STATISTICAL SECTION

This part of Winnebago County's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the county's overall financial health.

FINANCIAL TRENDS - TABLES 1-4

These schedules contain trend information to help the reader understand how the county's financial performance and well-being have changed over time.

REVENUE CAPACITY - TABLES 5-8

These schedules contain information to help the reader assess the county's most significant local revenue source, the property tax.

DEBT CAPACITY - TABLES 9-11

These schedules present information to help the reader assess the affordability of the county's current levels of outstanding debt and the county's ability to issue additional debt in the future.

DEMOGRAPHIC AND ECONOMIC INFORMATION - TABLES 12-13

These schedules offer demographic and economic indicators to help the reader understand the environment within which the county's financial activities take place.

OPERATING INFORMATION - TABLES 14-16

These schedules contain service and infrastructure data to help the reader understand how the information in the county's financial report relates to the services the county provides and the activities it performs.

Sources: Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial reports for the relevant year. The County implemented GASB Statement 54 in 2011; schedules presenting government-wide information include information beginning in that year. The County implemented GASB Statement 63 in 2012; schedules presenting government-wide information include information beginning in that year. The County implemented GASB Statement 65 in 2013; schedules presenting government-wide information include information beginning in that year. The County implemented GASB Statement 68 in 2015; schedules presenting government-wide information include information beginning in that year. The County implemented GASB Statement 75 in 2017; schedules presenting government-wide information include information beginning in that year.

Table 1

WINNEBAGO COUNTY, WISCONSIN NET POSITION BY COMPONENT

Last Ten Fiscal Years (Accrual Basis of Accounting)

	-	2009		2010		2011		2012		2013
Governmental activities Net investment in capital assets Restricted Unrestricted Total governmental activities net position	\$ 	112,827,319 3,644,220 13,530,063 130,001,602	\$	113,781,205 2,897,908 24,169,292 140,848,405	\$	122,657,383 6,419,225 22,970,664 152,047,272	\$	128,163,893 9,175,919 23,237,505 160,577,317	\$	135,163,066 7,958,464 25,184,672 168,306,202
Business-type activities Net investment in capital assets Restricted Unrestricted Total business-type activities net position	\$ 	39,429,575 - 27,004,052 66,433,627	\$	48,356,677 - 30,668,933 79,025,610	\$	57,372,224 1,036,365 33,241,265 91,649,854	\$	54,720,559 225,228 36,073,733 91,019,520	\$	57,259,941 9,880 40,116,566 97,386,387
Primary government Net investment in capital assets Restricted Unrestricted Total primary government activities net position	\$	152,256,894 3,644,220 40,534,115 196,435,229	\$	162,137,882 2,897,908 54,838,225 219,874,015	\$	180,029,607 7,455,590 56,211,929 243,697,126	\$	182,884,452 9,401,147 59,311,238 251,596,837	\$	192,423,007 7,968,344 65,301,238 265,692,589

Note: Prior to 2012 net positon was considered net assets.

Table 1

WINNEBAGO COUNTY, WISCONSIN

NET POSITION BY COMPONENT

Last Ten Fiscal Years (Accrual Basis of Accounting)

	-	2014	 2015	2016	 2017	2018
Governmental activities Net investment in capital assets Restricted Unrestricted Total governmental activities net position	\$	137,926,823 9,752,762 26,266,843 173,946,428	\$ 142,148,308 15,853,207 35,803,789 193,805,304	\$ 145,550,772 2,695,342 45,976,346 194,222,460	\$ 145,559,307 3,216,745 47,606,931 196,382,983	\$ 147,966,430 11,145,013 41,713,134 200,824,577
Business-type activities Net investment in capital assets Restricted Unrestricted Total business-type activities net position	\$	57,551,179 65,373 39,871,234 97,487,786	\$ 67,162,955 2,608,640 41,793,329 111,564,924	\$ 67,868,782 147,186 45,236,387 113,252,355	\$ 69,233,314 570,775 43,533,194 113,337,283	\$ 68,144,341 3,635,063 40,786,565 112,565,969
Primary government Net investment in capital assets Restricted Unrestricted Total primary government activities net position	\$	195,478,002 9,818,135 66,138,077 271,434,214	\$ 209,311,263 18,461,847 77,597,118 305,370,228	\$ 213,419,554 2,842,528 91,212,733 307,474,815	\$ 214,792,621 3,787,520 91,140,125 309,720,266	\$ 216,110,771 14,780,076 82,499,699 313,390,546

Note: Prior to 2012 net positon was considered net assets.

CHANGES IN NET POSITION

Last Ten Fiscal Years (Accrual Basis of Accounting)

	2009	2010	2011	2012		2013
Expenses					-	
Governmental Activities:						
General Government	\$ 12,537,069	\$ 12,905,548	\$ 13,705,953	\$ 15,137,054	\$	12,773,897
Public Safety	26,953,674	26,900,043	27,626,250	26,489,283		27,302,447
Public Works	3,317,269	3,361,655	3,586,221	3,871,627		3,802,284
Health and Human Services	74,821,709	61,382,320	48,346,193	48,458,418		46,653,763
Culture, Education and Recreation	2,852,365	2,878,811	3,310,386	3,220,910		3,004,892
Conservation and Development	3,165,664	2,793,401	2,969,406	2,865,688		2,692,978
Interest on Long Term Debt	2,382,138	966,388	862,313	879,059		846,706
Total governmental activities expenses	126,029,888	111,188,166	100,406,722	100,922,039	8	97,076,967
Business-type Activities:						
Airport	2,312,237	2,324,770	2,827,609	3,069,171		3,174,454
Solid Waste Management	13,624,249	14,120,272	17,062,457	14,300,925		8,019,492
Park View Health Center	18,055,764	17,963,589	17,671,410	19,632,728		17,323,472
Highway	10,961,067	11,054,771	11,156,686	12,162,500		12,235,785
Total business-type activities expenses	44,953,317	45,463,402	48,718,162	49,165,324		40,753,203
Total primary government expenses	\$ 170,983,205	\$ 156,651,568	\$ 149,124,884	\$ 150,087,363	\$	137,830,170
Program Revenues						
Governmental Activities:						
Charges for Service						
General Government	\$ 492,426	\$ 609,343	\$ 1,305,461	\$ 796,336	\$	446,321
Public Safety	4,202,363	3,834,929	4,167,991	4,084,819		4,126,408
Public Works	22,431		72	2		-
Health and Human Services	3,259,752	3,164,572	3,013,621	3,066,767		3,042,429
Culture, Education and Recreation	378,124	409,490	378,271	972,544		501,255
Conservation and Development	1,201,245	1,288,540	1,389,983	1,559,496		1,371,533
Operating grants and contributions						
General Government	109,814	52,564	110,211	103,742		81,816
Public Safety	1,317,320	1,308,346	1,210,579	1,104,841		1,037,672
Public Works	1,877,421	471,085	1,773,031	- E		1,939,178
Health and Human Services	46,368,333	34,813,803	20,389,547	20,331,925		19,284,924
Culture, Education and Recreation	991,399	129,109	896,694	317,265		83,118
Conservation and Development	502,798	369,916	370,573	315,025		170,392
Capital grants and contributions						
Public Works	 8.	 LE.	 <u> </u>	 		
Total governmental activities program revenues	60,723,426	46,451,697	35,005,962	32,652,760		32,085,046

(Continued)

CHANGES IN NET POSITION

Last Ten Fiscal Years (Accrual Basis of Accounting)

	2009	2010	2011	2012	2013
Business-type Activities:					
Charges for services					
Airport	2,305,686	2,073,511	2,004,160	1,899,082	1,155,109
Solid Waste Management	13,991,363	16,253,979	16,179,885	12,722,391	10,320,998
Park View Health Center	11,186,468	11,477,521	11,169,795	12,064,457	12,635,015
Highway	10,875,360	10,848,201	11,132,692	12,449,313	12,462,279
Operating grants and contributions					
Airport	75/	-30	.50	•	
Solid Waste Management	13	15,011	16	6,242	5,300
Park View Health Center	43,741	109,290	165,674	· ·	
Highway	£ # €	390	592	5.52	(€)
Capital grants and contributions					
Airport	(4)	6,862,523	10,281,855	15,705	288,324
Highway	•)	12	88,185		6,000
Total business-type activities program revenue	38,402,631	47,640,036	51,022,854	39,157,190	36,873,025
Total primary government program revenue	\$ 99,126,057	\$ 94,091,733	\$ 86,028,816	\$ 71,809,950	\$ 68,958,071
Net (Expense) Revenue					
Governmental Activities	\$ (65,306,462)	\$ (64,736,469)	\$ (65,400,760)	\$ (68,269,279)	\$ (64,991,921)
Business-type activities	(6,550,686)	2,176,634	2,304,692	2,289,692	(3,880,178)
Total primary government net expenses	\$ (71,857,148)	\$ (62,559,835)	\$ (63,096,068)	\$ (65,979,587)	\$ (68,872,099)

