a current asset if they would be collectible within one year.

Current Liabilities: include any amount owed to outside parties where the amounts must be repaid within a year. An example would include telephone and utility bills. These obligations are due within a year.

Debt Limit: The maximum amount of gross or net debt which is legally permitted by state mandate, constitution, or voter approval. These limits usually apply only to **General Obligation Bonds** rather than **Revenue Bonds**.

Debt Service Fund: A fund that accounts for the payment of principal and interest on the government's long-term Debt.

Depreciation: Expiration in the service of a **Fixed Asset** which is considered a portion of the total cost of the fixed asset and charged as an expense during a particular period.

Encumbrance: A commitment to expend funds for a particular purpose (even prior to establishing a legal obligation or liability). They are not recorded as **Expenditures**, **Appropriations**, or **Liabilities** but as a reduction in the **Fund Equity** (as reported on the **Balance Sheets**). Encumbrances become **Expenditures** when cash payments are actually made.

Enterprise Fund: A fund that accounts for services that are supported primarily by **User Charges** such as golf courses, swimming pools, or garbage collection.

Equalized Assessed Valuation: Because **Assessed Valuation** (and therefore the **Tax Rate**) may vary from market values of property in different communities, state governments establish an equalized assessed valuation of property to be used for taxation at other levels of government such as the county. In this case, the equalization ensures that taxpayers within the county will be taxed at the same level of market value, for the county's portion of the **Property Tax**, even though municipalities within the county will calculate **Assessed Valuation** of properties within their borders at different times and, therefore, have different estimates of market values.

Executive Budget: A type of budgeting process in which the **Chief Executive** has primary responsibility for preparing the budget and authority over budget that is presented to the legislative body for approval.

Expendable Fund: Accounting or budgeting funds in which authorization for new spending or incurring new obligations expires at the end of the **Fiscal Year**. **Governmental Funds** are usually expendable.

Expenditures: The actual cash payments of governmental units for all activities, which are monitored throughout the year, but are calculated for an entire **Line-item** or **Program** in the budget for a previous **Fiscal Year**.

Fiscal Year: A twelve-month period of time for which governmental activities are budgeted and the **Budget** is prepared. This is also the time allotted to record and present other summary financial statements such as the **Annual Comprehensive Financial Report**. Technically, a fiscal year can be any set of 12 months, but most municipalities operate on a January 1 to December 31 fiscal year.

Fund Balance: As defined in the **Balance Sheets** of all **Governmental Funds**, it is that part of the **Fund Equity** that is available for future commitment, expenditure, or appropriation. More specifically, it is that part of the fund equity that is not reserved for **Encumbrances**, and may be called the **Unreserved Fund Balance**.

Fund Equity: As reported in the **Balance Sheets** of all **Governmental Funds**, fund equity is defined as fund **Assets** minus fund **Liabilities**.

GAAP: Stands for Generally Accepted Accounting Principles. These are national standards of financial reporting as established by the Governmental Accounting and Standards Board (GASB).

General Fund: The fund that accounts for and supports most services in government.

General Obligation Bond: long-term Debt, which is secured by the government's full faith and credit (i.e. its taxing powers). These bonds usually have a lower rate of interest than **Revenue Bonds** because of lesser risk associated with a very secure source of repayment. They often require an affirming vote of the public, and their principal retired or repaid in the future from the **General Fund**. Once the debt is issued, payment of interest and principal is handled through a **Debt Service Fund**.

Goal: a long-term, attainable target for an organization – its vision of the future.

Governmental Funds: Four different accounting or budgetary groups which, generally, are unique to government and which account for most governmental activities. These funds are the: **General Fund**, **Capital Project Fund**, **Debt Service Fund**, and **Special Revenue Fund**.

Home Rule: State laws or constitutional stipulations regarding local government in the following areas: 1) its form; 2) the type or extent of services provided; 3) the range of revenues that they can levy, and tax, debt, or expenditure limitations.