(Continued)

CHANGES IN NET POSITION

Last Ten Fiscal Years
(Accrual Basis of Accounting)

	2009		2010		2011		2012		2013
General Revenue and Other Changes	 	-		***					
in Net Position									
Governmental Activities:									
Property taxes	\$ 65,670,441	\$	67,719,923	\$	68,445,063	\$	69,617,123	\$	69,617,123
Other Taxes	1,267,420		1,502,813		1,620,412		1,690,577		1,690,577
Grants and contributions not restricted to a specific programs	13,497,463		12,894,992		13,427,701		12,103,499		12,103,499
Unrestricted investment earnings	1,260,787		866,132		719,560		726,167		726,167
Gain on disposal of capital assets	5 * 5		17,210		22,733		33,368		33,368
Miscellaneous	296,349		292,616		230,583		288,550		288,550
Transfers	(9,048,032)		(7,710,414)		(7,866,425)		(6,879,595)		(6,879,595)
Special Item - Demolition of safety building	926				3-6		(780,365)		(780,365)
Total governmental activities	72,944,428		75,583,272		76,599,627	-	76,799,324	:=	76,799,324
Business-type Activities:									
Grants and contributions not restricted									
to a specific programs	\$ 1,866,766	\$	1,449,000	\$	1,458,620	\$	1,793,903	\$	1,793,903
Unrestricted investment earnings	739,938		1,071,861		989,056		584,220		584,220
Gain on disposal of capital assets	949		8,933		1,822		1,080		1,080
Miscellaneous	127,537		175,141		18,629		119,002		119,002
Transfers	 9,048,032		7,710,414		7,866,425	_	6,879,595		6,879,595
Total business-type activities	11,782,273	_	10,415,349		10,334,552	_	9,377,800	_	9,377,800
Change in Net Position									
Governmental Activities	\$ 7,637,966	\$	10,846,803	\$	11,198,867	\$	8,530,045	\$	8,530,045
Business-type activities	5,231,587		12,591,983	-	12,639,244		11,667,492		11,667,492
Total primary government	\$ 12,869,553	\$	23,438,786	\$	23,838,111	\$	20,197,537	\$	20,197,537

(Concluded)

CHANGES IN NET POSITION

Last Ten Fiscal Years
(Accrual Basis of Accounting)

	2014	2015	2016	2017	2018
Expenses					
Governmental Activities:					
General Government	\$ 13,643,621	\$ 15,205,635	\$ 14,804,415	\$ 17,468,639	\$ 18,830,202
Public Safety	27,754,326	29,311,932	31,691,173	31,892,887	31,095,241
Public Works	3,725,601	3,626,978	3,747,751	3,910,609	3,528,417
Health and Human Services	46,855,537	47,378,504	49,095,239	49,652,215	49,940,064
Culture, Education and Recreation	2,854,345	2,975,806	2,989,383	3,211,453	3,811,593
Conservation and Development	2,947,944	2,805,012	2,858,682	3,005,949	2,990,814
Interest on Long Term Debt	663,883	578,050	506,920	505,273	584,363
Total governmental activities expenses	98,445,257	101,881,917	105,693,563	109,647,025	110,780,694
Business-type Activities:					
Airport	3,158,839	3,050,615	3,246,477	3,264,930	3,187,056
Solid Waste Management	10,198,872	8,944,460	11,290,138	10,551,142	9,098,510
Park View Health Center	17,830,914	17,613,257	18,042,553	17,673,687	17,403,928
Highway	10,746,427	12,756,892	13,043,502	13,296,970	14,687,817
Total business-type activities expenses	41,935,052	42,365,224	45,622,670	44,786,729	44,377,311
Total primary government expenses	\$ 140,380,309	\$ 144,247,141	\$ 151,316,233	\$ 154,433,754	\$ 155,158,005
Program Revenues					
Governmental Activities:					
Charges for Service					
General Government	\$ 482,532	\$ 630,250	\$ 2,074,607	\$ 3,181,126	\$ 3,340,290
Public Safety	3,968,676	4,042,728	4,045,698	3,923,673	3,975,332
Public Works	€	196	=	i .	()
Health and Human Services	2,894,130	3,095,883	2,439,359	2,472,842	2,359,712
Culture, Education and Recreation	404,209	394,937	428,124	393,344	434,169
Conservation and Development	1,151,702	1,053,483	1,174,817	1,184,746	1,132,415
Operating grants and contributions					
General Government	149,718	224,765	179,316	165,024	132,996
Public Safety	1,105,575	1,273,509	1,156,022	1,472,377	1,285,077
Public Works	1,984,952	1,971,052	2,320,473	2,024,596	3,170,395
Health and Human Services	19,704,192	21,410,724	19,834,345	20,989,410	21,519,402
Culture, Education and Recreation	70,009	37,220	565,750	29,542	46,167
Conservation and Development	314,356	271,884	286,908	389,376	274,179
Capital grants and contributions					
Public Works				35,000	
Total governmental activities program revenues	32,230,051	34,406,435	34,505,419	36,261,056	37,670,134

(Continued)

CHANGES IN NET POSITION

Last Ten Fiscal Years
(Accrual Basis of Accounting)

	2014	2015	2016	2017	2018
Business-type Activities:		N			4
Charges for services					
Airport	898,194	2,728,673	1,276,196	2,492,376	962,534
Solid Waste Management	9,278,362	9,324,088	12,388,240	11,758,415	9,552,493
Park View Health Center	12,440,363	12,647,836	12,660,237	12,983,524	13,271,905
Highway	10,894,144	12,966,160	13,013,232	13,524,858	13,984,954
Operating grants and contributions					
Airport				170	1.50
Solid Waste Management	3,375	45,390	52,030	18,500	17,300
Park View Health Center	-	-		(2)	1.50
Highway	*	*	*	**	(6)
Capital grants and contributions					
Airport		5,651,793	31,943	;≝:	7 % .
Highway	16,637	5,319		· · · · · · · · · · · · · · · · · · ·	VZ.
Total business-type activities program revenue	33,531,075	43,369,259	39,421,878	40,777,673	37,789,186
Total primary government program revenue	\$ 65,761,126	\$ 77,775,694	\$ 73,927,297	\$ 77,038,729	\$ 75,459,320
Net (Expense) Revenue					
Governmental Activities	\$ (66,215,206)	\$ (67,475,482)	\$ (71,188,144)	\$ (73,385,969)	\$ (73,110,560)
Business-type activities	(8,403,977)	1,004,035	(6,200,792)	(4,009,056)	(6,588,125)
Total primary government net expenses	\$ (74,619,183)	\$ (66,471,447)	\$ (77,388,936)	\$ (77,395,025)	\$ (79,698,685)

(Continued)

CHANGES IN NET POSITION

Last Ten Fiscal Years (Accrual Basis of Accounting)

		2014		2015		2016	2017		2018
General Revenue and Other Changes									
in Net Position									
Governmental Activities:									
Property taxes	\$	65,541,983	\$	66,425,269	\$	65,065,423	\$ 65,982,208	\$	67,399,774
Other Taxes		1,475,524		1,285,065		1,186,494	1,347,336		1,334,140
Grants and contributions not restricted to a specific programs		9,676,937		9,356,993		10,006,312	10,909,932		11,116,450
Unrestricted investment earnings		1,149,210		803,292		405,430	964,626		1,771,970
Gain on disposal of capital assets		9,783		299,508		121,811	6,753		198,731
Miscellaneous		160,556		384,043		253,796	340,202		233,585
Transfers		(6,158,561)		(6,413,020)		(5,433,966)	(2,862,768)		(2,797,464)
Special Item - Demolition of safety building								-	143
Total governmental activities		71,855,432	_	72,141,150	_	71,605,300	76,688,289		79,257,186
Business-type Activities:									
Grants and contributions not restricted									
to a specific programs	\$	1,540,540	\$	1,608,845	\$	1,712,900	\$ 1,752,043	\$	2,851,170
Unrestricted investment earnings		568,263		417,838		279,045	435,620		693,772
Gain on disposal of capital assets		130,134		(72)		2	4,599		26,970
Miscellaneous		107,878		119,387		462,312	263,822		196,192
Transfers	-	6,158,561	-	6,413,020	_	5,433,966	2,862,768		2,797,464
Total business-type activities	-	8,505,376		8,559,090	-	7,888,223	5,318,852		6,565,568
Change in Net Position									
Governmental Activities	\$	5,640,226	\$	4,665,668	\$	417,156	\$ 3,302,320	\$	6,146,626
Business-type activities		101,399		9,563,125		1,687,431	1,309,796		(22,557)
Total primary government	\$	5,741,625	\$	14,228,793	\$	2,104,587	\$ 4,612,116	\$	6,124,069

(Concluded)

FUND BALANCES GOVERNMENTAL FUNDS

Last Ten Fiscal Years (Accrual Basis of Accounting)

Reserved		2009	2010	2011	2012	2013
Diresserved Diressprated for Subsequent Year's Expenditures						
Designated for Subsequent Year's Expenditures 11,428,531 11,4775,112 11,4775,112 11,4775,112 11,4775,112 11,4775,112 11,4775,112 11,4775,112 11,4775,112 11,4775,112 11,4775,112 11,4775,112 11,4775,112 11,4775,112 11,4775,112 11,4775,112 11,4775,112 11,4775,112 11,4775,112 11,4775,112 11,4775,112 11,4775,112 11,4775,112 11,4775,112 11,4775,112 11,4775,112 11,4775,112 11,4775,112 11,4775,112 11,4775,112 11,4775,112 11,4775,112 11,4775,112 11,4775,112 11,4775,112 11,4775,112 11,4775,112 11,4775,112 11,4775,112 11,4775,112 11,4775,112 11,4775,112 11,4775,112 11,4775,112 11,4775,112 11,4775,112 11,4775,112 11,4775,112 11,4775,112 11,4775,112 11,4775,112 11,4775,112 11,4775,112 11,4775,112 11,4775,112 11,4775,112 11,4775,112 11,4775,112 11,4775,112 11,4775,112 11,4775,112 11,4775,112 11,4775,112 11,4775,112 11,4775,112 11,4775,112 11,4775,112 11,4775,112 11,4775,112 11,4775,112 11,4775,112 11,4775,112 11,4775,112 11,4775,112 11,4775,112 11,4775,112 11,4775,112 11,4775,112 11,4775,112 11,4775,112 11,4775,112 11,4775,112 11,4775,112 11,4775,112 11,4775,112 11,4775,112 11,4775,112 11,4775,112 11,4775,112 11,4775,112 11,4775,112 11,4775,112 11,4775,112 11,4775,112 11,4775,112 11,4775,112 11,4775,112 11,4775,112 11,4775,112 11,4775,112 11,4775,112 11,4775,112 11,4775,112 11,4775,112 11,4775,112 11,4775,112 11,4775,112 11,4775,112 11,4775,112 11,4775,112 11,4775,112 11,4775,112 11,4775,112 11,4775,112 11,4775,112 11,4775,112 11,4775,112 11,4775,112 11,4775,112 11,4775,112 11,4775,112 11,4775,112 11,4775,112 11,4775,112 11,4775,112 11,4775,112 11,4775,112 11,4775,112 11,4775,112 11,4775,112 11,4775,112 11,4775,112 11,4775,112 11,4775,112 11,4775,112 11,4775,112 11,4775,112 11,4775,112 11,4775,112 11,4775,112 11,4775,112 11,4775,112 11,4775,1		\$ 7,742,529	\$ 8,298,526			
Total General Fund						
All Other Governmental Funds S. 5,356,071 S. 8,613,258 S.	Undesignated	11,426,531	14,775,112			
Reserved \$ 5,356,071 \$ 8,613,258	Total General Fund	\$ 21,531,703	\$ 25,272,859			
Unreserved Designated for Subsequent Year's Expenditures Special Revenue Fund Undesignated Special Revenue Fund Special Revenue Fund Capital Projects (defeit) (1.648.344) Total All Other Governmental Funds Starting January 1, 2011, the County implemented GASB 54 Starting January 1, 2011, the County implemented GASB 54 Starting January 1, 2011, the County implemented GASB 54 Starting January 1, 2011, the County implemented GASB 54 Starting January 1, 2011, the County implemented GASB 54 Starting January 1, 2011, the County implemented GASB 54 Starting January 1, 2011, the County implemented GASB 54 Starting January 1, 2011, the County implemented GASB 54 Starting January 1, 2011, the County implemented GASB 54 Starting January 1, 2011, the County implemented GASB 54 Starting January 1, 2011, the County implemented GASB 54 Starting January 1, 2011, the County implemented GASB 54 Starting January 1, 2011, the County implemented GASB 54 Starting January 1, 2011, the County implemented GASB 54 Starting January 1, 2011, the County implemented GASB 54 Special Revenue Fund Special Revenue Special Revenue Fund Special R	All Other Governmental Funds					
Designated for Subsequent Year's Expenditures Special Revenue Fund Special Revenue Fund Fund Special Revenue Fund Special Revenue Fund Fund Fund Fund Fund Fund Fund Fund	Reserved	\$ 5,356,071	\$ 8,613,258			
Special Revenue Fund						
Undesignated Special Revenue Fund Sp.178 Sp.278 Sp.218						
Special Revenue Fund						
Capital Projects (deficit)						
Starting January 1, 2011, the County implemented GASB 54						
Starting January 1, 2011, the County implemented GASB 54 General fund						
General fund Nonspendable \$ 5,582,373 \$ 5,117,146 \$ 4,309,301 Delinquent property taxes inventories 2,311 249 373 Advanced payments 33,450 97,668 145,681 Restricted 3137,563 3,492,638 3,529,081 Committed 180,267 315,059 295,265 Assigned 2,065,962 2,624,245 2,293,962 Unassigned 17,755,336 22,443,306 19,139,962 Total General Fund 28,807,262 34,108,520 30,343,615 All Other Governmental Funds 87,718 105,435 66,238 Restricted 87,718 105,435 66,238 Restricted 2,698,103 4,182,415 3,655,471 Committed 2,699,103 4,182,415 3,655,471 Committed 572,730 1,528,947 752,472 Construction of capital assets 572,730 1,528,947 752,472 Assigned 33,113 27,783 80,498 Unassigned	Total All Other Governmental Funds	\$ 3,766,905	\$ 8,695,535			
Nonspendable \$ 5,582,373 \$ 5,117,146 \$ 4,309,301 Delinquent property taxes 2,311 249 373 Advanced payments 83,450 97,668 145,681 Restricted 3,137,563 3,492,638 3,523,085 Committed 160,267 315,059 295,265 Assigned 2,065,962 2,642,444 2,929,952 Unassigned 17,755,336 34,108,520 39,343,615 All Other Governmental Funds 87,718 105,435 66,238 Restricted 87,718 105,435 66,238 Restricted 87,718 105,435 66,238 Restricted 2,698,103 4,182,415 3,655,471 Unspent bond proceeds 2,698,103 4,182,415 3,655,471 Committed 2,698,103 4,182,415 3,655,471 Prior year commitments 572,730 1,528,947 752,472 Construction of capital assets 33,113 27,783 80,498 Special Revenue 33,113 27,783 <td< td=""><td>Starting January 1, 2011, the County implemented GASB 54</td><td></td><td></td><td></td><td></td><td></td></td<>	Starting January 1, 2011, the County implemented GASB 54					
Delinquent property taxes inventories \$ 5,582,373 \$ 5,117,146 \$ 4,309,301 Inventories 2,311 249 373 Advanced payments 83,450 97,668 145,681 Restricted 3,137,563 3,492,683 3,523,081 Committed 100,657 315,059 295,265 Assigned 2,065,962 2,644,54 2,929,952 Unassigned 17,755,336 22,443,306 19,139,962 Total General Fund 28,807,262 34,108,520 30,343,615 All Other Governmental Funds 87,718 105,435 66,238 Restricted 87,718 105,435 66,238 Restricted 922,344 1,904,828 1,411,138 Debt service 2,699,103 4,182,415 3,655,471 Committed 572,730 1,528,947 752,472 Construction of capital assets 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2	General fund					
Inventories 2,311 249 3.73 Advanced payments 83,450 97,668 145,661 Restricted 3,137,653 3,492,638 3,523,081 Committed 180,267 315,059 255,265 Assigned 2,065,962 2,64,244 2,929,952 Unassigned 17,755,336 22,2443,306 19,139,962 Total General Fund 28,807,262 34,108,520 30,343,615 All Other Governmental Funds	Nonspendable					