Intergovernmental Revenue: Revenues that are transferred from other governments to the local government or are passed through the local government directly to individuals or other entities. There are three broad types of intergovernmental revenues: **Grants-in-Aid**, **Shared Revenues**, and **Transfer Payments**.

Internal Service Fund: A fund that accounts for the provision of goods and services from one agency or department to another within the government (e.g. maintenance on equipment, printing and copying, or information services).

Liabilities: As reported in the **Balance Sheet** for a given fund, liabilities include amounts owed to persons or organizations outside that fund. Examples of liabilities are: payable vouchers, amounts due to other funds or units, and deferred revenues.

Line-item Budget: Line-item budget presentations group expenditures according to the object of expenditure such as salaries, benefits, supplies, equipment, and maintenance. These categories, such as salaries, may be further divided into temporary wages, permanent wages, and overtime.

Long-Term Debt: A governmental unit may issue long-term debt to finance capital and infrastructure expenditures. In contrast to **Short-Term Debt**, it should not be used for regular operations. The two primary means of issuing or financing long-term debt are: **General Obligation Bonds** and **Revenue Bonds**.

Matching Grant: A specific type of **Conditional Grant** in which the local government must contribute some percentage of funds in order to receive the grant.

Millage: A term applied to the **Tax Rate** of a **Property Tax** which specifies the rate of taxation on a dollar of assessed value (or on a \$1,000). The term "20 mills" would mean two cents for every dollar of assessed value (or two dollars for every \$1,000).

NA: Not applicable or does not apply.

Objective: a specific, measurable and observable result of an organization's activity which advances the organization toward its goal.

Other Operating Expenses: Within Winnebago County, this group of expenditures includes all expenses other than labor, capital outlay and travel. Examples of groups of items include office expenses such as supplies, stationery and forms, postage and others. Other expenses also includes publications, subscriptions, dues, telephone other operating expenses, repairs and supplies, utilities, contractual expenses such as accounting, and legal services. This category also includes rental expense and insurance.

Policy: a plan, course of action or guiding principle, designed to set parameters for decisions and actions.

Program Budget: Programmatic budget presentations group the **Line-Items** into units that represent service objectives or functions such as crime prevention, fire education (Stop, Drop, & Roll), or small business incentive loans.

Proprietary Funds: General accounting or budgetary groups that are analogous to private commercial organizations. Government recognizes two types of proprietary funds: Enterprise **Funds** and **Internal Service Funds**.

Retained Earnings: is the cumulative amount by which revenues and operating transfer from other funds have exceeded expenses and transfers to other funds.

Revenues: All funds used by local government report revenues as the primary source of monetary input. There are six primary sources of revenues for **General Fund** of the local government: taxes, licenses and permits, **Intergovernmental Revenues**, **User Charges**, fines and forfeitures, and miscellaneous. Expected or budgeted revenues are those that are estimated for the coming fiscal year. Actual revenues represent the amount of money that was actually collected by the government.

Shared Revenues: A type of Intergovernmental Revenue in which revenues collected by another government which are distributed to a local government according to a formula such as number of children enrolled, population or per capita income.

Short-Term Debt: Debt that is issued for less than a year to ease temporary cash flow deficiencies until expected **Revenues** from taxes, bonds, or other governments are received.

Special Revenue Fund: A fund that accounts for specific services or projects that are funded through contractually or legally earmarked revenues.

Tax Incremental Finance (TIF) Districts: An area within the boundaries of a local government that is designated for redevelopment. Revenue from the incremental growth of the property tax base is used to provide additional funds for further redevelopment or for debt service on bonds issued for the original redevelopment efforts.

Unassigned General Fund Balance: This is a component of the **Fund Balance**, which specifies money available for future commitments, expenditures, or appropriations.

Working Capital: is the excess of current assets over current liabilities. At the end of a fiscal year, working capital can represent the net available remaining current resources of an entity available after all obligations of the current fiscal period has ended. It can represent an estimate of an entity's undesignated financial resources, similar to undesignated fund balance.