Advanced payments 83,450 97,668 145,681 Restricted 3,137,563 3,492,638 3,523,081 Committed 180,267 315,059 295,265 Assigned 2,065,962 2,642,454 2,929,952 Unassigned 17,755,336 22,443,306 19,139,962 Total General Fund 28,807,262 34,108,520 30,343,615 All Other Governmental Funds 87,718 105,435 66,238 Nonspendable 922,344 1,904,828 1,411,138 Restricted 2,693,103 4,182,415 3,655,471 Committed 2,693,103 4,182,415 3,655,471 Committed 572,730 1,528,947 752,472 Assigned 33,113 27,783 80,498 Unassigned 33,113 27,783 80,498 Unassigned 33,113 27,783 80,498 Unassigned 33,113 27,783 80,498 Unassigned 34,14,048 7,749,408 5,965,817	Delinquent property taxes			\$ 5,582,373	\$ 5,117,146	\$ 4,309,301
Restricted 3,137,563 3,492,638 3,523,081 Committed 180,267 315,059 295,285 Assigned 2,065,962 2,642,454 2,929,962 Unassigned 17,755,336 22,443,306 19,139,962 All Other Governmental Funds Nonspendable P repaids 87,718 105,435 66,238 Restricted 922,344 1,904,828 1,411,138 Debt service 2,698,103 4,182,415 3,655,471 Committed 572,730 1,528,947 752,472 Construction of capital assets 572,730 1,528,947 752,472 Assigned 33,113 27,783 80,498 Unassigned 33,113 27,783 80,498 Total All Other Governmental Funds 4,314,008 7,749,408 5,965,817	Inventories			2,311	249	373
Committed 180,267 315,059 295,265 Assigned 2,065,962 2,642,454 2,929,952 Unassigned 17,755,336 22,443,306 19,139,962 Total General Fund 28,807,262 34,108,520 30,343,615 All Other Governmental Funds Nonspendable Prepaids 87,718 105,435 66,238 Restricted 2,698,103 4,182,415 3,655,471 Committed 2,698,103 4,182,415 3,655,471 Committed 572,730 1,528,947 752,472 Construction of capital assets 33,113 27,783 80,498 Unassigned 33,113 27,783 80,498 Unassigned 33,113 27,783 80,498 Capital projects - deficit - - - - - Total All Other Governmental Funds 4,314,008 7,749,408 5,965,817 - -	Advanced payments			83,450	97,668	145,681
Assigned 2,065,962 2,642,454 2,929,952 Unassigned 17,755,336 22,443,306 19,139,962 Total General Fund 28,807,262 34,108,520 30,343,615 All Other Governmental Funds Nonspendable 87,718 105,435 66,238 Restricted 922,344 1,904,828 1,411,138 Debt service 2,698,103 4,182,415 3,655,471 Committed 572,730 1,528,947 752,472 Construction of capital assets 33,113 27,783 80,498 Unassigned 33,113 27,783 80,498 Unassigned 34,34,008 7,749,408 5,965,817	Restricted					
Unassigned 17.755,336 22.443,306 19,139,962 Total General Fund 28.807,262 34,108,520 30,343,615 All Other Governmental Funds Nonspendable Prepaids 87,718 105,435 66,238 Restricted 922,344 1,904,628 1,411,138 Unspent bond proceeds 922,344 1,904,628 1,411,138 Obets service 2,698,103 4,182,415 3,655,471 Committed 30,433,413 1,528,947 752,472 Construction of capital assets 33,113 27,783 80,498 Unassigned 33,113 27,783 80,498 Unassigned 3,141,008 7,749,408 5,965,817 Total All Other Governmental Funds 4,314,008 7,749,408 5,965,817						
Total General Fund 28.807,262 34,108,520 30,343,615 All Other Governmental Funds 8 4,108,520 30,343,615 Nonspendable Prepaids 8 7,718 105,435 66,238 Restricted 922,344 1,904,828 1,411,138 Debt service 2,698,103 4,182,415 3,655,471 Committed 572,730 1,528,947 752,472 Construction of capital assets 33,113 27,783 80,498 Unassigned 33,113 27,783 80,498 Unassigned 34,314,008 7,749,408 5,965,817 Total All Other Governmental Funds 4,314,008 7,749,408 5,965,817	Assigned					
All Other Governmental Funds Substitute	Unassigned			17,755,336	22,443,306	19,139,962
Nonspendable Prepaids 87,718 105,435 66,238 Restricted 922,344 1,904,828 1,411,138 Debt service 2,698,103 4,182,415 3,655,471 Committed Prior year commitments 572,730 1,528,947 752,472 Construction of capital assets 33,113 27,783 80,498 Unassigned Special Revenue 33,113 27,783 80,498 Unassigned Capital projects - deficit 4,314,008 7,749,408 5,965,817	Total General Fund			28,807,262	34,108,520	30,343,615
Prepaids 87,718 105,435 66,238 Restricted 922,344 1,904,828 1,411,138 Debt service 2,698,103 4,182,415 3,655,471 Committed Prior year commitments 572,730 1,528,947 752,472 Construction of capital assets Assigned 33,113 27,783 80,498 Unassigned 33,113 27,783 80,498 Unassigned Capital projects - deficit 4,314,008 7,749,408 5,965,817						
Restricted 922,344 1,904,828 1,411,138 Debt service 2,698,103 4,182,415 3,655,471 Committed Prior year commitments 572,730 1,528,947 752,472 Construction of capital assets - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - <t< td=""><td></td><td></td><td></td><td></td><td></td><td></td></t<>						
Unspent bond proceeds 922,344 1,904,828 1,411,138 Debt service 2,698,103 4,182,415 3,655,471 Committed Prior year commitments 572,730 1,528,947 752,472 Construction of capital assets - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - -				87,718	105,435	66,238
Debt service 2,698,103 4,182,415 3,655,471 Committed 572,730 1,528,947 752,472 Construction of capital assets 572,730 1,528,947 752,472 Assigned 33,113 27,783 80,498 Unassigned 2 2 2 Capital projects - deficit 4,314,008 7,749,408 5,965,817				202.244	4 004 000	4 444 400
Committed 572,730 1,528,947 752,472 Prior year commitments 572,730 1,528,947 752,472 Construction of capital assets 33,113 27,783 80,498 Assigned 33,113 27,783 80,498 Unassigned Capital projects - deficit - - - Total All Other Governmental Funds 4,314,008 7,749,408 5,965,817	·					
Prior year commitments 572,730 1,528,947 752,472 Construction of capital assets Assigned 33,113 27,783 80,498 Special Revenue 33,113 27,783 80,498 Unassigned Capital projects - deficit	* **	562		2,696,103	4,102,415	3,000,471
Construction of capital assets 33,113 27,783 80,498 Assigned Special Revenue Unassigned Capital projects - deficit 33,113 27,783 80,498 Total All Other Governmental Funds 4,314,008 7,749,408 5,965,817				572 730	1 528 047	752 472
Assigned 33,113 27,783 80,498 Unassigned 20,100 20,100 20,100 20,100 20,100 20,100 20,100 20,100 20,100 20,100 20,100 20,100 20,100 20,100 20,100 20,100 20,100 20,100 20,100 20,100 20,100 20,100 20,100 20,100 20,100 20,100 20,100 20,100 20,100 20,100 20,100 20,100 20,100 20,100 20,100 20,100 20,100 20,100 20,100 20,100 20,100 20,100 20,100 20,100 20,100 20,100 20,100 20,100 20,100 20,100 20,100 20,100 20,100 20,100 20,100 20,100 20,100 20,100 20,100 20,100 20,100 20,100 20,100 20,100 20,100 20,100 20,100 20,100 20,100 20,100 20,100 20,100 20,100 20,100 20,100 20,100 20,100 20,100 20,100 20,100 20,100 20,100 20,100 20,100 20,100 20,100 <td></td> <td></td> <td></td> <td>572,730</td> <td></td> <td>132,412</td>				572,730		132,412
Special Revenue 33,113 27,783 80,498 Unassigned Capital projects - deficit — — — Total All Other Governmental Funds 4,314,008 7,749,408 5,965,817						
Unassigned				33 113	27 783	80 498
Capital projects - deficit				55,116	2.,700	33,700
Total All Other Governmental Funds 4,314,008 7,749,408 5,965,817	-					
Total Governmental Funds \$ 33,121,270 \$ 41,857,928 \$ 36,309,432				4,314,008	7,749,408	5,965,817
	Total Governmental Funds			\$ 33,121,270	\$ 41,857,928	\$ 36,309,432

FUND BALANCES GOVERNMENTAL FUNDS

Last Ten Fiscal Years (Accrual Basis of Accounting)

	2014	2015	2016	2017	2018
General fund Reserved Unreserved Designated for Subsequent Year's Expenditures Undesignated			,	,	
Total General Fund					
All Other Governmental Funds Reserved Unreserved Designated for Subsequent Year's Expenditures Special Revenue Fund Undesignated Special Revenue Fund Capital Projects (deficit) Total All Other Governmental Funds					
Starting January 1, 2011, the County implemented GASB 54					
General fund					
Nonspendable Delinquent property taxes Inventories Advanced payments Restricted Committed Assigned Unassigned	\$ 4,014,393 25 164,026 3,472,030 334,840 3,148,660 18,566,577	\$ 3,695,823 996 316,009 3,267,681 322,655 3,748,811 20,908,783	\$ 3,913,132 573 261,010 628,379 1,047,431 7,982,431 20,887,342	\$ 3,798,002 224 376,186 412,236 873,534 8,869,864 25,089,820	\$ 3,708,450 75 459,891 396,837 1,051,151 8,589,712 28,848,798
Total General Fund	29,700,551	32,260,758	34,720,298	39,419,866	43,054,914
All Other Governmental Funds Nonspendable Prepaids	46,365	45,541	46,364	36,913	14,375
Restricted Unspent bond proceeds Debt service Committed	1,564,424 4,238,459	670,240 1,600,883	2,303,120 269,998	4,045,159 476,638	4,803,256 746,751
Prior year commitments Construction of capital assets Assigned	1,872,701	3,485,567	887,410	1,612,200	140,600
Special Revenue Unassigned Capital projects - deficit	31,465	101,245	38,216	579,364	84,583 (195,524)
	7.750 111	5,000,470	0.545.400	-	
Total All Other Governmental Funds	7,753,414	5,903,476	3,545,108	5,639,372	5,594,041
Total Governmental Funds	\$ 37,453,965	\$ 38,164,234	\$ 38,265,406	\$ 45,059,238	\$ 48,648,955

CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS

Last Ten Fiscal Years

(Modified Accrual basis of Accounting)

	2009	2010	2011	2012	2013
Revenues	0.007.004	6 00 000 700	0 70 005 475	C 00 040 404	£ 60.600.407
Taxes	\$ 66,937,861	\$ 69,222,736	\$ 70,065,475 37,911,228	\$ 69,618,424 35,119,382	\$ 69,620,187 34,036,060
Intergovernmental	63,167,178	50,040,483		235,507	256.060
Licenses and permits	274,161	277,920	229,299		
Fines, forfeitures and penalties	809,585	759,889	725,505	808,819	774,069
Charges for services	8,336,491	7,836,892	7,970,096	8,623,189	8,313,420
Investment income	1,098,224	761,333	652,802	663,511	(130,850)
Miscellaneous	2,181,012	444,259	578,739	1,073,619	781,443
Total Revenues	142,804,512	129,343,512	118,133,144	116,142,451	113,650,389
Expenditures					
Current					
General government	11,760,416	12,509,644	12,219,438	12,628,187	12,240,918
Public safety	25,385,793	26,074,073	26,317,567	25,455,732	26,135,936
Public works	2,756,922	2,853,938	2,905,812	2,995,961	2,983,842
Health and human services	74,595,266	61,917,567	48,363,172	48,435,664	46,831,871
Culture, education and recreation	2,291,162	2,559,366	2,383,308	2,221,469	2,604,690
Conservatrion and development	2,948,632	2,683,977	2,813,455	2,850,376	2,697,300
Capital projects	9,958,424	6,000,580	10,647,701	14,615,599	6,549,093
Debt service					
Principal retirement	7,531,574	8,774,100	7,858,639	7,799,463	9,741,398
Interest and fiscal charges	1,443,186	1,119,512	916,832	1,088,767	853,532
Total Expenditures	138,671,375	124,492,757	114,425,924	118,091,218	110,638,580
Excess of Revenues Over (Under) Expenditures	4,133,137	4,850,755	3,707,220	(1,948,767)	3,011,809
Other Financing Sources (Uses)					
Transfers in	28,188,951	26,082,987	29,920,468	27,205,259	33,481,653
Transfers out	(37,246,482)	(33,797,589)	(37,786,894)	(34,084,854)	(42,041,958)
Long term debt issued	8,742,196	20,602,303	3,267,000	21,351,262	0
Payment of refunded debt	(3,257,319)	(7,914,359)	(£.	(4,254,055)	
Loan disbursements to other entities	€®2	(1,182,500)			1.50
Premium (discount) on debt issuance	9,373	28,189	45,083	467,812	190
Total other financing sources(uses)	(3,563,281)	3,819,031	(4,554,343)	10,685,424	(8,560,305)
Net Change in fund balances	569,856	8,669,786	(847,123)	8,736,657	(5,548,496)
Debt service as a percentage of noncapital expenditures	7.02%	8.43%	8.55%	8.66%	10.28%

CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS

Last Ten Fiscal Years

(Modified Accrual basis of Accounting)

	2014	2015	2016	2017	2018	
Revenues						
Taxes	\$ 67,164,315	\$ 67,810,662	\$ 66,191,341	\$ 67,377,739	\$ 68,765,050	
Intergovernmental	32,895,054	33,673,575	35,827,453	36,795,664	37,936,171	
Licenses and permits	234,247	237,479	261,132	252,280	274,680	
Fines, forfeitures and penalties	709,545	667,273	673,374	749,062	843,100	
Charges for services	7,831,902	7,858,904	7,600,385	7,261,384	6,990,664	
Investment income	1,028,060	717,429	370,838	848,512	1,588,104	
Miscellaneous	526,318	1,148,516	498,478	625,815	863,310	
Total Revenues	110,389,441	112,113,838	111,423,001	113,910,456	117.261,079	
Expenditures						
Ситтепт						
General government	13,082,053	14,423,311	13,991,435	13,882,623	14,061,961	
Public safety	26,399,762	27,407,060	27,409,030	28,693,662	29,339,889	
Public works	2,811,928	2,618,312	2,664,258	2,824,273	2,423,764	
Health and human services	46,738,927	47,132,320	47,993,789	48,377,051	49,685,274	
Culture, education and recreation	2,377,741	2,554,295	2,282,779	2,401,999	3,369,634	
Conservatrion and development	2,939,884	2,739,567	2,790,691	2,918,551	2,978,538	
Capital projects	6,138,646	4,427,730	6,362,792	8,369,333	9,115,388	
Debt service						
Principal retirement	4,963,970	5,319,481	4,827,793	5,961,234	7,472,863	
Interest and fiscal charges	740,974	639,611	600,726	553,098	630,736	
Total Expenditures	106,193,885	107,261,687	108,923,293	113,981,824	119,078,047	
Excess of Revenues Over (Under) Expenditures	4,195,556	4,852,151	2,499,708	(71,368)	(1,816,968)	
Other Financing Sources (Uses)						
Transfers in	28,143,648	22,650,660	26,456,505	21,534,541	24,209,915	
Transfers out	(34,351,049)	(29,063,680)	(31,067,518)	(24,397,309)	(27,007,379)	
Long term debt issued	4,395,000	4,150,000	2,165,000	9,550,000	7,975,000	
Payment of refunded debt	(1,315,000)	(1,966,442)	•	3		
Loan disbursements to other entities	79.1	=	(/5)		-	
Premium (discount) on debt issuance	76,378	87,580	47,477	177,968	229,149	
Total other financing sources(uses)	(3,051,023)	(4,141,882)	(2,398,536)	6,865,200	5,406,685	
Net Change in fund balances	1,144,533	710,269	101,172	6,793,832	3,589,717	
Debt service as a percentage of noncapital expenditures	7.12%	7.85%	5.36%	6.24%	7.48%	

EQUALIZED VALUE OF TAXABLE PROPERTY (a)

Last Ten Fiscal Years

Fiscal					Personal	Less: Tax Incremental		General County
Year	Residential	Commercial	Manufacturing	Other	Property	Distrists (TID)	Total (b)	Tax Rate (c)
2009	8,389,719,800	2,392,323,100	696,174,300	211,179,700	417,353,100	489,060,650	11,617,689,350	5.84
2010	8,214,009,300	2,407,065,900	677,638,100	216,822,400	401,428,200	489,862,850	11,427,101,050	6.00
2011	8,256,758,900	2,420,783,500	692,674,200	219,479,000	379,645,400	517,289,100	11,452,051,900	5.92
2012	8,042,005,700	2,417,851,400	681,044,600	213,461,500	374,923,300	561,858,300	11,167,428,200	6.03
2013	7,990,069,900	2,483,258,400	678,175,400	219,082,800	420,986,000	548,163,900	11,243,408,600	5.76
2014	8,231,151,250	2,464,583,750	677,096,300	216,120,450	415,829,442	535,387,400	11,469,393,792	5.75
2015	8,292,888,200	2,462,675,650	658,397,700	220,783,500	397,291,477	488,112,700	11,543,923,827	5.62
2016	8,550,306,700	2,484,952,700	680,435,100	231,416,500	379,351,000	528,430,000	11,798,032,000	5.59
2017	8,922,760,800	2,682,389,400	669,093,700	237,469,900	398,241,000	594,163,800	12,315,791,000	5.46
2018	9,364,028,700	2,868,781,900	678,633,500	248,013,200	316,013,400	505,561,500	12,969,909,200	5.26

Source: Wisconsin Department of Revenue, Bureau of Property Tax.

- (a) Due to varying assessment ratios to full market value used in municipalities, all underlying tax districts such as counties are required to use equalized value for levying property taxes. Equalized value, defined by State Statute, is the legal market value determined by the Wisconsin Department of Revenue Bureau of Property Tax.
- (b) Equalized Values are reduced by Tax Increment District value increments for apportioning the County levy.
- (c) Per \$1,000 of equalized value.

Table 6

DIRECT AND OVERLAPPING PROPERTY TAX RATES

Tax District		2009		2010	 2011	-	2012	2013
County direct rates	s (a) (per	\$1000 of assesse	d value)(i	o)				
Operating	\$	4.58	\$	4.73	\$ 4.85	\$	5.02	\$ 5.03
Debt Service		1.07		1.04	1.07		1.01	1.00
Overlapping rates	(per \$10	00 of assessed val	ue)					
Towns								
Algoma		18.02-19.02		18.24-19.35	18.04-19.51		18.40-20.05	17.23-18.50
Black Wolf		15.63		17.01	17.06		17.88	17.71
Clayton		17.61-20.56		17.65-21.56	17.59-21.68		17.74-19.96	17.14-19.94
Menasha	(c)	19.61-20.60		20.52-21.23	20.55-21.82		20.18-21.04	20.30-21.16
Neenah		20.38		16.73	16.66		16.94	16.50
Nekimi		16.73-18.59		16.42-18.31	16.74-17.86		17.17-18.48	16.83-17.42
Nepeuskun		19.14-20.70		20.10-21.19	19.73-21.29		20.39-21.37	20.22-21.85
Omro		17.63-19.10		17.77-18.56	17.47-18.16		17.36-18.37	17.89-18.24
Oshkosh		21.08-23.18		15.53-17.49	15.46-17.41		15.69-16.67	15.87-16.92
Poygan		17.73-18.35		18.87-19.89	19.85-20.49		19.78-20.16	19.32-19.56
Rushford		18.37-19.11		19.23-19.30	18.78-19.06		18.63-19.02	18.30-18.43
Utica		18.41-20.80		19.22-21.13	20.53-23.15		20.62-22.84	20.49-22.61
Vinland		18.55-19.82		18.93-20.73	16.84-18.44		16.56-17.58	15.93-17.52
Winchester		20.89-24.02		21.20-24.64	16.46-20.00		17.11-18.84	17.44-19.18
Winneconne		17-11-18.02		17.87-19.33	17.93-18.99		17.47-18.04	17.29-17.96
Wolf River		25.31-26.75		17.13-19.94	17.20-19.77		17.24-18.37	17.48-19.11

DIRECT AND OVERLAPPING PROPERTY TAX RATES

Tax District	2009	2010	2011	2012	2013
Villages					
Fox Crossing (c)		9	•	N.€	
Winneconne	27.81	29.98	25.50	24.50	24.75
Cities					
Appleton	22.23-23.19	24.50-24.79	23.43-24.04	24.14-24.67	24.02-24.98
Menasha	25.42	25.85	26.34	26.20	26.55
Neenah	23.76	23.58	24.32	24.44	23.65
Omro	26.25	27.20	27.52	26.78	25.90
Oshkosh	23.13-24.12	23.95-25.58	23.91-26.08	24.62-25.28	24.87-25.49

- (a) Rate is subject to limitations as described in Note 3 (D) of the Notes to Financial Statements.
- (b) Due to varying assessment ratios to full market value used in municipalities, all underlying tax district such as counties are required to use equalized value for levying property taxes. Equalized value, defined by State Statute, is the legal market value determined by Wisconsin Department of Revenue Bureau of Property Tax.
- (c) The Town of Menasha became the Village of Fox Crossing during 2016, tax rates are applicable at January 1st of the year, so the first year to be taxed as the Village of Fox Crossing was January 1, 2017.

Table 6

DIRECT AND OVERLAPPING PROPERTY TAX RATES

Tax District		2014		2015	 2016	 2017	 2018
County direct rates ((a) (per \$100	00 of assessed valu	ıe)(b)				
Operating	\$	5.16	\$	5.18	\$ 4.94	\$ 4.91	\$ 4.77
Debt Service		0.60		0.57	0.68	0.68	0.69
Overlapping rates (p	er \$1000 of	assessed value)					
Towns							
Algoma		16.88-17.67		16.88-17.24	16.62-18.22	16.60-17.78	17.51-17.92
Black Wolf		17.48		17.04	17.37	15.55	15.71
Clayton		16.49-19.46		17.18-19.80	16.44-18.24	16.37-18.55	16.04-18.38
Menasha	(c)	19.60-22.48		19.76-22.47	19.42-22.85	<u>=</u>	120
Neenah		15.74		15.87	15.38	15.16	14.34
Nekimi		14.96-16.09		14.80-15.92	14.60-16.60	14.20-16.41	15.35-16.43
Nepeuskun		18.95-21.74		19.10-21.51	18.42-20.56	17.74-19.57	18.68-19.37
Omro		16.63-17.20		16.76-17.21	16.76-17.12	17.02-17.40	16.69-17.95
Oshkosh		15.59-16.09		15.17-15.62	14.54-16.05	14.59-15.59	14.90-15.65
Poygan		18.13-18.95		18.47-18.66	16.90-17.11	14.53-14.78	15.38-16.20
Rushford		17.04-17.48		17.04-17.27	17.91-15.51	17.27-17.63	17.90-18.43
Utica		19.48-22.38		17.55-19.90	17.13-19.16	16.81-18.18	16.89-17.11
Vinland		15.16-16.90		15.33-16.65	14.33-16.36	14.57-16.47	13.63-15.31
Winchester		17.09-18.88		16.41-18.19	16.39-17.73	16.37-17.73	16.00-18.01
Winneconne		16.09-17.39		15.83-16.50	15.61-16.30	15.79-16.50	15.84-16.70
Wolf River		15.92-17.89		15.78-17.73	15.64-17.80	17.03-18.38	16.20-18.55

DIRECT AND OVERLAPPING PROPERTY TAX RATES

Tax District		2014	2015	2016	2017	2018
Villages			7			
Fox Crossing	(c)	-	9	3	18.43-22.11	17.97-22.68
Winneconne		24.52	23.69	23.27	23.75	23.95
Cities						
Appleton		23.91-24.39	22.97-24.65	22.42-24.61	22.61-25.32	22.77-24.53
Menasha		26.27	26.42	27.04	27.47	28.10
Neenah		23.36	23.09	22.98	23.06	23.30
Omro		24.74	25.40	24.44	24.94	22.49
Oshkosh		24.84-25.11	24.34-24.80	24.09-25.88	23.93-25.34	24.01-25.04

- (a) Rate is subject to limitations as described in Note 3 (D) of the Notes to Financial Statements.
- (b) Due to varying assessment ratios to full market value used in municipalities, all underlying tax district such as counties are required to use equalized value for levying property taxes. Equalized value, defined by State Statute, is the legal market value determined by Wisconsin Department of Revenue Bureau of Property Tax.
- (c) The Town of Menasha became the Village of Fox Crossing during 2016, tax rates are applicable at January 1st of the year, so the first year to be taxed as the Village of Fox Crossing was January 1, 2017.

PRINCIPAL TAXPAYERS

December 31, 2018 and Nine Years Prior

Тахрауег	2 	2018 Assessed Value	2018 Rank	2018 Percentage of Total Assessed Valuation	2009 Assessed Value	2009 Rank	2009 Percentage of Total Assessed Valuation
Kimberly Clark	\$	83,770,500	1	0.63%	\$ 81,372,800	1	0.68%
Dumke & Associates		64,199,500	2	0.49%	50,393,700	3	0.43%
Curwood, Inc		60,721,400	3	0.46%	50,087,500	4	0.42%
Midwest Realty formerly Security Homes Inc.		60,390,900	4	0.46%	72,620,300	2	0.61%
Bergstrom		57,029,400	5	0.43%	36,482,700	8	0.31%
Thomas Rusch Etal		48,546,200	6	0.37%	47,227,700	5	0.40%
Thomas Wright		46,316,300	7	0.35%			
Oshkosh Corporation		41,681,200	8	0.32%	43,190,700	6	0.37%
Charles Perry		37,018,000	9	0.28%			
Badgers I & II LLC		34,103,000	10	0.26%	38,359,700	7	0.33%
Walmart					33,119,100	9	0.28%
BFO Factory Shoppes					32,111,700	10	0.28%
Total Assessed Valuation	\$	533,776,400		3.97%	\$ 484,965,900	9	4.02%
Total County Equalized Value	<u>\$</u>	13,475,470,000			\$ 12,106,750,000		

Source: Winnebago County Tax System

Table 8

PROPERTY TAX LEVIES AND COLLECTIONS (1)

			ember 31 of ent Year	Cumulative as of December 31, 2018		
Settlement Year(A)	Total Tax Roll	Amount Collected	Percent Collected	Amount Collected	Percent Collected	
2009	255,660,117	251,035,475	98.19%	255,657,648	100.00%	
2010	267,204,960	262,806,277	98.35%	267,156,314	99.98%	
2011	275,356,718	270,282,692	98.16%	275,270,125	99.97%	
2012	276,147,105	272,130,439	98.55%	276,139,567	100.00%	
2013	279,089,010	275,948,543	98.87%	278,995,161	99.97%	
2014	280,009,570	277,328,152	99.04%	279,998,945	100.00%	
2015	277,763,603	275,111,084	99.05%	277,667,992	99.97%	
2016	278,533,990	276,083,008	99.12%	277,830,662	99.75%	
2017	284,539,943	281,677,006	98.99%	282,822,851	99.40%	
2018	288,974,553	286,474,398	99.13%	286,474,398	99.13%	
Source :	Winnebago County Treasu	rer's Tax Settlement Repo	rts			
Note:	(A) The County levy is so in the year following	ettled (collected) by the Co the year it is levied.	ounty Treasurer			

RATIO OF OUTSTANDING DEBT TO EQUALIZED VALUATION AND DEBT PER CAPITA

Year Ending December 31	Estimated Population (A)	Equalized Valuation(B)	Outstanding Debt (C)	Percent of Debt to Equalized Valuation	Debt Per Capita
2009	165,864	11,617,689,000	57,258,000	0.49%	345.21
2010	166,308	11,439,687,000	59,930,500	0.52%	360.36
2011	167,245	11,452,051,900	52,409,650	0.46%	313.37
2012	167,782	11,167,428,200	59,654,095	0.53%	355.55
2013	167,862	11,252,937,700	45,871,375	0.41%	273.27
2014	168,216	11,396,366,000	41,329,053	0.36%	245.69
2015	168,526	11,583,545,900	35,412,963	0.31%	210.13
2016	169,032	11,798,032,000	31,933,044	0.27%	188.92
2017	169,053	12,315,791,000	34,138,833	0.28%	201.94
2018	170,025	12,969,909,200	34,040,237	0.26%	200.21

 ⁽A) Source for population statistics is the State of Wisconsin Department of Administration - Bureau of Program Management Demographic Services Center.

⁽B) Value as reduced by tax incremental financing districts.

⁽C) Includes general obligation debt of the governmental activities(formerly the general long-term debt account group) and the enterprise funds.

LEGAL DEBT MARGIN INFORMATION

Last Ten Fiscal Years (Dollars in thousand)

	2009	2010	2011	2012	2013
Equalized value of real and personal property (1)	\$ 12,106,750	\$ 11,916,964	\$ 11,969,341	\$ 11,729,286	\$ 11,791,573
Debt limit, 5% of equalized valuation (Wisconsin Statutory Limitation)	605,338	595,848	598,467	586,464	589,579
Amount of debt applicable to debt limitation General obligation promissory notes (2) Less: Debt service funds	57,258 1,747	59,930 930	52,410 2,698	59,654 4,182	45,871 3,655
Total amount of debt applicable to debt margin	55,511	59,000	49,712	55,472	42,216
Legal debt margin (Debt capacity)	549,827	536,848	548,755	530,992	547,363
Percent of debt capacity used	9.2%	9.9%	8.3%	9.5%	7.2%

⁽¹⁾ Equalized value is estimated actual value.

⁽²⁾ Includes general obligation debt of the general government funds, the enterprise funds, and general obligation debt passed through to other governmental entities.

LEGAL DEBT MARGIN INFORMATION

Last Ten Fiscal Years (Dollars in thousand)

	2014	2015	2016	2017	2018
Equalized value of real and personal property (1)	\$ 11,931,753	\$ 12,071,659	\$ 12,326,462	\$ 12,909,955	\$ 13,475,470
Debt limit, 5% of equalized valuation (Wisconsin Statutory Limitation)	596,588	603,583	616,323	645,498	673,774
Amount of debt applicable to debt limitation General obligation promissory notes (2) Less: Debt service funds	41,329 4,238	35,413 1,601	31,933 270	34,139 477	34,040 747
Total amount of debt applicable to debt margin	37,091	33,812	31,663	33,662	33,293
Legal debt margin (Debt capacity)	559,497	569,771	584,660	611,836	640,481
Percent of debt capacity used	6.2%	5.6%	5.1%	5.2%	4.9%

⁽¹⁾ Equalized value is estimated actual value.

⁽²⁾ Includes general obligation debt of the general government funds, the enterprise funds, and general obligation debt passed through to other governmental entities.

Table 11

COMPUTATION OF DIRECT AND OVERLAPPING DEBT

December 31, 2018

Jurisdiction		let General Obligation Debt tstanding (2)	Percentage Applicable to Winnebago County (2)	Amount Applicable to Winnebago County	
Direct					
Winnebago County (1)	\$	32,250,862	100.0	\$	32,250,862
Overlapping:					
Towns:					
Algoma		600,000	100.0		600,000
Clayton		9,170,000	100.0		9,170,000
Neenah		256,653	100.0		256,653
Omro		77,775	100.0		77,775
Rushford		22,866	100.0		22,866
Winchester		73,440	100.0		73,440
Winneconne		77,106	100.0		77,106
Village:					
Winneconne		7,781,107	100.0		7,781,107
Fox Crossing (formerly Town of Menasha)		17,410,800	100.0		17,410,800
Cities:					
Appleton		56,103,805	1.30		728,227
Menasha		31,573,216	100.0		31,573,216
Neenah		48,819,888	100.0		48,819,888
Omro		3,346,374	100.0		3,346,374
Oshkosh		146,739,922	100.0		146,739,922
(Continued)					

Table 11

COMPUTATION OF DIRECT AND OVERLAPPING DEBT

December 31, 2018

Jurisdiction	Net General Obligation Debt Outstanding (2)	Percentage Applicable to Winnebago County (2)	Amount Applicable to Winnebago County
School Districts:			
Menasha	42,020,000	95.9	40,309,786
Neenah	50,000	100.0	50,000
Omro	3,524,416	100.0	3,524,064
Oshkosh	55,247,060	100.0	55,247,060
Winneconne	14,574,755	100.0	14,571,840
Fox Valley VTAE	79,125,317	33.7	26,688,969
Total Overlapping	516,594,500		407,069,093
Total Direct and Overlapping	\$ 548,845,362		\$ 439,319,955

⁽¹⁾ Excluding general obligation debt in enterprise funds.

⁽²⁾ Information received from municipalities.

DEMOGRAPHIC AND ECONOMIC STATISTICS

Fiscal Year	Population (1)	Per Capita Income (2)	Median Age (3)	Public School Enrollment (4)	Unemployment Rate (5)
2009	165,864	35,300	37.9yrs.	22,584	7.6%
2010	166,308	36,034	38.4yrs.	23,037	7.0%
2011	167,245	38,444	37.7yrs.	23,014	6.6%
2012	167,782	39,485	38.0yrs.	22,764	6.4%
2013	167,862	40,569	37.6yrs.	22,419	5.1%
2014	168,216	40,498	38.0yrs.	21,658	5.3%
2015	168,526	42,399	37.7yrs.	21,938	4.3%
2016	169,032	43,641	37.9yrs.	21,923	3.7%
2017	169,053	45,852	38.0yrs.	21,966	3.0%
2018	170,025	(6)	(6)	22,104	(6)

⁽¹⁾ Source: State of Wisconsin, Department of Administration - Bureau of Program Management, Demographic Services Center.

⁽²⁾ Source: Wisconsin Department of Workforce Development.

⁽³⁾ Source: Wisconsin Department of Workforce Development.

⁽⁴⁾ Source: Local School Districts.

⁽⁵⁾ Source: Wisconsin Department of Workforce Development.

⁽⁶⁾ Per capita income, median age, and unemployment rate statistics are not yet available from the U.S. Department of Commerce and the State of Wisconsin, Department of Development.

Table 13

TEN LARGEST EMPLOYERS

2018 AND NINE YEARS PRIOR

		2018		2009		
Taypayar	Type of Business	Approximate Employment	Rank	Approximate Employment	Rank	
Taxpayer	Type of Busilless	Employment	Naiik	Employment	Nalik	
ThedaCare	Health Care Services	6,000	1	5,300	1	
Affinity Health System	Health Care Services	3,900	2	4,300	3	
Oshkosh Corporation	Large Vehicle manufacturer	2,800	3	2,355	4	
Curwood, Inc (Bemis)	Plastic container manufacturer	2,300	4	1,800	6	
Pierce Manufactoring (See Oshkosh Truck Corp.)	Fire Truck Manufacturing and Testing			1,950	5	
Kimberly Clark	Paper products manufacturer	2,000	5	4,500	2	
Spectrum Software	Computer system designer	2,000	6			
University of Wisconsin - Oshkosh	Education	1,327	7	1,600	8	
Oshkosh Area School District	Education	1,290	8	1,361	10	
JJ Keller & Associates	Commercial printing & publishing	1,200	9			
Plexus Corporation & Affiliates	Electronic Design, Manufactoring,	1,086	10	1,697	7	
Miles Kimbal Company	Mail Order Distribution			1,500	9	
	-					
	Total	23,903		26,363		

Source: Robert W. Barid & Co. Bond Statements from 2018 and 2009.

Table 14

FULL-TIME BUDGETED COUNTY POSITIONS BY FUNCTIONAL AREA

Last Ten Fiscal Years

Fiscal Year	General Government	Public Safety	Public Works	Health and Human Services	Culture, Recreation and Education	Conservation and Development	Total
2009	89	249	85	501	15	29	968
2010	86	252	86	502	12	29	967
2011	84	254	85	501	11	29	964
2012	83	254	85	513	11	27	973
2013	81	255	84	519	11	27	977
2014	81	258	85	523	11	27	985
2015	82	262	88	533	13	28	1,006
2016	84	262	91	535	13	28	1,013
2017	84	262	91	541	13	28	1,019
2018	85	267	91	543	12	28	1,026

Source: Winnebago County Budget Document

MISCELLANEOUS OPERATING INDICATORS

4	2009	2010	2011	2012	2013
JUSTICE AND PUBLIC SAFETY					
Jail Bookings	6,792	6,220	6,304	6,348	6,144
Average Daily Population - Jail	324	317	290	307	301
Average Daily Population - Imates Housed Out of County	2	1	1	2	2
Average Daily Population - Huber Facility			-	9	
Average Daily Population - Electronic Monitoring	63	42	40	39	36
HEALTH AND HUMAN SERVICES					
Nursing Home Resident Days of Care	60,356	59,896	59,726	59,646	58,618
Average Census	165	164	164	163	161
Licensed Beds	168	168	168	168	168
PARKS AND LAND USE					
Daily Boat Launch Stickers (A)	15,275	13,130	14,778	16,968	15,782
Annual Boat Launch Stickers (A)					
Resident	472	455	398	439	430
Non-Resident	312	326	273	369	385
Senior	177	187	186	221	226
Three Year Boat Launch Stickers					
Resident	134	125	100	122	132
Non-Resident	64	64	57	86	100
Senior	95	86	70	122	137
Exposition Site					
Paid days of use	167	138	135	119	126
Unpaid days of use	64	74	68	61	75

MISCELLANEOUS OPERATING INDICATORS

Last Ten Fiscal Years

	2009	2010	2011	2012	2013
PUBLIC WORKS					
Building Operations:					
Water Consumption (Gallons)	29,479,030	25,726,043	*	/ .S	
Transportation:					
Centerline Miles of Roads Maintained					
County	220	220	220	220	220
State	169	149	149	149	149
Airport:					
Annual Operations (Takeoffs and Landings)	90,971	75,918	70,809	68,957	64,811

^{*} Information is unavailable

MISCELLANEOUS OPERATING INDICATORS

	2014	2015	2016	2017	2018
JUSTICE AND PUBLIC SAFETY					
Jail Bookings	5,714	5,514	5,982	6,394	6,050
Average Daily Population - Jail	287	274	292	307	307
Average Daily Population - Imates Housed Out of County	2	2	1	1	2
Average Daily Population - Huber Facility	(#)	3.5			-
Average Daily Population - Electronic Monitoring	29	25	29	26	25
HEALTH AND HUMAN SERVICES					
Nursing Home Resident Days of Care	58,618	58,311	58,025	57,352	57,319
Average Census	161	160	159	157	157
Licensed Beds	168	168	168	168	168
PARKS AND LAND USE					
Daily Boat Launch Stickers (A)	15,929	12,326	11,404	13,759	11,421
Annual Boat Launch Stickers (A)					
Resident	404	393	348	294	298
Non-Resident	397	425	340	307	260
Senior	217	233	219	194	180
Three Year Boat Launch Stickers (A)					
Resident	103	141	168	132	190
Non-Resident	77	90	100	66	136
Senior	104	156	156	113	202
Exposition Site					
Paid days of use	144	120	180	138	131
Unpaid days of use	73	112	90	122	115

MISCELLANEOUS OPERATING INDICATORS

Last Ten Fiscal Years

	2014	2015	2016	2017	2018
PUBLIC WORKS					
Building Operations:					
Water Consumption (Gallons)			3.00	5€0′	1.0
Transportation:					
Centerline Miles of Roads Maintained					
County	220	220	220	220	220
State	149	149	166	166	166
Airport:					
Annual Operations (Takeoffs and Landings)	64,717	67,711	63,748	63,748	76,219
Passenger traffic (B)					

^{*} Information is unavailable

CAPITAL ASSET STATISTICS BY FUNCTIONAL AREA

Last Ten Fiscal Years

	2009	2010	2011	2012	2013
JUSTICE AND PUBLIC SAFETY					
Correction Facility Capacities					
County Jail	347	347	347	347	347
Huber Facility	144	144	144	144	144
PARKS AND LAND USE					
Number of County Parks	12	12	12	12	12
Acres of Parks	1,415	1,415	1,415	1,415	1,415
Miles of Owned Trails					
Snowmobile	19	19	19	19	19
Hiking	27	27	27	27	27
Ice Arenas	1	1	1	1	1
Exposition Center	1	1	1	1	1
PUBLIC WORKS					
Transportation:					
Centerline Miles of Roads Maintained	220	220	220	220	220
Traffic Signals	14	14	14	14	14
Bridges	5	5	5	5	5
Airport:					
Number of Runways	4	4	4	4	4

CAPITAL ASSET STATISTICS BY FUNCTIONAL AREA

Last Ten Fiscal Years

	2014	2015	2016	2017	2018
JUSTICE AND PUBLIC SAFETY					
Correction Facility Capacities					
County Jail	355	355	355	355	355
Huber Facility	144	2	¥	2	3.47
PARKS AND LAND USE					
Number of County Parks	12	12	12	13	13
Acres of Parks	1,415	1,415	1,415	1,440	1,440
Miles of Owned Trails					
Snowmobile	19	19	19	19	19
Hiking	27	27	27	27	27
Ice Arenas	1	1	1	1	1
Exposition Center	1	1	1	1	1
PUBLIC WORKS					
Transportation:					
Centerline Miles of Roads Maintained	220	220	220	220	220
Traffic Signals	14	14	14	39	39
Bridges	5	5	5	14	14
Airport:					
Number of Runways	4	4	4	4	4